

# **Planning Committee**

Saturday 21 November 2020 11.00 am

Online/Virtual: Members of the public are welcome to attend the meeting. Please contact Constitutional.Team@southwark.gov.uk for a link or telephone dial-in instructions to join the online meeting

## Membership

# Councillor Martin Seaton (Chair) Councillor Darren Merrill (Vice-Chair) Councillor Richard Livingstone Councillor Damian O'Brien Councillor Cleo Soanes Councillor Dan Whitehead Councillor Kath Whittam Councillor Bill Williams

#### Reserves

Councillor Radha Burgess
Councillor Victor Chamberlain
Councillor Jon Hartley
Councillor Nick Johnson
Councillor James McAsh
Councillor Margy Newens
Councillor Jason Ochere
Councillor Catherine Rose

## INFORMATION FOR MEMBERS OF THE PUBLIC

#### Access to information

You have the right to request to inspect copies of minutes and reports on this agenda as well as the background documents used in the preparation of these reports.

### **Babysitting/Carers allowances**

If you are a resident of the borough and have paid someone to look after your children, an elderly dependant or a dependant with disabilities so that you could attend this meeting, you may claim an allowance from the council. Please collect a claim form at the meeting.

#### Access

The council is committed to making its meetings accessible. Further details on building access, translation, provision of signers etc for this meeting are on the council's web site: <a href="https://www.southwark.gov.uk">www.southwark.gov.uk</a> or please contact the person below.

Contact: Gerald Gohler on 020 7525 7420 or email: gerald.gohler@southwark.gov.uk

Members of the committee are summoned to attend this meeting **Eleanor Kelly** 

Chief Executive

Date: 6 November 2020





# **Planning Committee**

Saturday 21 November 2020 11.00 am

Online/Virtual: Members of the public are welcome to attend the meeting. Please contact Constitutional.Team@southwark.gov.uk for a link or telephone dial-in instructions to join the online meeting

# **Order of Business**

Item No. Title Page No.

#### 1. APOLOGIES

To receive any apologies for absence.

#### 2. CONFIRMATION OF VOTING MEMBERS

A representative of each political group will confirm the voting members of the committee.

# 3. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

In special circumstances, an item of business may be added to an agenda within five clear days of the meeting.

### 4. DISCLOSURE OF INTERESTS AND DISPENSATIONS

Members to declare any personal interests and dispensation in respect of any item of business to be considered at this meeting.

5. TO RELEASE £456,541.27 FROM THE S106 AGREEMENT 1 - 10
ASSOCIATED WITH THE BELOW DEVELOPMENT, FOR THE
PURPOSES OF DELIVERING PHASE ONE OF THE COSSALL
PARK MASTER PLAN AND IMPROVEMENTS TO KIRKWOOD
ROAD NATURE RESERVE

Item N	lo. Title	Page No.
6.	DEVELOPMENT MANAGEMENT	11 - 15
	6.1. BLACKFRIARS CROWN COURT, 1-15 POCOCK STREET, LONDON SE1 0BT	16 - 208
	6.2. GARAGES ADJACENT TO TREVITHICK HOUSE, RENNIE ESTATE, GALLEYWALL ROAD, LONDON SE16	209 - 263

### **EXCLUSION OF PRESS AND PUBLIC**

The following motion should be moved, seconded and approved if the committee wishes to exclude the press and public to deal with reports revealing exempt information:

"That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution."

Date: 6 November 2020



# **Planning Committee**

Guidance on conduct of business for planning applications, enforcement cases and other planning proposals (virtual meetings)

#### Please note:

The council has made the following adaptations to the committee process to accommodate virtual meetings:

- The agenda will be published earlier than the statutory minimum of five working days before the meeting. We will aim to publish the agenda ten clear working days before the meeting.
- This will allow those wishing to present information at the committee to make further written submissions in advance of the meeting in order to:
  - Correct any factual information in the report
  - o Confirm whether their views have been accurately reflected in the report
  - o Re-emphasise the main points of their comments
  - Suggest conditions to be attached to any planning permission if granted.
- Those wishing to speak at the meeting should notify the <u>constitutional</u> team at <u>Constitutional.Team@southwark.gov.uk</u> in advance of the meeting by 5pm on the working day preceding the meeting.
- 1. The reports are taken in the order of business on the agenda.
- 2. The officers present the report and recommendations and answer points raised by members of the committee.
- 3. The role of members of the planning committee is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons in accordance with the statutory planning framework.
- 4. The following may address the committee (if they are present in the virtual meeting and wish to speak) for **not more than three minutes each**. Speakers must notify the <u>constitutional team</u> at <u>Constitutional.Team@southwark.gov.uk</u> in advance of the meeting by 5pm on the working day preceding the meeting.
  - (a) One representative (spokesperson) for any objectors. If there is more than one objector wishing to speak, the time is then divided within the three-minute time slot.
  - (b) The applicant or applicant's agent.
  - (c) One representative for any supporters (who live within 100 metres of the development site). If there is more than one supporter (who lives within 100 metres of the development site) wishing to speak, the time is divided within the 3-minute time slot.
  - (d) Ward councillor (spokesperson) from where the proposal is located.

(e) The members of the committee will then debate the application and consider the recommendation.

**Note**: Members of the committee may question those who speak only on matters relevant to the roles and functions of the planning committee that are outlined in the constitution and in accordance with the statutory planning framework.

- 5. If there are a number of people who are objecting to, or are in support of, an application or an enforcement of action, you are requested to identify a representative to address the committee. If more than one person wishes to speak, the three-minute time allowance must be divided amongst those wishing to speak. Where you are unable to decide who is to speak in advance of the meeting, the chair will ask which objector(s)/supporter(s) would like to speak at the point the actual item is being considered. The clerk will put all objectors who agree to this in touch with each other, so that they can arrange a representative to speak on their behalf at the meeting. The clerk will put all supporters who agree to this in touch with each other, so that they can arrange a representative to speak on their behalf at the meeting.
- 6. Speakers should lead the committee to subjects on which they would welcome further questioning.
- 7. Those people nominated to speak on behalf of objectors, supporters or applicants, as well as ward members, will be speaking in their designated time-slots only, apart from answering brief questions for clarification; this is **not** an opportunity to take part in the debate of the committee.
- 8. Each speaker should restrict their comments to the planning aspects of the proposal and should avoid repeating what is already in the report. The meeting is not a hearing where all participants present evidence to be examined by other participants.
- 9. This is a council committee meeting to which is open to the public and there should be no interruptions from members of the public.
- 10. Members of the public are welcome to record, screenshot, or tweet the public proceedings of the meeting.
- 11. Please be considerate towards other people and take care not to disturb the proceedings.
- 12. This meeting will be recorded by the council and uploaded to the Southwark Council YouTube channel the day after the meeting.

The arrangements at the meeting may be varied at the discretion of the chair.

**Contacts:** General Enquiries

Planning Section, Chief Executive's Department

Tel: 020 7525 5403

# FOR ACCESS TO THE VIRTUAL MEETING (ONLINE/BY TELEPHONE) PLEASE CONTACT:

Planning Committee Clerk, Constitutional Team

Finance and Governance

Tel: 020 7525 7420 or email: <a href="mailto:gerald.gohler@southwark.gov.uk">gerald.gohler@southwark.gov.uk</a>

#### REMOTE MEETING ETIQUETTE FOR PARTICIPANTS

Members of the committee, other councillors who seek to address the committee, officers advising the committee or presenting reports, any external partners / third-parties invited to address or advise the committee, co-optees and any members of the public who have registered to speak at the meeting are asked to adhere to the following guidelines:

### Preparing for the meeting

- 1. If you are planning to attend, please make sure you have informed the constitutional/scrutiny officer named on the agenda front sheet, so that a full list of those expected at the meeting can be prepared and you are sent the joining instructions.
- 2. Ensure that you are located in an area where you are unlikely to be disturbed.
- 3. Ensure that your broadband connection is sufficiently stable to join the meeting. If your connection has low bandwidth, you might need to ask others using your broadband connection to disconnect their devices from the broadband for the duration of the meeting. If this does not help, you may wish to try connecting your device to your router using an Ethernet cable.
- 4. When accessing the meeting using a private laptop or desktop computer, you will need to use the link you have been provided with outside of the Southwark CITRIX environment.
- 5. Ensure that your background is neutral (a blank wall is best) and that you are dressed as though you attend a meeting that is open to the public in real life.
- 6. If you decide to switch on your camera, please ensure that the camera on the device that you are using is positioned to provide a clear view of your face. This may involve thinking about the lighting in the room you are in (for example, sitting in front of a window may plunge your face into shadow) or putting your webcam, laptop or tablet on top of a stack of books so that you can look straight into the camera.
- 7. Ensure that you are familiar with the functions of the software you are using. The constitutional/scrutiny officer will be online 10 minutes before the scheduled start of the meeting to give everyone time to join and deal with any technical challenges. Please try to join the meeting at least 5 minutes before the meeting start time to make sure that everything is working. Ideally, you should use earphones or a headset to participate in meetings as it reduces the risk of feedback from using your device's external speaker and reduces background noise from your surroundings. Please do not access the meeting with two devices simultaneously, or if this is unavoidable, please ensure you mute the microphones when not speaking, and turn down the speakers when you are speaking. This will avoid feedback.
- 8. Meeting participants that choose to join the meeting using the conference call facility will not be able to use video, view other participant's video, or see any documents that are shared using the screen sharing function. [Planning meeting only: The chair has ruled that the meeting will not accept members of the committee participating using a telephone connection alone.]

#### At the meeting

- 9. Join the meeting promptly to avoid unnecessary interruptions.
- 10. When joining the virtual meeting, please mute your microphone and switch off your camera until the chair opens the meeting formally.

- 11. Mute your microphone when you are not speaking. You may also want to turn off your video when not speaking in order to reduce the bandwidth needed. Participants joining the meeting from a mobile phone can unmute themselves by pressing \*6 on their device.
- 12. The regulations state that for members to be considered to be in attendance at a virtual meeting, they have to be able to hear the proceedings, and the meeting has to be able to hear them. You can therefore choose to switch off your camera even when speaking, for privacy reasons, if you prefer.
- 13. Only speak when invited to do so by the Chair.
- 14. When speaking for the first time, please state your name.
- 15. Keep comments, questions and other contributions brief and to the point.
- 16. If referring to a specific page on the agenda, mention the page number or paragraph number.
- 17. The 'chat' function must only be used by committee members to indicate a wish to speak. It is not to be used for conversations and should be used in an appropriate and professional manner at all times.
- 18. Once the Chair closes the meeting, all remaining participants should leave the meeting promptly.

19.

# Exempt or confidential items / closed session

Occasionally, committees may need to go into closed session to consider information that is confidential or exempt from publication. If this happens, the committee will pass a resolution to that effect, and for those meetings that are being livestreamed, the livestream will be cut.

- 20. If you are asked to leave the meeting, please end your connection promptly. Any connections that are not ended promptly will be terminated by the constitutional/scrutiny officer.
- 21. Members of the committee should ensure that, if the meeting goes into closed session, they are on their own and cannot be overheard in the place they are accessing the closed session from.
- 22. After the motion to go into closed session has been passed, members should exit the main meeting and re-join the "Briefing/Closed session" Teams meeting. Once the closed session has ended, members should re-join the main meeting by clicking on the link to the main meeting they initially used.

#### LIVESTREAMING / RECORDING NOTICE

This meeting will be livestreamed, and recorded for future viewing, on the council's YouTube channel (except where there are confidential or exempt items being discussed in closed session):

https://www.youtube.com/channel/UCqgAueevJzRUGB eAZia0xw

The livestream/recording will also be paused when the meeting adjourns.

If you make a representation to the meeting and you do not switch off your camera, you will be deemed by the council to have consented to being filmed and to the possible use of those images and sound recordings for webcasting, recording of the meeting and/or training purposes. (If you switch off your camera while making a representation, you will equally be deemed by the council to have consented to the sound being recorded, webcast and/or used for training purposes.)

Members of the public are welcome to make their own recordings or take screenshots of this remote meeting. The council will only seek to prevent this, should it be undertaken in a disruptive or otherwise inappropriate manner. Please see the council's filming protocol at:

http://moderngov.southwarksites.com/ecSDDisplay.aspx?NAME=Protocol%20for%20Reporting%20and%20Filming&ID=1036&RPID=0&sch=doc&cat=13184&path=13184

If you have any queries regarding the livestreaming or the recording of meetings, please contact the constitutional/scrutiny team on 020 7525 7420.

Item No.:	Classification:	Date:	Meeting Name:
5.	Open	21 November 2020	Planning Committee
Report title:	To release £456,541.27 from the S106 agreement associated with the below development, for the purposes of delivering phase one of the Cossall Park Master Plan and improvements to Kirkwood Road Nature Reserve		
Ward(s) or groups affected:	Nunhead & Queen's Road		
From:	Director of Planning		

## RECOMMENDATION

1. That Planning Committee approves the release of £456,541.27 of section 106 funding from the below development, towards two projects: Delivery of phase one of the Cossall Park Master Plan, and delivery of improvements to Kirkwood Road Nature Reserve.

Reference	Account No	Address	Amount
13/AP/0876	674	Wooddene, Site bounded by Queens Road, Meeting House Lane and Carlton Grove SE15	£456,541.27

#### BACKGROUND INFORMATION

- 2. Planning obligations under S106 of the Town and Country Planning Act 1990 are used to address the negative impacts caused by a development and contribute to providing infrastructure and facilities necessary to achieve sustainable communities. The council can enter into a legal agreement with a developer whereby the developer agrees to provide planning obligations. These obligations can take the form of financial contributions and can cover a range of purposes.
- 3. Section 106 planning obligations will be used to address site specific impacts of developments, or used in situations where a developer does not meet planning policy requirements to provide infrastructure on the development site. S106 planning obligations will be sought in situations where they are linked to the development site and required in order to make the development acceptable.

- In addition, the Community Infrastructure Levy (CIL) allows local authorities to raise funds from developers undertaking new building projects in their area. This money can be used to fund a wide range of local and strategic infrastructure that is needed to support growth and development in the borough.
- 5. The council's 2015 <u>S106 and CIL Supplementary Planning Document (SPD)</u> sets out detailed guidance on the use of S106 planning obligations as well as the Community Infrastructure Levy (CIL).
- 6. The council also seeks to secure a S106 contribution to be used to facilitate the delivery of skills and employment outcomes by providing training and employment support to residents in the borough.
- 7. The Parks Programme has been developed to deliver a network of high quality parks and open spaces that benefit both existing and new communities; providing community resources that meet the needs of local neighbourhoods and provide parks that are safer, accessible, coherent, and easy to maintain and enhance the aesthetic appeal of the area.

# **Project one: Cossall Park Master Plan Phase One**

- 8. Peckham has seen significant investment over a number years, which has lead to the regeneration of the area. There has been limited funding available to invest in some parks including Cossall Park and there is a significant need to develop the park to ensure it meets the needs of young residents from the surrounding area.
- 9. The Cossall Park Master Plan has been created to guide future investment in the park towards a main aim, and can be seen at <a href="http://www.southwark.gov.uk/cossallpark">http://www.southwark.gov.uk/cossallpark</a>. Cost planning has indicated that the Master Plan would cost £1.25million to deliver in full. Although delivering in a single phase would be beneficial, without full funding the recommendation is to deliver in multiple phases.
- 10. A budget of £692,000 is required for phase one. This would deliver an extended park through opening up of the fenced off derelict area and transformation into a nature area with bulbs, meadow, hedgerow and tree planting and information boards; it will have an educational value for local children. Reconfiguration and improvement of entrances on Woods Road, Harder's Road and Gordon Road will create a more welcoming feel and discourage fly tipping (which is a current issue). New bike racks will encourage a sustainable mode of transport. Improvements to the ballcourt, sport and gym facilities will encourage healthy lifestyles.
- 11. The total secured budget for phase one improvements at Cossall Park is £336,000 including £40,000 of Mayor of London's Greener City Funding secured in January 2020. A further £356,541.27 investment is now sought from 13-AP-0876 to deliver phase one works.

Funding for Cossall Park Master Pl	an phase one	
LBS Cleaner Greener Safer	£40,000	Secured
Previously awarded S106 (10-AP-3173, 14/AP/1872, 11/AP/0868, 07/AP/0650, , 08/AP/0564, 13/AP/1235)	£256,000	Secured
Mayor of London's Greener City Fund	£40,000	Secured
Section 106 funding to be secured in this report	£356,541.27	Not yet secured
TOTAL	£692,541.27	

- 12. £15,000 of the CGS funding plus £40,834 of the S106 funding has been spent to date on surveys, design fees, quantity surveyor fees and consultation expenses.
- 13. Phase one is expected to commence construction in early 2021 and be open to the public in summer 2021.

# **Project two: Bidwell Street Phase of Peckham Coal Line**

- 14. The Peckham Coal Line is a community led initiative with an ambition to connect Peckham's neighbourhoods with a new linear park between Queens Road, Peckham and Rye Lane. This will transform walking and cycling connections around Peckham, bridging busy roads and creating a more direct link between the two high streets. It will turn a disused space into a source of civic pride that brings benefits to health, culture and business and celebrates Peckham's industrial past. The project is also acting as a catalyst for community engagement whilst increasing the amount of and improving access to green space and nature. In June 2018 a Feasibility Study was produced, <a href="www.peckhamcoalline.org">www.peckhamcoalline.org</a> setting out a phased approach to works.
- 15. A budget of £156,000 is required to deliver the first phase of works to the Bidwell Street section of the line. £50,000 GLA Good Growth Development Funding has been awarded to the Peckham Coal Line to produce detailed designs and £6,000 Southwark Council Cleaner Greener Safer funding has been awarded towards capital works. A further £100,000 is required which this report seeks to secure from the available S106.

Funding for Peckham Coal Line phase one		
LBS Cleaner Greener Safer	£6,000	Secured
Mayor of London's Good Growth Fund (development funding)	£50,000	Secured
Section 106 funding to be secured in this report	£100,000	Not yet secured
TOTAL	£156,000	

16. The entrance to Kirkwood Road Nature Reserve and west end of Bidwell Street will be transformed from an unattractive and somewhat threatening dead-end street into green and attractive public spaces. It is proposed that a new opening in the concrete wall will connect Bidwell Street with Cossall Walk and through to Woods Road, creating an important new link. Connections from Queens Road will also be radically improved.

# **KEY ISSUES FOR CONSIDERATION**

- 17. Cossall Park is a local park in a densely populated neighbourhood within central Peckham; an area of high levels of ill health, childhood obesity and deprivation.
- 18. The design of the Cossall Park Master Plan has been developed through public consultation and reports are available at <a href="http://www.southwark.gov.uk/cossallpark">http://www.southwark.gov.uk/cossallpark</a>
- 19. By opening up a link between Cossall Walk and Bidwell Street, residents will be able to traverse through the area via active travel. The dead-end area that attracts anti-social behaviour and fly tipping will benefit from increased footfall and passive surveillance. In principle agreement has been given by Southwark Council's Housing department and by the Cossall Estate T&RA. Further consultation will take place and written agreements will be in place prior to works commencing.
- 20. Improving the quality of parks and park facilities is essential towards improving health and wellbeing by encouraging residents to visit a local green space and/or use a facility that they are proud of, and be physically active.
- 21. Improving parks has also been proven to have a positive effect on the local economy.

# **Policy implications**

22. Both Cossall Park Master Plan and improvements to Kirkwood Road Nature Reserve are in line with Fairer Future Commitment Theme 5 - A healthier life, through improvement of green spaces and sport and play facilities to encourage use of parks and an active lifestyle. In Southwark the estimated cost of physical inactivity exceeds £17 million each year.

- 23. Cossall Park was identified in the Parks Investment Strategy as being in need of significant investment.
- 24. Providing a link between Cossall Walk and Bidwell Street will encourage use of sustainable transport by providing a more convenient route for those cycling and walking, in line with the Mayor For London's Transport Strategy.
- 25. Cossall Park Master Plan is in line with proprieties identified by members, who have already allocated Cleaner Greener Safer and S106 funding towards the scheme.

# **Community impact statement**

- 26. A large residential block at 2 4 Woods Road was recently constructed on a site that used to be Tuke's School; the block is now inhabited. This means Cossall Park needs to serve a larger number of residents, many of whom do not have their own outdoor space. Implementing phase one will add 1,500m² to the park, making it 15% bigger, through the opening up of the fenced off and derelict area.
- 27. Some of the residents of 2 4 Woods Road have requested that the former Tuke's School site remains closed off to the public. This is not possible however officers have met with them and agreed other design interventions towards mitigation of their concerns.
- 28. The proposed play area will contain equipment suitable for children with disabilities. However the play area will not be constructed during phase one, due to limited funding.
- 29. Bidwell Street and Kirkwood Nature Reserve are located a few minutes walk from Cossall Park, to the south east. The Peckham Coal Line is a community led initiative and as such, people living in the area are key to the design, development and delivery of the project. They know their neighbourhood and are best placed to not only identify any potential challenges. This should encourage active travel through the area which will feel safe and welcoming and play a part in supporting health and wellbeing.
- 30. Within Southwark there are high levels of child obesity (12.9% of children aged 4-5 are overweight and 27.8% of those are classified as obese) and a relatively high level of crime congruent with other inner city parts of London. Public Health England has found that the level of child poverty in Southwark is above the national average with 27.6% of children aged under-16 years living in poverty. Cossall Park Master Plan phase one includes the installation of new outdoor gym equipment and improvements to sports facilities to encourage active lifestyles.
- 31. Parks are open to all members of the community regardless of their age, disability, faith/religion, gender, sexual orientation or race and ethnicity.

- 32. Works will include seeking to improve access for those with disabilities that affect mobility.
- 33. Cossall Park and Kirkwood Road Nature Reserve are located in an area with a high BAME population.

# **Legal/Financial implications**

- 34. When the Cossall Park Master Plan project commenced, expectations were managed as funding was only available to deliver part of it and that integration of the former Tuke's School site into the park is priority.
- 35. At Planning Committee, the decisions to allocate £256,000 of S106 (from applications 10-AP-3173, 14/AP/1872, 11/AP/0868, 07/AP/0650, 08/AP/0564, 13/AP/1235) specifically stipulated that the works must include integration of the former Tuke's School site into the park.
- 36. £40,000 of Greener City Funding is specifically allocated to ecological improvements in the nature area that will be located on the former Tuke's School site. The deadline for completion was December 2020 but an extension to March 2021 has been agreed.
- 37. Consultation has found that the priority for many residents is delivery of a new play area. To deliver this and integration of the former Tuke's School site into the park would cost approximately £900,000 and therefore the play area cannot be delivered within budget, falling short by £208,000.
- 38. Work to Bidwell Street and Kirkwood Nature Reserve is being implemented via a phased approach using cost consultants to reduce the risk over any overspends. All designs will be approved by Southwark Council's Highways, Parks & Leisure and Housing departments and agreements regarding ongoing maintenance will be sought prior to implementation.
- 39. After the improvements, maintenance of Cossall Park and Kirkwood Nature Reserve will be contained within existing budgets.

### Consultation

- 40. Since the Cossall Park Master Plan project's inception officers have been working closely with the Friends of Cossall Park and Kirkwood Nature Reserve. The Cossall Park Master Plan has undergone three public consultations and the results are available to download from www.southwark.gov.uk/cossallpark
- 41. Public satisfaction with the project design is high. Some concerns were raised by residents of 2 4 Woods Road, as described in paragraphs 26 and 27 and work has been undertaken to mitigate.
- 42. As mentioned above, The Peckham Coal Line is a community led initiative. The project has garnered a huge amount of local support via numerous

outreach and consultation events during the development of the Feasibility Report, including with the Cossall T&RA, Friends of Cossall Park and Kirkwood Nature Reserve and Insight Housing who run the temporary accommodation to the north of the site. Further consultation in developing the detailed plans will be undertaken. The Peckham Coal Line is committed to reaching out to the wider demographics of the area, with support from Southwark Council to find ideas and solutions that work for everybody.

# **Resource implications**

- 43. Resources for the delivery of the project can be contained within current staffing.
- 44. The development mentioned secured £456,541.27, towards public open space, children's play equipment and sport.

Reference	Account No	Address	Amount
13/AP/0876	674	Wooddene, Site bounded by Queens Road, Meeting House Lane and Carlton Grove SE15	£456,541.27

- 45. All £456,541.27 is unallocated and available. The proposed allocation accords with the associated agreements and would provide appropriate mitigation for the impacts of the specific and future developments.
- 46. This funding is required for the additional work needed to be done on the sites mentioned in the report. There are no other budgets available to meet these costs. Once approved, budget will be added to "COSSALL PARK PROJ." cost code "L-2340-0560".
- 47. All costs arising from implementing the recommendations above will be met from the S106 agreements attached to the planning permissions for the development sites.
- 48. The projects will be managed by the Parks and Leisure Team which has extensive experience of delivering the program in Southwark. Staffing and any other costs connected with this recommendation are to be contained within existing departmental revenue budgets.

# SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

# **Director of Law and Democracy**

49. It is clear from this report that there has been extensive consultation concerning the proposed improvements to Cossall Park. This has led to some modifications to the proposal and the request is now for the release of

- a sum of £456,541.27 all from the Wooddene, Queens Road section 106 Agreement which is referenced in paragraph one of this report.
- 50. It is noted that paragraph 20 refers to the health and well being of users of the park and paragraph 33 appreciates the relatively high BAME population in the area. Taking this decision and undertaking the improvements to the park are therefore likely to be beneficial for those groups who share a protected characteristic as set out in the Equality Act 2010.
- 51. The Wooddene s.106 Agreement has been checked and it is confirmed that the monies being committed as outlined in this report are in accordance with both the terms of the Agreement and also the legal tests relating to the validity and expenditure of section 106 monies.
- 52. The decision to consider and approve the expenditure of section 106 monies is reserved to members of the planning committee in accordance with Part 3F, paragraph 9 of the council constitution.

# Strategic Director of Finance and Governance CAP20/016

- 53. This report requests the planning committee to approve the release of £456,541.27 section 106 funds from legal agreement 13/AP/0876, towards the delivery of Cossall Park Master Plan phase one and improvements to Kirkwood Road Nature Reserve,
- 54. It is noted that the section 106 funds associated with the agreement listed in this report have not been allocated to other projects, and they are available for the purposes outlined in the body of the report.
- 55. The strategic director of finance and governance notes the resource implications outlined in this report, confirms that the council has received the related section 106 funds, and they are available for this project
- 56. The section 106 allocation of £456,541.27 represents an increase in council's capital expenditure and will be reflected as budget variation in the next capital budget monitoring report to Cabinet.
- 57. Staffing and any other costs associated with this recommendation are to be contained within existing departmental revenue budgets.

# **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact
Section 106 release report to implement 28 regeneration initiatives in Peckham and Nunhead Community Council area and the northern part of Livesey ward, which lies in the Bermondsey and Rotherhithe Community Council area	Parks & Leisure Environment & Leisure Floor 3, Hub 2 PO Box 64529 London SE1P 5LX	Pippa Krishnan 020 7525 5133
Report To release £232,458 from the s106 agreements associated with the below developments, for the purposes of carrying out improvements to Cossall Park in Peckham	Parks & Leisure Environment & Leisure Floor 3, Hub 2 PO Box 64529 London SE1P 5LX	Pippa Krishnan 020 7525 5133
Parks Programme: To release £432,459.21 (including accrued interest) of section 106 monies towards improving parks and open spaces	Parks & Leisure Environment & Leisure Floor 3, Hub 2 PO Box 64529 London SE1P 5LX	Pippa Krishnan 020 7525 5133
Active Southwark Sport and physical activity strategy 2019 to 2023	Parks & Leisure Environment & Leisure Floor 3, Hub 2 PO Box 64529 London SE1P 5LX	Pippa Krishnan 020 7525 5133
Link: https://www.southwark.gov.uk/leisure-and-	sport/sport-and-physical-activity	-strategy
Cossall Park Master Plan and results of public consultations	Parks & Leisure Environment & Leisure Floor 3, Hub 2 PO Box 64529 London SE1P 5LX	Pippa Krishnan 020 7525 5133
Link: www.southwark.gov.uk/cossallpark	1	1
Peckham Coal Line feasibility study	Online	Pippa Krishnan 020 7525 5133
Link: www.peckhamcoalline.org	1	•

# **APPENDICES**

No.	Title
None	

# **AUDIT TRAIL**

Lead Officer	Tara Quinn, Head of Parks and Leisure			
Report Author	Pippa Krishnan, F	Pippa Krishnan, Programme Manager, Parks and Leisure		
Version	Final	Final		
Dated	23 October 2020	23 October 2020		
Key Decision?	No			
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES /				
	CABINET MEMBER			
Office	r Title	Comments Sought	Comments	
			included	
Director of Law and	d Democracy	Yes	Yes	
Strategic Director of Finance		Yes	Yes	
and Governance	and Governance			
Date final report sent to Constitutional Team 5 November 2020			5 November 2020	

Item No. 6.	Classification: Open	Date: 21 November 2020	Meeting Name: Planning Committee
Report title:		Development Management	
Ward(s) or groups affected:		All	
From:		Proper Constitutional	Officer

#### RECOMMENDATIONS

- 1. That the determination of planning applications, or formal observations and comments, the instigation of enforcement action and the receipt of the reports included in the attached items be considered.
- That the decisions made on the planning applications be subject to the conditions and/or made for the reasons set out in the attached reports unless otherwise stated.
- 3. That where reasons for decisions or conditions are not included or not as included in the reports relating to an individual item, they be clearly specified.

### **BACKGROUND INFORMATION**

4. The council's powers to consider planning business are detailed in Part 3F which describes the role and functions of the planning committee and planning sub-committees. These were agreed by the annual meeting of the council on 23 May 2012. The matters reserved to the planning committee and planning sub-committees exercising planning functions are described in part 3F of the Southwark Council constitution.

#### **KEY ISSUES FOR CONSIDERATION**

- 5. In respect of the attached planning committee items members are asked, where appropriate:
  - a. To determine those applications in respect of site(s) within the borough, subject where applicable, to the consent of the Secretary of State for Housing, Communities and Local Government and any directions made by the Mayor of London.
  - b. To give observations on applications in respect of which the council is not the planning authority in planning matters but which relate to site(s) within

- the borough, or where the site(s) is outside the borough but may affect the amenity of residents within the borough.
- c. To receive for information any reports on the previous determination of applications, current activities on site, or other information relating to specific planning applications requested by members.
- 6. Each of the following items are preceded by a map showing the location of the land/property to which the report relates. Following the report, there is a draft decision notice detailing the officer's recommendation indicating approval or refusal. Where a refusal is recommended the draft decision notice will detail the reasons for such refusal.
- 7. Applicants have the right to appeal to Planning Inspector against a refusal of planning permission and against any condition imposed as part of permission. Costs are incurred in presenting the council's case at appeal which maybe substantial if the matter is dealt with at a public inquiry.
- 8. The sanctioning of enforcement action can also involve costs such as process serving, court costs and of legal representation.
- 9. Where either party is felt to have acted unreasonably in an appeal the inspector can make an award of costs against the offending party.
- 10. All legal/counsel fees and costs as well as awards of costs against the council are borne by the budget of the relevant department.

# **Community impact statement**

11. Community impact considerations are contained within each item.

### SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

# **Director of Law and Democracy**

- 12. A resolution to grant planning permission shall mean that the director of planning is authorised to grant planning permission. The resolution does not itself constitute the permission and only the formal document authorised by the committee and issued under the signature of the director of planning shall constitute a planning permission. Any additional conditions required by the committee will be recorded in the minutes and the final planning permission issued will reflect the requirements of the planning committee.
- 13. A resolution to grant planning permission subject to legal agreement shall mean that the director of planning is authorised to issue a planning permission subject to the applicant and any other necessary party entering into a written

agreement in a form of words prepared by the director of law and democracy, and which is satisfactory to the director of planning. Developers meet the council's legal costs of such agreements. Such an agreement shall be entered into under section 106 of the Town and Country Planning Act 1990 or under another appropriate enactment as shall be determined by the director of law and democracy. The planning permission will not be issued unless such an agreement is completed.

- 14. Section 70 of the Town and Country Planning Act 1990 as amended requires the council to have regard to the provisions of the development plan, so far as material to the application, and to any other material considerations when dealing with applications for planning permission. Where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).
- 15. Section 38(6) of the Planning and Compulsory Purchase Act 2004 provides that where, in making any determination under the planning Acts, regard is to be had to the development plan, the determination shall be made in accordance with the plan unless material considerations indicate otherwise. The development plan is currently Southwark's Core Strategy adopted by the council in April 2011, saved policies contained in the Southwark Plan 2007, the where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).
- 16. On 15 January 2012 section 143 of the Localism Act 2011 came into force which provides that local finance considerations (such as government grants and other financial assistance such as New Homes Bonus) and monies received through CIL (including the Mayoral CIL) are a material consideration to be taken into account in the determination of planning applications in England. However, the weight to be attached to such matters remains a matter for the decision-maker.
- 17. "Regulation 122 of the Community Infrastructure Levy regulations (CIL) 2010, provides that "a planning obligation may only constitute a reason for granting planning permission if the obligation is:
  - a. necessary to make the development acceptable in planning terms;
  - b. directly related to the development; and
  - c. fairly and reasonably related to the scale and kind to the development.

A planning obligation may only constitute a reason for granting planning permission if it complies with the above statutory tests."

- 18. The obligation must also be such as a reasonable planning authority, duly appreciating its statutory duties can properly impose i.e. it must not be so unreasonable that no reasonable authority could have imposed it. Before resolving to grant planning permission subject to a legal agreement members should therefore satisfy themselves that the subject matter of the proposed agreement will meet these tests.
- 19. The National Planning Policy Framework (NPPF) came into force on 27 March 2012. The NPPF replaces previous government guidance including all planning practice guidance (PPGs) and planning policy statements (PPSs). For the purpose of decision-taking policies in the Core Strategy (and the London Plan) should not be considered out of date simply because they were adopted prior to publication of the NPPF. For 12 months from the day of publication, decision-takers may continue to give full weight to relevant policies adopted in accordance with the Planning and Compulsory Purchase Act (PCPA) 2004 even if there is a limited degree of conflict with the NPPF.
- 20. In other cases and following and following the 12 month period, due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF. This is the approach to be taken when considering saved plan policies under the Southwark Plan 2007. The approach to be taken is that the closer the policies in the Southwark Plan to the policies in the NPPF, the greater the weight that may be given.

### **BACKGROUND DOCUMENTS**

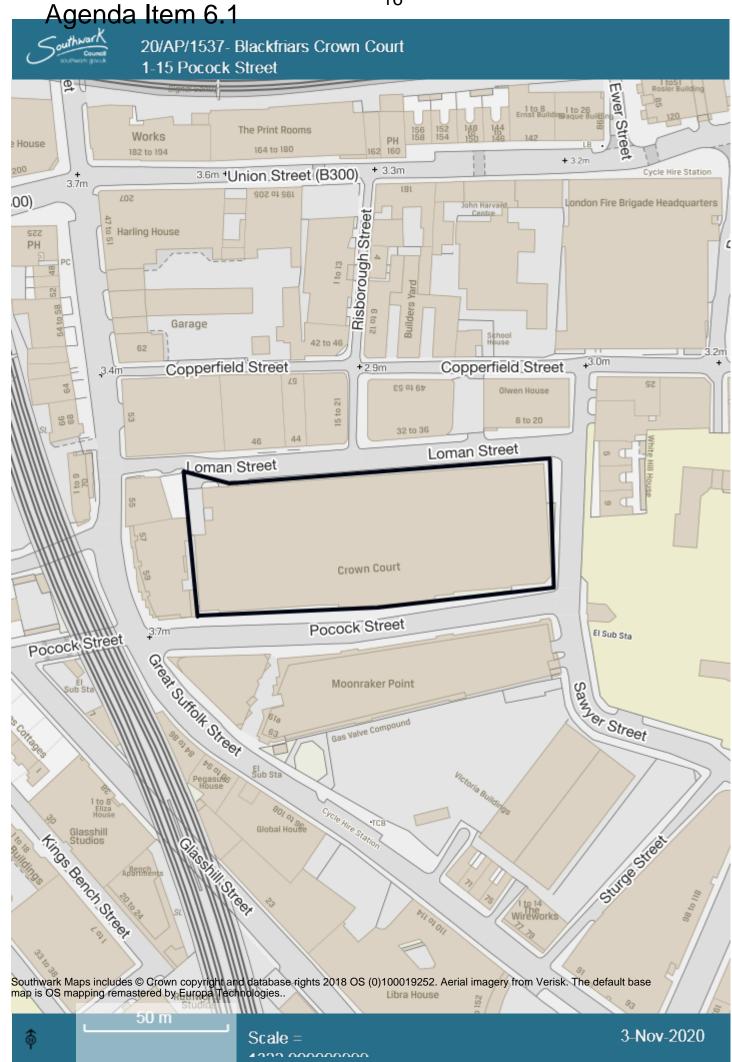
Background Papers	Held At	Contact
Council assembly agenda 23 May 2012	Constitutional Team 160 Tooley Street London SE1 2QH	Virginia Wynn-Jones 020 7525 7055
Each planning committee item has a separate planning case file		Planning Department 020 7525 5403

# **APPENDICES**

No.	Title
None	

# **AUDIT TRAIL**

Lead Officer	Chidilim Agada, Head of Constitutional Services						
Report Author	Gerald Gohler, Constitutional Officer						
	Jonathan Gorst, Head of Regeneration and						
	Development						
Version	Final						
Dated	6 November 2020						
Key Decision?	No						
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES /							
CABINET MEMBER							
Officer Title		Cor	nments	sou	ght	Comment	s included
Director of Law and Democracy			Yes			Yes	
Director of Planning		No				No	
Cabinet Member		No					No
Date final report sent to Constitutional Team			6 Novem	nber 2020			



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<b>Item No.</b> 6.1	Classification: Open	Date: 21 Nov	ember 2020	Meeting Nar Planning Co			
Report title:	Development Management planning application: Application 20/AP/1537 for: Full Planning Application						
	Address: BLACKFRIARS CROWN COURT, 1-15 POCOCK STREET, LONDON, SOUTHWARK, SE1 0BT						
	Proposal: Development of site, involving part demolition, alterations and extensions to the existing building and basement, including the change of use from Class D1 to Class B1, to provide a seven-storey building with rooftop pavilions comprising: office floorspace (Class B1); retail spaces (Class A1); a cafe (Class A3); a restaurant (B1/A3); a bar (Class A4/B1); leisure uses including a publicly accessible roof terrace (Class D2); other external amenity spaces and landscaping; a new entrance on Loman Street and route through the building; plant, and; other associated works.						
Ward(s) or groups affected:	Borough & Bankside						
From:	Director of Planning						
Application 9	Application Start Date 03.06.2020		Application E	xpiry Date	02.09.2020		
Earliest Decision Date 09.07.2020			PPA End Date	е	Spring 2020		

# **RECOMMENDATION**

- 1. a) That full planning permission be granted for 20/AP/1537, subject to conditions, referral to the Mayor of London, and the applicant entering into a satisfactory legal agreement.
  - b) That in the event that the legal agreement is not been entered into by 22 March 2021 the director of planning be authorised to refuse planning permission, if appropriate, for the reasons set out in paragraph 372 of this report.

#### **EXECUTIVE SUMMARY**

- 2. Located east of Great Suffolk Street and west of Southwark Bridge Road, the application site is in the Central Activities Zone, an Opportunity Area and the Borough and Bankside District Town Centre. It is occupied by a four-storey former court building which, having been deemed surplus to requirements by the Ministry of Justice following a consolidation of their property portfolio, has stood vacant since late 2019. Planning permission was recently granted (19/AP/7572) to change the use of the existing building to offices. Although not within a Conservation Area, the site is close to and thus affects the setting of the King's Bench, Union Street and Liberty of the Mint Conservation Areas. Other nearby heritage assets include 55 Great Suffolk Street and the London Fire Station, which are both Grade II listed.
- 3. The developer —who has brought forward other developments in Southwark including the Binary Building and the Bottle Factory— proposes to demolish the majority of the existing court building leaving the original walls and staircores in place, and extend upward to provide a building of seven storeys with additional rooftop structures. The proposed development would deliver a substantial quantum of Grade A office floorspace, retail/dining uses, and a range of new community spaces in the form of an auditorium, pavilion and landscaped garden terrace. The application also proposes a new publicly-accessible central route at ground floor level housed in a full-height atrium, together with hard and soft landscaping improvements around the building's perimeter.
- 4. 27 members of the public have commented on the application. Three objected, one made a neutral comment and 23 expressed support for the proposals. The main material planning considerations raised by the three objections were:
  - housing for local people would be a more appropriate form of development and less harmful to the quality of life of surrounding existing residents;
  - the building is of an excessive height and would inappropriately further densify this part of the borough;
  - harmful impacts on neighbours' amenity, including loss of daylight/sunlight; infringed privacy and increased noise from the use of the proposed building.
  - worsened local wind and micro-climate conditions;
  - increased pressure on the local highway network and parking; and
  - increased footfall on the local pedestrian network.
- 5. With the applicant having evidenced that sufficient capacity exists elsewhere in Southwark and across London for court activities, the existing Class D2 building can be released for an alternative appropriate use. The new office

floorspace is appropriate given the site's CAZ and town centre designations, and 10% of the new office space would be offered as affordable workspace. The main office use would be complemented by a range of retail/dining and community uses which would bring active frontages and generate additional day and evening activity, while the central ground floor route through the building would make a significant contribution to local pedestrian permeability.

- 6. The proposal is to be commended for its sustainable design and exemplary incorporation of greening. The design approach includes retaining and repurposing as much of the existing structure as possible, using sustainably sourced cross laminated timber (CLT) and highly recycled steel to provide the new building frame, and optimising passive technologies to ventilate, light and thermally regulate the internal spaces. The building would be of a comfortable scale for its context, with a rich and dynamic architectural design, while the rooftop gardens and pavilions would combine to create a characterful and engaging roofline. The high standard of architecture and urban design would significantly improve the local townscape, while also preserving the character and setting of nearby heritage assets.
- 7. The proposal would result in substantial adverse daylight and sunlight impacts to a number of nearby residential windows, which should be accorded weight in determining the application. The main body of the report sets out in detail the degree of impact and the mitigating factors. In respect of outlook and privacy impacts, the report sets out why the separation distances between the development and surrounding dwellings are considered adequate.
- 8. The proposed pavilion and garden terrace, both of which would be free-to-access by the general public, would provide opportunities for informal socialising, gardening, growing and educational programmes. Further social infrastructure would be provided by an auditorium at ground floor level, which would offer 50% of the time slots to community groups, not-for-profit and cultural projects at a discounted price. Other roof spaces would be used as outdoor space for the office tenants, or for restaurant/dining use. In combination these rooftop facilities would create a unique and attractive modern office offer, while also providing significant and enduring public benefits.
- 9. As the report explains, the proposal would make efficient use of a substantial under-utilised site to deliver a high quality and sustainable development that accords with the Council's aspirations for the area. In addition to the economic benefits brought by this proposal, such as the significant uplift in office space and attendant job creation, a range of financial contributions will be secured to offset the impacts of the development and assist with local and London-wide infrastructural investment.

# **BACKGROUND INFORMATION**

# Site location and description

- 10. The application site is a 0.58 hectare rectangular-shaped plot of land located in the Borough and Bankside ward. It is bounded by:
  - Loman Street to the north;
  - Sawyer Street to the east;
  - Pocock Street to the south; and
  - Two buildings (55 Great Suffolk Street and The Bacon Factory) to the west, beyond which is Great Suffolk Street.

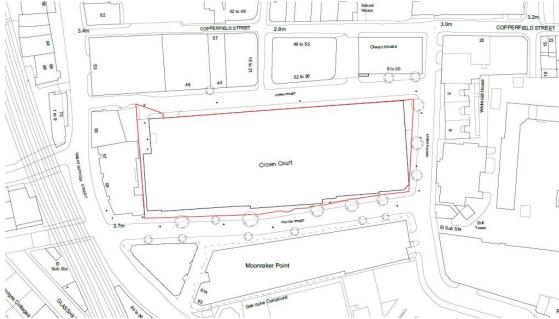


Figure 1 (above): Site location plan, showing the site boundary edged in red.

11. The site is currently occupied by a building ranging in height from two to four storeys, with one further storey at basement level. The building was originally constructed in the immediate post-war period for use as a printworks by HM Stationary Office. In 1993 it was refurbished to become Blackfriars Crown Court. Following the closure of the Court in December 2019, the Ministry of Justice disposed of the site as part of the rationalisation of their portfolio. The building comprises 14,459 square metres of Class D1 floorspace.



Figure 2 (above): View of the existing Blackfriars Crown Court building, as seen looking westwards along Loman Street.

- 12. The surroundings are varied in terms of land use and building height. The buildings to the north of the site lining Loman Street are all in commercial use and are between two and five storeys high. Along the northern half of Sawyer Street, where buildings range from two to six storeys, there is a mixture of residential and commercial uses. The southern half of Sawver Street bisects the site of the former Southwark Fire Station, which is currently undergoing development: on the eastern plot a new secondary school and flats rising to a maximum of 10 storeys is being constructed, while the western plot will provide the outdoor sports and leisure space for the school and local community, including a sports hall building broadly equivalent to three residential storeys. Pocock Street, to the south of the application site, is lined by two student housing blocks: the first, 61A Great Suffolk Street occupies a triangular plot and is ten-storeys while the other, Moonraker Point, is a much longer 'slab' block ranging from eight to ten storeys. Enclosing the application site along its western boundary are the Bacon Factory, a seven-storey building comprising commercial uses at ground level with residential units on the floors above, as well as a currently vacant five-storey warehouse at 55 Great Suffolk Street.
- 13. Victorian warehouses and modestly-proportioned historic industrial buildings are a common feature of the vicinity, and are reflective of the medium-rise nature of the site's immediate context. Further to the north of the site, in the area beyond the railway line connecting London Bridge to Waterloo, the character changes markedly and features much more intensive high-rise development. Approximately 400 to 500 metres to the northwest of the site is Blackfriars Road, where a pattern of taller buildings is also emerging.



Figure 3 (above): Aerial view of the site and immediate surroundings, looking southwestwards. The site is shown edged in red.

- 14. The site falls within:
  - Central Activities Zone (CAZ);
  - Bankside, Borough and London Bridge Opportunity Area;
  - Bankside and Borough District Town Centre;
  - Better Bankside BID Area:
  - "North West" Multi-Ward Forum Area;
  - Flood Zone 3 (in an area benefitting from flood defences);
  - Air Quality Management Area; and
  - Community Infrastructure Levy Charging Zone 2.
- 15. Once the New Southwark Plan has been adopted, the site will also be subject to the following designations:
  - South Bank Strategic Cultural Quarter.
- 16. In respect of heritage designations, the site contains no listed structures and is not within a Conservation Area. Although the site is not within an Archaeological Priority Zone, when the New Southwark Plan is adopted the site will adjoin the North Southwark and Roman Road Archaeological Priority Area, as its boundary would run along Sawyer Street and Loman Street.
- 17. The nearest Conservation Area is King's Bench, the boundary of which is at its closest point approximately 50 metres from the application site. In views along Pocock Street, the site and King's Bench Conservation Area can be seen in the same viewframe. Oher Conservation Areas that the site affects the setting of are Union Street and the Liberty of the Mint, both to the east of the site at approximate respective distances of 75 metres and 125 metres.

- 18. There are two listed buildings within close proximity to the site. These are 55 Great Suffolk Street [Grade II listed, status awarded 13 February 2009] to the west of the site and the London Fire Station [Grade II listed, status awarded 17 September 1998] to the east of the site. The site can be seen in the same context as both of these listed structures, and as such affects their setting. Other listed buildings further from the site but whose setting has the potential to be affected by the proposal are Drapers Almshouses [Grade II listed, status awarded, 2 March 1950], Gables Cottages [Grade II listed, status awarded 17 September 1998].
- 19. The site is not within any London Strategic Viewing Corridors or any of the Borough Views defined by the New Southwark Plan.
- 20. The Pocock Street and Sawyer Street footways adjacent to the site host nine trees. Three are Category A (highest quality) trees, two are Category B (moderate quality) and four are Category C (low quality).
- 21. With respect to transport designations, the application site is:
  - Within PTAL Zone 6B, meaning it has the highest possible public transport accessibility level;
  - Within two Controlled Parking Zones (Zone C1, operational between 08:00hrs-18:30hrs Monday to Friday and 09:30hrs-12:30hrs Saturday and Zone C2, operational 08:00hrs-18:30hrs Monday to Friday);
  - Within 5 metres of numerous permit holder parking bays (on Pocock Street, Sawyer Street and Loman Street); and
  - Within 5 metres of dedicated disabled bays (on Pocock Street and Sawyer Street).
- 22. Southwark underground station lies approximately 400 metres to the west of the site, while Borough underground station can be found to the east at a similar distance. The two nearest stations offering mainline railway services are Waterloo, 700 metres to the west, and London Bridge, 750 metres to the east. Regular bus services operate along Blackfriars Road, Southwark Street and Southwark Bridge Road. The pedestrian routes around the application site provide easy access to the bus stops and underground stations.
- 23. Four dedicated cycle lanes exist nearby: Cycle Superhighway 7 on Southwark Bridge Road, Cycleway 6 on Blackfriars Road, Cycleway 4 on Union Street and Quietway 1 on Webber Street. There are Sheffield stand facilities on Risborough Street, Loman Street, Pocock Street and Sawyer Street which together provide in excess of 50 cycle spaces. Within 50 metres of the site on Great Suffolk Street there is also a Santander docking station.

# **Details of proposal**

24. Full planning permission is sought to redevelop the existing building to provide an eight storey office-led scheme with one further storey of accommodation at basement level. The redevelopment would entail demolition of the majority of the existing building, leaving the basement and the original printwork walls and staircores in place. Accounting for rooftop plant, the proposal would stand 41.78 metres AOD high at its maximum point.



Figure 4 (above): Bird's eye visualisation of the proposal, taken from the junction of Sawyer Street and Loman Street looking southwestwards.

### 25. The development would deliver:

- 32,578 square metres of Grade A office floorspace (Class B1), of which a 3,302 square metre portion would be affordable workspace, together with rooftop landscaped amenity areas for office tenants;
- a 1,465 square metre publicly-accessible route at ground floor level, housed within a seven-storey high atrium;
- up to five 'micro' retail enterprise units (Class A1) within the publiclyaccessible route;
- a 482 square metre café (Class A3) at ground and first floor levels;
- a 174 square metre community auditorium (Class D2), offering a 50-seat capacity for events and exhibitions, at ground floor and first floor levels;
- a rooftop community facility (Class D2), comprising;
  - an entrance pavilion incorporating a large open-plan space for general recreation, informal meetings and teaching/educational

purposes;

- a landscaped garden terrace with food growing facilities;
- a potting shed, intended to be used as a seed bank and for the storage of gardening equipment;
- a staircase for departing visitors, taking them from the potting shed down to the street level;
- a 166 square metre rooftop café-bar (Flexible Class B1/A4) with outdoor seating area, for use by office tenants during working hours but open to the public outside of these times;
- a 279 square metre rooftop restaurant (Flexible Class B1/A3) with outdoor seating area, available for public hire in the evenings and at weekends but otherwise exclusively for use by office employees;
- a small rooftop swimming pool ancillary to the restaurant; and
- associated provision of cycle parking, refuse storage, on-site disabled parking and servicing facilities.
- 26. The proposed building would occupy the same footprint as the existing Crown Court. The original brick towers would be retained and incorporated into the new building as a means of visually subdividing the new building form within views along Pocock Street and Loman Street. The perimeter wall of the original printworks would also be retained and re-imagined as a 'plinth' to the new storeys above. New glazing and openings would be inserted into the perimeter wall to create a less defensive and more interactive street-level condition.



Figure 5 (above): Visualisation looking eastwards along Pocock Street. The retained brick walls of the original Court building, with sections of glazing inserted, form a 'plinth' to the new storeys above.

27. Each of the new storeys above the 'plinth' would exhibit a distinctive outward

expression, produced through a variety of projection depths and finishing materials, creating a tiered building form. Along the eastern and western boundaries, the fifth and sixth floors would be stepped-back from the storeys below, creating a 'shoulder line' at the threshold between fourth and fifth floor level.

28. Distributed across the three terracing rooftop levels would be a collection of barns and pavilions, as well a 'feature' raised metal drum (designed to mimic a water tower) close to the northeastern corner.



Figure 6 (above): Visualisation of the proposed east façade. A shoulder line is created by the stepped-back nature of levels 04, 05 and 06, while the various pavilions, trees and raised metal drum give the building its eccentric roof profile.

- 29. A wide-ranging palette of facing materials is proposed. At ground floor level, additional texture would be added to the retained perimeter walls through new and reclaimed brickwork insertions. The new storeys from second to seventh floor, which make up the main body of the building, would be faced in new and reclaimed brick, timber, various metals including an obsidian green weathered aluminium, mesh and glazing. At rooftop level, the majority of the structures would be clad either in metal or timber, the exceptions being the two feature elements, the café-bar and raised drum, which would be clad in bronze and industrial grey aluminium respectively.
- 30. Greenery would be a central element of the building's character. It would be provided around the base of the building in a range of planting beds, at second floor level as cill planters, and on the three rooftop levels in the form of shrubs, lawns, balustrade planting and a number of new trees.

31. In terms of the building's internal layout, the basement would be split between office floorspace and a centralised 'back of house' facility comprising cycle and refuse storage facilities, servicing areas and other ancillary facilities. At ground floor level, the existing entrance on Pocock Street would be widened and a new entrance on Loman Street formed, together with the creation of a pedestrian route bisecting the building and connecting Pocock Street to Loman Street. Within this publicly-accessible central route would be up to five micro retail enterprise units. The route would be framed by the glazed frontages of the café, auditorium space and offices. The six floors above would be given over to office floorspace, with the glazed atrium at their core.

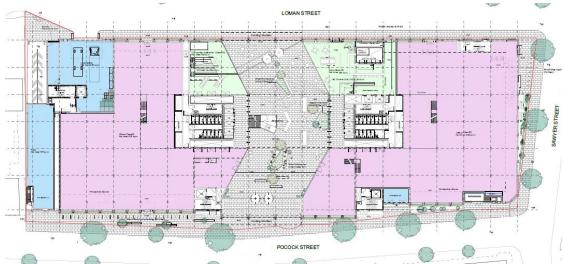


Figure 7 (above): Ground floor plan of the proposed building, showing the publicly-accessible central route, framed by the café, auditorium and office space.

32. The rooftop level would follow the general organisation of the floors below, being laid out in three zones. The western zone would be the "tenant wellbeing terrace", for exclusive use by the employees of the offices. It would include a range of internal office spaces within a landscaped terrace space, together with a single-storey plant room. The central zone would comprise the restaurant and café-bar, each of which would have an associated terrace for outdoor dining. The restaurant would be located on the southern part of the central zone and the café-bar on the northern part, separated by the glazed roof of the central atrium. Set within the atrium roof would be a small swimming pool, ancillary to the restaurant and equipped with a dedicated changing area. A collection of incidental meeting spaces (one housed within the raised metal drum) would be arranged around the north and east edges of the central zone, providing additional facilities for the office users. The eastern zone, which would be set two storeys lower than the western and central zones, would feature the community pavilion and community garden terrace.

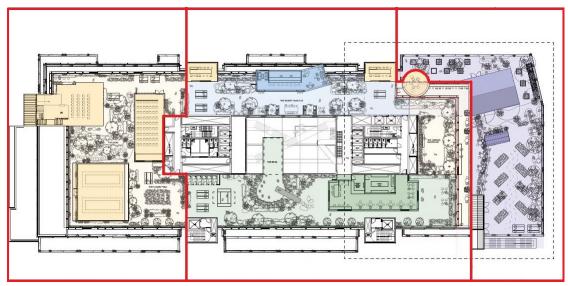


Figure 8 (above): Organisational arrangement of the rooftop, with the red line subdivisions showing the three (west, central and east) zones.

33. The community pavilion and garden terrace would be operated by building management, in a joint initiative with community partners or by a local non-profit organisation under lease from the building owner. The garden terrace would provide opportunities for relaxation, food growing and gardening. The pavilion, featuring a glazed gable façade oriented northeastwards to take advantage of views of the London skyline, would provide a flexible and multifunctional space to be used for informal socialising, community meetings, gatherings and education. Both the pavilion and the garden would be open seven days a week to the general public.



Figure 9 (above): Visualisation of the community garden terrace. The potting shed can be seen in the foreground to the left of the image, with the greenhouse to the right hand side with the pavilion immediately behind it.

- 34. Visitors would use a dedicated set of lifts to access the community pavilion and garden terrace. These lifts would be located in the ground floor café, accessible either via the central route or through a dedicated entrance on Loman Street. A completely separate set of lifts, accessible from the central route, would serve the offices on levels 01 to 06 of the building.
- 35. Public realm improvements around the building would include footway and carriageway resurfacing, the creation of new raised tables at key junctions, and the provision of short-stay cycle stands on the Sawyer Street and Loman Street footways. All nine street trees around the site perimeter would be retained and pruned as necessary.
- 36. At the western end of Loman Street the existing ramped vehicular access would be retained as part of the redevelopment, to become a dedicated entrance to the basement-level end-of-journey cycle facility. In connection with this, the kerbline at the western end of Loman Street would be built-out with a crossover to afford cyclists ease of entry and exit from the basement.
- 37. Servicing would take place on site from an internal loading yard, the entrance doors to which would be located at the western end of Loman Street in a broadly similar location to the existing loading yard. Two disabled parking bays would also be provided within the proposed loading yard.

# Overview of proposed floorspace

38. Provided below is the floorspace schedule for the proposed development:

Use Class	Floor(s)	Description of unit/space	GIA / NIA (sq. m)
B1 (office)	-01 to 06	Open-plan office floorplates and rooftop meeting spaces	24,161
	02 to 06	External amenity terraces	2,273
B1 (ancillary to office)		Storage, plant etc.	8,417
Total Class B			<u>34,851</u>
A1 (retail)	00	Retail enterprise units	51
A1 (ancillary to retail)		Storage, plant etc.	18
A3 (café)	00	Café	358

A3 (ancillary to café)		Storage, plant etc.	124
Total Class A			<u>551</u>
B1/A3 (flexi restaurant)	06	Rooftop restaurant	208
	06	Rooftop restaurant terrace	567
B1/A3 (ancillary to flexi restaurant)		Storage, plant etc.	71
B1/A4 (flexi café-bar)	06	Rooftop café-bar	122
	06	Rooftop café-bar terrace	384
B1/A4 (ancillary to flexi café-bar) Storage, plant etc.			44
Total Flexible Class A/B			<u>1,396</u>
D2 (leisure)	00 to 01	Community auditorium	174
	04	Community pavilion, potting shed and greenhouse	353
	04	Community garden terrace	612
D2 (ancillary to leisure)	00 to 04	Storage, plant etc.	163
Total Class D			<u>1,302</u>
TOTAL PROPOSED GIA and NIA (sq. m)			

# **Amendments**

- 39. The applicant entered into extensive pre-application discussions with the Local Planning Authority. This included a presentation of the scheme to the Design Review Panel. Through the course of this pre-application engagement, the proposal underwent a number of changes. The evolution of the proposal is detailed in the applicant's Design and Access Statement, including (from page 65 onwards) the further design development that took place between the formal closure of the pre-application enquiry in May 2020 and the submission of the full planning application the following month.
- 40. The proposal has also undergone some changes during the application process, as summarised below:

- reduction to the height of the rooftop plant, reducing the maximum height of the building by 0.6 metres from 42.38 to 41.78 metres;
- incorporation of a waste holding room on the ground floor level;
- omission of the one proposed on-street disabled bay, and provision of two on-site disabled bays instead;
- omission of integrated street lighting, at the request of the Council's Highway Development Management Team, with the existing lighting columns to be relied on instead; and
- changes to the short-stay (on street) cycle storage.

# Planning history of the application site

41. The following planning history for the application site is of relevance:

Application reference no.: 19/EQ/0347 Application type: Pre-application Enquiry

### Development description:

Pre-application enquiry for: the redevelopment of the site, involving the demolition of the majority of the existing Court building (Class D1), to provide an eight-storey office-led building comprising 32,560 square metres of Class B1 floorspace, a café (Class A3), three 'micro' retail spaces (Class A1), an events/exhibition space (Class D2), a rooftop community facility and garden (Class D2), a rooftop restaurant (Flexible Class B1/A3) and bar (Flexible Class B1/A4) arranged around an ancillary swimming pool, associated facilities (cycle parking, refuse storage, servicing etc), landscaping and public realm works.

Decision: Pre-application Enquiry Closed

Decision date: 13.05.2020

Application reference no.: 19/AP/7572
Application type: Full Planning Permission

#### Development description:

Change of use from existing Use Class D1 (Non-residential institution) to Use Class B1 (Office) with A1/A3 units on part of the ground floor, removal of first floor mezzanine and insertion of new first floor, external alterations to the existing building, including removal of existing steps and ramps to Pocock Street entrance to create a graded entrance, and associated works including the addition of roof terraces and planting at roof level.

Decision: Granted with Legal Agreement

Decision date: 27.07.2020

Application reference no.: 20/AP/0422

Application type: EIA Scoping Opinion Request

Development description:

Request for an Environmental Impact Assessment (EIA) Screening Opinion for: the adaptive re-use and extension of Blackfriars Crown Court for a range of commercial uses.

Decision: Scoping Opinion Issued: EIA not required

Decision date: 19.03.2020

# Planning history of adjoining sites

42. The following cases of planning history for nearby sites, listed in reverse chronological order, are relevant:

#### 32-36 Loman Street

Application reference no.: 19/AP/1404

Application type: Full Planning Permission (FUL)

Development description:

Demolition of the existing four storey office building with basement and redevelopment of the site to provide a new seven storey office building plus basement (Use Class B1).

Status: **Pending Legal Agreement** 

Decision date: Pending

#### Notes:

 This planning application was considered by the Main Planning Committee, who resolved to grant permission subject to the completion of a satisfactory legal agreement, at a meeting on 3 December 2019.

#### 46 Loman Street, London, SE1 0EH

Application reference no.: 18/AP/3462

Application type: Full Planning Permission (FUL)

#### Development description:

Erection of an infill extension at 3rd and 4th floors and the construction of an additional storey 5th floor level (with lift shaft and staircore above) for office use, together with changes to the Loman Street and Copperfield Street facades and the installation of a roof terrace at 6th floor level.

Decision: Granted

Decision date: 19.12.2018

#### Notes:

- This planning permission was subsequently modified through two nonmaterial amendment applications (20/AP/0609 and 20/AP/1599) fenestration, elevation and plant enclosure changes.
- This consented development was implemented on 4<sup>th</sup> May 2020.

### Southwark Fire Station, 94 Southwark Bridge Road, SE1 0EG

Application reference no.: 18/AP/2863

Application type: Full Planning Permission (FUL)

Development description:

Construction of a two-storey temporary school building until September 2021

Decision: Granted for Limited Period

Decision date: 01.11.2018

#### Notes:

- This consented development has been implemented.
- The grant of planning permission requires the removal of the temporary school building no later than 30th September 2021, or within one month of the Haberdashers' Askes Borough Academy school's relocation to its permanent home (at the 'Grotto' plot within the Southwark Fire Station Complex), whichever is earlier.

### Southwark Fire Station, 94 Southwark Bridge Road, SE1 0EG

Application reference no.: 17/AP/0367

Application type: Full Planning Permission (FUL)

#### Development description:

Redevelopment of the site including alterations and extensions to listed buildings for a mixed use scheme to provide a new secondary school with 6th form (up to 1150 pupils), 199 residential units in buildings up the 10 storeys in height, 234 sqm of flexible commercial or community use (Class A1, A3, B1, D1, D2), a 139 sqm Gym, associated landscape and public realm works, cycle parking, disabled parking and servicing access; and the redevelopment of land at Grotto Place for the provision of a new sports hall (1,452sqm) and external multi use games facility and landscaping.

Decision: Granted with Legal Agreement

Decision date: 02.11.2018

Notes:

This consented development was implemented on 30<sup>th</sup> January 2019.

#### 55 Great Suffolk Street

Application reference no.: 17/AP/4668

Application type: Full Planning Permission (FUL)

### Development description:

Change of use from warehouse use (Use Class B8) to a mixed use scheme comprising office (use class B1) at ground floor and 7 x residential units (use class C3) on the upper floors (3 x 2bed, 3 x 3bed and 1 x 4 bed) with small terrace areas at roof level; landscaping; cycle and refuse storage facilities and associated works.

Decision: Granted

Decision date: 18.10.2018

#### Notes:

- This application was accompanied by, and granted concurrently with, a listed building consent (re: 17/AP/4715).
- This consented development has not been implemented.

### Olwen House, 8-20 Loman Street

Application reference no.: 18/AP/1944

Application type: Full Planning Permission (FUL)

#### Development description:

Change of use from police surveillance operation centre (Sui Generis) to offices (Use Class B1a) including façade alterations, plant and associated works.

Decision: Granted

Decision date: 09.08.2018

#### Notes:

- This planning permission was subsequently modified through two minor material amendment applications (ref nos.: 18/AP/2976 and 18/AP/3506), which together altered the exterior design of the building and the scope of the public realm upgrades.
- This consented development, now constructed and in occupation, is known as the Binary.

#### 53 Great Suffolk Street

Application reference no.: 14/AP/3550

Application type: Full Planning Permission (FUL)

### Development description:

Reconfiguration of façade and roof extension of existing building (B1 office use) to the corner of Great Suffolk Street and Loman Street. Demolition of single-storey building (B1 office use) to junction with Great Suffolk Street and Copperfield Street and replacement with four storey plus basement building to provide addition 1821m2 GIA of office floor space across the two buildings.

Decision: Granted with Legal Agreement

Decision date: 31.05.2015

#### Notes:

 This consented development has now been constructed and is in occupation.

#### 57-59 Great Suffolk Street

Application reference no.: 14/AP/1159

Application type: Full Planning Permission (FUL)

### Development description:

Erection of a two storey roof extension to existing building to provide x8 no new residential dwellings with associated private amenity spaces plus cycle and refuse storage. Photovoltaic panels would be installed onto the roof

Decision: Granted

Decision date: 14.10.2014

#### Notes:

 This planning permission, now constructed and in occupation, is known as the Bacon Factory.

### 61-63 Great Suffolk Street, SE1 0BU

Application reference no.: 10/AP/1255

Application type: Full Planning Permission (FUL)

#### Development description:

Demolition of the existing warehouse buildings and redevelopment to provide two mixed use buildings. The first is a triangular building of 10 storeys (9 storeys plus a mezzanine floor) to a maximum height of 30.84m with 718m2 of commercial space (Use Classes A, B1) at ground and mezzanine levels and 127 self contained single occupancy student studio units above. The second is a predominantly 8 storey building (7 storeys plus a mezzanine floor) plus three split level rooftop pods to a maximum height of 29.7m (or 9/10

storeys) with 1512sq.m of commercial space (Use Classes A, B1, D) at ground and basement levels and 84 student apartments (cluster flats) containing 543 single bedrooms and 1 self contained single occupancy student studio unit above (resulting in a total 671 bed spaces overall). Also provided is 2541sq.m basement area containing 15 disabled parking spaces and 362 cycle spaces with a further 64 visitor cycle spaces outside the main building, a gym (Class D2), commercial storage, plant area plus provision for the upgrade of the adjacent Grotto Podiums park/open space.

Decision: Granted with Legal Agreement

Decision date: 09.08.2010

#### Notes:

 10/AP/1255 was preceded by two planning applications proposing buildings of a similar arrangement, scale and use, the reference numbers for which are 08/AP/1034 and 09/AP/1647. Both applications were approved by the Local Planning Authority with legal agreements, but neither was implemented.

#### **KEY ISSUES FOR CONSIDERATION**

# **Summary of main issues**

- 43. The main issues to be considered in respect of this application are:
  - Environmental impact assessment;
  - Principle of the proposed development in terms of land use;
  - Affordable workspace;
  - Impact of proposed development on amenity of adjoining occupiers;
  - Design, layout and impact on heritage assets;
  - Landscaping and trees;
  - Ecology and biodiversity;
  - Transport and highways;
  - Environmental matters;
  - Energy and sustainability;
  - Water resources and flood risk;
  - Archaeology;
  - Socio-economic impacts;
  - Planning obligations;
  - Mayoral and Borough Community Infrastructure Levies;
  - Community involvement and engagement;
  - Consultation responses from members of the public;
  - Consultation responses from internal and divisional consultees;
  - Consultation responses from external consultees;

- Community impact and equalities assessment;
- Human rights;
- Positive and proactive statement, and;
- Other matters.
- 44. These matters are discussed in detail in the 'Assessment' section of this report.

# Legal context

- 45. Section 38(6) of the Planning and Compulsory Purchase Act (2004) requires planning applications to be determined in accordance with the development plan, unless material considerations indicate otherwise. In this instance the development plan comprises the London Plan 2016, the Core Strategy 2011, and the Saved Southwark Plan 2007.
- 46. There are also specific statutory duties in respect of the Public Sector Equalities Duty which are highlighted in the relevant sections below and in the overall assessment at the end of the report.

# Adopted planning policy

# National Planning Policy Framework (NPPF)

- 47. The revised National Planning Policy Framework ('NPPF'), published in February 2019, sets out the national planning policy and how this should be applied. The NPPF focuses on sustainable development with three key objectives: economic, social and environmental.
- 48. Paragraph 215 states that the policies in the Framework are material considerations which should be taken into account in dealing with applications.
- 49. The relevant chapters of the NPPF are:
  - Chapter 2 Achieving sustainable development
  - Chapter 6 Building a strong, competitive economy
  - Chapter 8 Promoting healthy and safe communities
  - Chapter 9 Promoting sustainable transport
  - Chapter 11 Making effective use of land
  - Chapter 12 Achieving well-designed places
  - Chapter 14 Meeting the challenge of climate change, flooding and coastal change
  - Chapter 15 Conserving and enhancing the natural environment
  - Chapter 16 Conserving and enhancing the historic environment

### London Plan 2016

- 50. The London Plan is the regional planning framework and was adopted in 2016. The relevant policies of the London Plan 2016 are:
  - Policy 2.1 London in its global, European and United Kingdom context
  - Policy 2.9 Inner London
  - Policy 2.10 Central activities zone (strategic priorities)
  - Policy 2.11 Central activities zone (strategic functions)
  - Policy 2.12 Central activities zone (predominantly local activities)
  - Policy 2.13 Opportunity areas and intensification areas
  - Policy 3.1 Ensuring equal life chances for all
  - Policy 3.2 Improving health and addressing health inequalities
  - Policy 3.16 Protection and enhancement of social infrastructure
  - Policy 4.1 Developing London's economy
  - Policy 4.2 Offices
  - Policy 4.3 Mixed use development and offices
  - Policy 4.6 Support for and enhancement of arts, culture, sport and entertainment
  - Policy 4.7 Retail and town centre development
  - Policy 4.8 Supporting a successful and diverse retail sector and related facilities and services
  - Policy 4.10 New and emerging economic sectors
  - Policy 4.11 Encouraging a connected economy
  - Policy 4.12 Improving opportunities for all
  - Policy 5.1 Climate change mitigation
  - Policy 5.2 Minimising carbon dioxide emissions
  - Policy 5.3 Sustainable design and construction
  - Policy 5.5 Decentralised energy networks
  - Policy 5.6 Decentralised energy in development proposals
  - Policy 5.7 Renewable energy
  - Policy 5.8 Innovative energy technologies
  - Policy 5.9 Overheating and cooling
  - Policy 5.10 Urban greening
  - Policy 5.11 Green roofs and development site environs
  - Policy 5.12 Flood risk management
  - Policy 5.13 Sustainable drainage
  - Policy 5.14 Water quality and wastewater infrastructure
  - Policy 5.15 Water use and supplies
  - Policy 5.16 Waste net self-sufficiency
  - Policy 5.17 Waste capacity

- Policy 5.18 Construction, excavation and demolition waste
- Policy 5.21 Contaminated land
- Policy 6.1 Strategic approach (transport)
- Policy 6.3 Assessing effects of development on transport capacity
- Policy 6.4 Enhancing London's transport connectivity
- Policy 6.5 Funding Crossrail and other strategically important transport infrastructure
- Policy 6.7 Better streets and surface transport
- Policy 6.9 Cycling
- Policy 6.10 Walking
- Policy 6.11 Smoothing traffic flow and tackling congestion
- Policy 6.12 Road network capacity
- Policy 6.13 Parking
- Policy 7.1 Lifetime neighbourhoods
- Policy 7.2 An inclusive environment
- Policy 7.3 Designing out crime
- Policy 7.4 Local character
- Policy 7.5 Public realm
- Policy 7.6 Architecture
- Policy 7.7 Location and design of tall and large buildings
- Policy 7.8 Heritage assets and archaeology
- Policy 7.11 London View Management Framework
- Policy 7.12 Implementing the London View Management Framework
- Policy 7.14 Improving air quality
- Policy 7.15 Reducing and managing noise, improving and enhancing the acoustic environment and promoting appropriate
- Policy 8.2 Planning obligations
- Policy 8.3 Community infrastructure levy
- Policy 8.4 Monitoring and review

# Relevant London-level Supplementary Planning Documents/ Guidance and Strategies

- 51. The relevant London-level supplementary planning documents and guidance documents are as follows:
  - Mayor of London: Accessible London Achieving an Inclusive Environment (SPG, 2004)
  - Mayor of London: Central Activities Zone (SPG, 2016)
  - Mayor of London: Climate Change Mitigation and Energy Strategy (2010)
  - Mayor of London: Climate Change Adaptation Strategy (2011)
  - Mayor of London: Crossrail Funding (SPG, 2016)
  - Mayor of London: Planning for Equality and Diversity in London (SPG, 2007)

Mayor of London: Shaping Neighbourhoods - Character and Context
 (SDC 2014)

(SPG, 2014)

Mayor of London: Social Infrastructure (SPG, 2015)

• Mayor of London: Sustainable Design and Construction (SPG, 2014)

Mayor of London: The Control of Dust and Emissions During Construction and Demolition (SPG, 2014)

Mayor of London: Transport Strategy (2018)

Mayor of London: Use of Planning Obligations in the Funding of

Crossrail (SPG, 2016)

# Core Strategy 2011

52. The Core Strategy provides the spatial planning strategy for the borough. The relevant policies of the Core Strategy 2011 are:

Strategic Targets Policy 1 - Achieving growth
 Strategic Targets Policy 2 - Improving places

Strategic Policy 1 - Sustainable development
 Strategic Policy 2 - Sustainable transport

• Strategic Policy 3 - Shopping, leisure and entertainment

Strategic Policy 10 - Jobs and businesses
 Strategic Policy 11 - Open spaces and wildlife
 Strategic Policy 12 - Design and conservation

• Strategic Policy 13 - High environmental standards

# Southwark Plan 2007 (saved policies)

- 53. With the exception of Policy 1.8 (Location of retail outside town centres), the Council resolved in 2013 to 'save' all of the policies in the Southwark Plan 2007 unless they had been updated by the Core Strategy. Paragraph 213 of the NPPF states that existing policies should not be considered out of date simply because they were adopted or made prior to publication of the Framework. Due weight should be given to them, according to their degree of consistency with the Framework. The relevant saved policies of the Southwark Plan 2007 are:
  - Policy 1.1 Access to employment opportunities
  - Policy 1.4 Employment sites
  - Policy 1.7 Development within town and local centres
  - Policy 2.1 Enhancement of community facilities
  - Policy 2.5 Planning obligations
  - Policy 3.1 Environmental effects
  - Policy 3.2 Protection of amenity
  - Policy 3.3 Sustainability assessment
  - Policy 3.4 Energy efficiency

- Policy 3.6 Air quality
- Policy 3.7 Waste reduction
- Policy 3.8 Waste management
- Policy 3.9 Water
- Policy 3.11 Efficient use of land
- Policy 3.12 Quality in design
- Policy 3.13 Urban design
- Policy 3.14 Designing out crime
- Policy 3.15 Conservation of the historic environment
- Policy 3.18 Setting of listed buildings, conservation areas and world heritage sites
- Policy 3.19 Archaeology
- Policy 3.20 Tall buildings
- Policy 3.22 Important local views
- Policy 3.28 Biodiversity
- Policy 3.31 Flood defences
- Policy 5.1 Locating developments
- Policy 5.2 Transport impacts
- Policy 5.3 Walking and cycling
- Policy 5.6 Car parking
- Policy 5.7 Parking standards for disabled people and the mobility impaired
- Policy 5.8 Other parking

# Relevant local-level Supplementary Planning Documents

- 54. The relevant supplementary planning documents and guidance documents from the local development plan are as follows:
  - Design and Access Statements (SPD, 2007)
  - Section 106 Planning Obligations and Community Infrastructure Levy (SPD, 2015 with 2017 Addendum)
  - Sustainability Assessment (SPD, 2009)
  - Sustainable Design and Construction (SPD, 2009)
  - Sustainable Transport (SPD, 2010)

# Relevant Conservation Area Appraisals

- 55. Two Conservation Area Appraisals are relevant to the site:
  - Union Street (appraisal adopted 2010)
  - Liberty of the Mint (appraisal adopted 2018)

# **Emerging planning policy**

56. The draft development plan documents of the Intend to Publish New London Plan and draft New Southwark Plan are material considerations that can be given significant and limited weight respectively.

### New London Plan

- 57. The draft New London Plan was published on 30 November 2017 and the first and only stage of consultation closed on 2nd March 2018. Following an Examination in Public, the Mayor then issued the Intend to Publish London Plan, which was published in December 2019..
- 58. The Secretary of State responded to the Mayor in March 2020 where he expressed concerns about the Plan and has used his powers to direct changes to the London Plan. The London Plan cannot be adopted until these changes have been made.
- 59. The draft New London Plan is at an advanced stage. Policies contained in the Intend to Publish (ItP) London Plan published in December 2019 that are not subject to a direction by the Secretary of State carry significant weight. Paragraph 48 of the NPPF states that decision makers may give weight to relevant policies in emerging plans according to the stage of preparation of the emerging plan, the extent to which there are unresolved objections to the policy and the degree of consistency with the Framework.
- 60. The policies from the 'Intend to Publish' version relevant to this application, all of which are informed by the six Good Growth Objectives, are:
  - Policy SD1 Opportunity Areas
  - Policy SD4 The Central Activities Zone (CAZ)
  - Policy SD5 Offices, other strategic functions and residential development in the CAZ
  - Policy SD6 Town centres and high streets
  - Policy SD7 Town centres: development principles and Development Plan Documents
  - Policy D1 London's form, character and capacity for growth
  - Policy D2 Infrastructure requirements for sustainable densities
  - Policy D3 Optimising site capacity through design-led approach
  - Policy D4 Delivering good design
  - Policy D5 Inclusive design
  - Policy D8 Public realm
  - Policy D9 Tall buildings
  - Policy D10 Basement development
  - Policy D11 Safety, security and resilience to emergency

- Policy D12 Fire safety
- Policy D14 Noise
- Policy S1 Developing London's social infrastructure
- Policy E1 Offices
- Policy E2 Providing suitable business space
- Policy E3 Affordable workspace
- Policy E9 Retail, market and hot food takeaways
- Policy E11 Skills and opportunities for all
- Policy HC1 Heritage conservation and growth
- Policy G4 Open space
- Policy G5 Urban greening
- Policy G6 Biodiversity and access to nature
- Policy G7 Trees and woodlands
- Policy G8 Food growing
- Policy SI 1 Improving air quality
- Policy SI 2 Minimising greenhouse gas emissions
- Policy SI 3 Energy infrastructure
- Policy SI 4 Managing heat risk
- Policy SI 5 Water infrastructure
- Policy SI 6 Digital connectivity infrastructure
- Policy SI 7 Reducing waste and supporting the circular economy
- Policy SI 8 Waste capacity and net waste self-sufficiency
- Policy SI 12 Flood risk management
- Policy SI 13 Sustainable drainage
- Policy T1 Strategic approach to transport
- Policy T2 Healthy Streets
- Policy T3 Transport capacity, connectivity and safeguarding
- Policy T4 Assessing and mitigating transport impacts
- Policy T5 Cycling
- Policy T6 Car parking
- Policy T6.2 Office parking
- Policy T6.3 Retail parking
- Policy T7 Deliveries, servicing and construction
- Policy T9 Funding transport infrastructure through planning

### New Southwark Plan

- 61. For the last 5 years the council has been preparing the New Southwark Plan (NSP) which will replace the saved policies of the 2007 Southwark Plan and the 2011 Core Strategy.
- 62. The council concluded consultation on the Proposed Submission version (Regulation 19) on 27 February 2018. The New Southwark Plan Proposed Submission Version: Amended Policies January 2019 consultation closed in

- May 2019. These documents and the New Southwark Plan Submission Version (Proposed Modifications for Examination) were submitted to the Secretary of State in January 2020 for Local Plan Examination.
- 63. In April 2020 the Planning Inspectorate provided their initial comments to the New Southwark Plan Submission Version. It was recommended that a further round of consultation takes place in order to support the soundness of the Plan. Consultation on the Proposed Changes to the Submitted New Southwark Plan and additional evidence base documents started in August until 2 November 2020.
- 64. The Examination in Public (EiP) is expected to take place in early 2021 and the amendments within the Proposed Changes to the Submitted New Southwark Plan will be considered along with the consultation responses received at each stage of public consultation. It is anticipated that the plan will be adopted later in 2021 following the EiP.
- 65. As the NSP is not yet adopted policy, it can only be attributed limited weight. Nevertheless paragraph 48 of the NPPF states that decision makers may give weight to relevant policies in emerging plans according to the stage of preparation of the emerging plan, the extent to which there are unresolved objections to the policy and the degree of consistency with the Framework.

# Summary on emerging policy

- 66. The NSP responds positively to the NPPF by incorporating area visions, development management policies and 82 site allocations which plan for the long term delivery of housing. The NSP responds to rapid change which is occurring in Southwark and London as a whole, and responds positively to the changing context of the Intend to Publish New London Plan.
- 67. In line with paragraph 48 of the NPPF, as both the Intend to Publish New London Plan and the New Southwark Plan are at an advanced stage of preparation (the Intend to Publish New London Plan further progressed) both can be afforded some material weight and this is detailed in the report where relevant to particular policy issues.

#### **ASSESSMENT**

# **Consultation summary**

68. The table below summarises the representations received from the general public in respect of this planning application:

Consultation responses: Summary table						
No. of representations: 28		No. of unique representations: 27				
Of the unique representations:						
In objection: 3	Neutral: 1		In support: 23			
All 3 came from addresses within Southwark		ment came ddress within k	Of which, 17 came from addresses within Southwark			

69. In response to public consultation, the following main issues have been raised and are addressed in detail in the subsequent parts of this report.

#### Proposed use:

 Housing for local people would be a more appropriate form of development and less destructive to the quality of life of surrounding existing residents.

Design, architecture, impact on heritage assets and effect on views:

- The building height is excessive.
- The area is already overly dense with buildings.

### Local economic impacts:

• Small businesses from minority groups may be at risk of being pushed out of the area as it undergoes gentrification.

### Neighbours' amenity:

- Loss of daylight/sunlight.
- Loss of privacy.
- Increased noise from the use of the proposed building.
- Increased pollution from the use of the proposed building.
- Increased noise and pollution resulting from traffic and servicing vehicle movements.
- Exacerbated local wind conditions.
- Damper local micro-climate.

# Transport and highway impacts:

- Increased pressure on the local highway network and parking.
- Increased footfall on the local pedestrian network.

- 70. The main reasons for support raised by the public comments are:
  - The development will bring more people (employees and visitors) to the site, increasing spending in the area and supporting local businesses.
  - The development will bring more employment opportunities for people in the local area
  - The rooftop community pavilion and garden terrace element will provide pleasant spaces and broader community value, enabling more community groups to access flexible spaces on an ad hoc basis.
  - The proposed green and public spaces will enhance the local environment and provide public recreation benefits.
  - The building design is high quality and creative.
  - The developer has proactively and extensively consulted with local groups and organisations.
  - The developer has positively evolved the building design in response to the views obtained through pre-application engagement with the local community.

# **Environmental impact assessment**

- 71. The applicant made a Screening Opinion request to determine whether an Environmental Impact Assessment (EIA) is required in respect of the proposed development due to the size and scale of the proposed scheme. The reference number for the Screening Opinion is 20/AP/0422.
- 72. The Town and Country Planning (Environmental Impact Assessment) Regulations 2017 set out the circumstances in which development must be underpinned by an Environmental Impact Assessment (EIA). Schedule 1 of the Regulations sets out a range of development, predominantly involving industrial operations, for which an EIA is mandatory. Schedule 2 lists a range of development types for which an EIA might be required due to the potential for significant environmental impacts to arise. Schedule 3 sets out that the significance of any impact should include consideration of the characteristics of the development, the environmental sensitivity of the location and the nature of the development.
- 73. The range of developments covered by Schedule 2 includes 'Urban development projects' where: the area of the development exceeds 1 hectare and the proposal is not dwellinghouse development, or; the site area exceeds 5 hectares. The application site is 0.6 hectares and therefore does not exceed the Schedule 2 threshold.
- 74. Consideration, however, should still be given to the scale, location or nature of development, cumulative impacts and whether these or anything else are likely to give rise to significant environmental impacts. The proposed

application is the partial demolition of the existing Class D1 former Crown Court building, refurbishment of and alterations to the retained elements together with upward extension to provide a seven-storey mixed-use development. Its scale is appropriate to its urban setting and it is unlikely to give rise to any significant environmental impacts.

75. For the above reasons, an EIA is not required in this instance. This was confirmed by the Local Planning Authority on 5<sup>th</sup> April 2019 in response to the screening opinion sought under 20/AP/0422. The Officer Report for 20/AP/0422, which available from the Council's online Public Access for Planning Register, provides the full assessment that led to that decision.

# Principle of the proposed development in terms of land use

76. The proposed development would provide over 33,000 square metres of office, retail and dining floorspace, with the capacity to create around 2550 jobs. It would also deliver a range of community facilities in the form of an auditorium, a rooftop pavilion providing meeting and social spaces, and a landscaped garden terrace, together with a new publicly-accessible central route at ground floor level.

# Current land uses and proposed loss of Class D1 floorspace

- 77. The existing lawful use of the entirety of the Crown Court building and all land within its curtilage is Class D1. Saved Policy 2.1 of the Southwark Plan states that planning permission for a change of use from Class D community facilities will not be granted unless:
  - The applicant demonstrates to the satisfaction of the Local Planning Authority that the community facility is surplus to the requirements of the local community and that the replacement development meets an identified need; or
  - ii. The applicant demonstrates that another locally accessible facility with similar or enhanced provision can meet the identified needs of the local community facility users.
- 78. In recent years, the Ministry of Justice conducted a property portfolio rationalisation exercise. Documentation supplied by the applicant evidences that, as part of this exercise, Blackfriars Crown Court was deemed surplus to requirements, with the Ministry concluding that court activities could be adequately accommodated by optimising the efficiency of the retained assets within their portfolio. In April 2020 the sale of Blackfriars Crown Court to the applicant was completed.
- 79. On account of this evidence, which demonstrates that across Southwark and London there is sufficient capacity for court activities in other court buildings,

together with the fact that the scale of the building would not lend itself easily to another Class D1 use, it is considered that criterion *ii* of Saved Policy 2.1 has been satisfied. This enables the court building to be released for an alternative appropriate use.

80. This evidence was used to inform the Council's decision on application 19/AP/7572, which permitted the change of use of the existing building to Class B1 office space.

# Proposed mix of uses

- 81. The application site is located within: the Central Activities Zone (CAZ); Bankside, Borough and London Bridge Opportunity Area; and the Bankside and Borough District Town Centre. It is not an allocated site in either the Saved Southwark Plan or the NSP.
- 82. London Plan Policy 2.10, Strategic Policy 10 of the Core Strategy and emerging Policy P26 of the New Southwark Plan identify sites within the CAZ and Opportunity Areas as appropriate for accommodating the significant growth needed to meet business demand. The aforementioned policies require development proposals at the very least to maintain existing levels of business floor space but, where possible, increase office floor space. Proposals should also bring forward a mix of other complimentary uses as well as residential to enhance the offer, vitality and long term vibrancy of central London. This application proposes the delivery of a substantial quantum of office floor space, which is welcome in principle. Complementing the office floorspace would be range of retail and dining spaces, a community pavilion and garden terrace, a community auditorium and affordable workspace. These would generate additional day and evening activity, adding to the vibrancy and vitality of the area, while also providing important services for the resident and working populations. This is entirely appropriate for this central London location.
- 83. In order to support the vibrancy and vitality of the CAZ, London Plan policies 2.11 and 4.3 promote mixed use development, including housing, alongside increases in office floorspace. The Mayor's Central Activities Zone SPG contains additional guidance on maintaining an appropriate mix of uses within the CAZ, setting out the weight that should be afforded to office use and CAZ strategic functions relative to residential. The proposal is for partial demolition of the existing building rather than wholesale redevelopment, leaving a relatively deep floorplate not well suited to accommodating residential uses and their attendant outlook and daylight demands. Taking account of the generous range of community and Class A uses the proposal would incorporate, and that a building taller than that currently proposed could not be accommodated without harming the amenity of surrounding occupiers, the current proposal is considered to be an efficient and effective use of the site.

- Furthermore, there are other larger sites within this part of the borough coming forward for mixed use development, some of which have the capacity to deliver a significant number of new dwellings.
- 84. In summary, the principle of redeveloping the existing building to provide a mixture of office, retail, dining and community uses would support the role and functioning of the Central Activities Zone and the Borough and Bankside District Town Centre. It would also be consistent with the policies for the Opportunity Area and bring into productive and optimised re-use this currently vacant building.
- 85. The acceptability of each of the individual uses is considered below.

# Community (Class D2) floorspace

- 86. The proposed development would not result in the complete loss of Class D space from the application site because the new building would incorporate two Class D2 community facilities. The first of these is the pavilion and garden terrace located within the eastern zone of the roof. The other is the community auditorium at the northern entrance to the atrium.
- 87. Saved Policy 2.2 (Provision of New Community Facilities) of the Southwark Plan 2007 permits new community facilities where they would be available for use by all members of the community and it would not be detrimental to the amenity of present and future surrounding occupiers. Saved Policy 1.7 (Development Within Town and Local Centres) supports the provision of a range of town centre uses, including leisure, community, civic and cultural facilities where the scale and nature would be appropriate to the character and function of the locale, and subject to full consideration of transport impacts and the provision of amenities for users of the facility, such as public toilets. These aims are reinforced by Policy 3.2 (Improving Health and Addressing Health Inequalities) of the London Plan 2016, which promotes the "delivery of new facilities and services, including places for meetings between all members of a community".
- 88. Policy GG1 (Building Strong and Inclusive Communities) of the Intend to Publish New London Plan promotes "the crucial role town centres have in the social, civic, culture and economic lives of Londoners" and supports the delivery of places that provide "opportunities for building relationships during the daytime, evening and night-time". Policy S1 (Developing London's Social Infrastructure) of the Plan requires new facilities to be easily accessible by public transport, cycling and walking. The policy also encourages new social infrastructure in high streets and town centres.
- 89. Policy P34 (Town and Local Centres) of the NSP requires new development in town and local centres to "ensure the provision of main town centre uses

including markets, community, civic, leisure and cultural uses are located in town centres and local centres". Policy P46 (Community Uses) welcomes the delivery of new community facilities provided they are available for all members of the community.

### Community pavilion and garden terrace

90. The application proposes a community pavilion at fourth floor level, opening onto and interconnected with the community garden terrace. The pavilion would be a flexible internal space capable of hosting community meetings and classes. A self-serve donation-based coffee and tea station would be provided to invite local people to socialise and spend time in the space. The applicant's intention is to deliver a high quality new community asset, but one that feels informal and welcoming for local people.



Figure 10 (above): Visualisation of the community pavilion

- 91. The garden terrace would be a landscaped area on the eastern portion of the roof providing opportunities for relaxation, socialising, gardening and food growing. Within the garden terrace would be a potting shed and greenhouse, providing covered ancillary/storage facilities. In total, the pavilion, greenhouse, potting shed and garden terrace would provide 924 square metres of internal and external free-to-access space for the community.
- 92. The pavilion and garden terrace would be operated as part of the building management and potentially through a joint initiative with community partners. The developer is in discussion with potential partners and expressions of interest have been received.

- 93. The pavilion and garden terrace would be accessible to the public during summer (April 1st to September 30th) between the following times:
  - 08:00hrs to 21:00hrs on Mondays to Wednesdays;
  - 08:00hrs to 22:00hrs on Thursdays and Fridays;
  - 10:00hrs to 22:00hrs on Saturdays;
  - 10:00hrs to 20:00hrs on Sundays.
- 94. During winter (October 1st to March 31st), the hours of opening would be:
  - 08.00hrs to 20.00hrs on Mondays to Fridays;
  - 10:00hrs to 20:00hrs on Saturdays;
  - 10:00hrs to 18:00hrs on Sundays.
- 95. From a fire safety perspective, the capacity of the community facilities at fourth floor level would be limited to 100 people when the office is fully occupied; however, the maximum capacity would expand to 200 people outside of office hours and weekends. As the community garden and pavilion is more likely to be used on weekday evenings at the weekends, the lower capacity levels during working hours are considered acceptable.
- 96. A Public Access and Management Framework has been supplied with the planning application, a particularly important element of which is the outline access strategy. This explains that although access to the garden terrace would be monitored by staff for fire safety reasons, the space would be fully accessible to the public with no dedicated booking system or keycard/fob entry. The building-wide services team would be responsible for monitoring capacity and directing guests, a role they would perform from a booth at the base of the lifts within the ground floor café. This access strategy is considered to be well thought through, and would ensure truly free-to-access spaces. The finer details of the strategy will be secured by condition, but will be expected to conform to the principles set out in the Framework.
- 97. These proposed Class D2 facilities would provide high quality town centre uses of significant community and civic value, fully in accordance with Saved Policies 1.7 and 2.2 of the Southwark Plan, Policy 3.2 of the London Plan 2016, and the emerging relevant policies within the NSP and Intend to Publish New London Plan. The opening hours offered by the applicant are generous in the context of the various other community and public benefits the proposal will bring, but are also neighbourly having regard to the amenity of surrounding residential occupiers.

#### Community auditorium

98. The application proposes a 152 square metre auditorium space, fronting Loman Street with a return elevation onto the central covered route. The

- majority of the floorspace would be provided at ground floor level, with a small galleried area at first floor level. The auditorium would operate from 7am to 10pm seven days a week.
- 99. Falling within Class D2, this proposed leisure facility would provide a space for public, bookable functions and events capable of accommodating up to 50 people. This small scale conference and events space is intended to be a commercial revenue-generating enterprise, but the developer has committed to offering 50% of the time slots to community groups/not for profit and cultural projects at a discounted price, with rotation of slots occurring on a month-to-month basis to ensure more high value slots are shared with these parties.
- 100. To ensure that that the local community is aware of and reaps full benefit of the auditorium, the applicant has agreed to advertise on local radio, within the window of the proposed space, in the local press and on social media. Local people will be able to book online through an east-to-access system. These measures are considered sufficient to raise local awareness of the space and thereby promote take-up.
- 101. As with the community pavilion and community garden terrace, the proposed auditorium would deliver an active frontage and a town centre use to the site, as required by the adopted and emerging local plans. Offering beneficial rates and equity of access for local groups, it would form a valuable new piece of social infrastructure, fully in accordance with London Plan Policy 3.2, as well as Saved Policies 1.7 and 2.2 of the Southwark Plan. This proposed new facility also accords with Policies GG1 and S1 of the Intend to Publish New London Plan, to which significant weight can be afforded, as well as Policies P34 and 46 of the NSP, to which limited weight can be attributed.

#### Summary

102. In summary, these high quality community facilities —the longevity and success of which will be buttressed by robust access, management and/or marketing strategies— are strongly welcomed as a major benefit of the proposed development.

# Retail (Class A1, A3 and A4) floorspace

- 103. The site lies in a popular area for retail and restaurant/café operators, being located only a few hundred metres from the busy commercial hubs of Bankside, Blackfriars Road and Borough High Street. The strong Class A offering of the local area is reflected in its District Town Centre designation.
- 104. The site is also within the CAZ. Policy 2.10 of the London Plan sets out a strategic priority to support and improve the retail and leisure offer of the CAZ

for residents, workers and visitors. The Mayor's CAZ Supplementary Planning Guidance reaffirms this, encouraging "active ground floor frontages where appropriate and supporting a mix of uses that contributes to the unique character of the CAZ including culture, leisure and tourism uses, retail and food/drink". The Southwark Plan and Core Strategy provide further support for realising the CAZ's potential as a centre for leisure, retail and culture. This is complemented by the Draft Bankside, Borough and London Bridge SPG which sets out an ambition for new development in the Bankside and Blackfriars Road area to "define the public realm with active frontages" because "active ground floors will bring life to the area and provide new small scale shops, cafés and restaurants".

- 105. This application proposes a café unit (Class A3) fronting a stretch of Loman Street with a return elevation onto the central route, designed to draw passers-by into this publicly-accessible covered space. In addition, five 'micro' retail enterprise 'pop up' units (Class A1) are proposed, to be dispersed across the central route. These would be offered at zero rent and for entrepreneurs in receipt of Government enterprise grants. The retail enterprise units are intended to encourage pedestrian through-traffic and in so doing strengthen the connection between the commercial uses on Pocock Street and the busy commercial hubs further to the north around Union Street and Southwark Street. The range of active frontages and town centre uses proposed, which would complement the surrounding existing commercial uses, accords with development plan policies and aspirations for the area, and as such is welcomed.
- 106. The application also proposes a café-bar and restaurant. The restaurant would provide 50 covers internally, with the opportunity for a further 50 covers externally on the associated poolside terrace. The café-bar would provide 25 covers internally and 70 covers externally. While both of these dining facilities would be for the exclusive use of office tenants during working hours, at the weekends and from 6:30pm each weekday, both would be open to the general public. The café-bar would be a walk-in venue, whereas the restaurant would be available either on a table-by-table bookable basis or for private hire. The swimming pool would not be available for public use for management reasons. It is because of this partly private, partly public nature that the applicant seeks flexible Class B1/A3 use for the café-bar and flexible Class A4/B1 use for the restaurant.
- 107. The town centre uses provided by the restaurant and café-bar are appropriate in this part of the borough, which has proven popular with dining operators. Both venues would add to the vitality and vibrancy of the development itself and help make the building a destination during weekday evenings and at the weekend. Accordingly, no issues are raised in principle to either of the flexible Class A uses proposed.

108. Issues such as hours of use, amenity impacts for surrounding residents and management/access are dealt with in subsequent parts of this report.

# Office (Class B1) floorspace

- 109. The CAZ, within which the site is located, contains London's geographical, economic and administrative core. The London Plan 2016 recognises office use as being appropriate in the CAZ and identifies capacity for 25,000 jobs in the Opportunity Area. This is further supported by the 'Mayoral Supplementary Planning Guidance Central Activities Zone (2016)'.
- 110. The proposed scheme would deliver a high quality office development, generating over 33,000 square metres GIA of new employment floorspace. This could create approximately 2500 new jobs once the development is operational. The principle of redevelopment is therefore strongly supported. The delivery of a substantial quantum of modern and flexible Grade A openplan office accommodation is welcomed as a significant benefit of the scheme in accordance with adopted local and regional policy, while also meeting the Core Strategy objective of increasing the number of jobs in Southwark.

# Affordable (Class B1) workspace

- 111. Although not yet adopted, Policy E2 (Providing Suitable Business Space) of the Intend to Publish New London Plan can be attributed weight in the assessment of this application. Policy E2 requires the provision of a range of low-cost Class B1 business space to be supported to meet the needs of micro, small and medium sized enterprises and to enable firms to start up and expand. The policy states "development proposals for new B1 business floor space greater than 2,500sqm, or a locally determined lower threshold in a local development plan document, should consider the scope to provide a proportion of flexible workspace suitable for micro, small and medium sized enterprises".
- 112. Policy E3 (Affordable Workspace) of the Intend to Publish New London Plan deals specifically with affordable workspace. The policy states "In defined circumstances, planning obligations may be used to secure affordable workspace at rents maintained below the market rate for that space for a specific social, cultural or economic development purposes". The policy identifies the circumstances in which it would be appropriate to secure affordable space. Part B of the policy specifically identifies the CAZ as an important location for securing low cost space for micro, small and medium sized enterprises.
- 113. Emerging Policy P30 (Affordable Workspace) of the New Southwark Plan deals with affordable workspace. Criterion 2 of the policy requires major development proposals to deliver at least 10% of the gross new employment

floorspace as affordable workspace on site at a discounted market rent for a period of at least 30 years. The policy recognises that there are many different forms that such space could take depending on the site location, characteristics and existing/proposed uses. Only where on-site provision would be impracticable are developers permitted to make an in lieu payment

114. The total quantum of Class B1 floorspace, including shared and ancillary facilities, is 33,023 square metres GIA. Under the terms of Policy P28, 10% of office floorspace within the proposed Blackfriars Crown Court development should be dedicated as 'affordable workspace'. Set out below is a schedule of the applicant's proposed affordable workspace offer:

Affordable workspace: summary table						
Dedicated Class B1 space						
Unit reference and description	<u>Floor</u>	GIA (square metres)				
01: Self-contained unit within the east wing	Basement	1062.0				
02: Northwest portion of the floorplate	Level 00	650.0				
03: Northwest portion of the floorplate	03: Northwest portion of the floorplate Level 01					
	Total:	2261.0				
Ancillary servicing and facilities space						
<u>Description</u>	<u>Floor</u>	GIA (square metres)				
10% of the total floorspace (11,205 sq.m) occupied by plant, cycle storage, waste storage and other ancillary facilities	Basement	1041.0				
	1041.0					
Total GIA of all Afforda	3,302.0					
Affordable Workspace as a percentage floorspace (32,578 squ	10.1%					

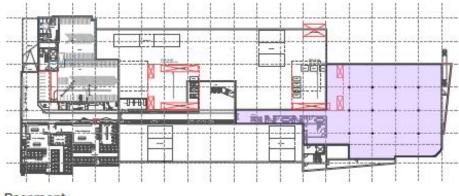
115. All affordable workspace areas would be restricted to Class B1 which is fully in accordance with Policy P30 of the New Southwark Plan. This use class encompasses offices, research/development facilities of products and processes, and light industry appropriate in a residential area.

- 116. To ensure flexibility and to appeal to a wide range of prospective tenants, the units have been provided in a variety of sizes and at different levels of the development. All of the proposed affordable workspace areas have been designed to be let to more than one occupier.
- 117. The affordable workspace would be provided for 30 years, over the course of which the rental levels for each occupier would 'staircase' as follows:
  - 0-6 months at peppercorn rent;
  - 6-13 months at 38% of the Local Open Market Rent;
  - 14-22 months at 57% of the Local Open Market Rent; and
  - from month 23 onwards at 75% of the Local Open Market Rent.
- 118. The developer wishes to retain the flexibility to self-operate the affordable workspace, rather than be obligated to appoint one of the Council's recognised Workspace Providers to fulfil these responsibilities. To demonstrate that the developer has a sound business model, prior experience of marketing and managing workspace, and connections with local business, the developer provided an Outline Affordable Workspace Marketing and Management Strategy document.
- 119. The marketing element of the Outline Strategy adequately explains:
  - How prospective business communities, including less visible fledgling enterprises, would be targeted/identified;
  - That creative, film and media sectors would likely be targeted as these sectors generally struggle to find appropriate and affordable accommodation.
  - The channels and methods of marketing;
  - The metrics by which interested parties would be prioritised should there be significant levels of interest in the affordable workspace;
  - How marketing will be conducted on an ongoing basis following first full occupation, to minimise periods of vacancy during the 30 year lifetime of the affordable workspace.
- 120. The management element of the Outline Strategy adequately details:
  - The support SME and new start up businesses and companies would be given;
  - The provision, management of and access to facilities (cycle storage, refuse storage, loading and unloading facilities etc.);
  - Additional commercial benefits for occupiers, including free-of-charge use of the commercial rooftop spaces and atrium.
- 121. The Section 106 Agreement will include a dedicated 'affordable workspace'

schedule. This will ensure, among other things, that:

- the workspace is provided for a 30-year period at the 'staircasing' rental levels detailed above;
- no more than 50% of the market rate Class B1 floorspace can be occupied until the affordable workspace has been fitted-out to the agreed specification ready for occupation;
- a Full Management Plan and a Full Marketing Strategy, based on the principles set out in the Outline versions already submitted by the developer, are secured in advance of the marketing period and first operation of the workspace;
- the service charges payable by the tenant will be capped; and
- the rates payable by the tenant will be capped.





Basement

Figure 11 (above): Layouts of the basement, ground and first floors of the proposed development, with those areas to be dedicated as affordable workspace shown in purple

# Privacy, outlook, noise and odour impacts of the proposed development on nearby residential occupiers

- 122. Strategic Policy 13 of the Core Strategy 2011 seeks to ensure that all development sets high standards for reducing air, land, noise and light pollution and avoiding amenity and environmental problems that affect how we enjoy the environment in which we live and work. Saved Policy 3.2 of the Southwark Plan 2007 states that permission will not be granted for developments where a loss of amenity, including disturbance from noise, would be caused. The adopted 2015 Technical Update to the Residential Design Standards SPD 2011 expands on policy and sets out guidance for protecting amenity in relation to privacy, daylight and sunlight.
- 123. The residential uses closest to the site, and therefore most susceptible to privacy, outlook, noise and odour impacts from the proposed development, are:
  - the Whitehill Houses at 5-9 Sawyer Street;
  - the under-construction Southwark Fire Station redevelopment;
  - the student accommodation within Moonraker Point and 61A Great Suffolk Street:
  - the Bacon Factory; and
  - the potential future dwellings at 55 Great Suffolk Street, consented in 2018 but as yet unimplemented.
- 124. The relationship of these properties to the application site is shown below:



Figure 12 (above): Site location plan with the surrounding sensitive residential buildings identified in yellow. These are (1) Whitehill Houses at 5-9 Sawyer Street, (2) the under-construction Southwark Fire Station redevelopment, (3) Moonraker Point and 61A Great Suffolk Street, (4) The Bacon Factory at 57-59 Great Suffolk Street, and (5) 55 Great Suffolk Street. Non-residential nearby buildings are highlighted in blue.

125. There is also a residential building to the north of the application site at 38 Copperfield Street. However, by reason of its distance from the site, as well as the physical and visual separation provided by the intervening medium-rise commercial buildings on Loman Street, these dwellings would not be at risk of privacy, outlook, noise and/or odour harm. As such, 38 Copperfield Street has not been assessed in this report.

# <u>Privacy</u>

- 126. In order to prevent harmful overlooking, the 2015 Technical Update to the Residential Design Standards SPD 2011 requires developments to achieve:
  - a distance of 12 metres between windows on a highway-fronting elevation and those opposite at existing buildings, and;
  - a distance of 21 metres between windows on a rear elevation and those opposite at existing buildings.

These rules are principally designed to apply where the 'facing' buildings are both in residential use.

Impact on Whitehill Houses at 5-9 Sawyer Street

- 127. No part of the proposal would stand any closer than 18.2 metres to the front façade of the Whitehill Houses. This separation distance exceeds the 12 metre minimum advised by the Residential Design Standards for buildings which face each other across a highway, and thus is considered acceptable.
- 128. The applicant has made further efforts to reduce any potential overlooking from the proposed community garden terrace towards the Whitehill Houses by chamfering the boundary along its northeastern corner; this widens the separation distance to as much as 22.2 metres and would help orient visitors' views towards the northeast, away from Whitehill Houses. In addition, natural screening in the form of perimeter planting set upon a balustrade fixed 520mm inboard of the perimeter is proposed. This planting would occasionally break to allow for seating areas but furniture in these pockets would encourage people to sit rather than stand.
- 129. Although the pavilion would be glazed on its northeast and southeast elevations, which is in the general direction of Whitehill Houses, it would be set back from the roof edge by approximately 5.9 metres. This, in combination with the pavilion's elevated positioning, would make it difficult to obtain views downward towards these nearby residential properties. A distance of approximately 24.3 metres, measured as the bird flies, would separate the pavilion from Whitehill Houses, which significantly exceeds the recommendations of the Residential Design Standards.

#### Impact on the Southwark Fire Station redevelopment

- 130. The Southwark Fire Station redevelopment will, once completed, introduce an eight storey high elevation hard against the back of the Sawyer Street pavement. Due to the elevation being angled obliquely to the Blackfriars Crown Court development, the distance separating the two buildings would widen from approximately 11.7 metres to a maximum of 14.8 metres.
- 131. Where newly or recently constructed residential buildings stand against their boundary line and therefore rely on the openness of the surroundings to provide adequate amenity to occupiers, it is not reasonable to require future development on surrounding sites to be less intensive simply to retain that level of amenity. In light of this, the converging relationship between the two buildings whereby for a short stretch the recommended 12 metre gap would not be achieved is considered acceptable, particularly given that the breach would be relatively small at only 0.3 metres. Another important factor is that the opposing windows would not face directly towards each other due to the non-parallel relationship of the two buildings, lessening any prospect for invasive mutual overlooking.

### Impact on Moonraker Point and 61A Great Suffolk Street

- 132. The south elevation of the proposal would not be quite parallel with the north elevation of the student accommodation blocks opposite, Moonraker Point and 61A Great Suffolk Street. For this reason, and due also to the tiered/projecting nature of the storeys within the proposed development, the separation distance to these student housing blocks would widen and narrow along the course of Pocock Street.
- 133. The plan below depicts the relationship between the buildings. As well as including typical dimensions, the plan shows the closest points at Levels 03/03M, 04 and 05:

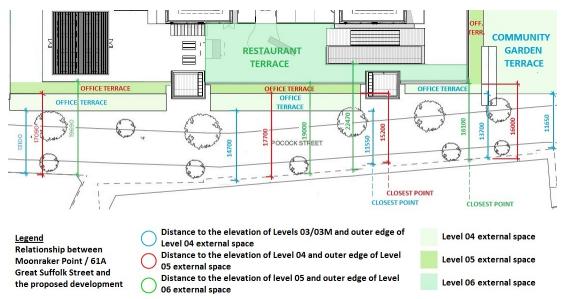


Figure 13 (above): Plan showing the proposal's relationship to Moonraker Point and 61A Great Suffolk Street.

134. As the plan shows, level 03/03M of the proposal creates the closest relationship to the façade of the student housing opposite, leaving a gap of approximately 11.55 metres. This fails to accord with the 12 metre separation distance advised by the Residential Design Standards. Important to note, however, is that this proximity of less than 12 metres occurs only for a short stretch between the two buildings. Moreover, unlike at Level 03 where the floorplate would extend up to the glazing, Level 03M would incorporate various floor voids around the building perimeter, including at the two closest points (11.55 metres and 11.65 metres) from Moonraker Point; these voids increase the effective separation distance to more than 12 metres. Although at Level 03 it would still be possible for an office employee stood close to the window to obtain views towards the student accommodation opposite at a distance of less than 12 metres, the functional use of the proposed floorspace must also be acknowledged. Firstly, as the proposed development would be a place of work, building users are unlikely to dwell at windows. Secondly, the

- space would be used largely by day, during which hours the students opposite are more likely to be at university or out of their flat.
- 135. Further along Pocock Street, the separation distance between level 03/03M and the student housing blocks would widen to a maximum of approximately 15.50 metres. Owing to the terracing nature of the upper floors of the proposal, the maximum distance between these facing building would be 19.10 metres at level 04 of the proposal and 21.70 metres a level 05 of the proposal. This is acceptable for rooms facing each other across a highway.
- 136. Not shown on Figure 13 is the external staircase that would guide departing visitors from the community garden terrace to the street level. It would be positioned on the southern façade of directly the building, opposite Moonraker Point. However, it would be clad in a translucent metallic mesh with no clear-glazed elements. Clear views outward in the direct of the student flats would not, therefore, be possible. To ensure an adequate screening effect would be achieved, it is recommended that a condition be attached to the Decision Notice requiring a sample of the mesh to be submitted to and approved by the Local Planning Authority.



Figure 14 (above): Community garden stair

137. In summary, it is considered that the proposed development would not cause harmful overlooking of the student accommodation at Moonraker Point and 61A Great Suffolk Street.

### Impact on Bacon Factory

- 138. To the west of the site is the nine-storey Bacon Factory, which contains residential uses on all but the ground floor. The main five-storey base of the proposal would be separated from this neighbouring building's largely windowless flank wall by 1.65 metres and from its main rear façade by 9.30 metres. Above the proposal's five-storey base would be a further three storeys, but these would not extend up to the common boundary.
- 139. In recognition of the modest 9.30 metre separation distance, all windows on the western elevation of the proposed building would be obscured, preventing any direct overlooking. Additionally, unlike on the south and north facades, no commercial 'strip' terraces have been proposed on the building's west

elevation, and the useable part of the tenant amenity terrace at level 06 would be set-in generously from the western edge of the roof to prevent invasive views being obtainable towards the Bacon Factory flats. For these reasons, the privacy of all rear-facing windows at the Bacon Factory would be protected.

## Impact on 55 Great Suffolk Street

- 140. West of the site and immediately to the north of the Bacon Factory is 55 Great Suffolk Street. This warehouse is currently vacant but, as explained in the 'Planning History' section of this report, consent was granted in 2018 (ref. nos.: 17/AP/4668 and 17/AP/4715) for its conversion. The consented scheme incorporates residential uses on the four upper floors and within the roof space. The approved internal layout includes a number of habitable rooms with site-facing windows.
- 141. To eliminate potential mutual overlooking between the proposed development and these future residential units at 55 Great Suffolk Street, the application proposes no clear-glazed windows or terraces on the western elevation. As such, the privacy of potential future occupiers would be protected.

#### Summary on privacy impacts

142. In summary, the development would not give rise to an unacceptable level of overlooking of existing or proposed residential uses in the surrounding area.

## Outlook and sense of enclosure

#### Impact on Whitehill Houses at 5-9 Sawyer Street

- 143. The proposal has been designed to 'step down' towards the eastern boundary to a shoulder line of five storeys. The three set-back upper storeys are particularly deeply recessed to accommodate the community garden terrace.
- 144. As mentioned in an earlier section of this report, no part of the proposal would stand any closer than 18.2 metres to the front façade of the Whitehill Houses. Due to the chamfered northeastern corner of the proposal, this distance would widen to 22.2 metres. For central London, this is a neighbourly relationship between facing buildings. As such, a good quality of outlook would continue to be enjoyed by the residents of Whitehill Houses.

#### Impact on the Southwark Fire Station redevelopment

145. The five storey base of the proposal would, at its southeast corner, stand as close as 11.7 metres to the dwellings at third and fourth floor level within the Southwark Fire Station redevelopment opposite. However, this corner-facing

relationship means the occupiers of the flats would benefit from long oblique views westwards along Pocock Street and/or northwards along Sawyer Street, providing good depth of outlook and sense of openness. The Fire Station flats at fifth floor level and higher would benefit from broad and expansive views over the community garden terrace. As such, a good quality of outlook would be safeguarded for all dwellings within this new nearby development.

## Impact on Moonraker Point and 61A Great Suffolk Street

- 146. Along its southern edge, the proposed building would stretch the full 125 metre length of the site's Pocock Street frontage. As a single building, this unbroken form will inevitably have an imposing presence along Pocock Street and will affect the quality of outlook from the north-facing windows in Moonraker Point. However, similarly to the western and eastern edges of the building, the applicant has made efforts to step back the massing along the southern edge on the uppermost three storeys. This creates a shoulder line 20.8 metres above the street level, punctuated only by the pair of extended staircore towers.
- 147. Although this is a relatively intense relationship between facing buildings, it is not uncommon in central London. Moreover, all the student flats are positioned at first floor level or higher, and are set above a double-height ground floor storey. This elevated positioning means occupiers of the first floor flats would be able to obtain some views of the sky when stood close to the inner face of their window.
- 148. Another important consideration is that, due to the high quality design of the proposed building, the students would look out onto an interesting Pocock Street elevation. The stepped roofline and incorporation greenery would also provide some relief to the extensive façade length.
- 149. Taking account of all of the above, it is considered that the occupiers of Moonraker Point and 61A Great Suffolk Street would not experience a harmful loss of outlook or increased sense of enclosure.

#### Impact on the Bacon Factory

- 150. The main five-storey base of the proposal would be separated from the Bacon Factory's flank wall (which contains only one window, at seventh floor level) by 1.65 metres. The comparatively lower height of the proposed Blackfriars Crown Court development would ensure this the outlook from this one high level neighbouring window remains unharmed.
- 151. The distance from the five-storey base of the proposal to the Bacon Factory's main rear façade, which is set further to the west than the flank, would be 9.30

metres. Owing to the three uppermost storeys of the proposed development stepping back from the common boundary, the gap would widen incrementally with each additional storey of the building, as follows:

- 16.3 metres from the Bacon Factory to level 04 of the proposal,
- 23.1 metres from the Bacon Factory to level 05 of the proposal; and
- 24.9 metres from the Bacon Factory to the level 06 plant enclosure.
- 152. Internal layouts of the Bacon Factory have been obtained from the Council's Planning Register. These indicate that the flats at first to fourth floor level contain only bedrooms and hallways on the west (site-facing) side of the building. Hallways are not habitable rooms, and thus their quality of outlook need not be taken into account. Bedrooms, given their principal purpose of sleeping, are used largely during night-time hours so do not require the same quality of outlook as living rooms, dining rooms or kitchens. The 9.30 metre distance separating the lower floor bedrooms from the proposed development is, therefore, acceptable.
- 153. Only from fifth floor upwards does the Bacon Factory contain principal (living, kitchen or dining) spaces facing towards the application site; these rooms, by reason of their elevated positioning and taking account of the terracing nature of the upper storeys, to either side of the brick tower, would benefit from a good quality of outlook.

## Impact on 55 Great Suffolk Street

- 154. As consented, the first, second and third floors of 55 Great Suffolk Street would each contain a two bedroom flat on the eastern half of the floorplate, all of the habitable rooms within which would face towards the site. The entire fourth floor level and roof space would be occupied by a large triple-aspect four-bedroom penthouse, no rooms within which would have a solely eastward outlook.
- 155. By reason of its low-level positioning, the consented east-facing flat at first floor level within 55 Great Suffolk Street would be most susceptible to curtailed outlook and increased sense of enclosure. Within this flat, the most sensitive window would be the closest-but-one to the Bacon Factory. It serves an open-plan living/kitchen/dining room.
- 156. As the below first floor contextual plan shows, the distance from the window to the wall of the Bacon Factory's servicing yard would be approximately 7.1 metres. Set a few metres further beyond the wall would be the body of the proposed building, with the nearest two-storey element at a distance of approximately 12.4 metres, stepping up to five storeys approximately 3 metres beyond this:

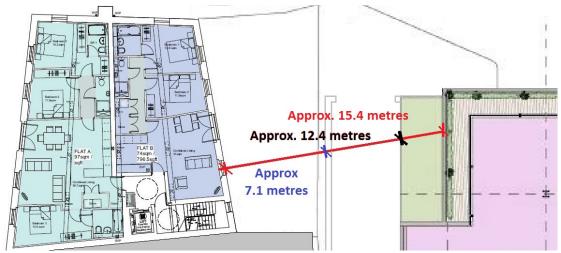


Figure 15 (above): Plan showing the proposal's relationship to the first floor configuration of 55 Great Suffolk Street, as consented under ref. nos. 17/AP/4668 and 17/AP/4715.

157. This window at 55 Great Suffolk Street faces northeastwards, not directly towards the west elevation of the proposal. As the plan shows, the room in question would also be served by a second window with a Juliet balcony, which would have a slightly less obstructed and more open outlook than the affected window. The fact that the room would benefit from two glazed apertures, taken together with the proposal's tiered design which creates separation distance not untypical of central London, would afford the future occupiers an adequate quality of outlook and sense of openness.

#### Summary on outlook and sense of openness impacts

158. In summary, the proposal is located in an area characterised by a dense urban grain and its height would be in general conformity with much of the surrounding built context. The massing of the proposal has been stepped down along its eastern, southern and western edges in consideration of the residential uses opposite such that none of the surrounding residential uses which look towards the site would experience a harmfully diminished quality of outlook or sense of openness.

## <u>Noise</u>

- 159. The application was accompanied by a Noise Impact Assessment which details measures for mitigating noise and disturbance from plant (power, heating and cooling machinery), other equipment, the various commercial uses within the proposed building and the commercial terraces. The Council's Environmental Protection Team has reviewed the Noise Impact Assessment.
- 160. In respect of plant, which would be located at roof and first floor level with a

- generator on ground floor, the Environmental Protection Team is satisfied with the Noise Impact Assessment and its conclusions. To ensure the installed plant and its acoustic enclosure is of an adequate specification, the Team has recommended the imposition of an attenuation condition.
- 161. With respect to noise from the roof terraces, the applicant's assessment accounts for sound from people and music, applying a worse case scenario modelled on other similar roof terraces. The modelling shows that, although the requisite daytime noise levels would be achieved, the levels would not meet the criteria at night. For this reason, the Environmental Protection Team has requested that the use of all terraces ceases no later than 22:00 each day, which the applicant has agreed to.
- 162. As such, the hours of use of the community garden terrace (in the eastern roof zone) would be:
  - Monday to Wednesday (Winter) 08:00 to 20:00; (Summer) 08:00 to 21:00
  - Thursday and Friday (Winter) 08:00 to 20:00; (Summer) 08:00 to 22:00
  - Saturday (Winter) 10:00 to 20:00; (Summer) 10:00 to 22:00
  - Sunday (Winter) 10:00 to 18:00; (Summer) 10:00 to 20:00
- 163. Both the café-bar and the restaurant (in the central roof zone) would be open between the following hours:
  - Monday to Wednesday 07:00 to 23:30 (with the terrace to close at 22:00)
  - Thursday and Friday 07:00 to 00:00 (with the terrace to close at 22:00)
  - Saturday 08:00 to 00:00 (with the terrace to close at 22:00)
  - Sunday 08:00 to 23:00 (with the terrace to close at 22:00)
- 164. The hours of use of the tenant wellbeing amenity space (in the western roof zone) would be:
  - Monday to Sunday 07:00 to 22:00.
- 165. The noise impact assessment considers background noise only, and sets out limits for amplified noise that would ensure the criteria in Section 5.6 of Southwark Council's Noise Technical Guidance are met. The roof terraces would not be suitable for live music/performances or other events, and for the avoidance of doubt it is recommended that a condition is imposed to expressly prohibit this.
- 166. In summary, and having given regard to the mixed use character of the area, the Environmental Protection Team is satisfied that the proposed intensification of use would not give rise to unacceptable noise or disturbance, subject to conditions relating to noise attenuation and the hours of use of the

commercial roof terraces.

#### Odour

167. To protect the surrounding dwellings from odour disturbance, a condition is recommended requiring the Local Planning Authority's approval of a scheme of extraction and ventilation for the restaurant any other uses within the building where hot food preparation is to take place, such as the café.

# Daylight and sunlight impacts of the proposed development on nearby residential occupiers

## Daylight

- 168. The BRE Guidance sets out the rationale for testing the daylight impacts of new development through various tests. The first and most readily adopted test prescribed by the BRE Guidelines is the Vertical Sky Component assessment (VSC). This test considers the potential for daylight by calculating the angle of vertical sky at the centre of each of the windows serving the residential buildings which look towards the site. The target figure for VSC recommended by the BRE is 27%, which is considered to be a good level of daylight and the level recommended for habitable rooms with windows on principal elevations. The BRE have determined that the daylight can be reduced by approximately 20% of the original value before the loss is noticeable.
- 169. The second method is the No Sky Line (NSL) or Daylight Distribution (DD) method, which assesses the proportion of the room where the sky is visible, and plots the change in the No Sky Line between the existing and proposed situation. It advises that if there is a reduction of more than 20% in the area of sky visibility, daylight may be affected.
- 170. The BRE Guidelines state that Local Planning Authorities may give regard to a 'mirror-massing' assessment as an alternative benchmark in a scenario where the neighbouring buildings have windows that are unusually close to the site boundary and therefore take more than their fair share of light. The 'mirror-massing' test is concerned with identifying whether a larger relative daylight reduction may be unavoidable even with a relatively modest obstruction opposite, and must be in addition to —not instead of— an assessment of the impact of the proposed massing against the existing baseline condition.
- 171. As recognised by the BRE Guidance, existing windows with balconies above them typically receive less daylight because the balcony cuts out light from an area of sky that would otherwise be available. The guidance states that "even a modest obstruction may result in a large relative impact on the VSC, and on

the area receiving direct skylight". In such circumstances, the guidance permits the use of VSC calculations without the balconies in place. As with mirror-massing, a 'without balconies' assessment must be in addition to —not instead of— an assessment of the impact of the proposed massing against the existing baseline condition. Building features that can have a similar obstructive effect include louvres and protruding fins.

172. Another method of calculation is the Average Daylight Factor (ADF) which is a more detailed assessment and considers the amount of sky visibility on the vertical face of a window, but also the window size, room size and room use. The recommendations for ADF in dwellings are 2 per cent for kitchens, 1.5 per cent for living rooms and 1 per cent for bedrooms. The BRE recommends that while ADF is an appropriate measure for new buildings and master planned areas, VSC/NSL should be principally used to assess impact on existing buildings.

#### Properties assessed for daylight impacts

- 173. This planning application was accompanied by a daylight and sunlight assessment undertaken in accordance with the BRE guidelines. The document assesses the extent to which the proposed development would affect the dwellings in the following buildings:
  - Whitehill Houses at 5-9 Sawyer Street;
  - The under-construction Southwark Fire Station redevelopment;
  - Moonraker Point and 61A Great Suffolk Street;
  - The Bacon Factory at 57-59 Great Suffolk Street; and
  - 55 Great Suffolk Street.
- 174. The applicant's daylight and sunlight assessment also undertook testing of 38 Copperfield Street, which is a building to the north of the site in residential use. However, by reason of its distance from the site, as well as the physical and visual separation provided by the intervening medium-rise commercial buildings on Loman Street, 38 Copperfield Street would not be at risk of any daylight harm. Therefore, this report gives no further consideration to the daylight impacts on this residential property.
- 175. The 'present day' environment modelled by the applicant's daylight and sunlight assessment includes the Southwark Fire Station redevelopment, which is currently under construction, in its completed form.
- 176. For ease of reference, re-provided below is the map of residential buildings showing their relationship to the application site:



Figure 16 (above): Site location plan with the surrounding sensitive residential buildings identified in yellow. These are (1) Whitehill Houses at 5-9 Sawyer Street, (2) the under-construction Southwark Fire Station redevelopment, (3) Moonraker Point and 61A Great Suffolk Street, (4) The Bacon Factory at 57-59 Great Suffolk Street, (5) 55 Great Suffolk Street. Non-residential nearby buildings are highlighted in blue.

#### Summary of VSC impacts for sensitive surrounding residential properties

- 177. The table below summarises the daylight impacts to surrounding properties as a result of the proposed development being built-out in the present day context (i.e. an 'existing vs proposed' scenario). VSC and NSL have been used to analyse the daylight effects of the proposal on all surrounding residential buildings with the exception of the Southwark Fire Station redevelopment, where the ADF methodology has been employed.
- 178. Where the property in question is very close to the application site, the table also includes the results of the mirror-massing testing, and compares these to the 'existing vs proposed' results. Where the property in question incorporates balconies or protruding fins, a comparison has been provided between the 'existing vs proposed' results and the 'without balconies' results.

Property	Number of windows that would experience a VSC reduction (as a percentage of the baseline VSC value)			
		20%-29.9% (minor adverse impact)	30%-39.9% (moderate adverse impact)	40% + (substantial adverse impact)
Whitehill Houses at 5-9	Sawyer Str	eet		
Total no. windows tested	: 24			
Proposed development, built in the existing site context	11	7	6	0
Note: Mirror-massing tes set sufficiently close to its	• , ,	• '		uses are not
Moonraker Point and 61	IA Great Su	ffolk Street		
Total no. windows tested	: 372			
Proposed development, built in the existing site context	104	39	72	157
Proposed development, imagining Moonraker Point and 61A Great S.S. 'without balconies'	120	56	68	128
Comparison of impacts: proposed scheme vs. 'without balconies'	+16	+17	-4	-29
Proposed development, built in replacement of a 'mirror mass'	359	2	5	6
Comparison of impacts: proposed scheme vs.	+255	-37	-67	-151

'mirror mass'						
55 Great Suffolk Street						
Total no. windows tested	: 34					
Proposed development, built in the existing site context	18	9	6	1		
Note: Mirror-massing tes not sufficiently close to th			Great Suffo	olk Street is		
The Bacon Factory at 57-59 Great Suffolk Street						
Total no. windows tested	: 27			.,,		
Proposed development, built in the existing site context	16	5	6	0		
Proposed development, built in replacement of a 'mirror mass'	27	0	0	0		
Comparison of impacts: proposed scheme vs. mirror-massing	+11	-5	-6	N/A		

## Summary of ADF impacts for sensitive surrounding residential properties

179. ADF is an acceptable methodology to employ when measuring the daylighting impacts on new-build properties for which the layout and internal finishes are known. The only nearby residential property for which such testing is appropriate is the Southwark Fire Station development, currently under construction. The ADF impacts are summarised in the table below:

Property	Rooms that would experience a loss of ADF to less than the level advised by BRE guidance				
	Bedroom Living Kitchen or Room Liv/Din/Kit				
Southwark Fire Station redevelopment (under construction)					
Total no. rooms tested: 32					
Existing vs proposed	0	0	1	1	

#### Impact on Whitehill Houses at 5-9 Sawyer Street

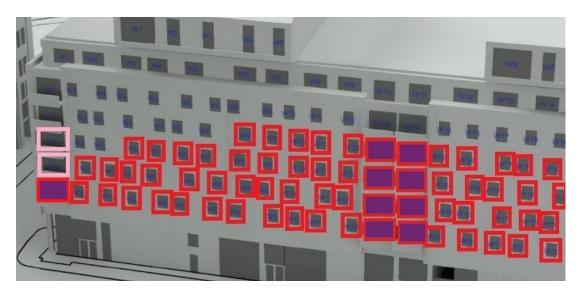
- 180. Whitehill Houses are a trio of four-storey terraced tenements located to the east of the application site. Following historical internal reconfiguration, the three blocks today contain 19 separate properties. There are 24 windows within the front west-facing elevation of Whitehill Houses; in the absence of up-to-date floor plans, and for caution's sake, all of these 24 windows will be assumed to serve habitable rooms.
- 181. The applicant's daylight and sunlight assessment shows that, while none of the windows would experience a substantial adverse loss of VSC, six would be affected to a moderate adverse extent and seven to a minor adverse extent.
- 182. The lowest resulting absolute VSC would be experienced by two lower ground floor windows and one upper ground floor window at 9 Sawyer Street the resulting values would be 12.4%, 15.2% and 14.0% respectively. Although these are lower than the levels recommended by the BRE guidance, they are not uncommon for central London. Taking account of the positioning of these windows at low level, and the fact that all three currently achieve less than the 27% VSC recommended by the BRE guidance, the resulting VSC levels would not harmfully alter occupiers' living conditions.
- 183. The other three windows (one window at lower ground floor level, one at upper ground floor level, and one at first floor level) to experience a moderate adverse impact would retain absolute VSCs above the 16%. For an urban environment, 16% is considered adequate.
- 184. The applicant's daylight and sunlight assessment includes NSL results for Whitehill Houses. These results are based on assumptions about the internal layout of these dwellings, and as such only limited weight should be given to them. The results suggest 15 of the 24 habitable room windows would retain less than 80% of their original NSL, thereby failing to accord with the BRE

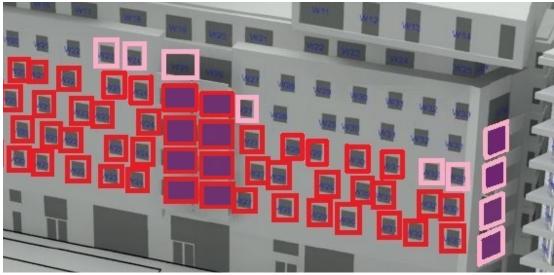
recommendations. Some rooms would see NSL reduced to 40%.

- 185. It is important to note, however, that the rooms currently benefit from an uncharacteristically good area of sky visibility because the land directly opposite (the application site) contains a building that stands to the equivalent of three residential storeys, making it unusually low rise not just in the context of its immediate surroundings, but also in view of its location in Central London. Thus, any reasonable development of the land would have a substantial effect on the NSL of these rooms.
- 186. In conclusion, the application site currently contains a building equivalent in height to three residential storeys, which has the effect of creating unusually good levels of daylight and sunlight for these neighbouring dwellings. A degree of impact on these good levels of light is to be expected from any optimal redevelopment of the application site. Having regard to the BRE guidance, which should be applied more flexibly in urban environments, and while the significance of the daylight impacts to some rooms within Whitehill Houses are recognised, it is considered that the daylight impacts would not cause undue harm to residential amenity.

#### Impact on Moonraker Point and 61A Great Suffolk Street

- 187. These two neighbouring buildings contain commercial units at ground floor level with all upper floors given over to student accommodation. The accommodation comprises 84 student flats collectively containing 543 single bedrooms, as well as 128 single occupancy flats. A total of 372 windows (265 rooms) face towards the application site.
- 188. With respect to VSC, 157 windows would experience substantial adverse impacts as a result of the proposed development. The specific windows affected are depicted in the window maps below. Of these 157 windows, 133 serve bedrooms and 24 serve communal (living/dining/kitchen) rooms. The 24 communal living rooms are all within Moonraker Point: 4 are positioned on the passageway return elevation and the other 20 are identifiable on the window maps by their wide rectangular shape.
- 189. The windows edged in red would experience a 'substantial' adverse impact irrespective of whether balconies and fins are taken into consideration, whereas for those edged in pink the impact would lessen to a 'moderate' or 'minor' adverse impact were it not for the balconies and fins.







Figures 17, 18 and 19 (above): Window maps depicting substantial adverse

VSC impacts to the north elevation of Moonraker Point (east end), the north elevation of Moonraker Point (west end) and the north elevation of 61A Great Suffolk Street.

- 190. With respect to NSL, the applicant's daylight and sunlight assessment shows that 179 of the 265 site-facing rooms at Moonraker Point and 61A Great Suffok Street would experience losses in excess of the BRE guidance. Of the 179 affected windows:
  - 22 would experience a minor adverse impact (70-79.9% of previous value)
  - 24 would experience a moderate adverse impact (60-60.9% of previous value), and;
  - 133 would experience a substantial adverse impact (59.9% or less of previous value).
- 191. As mentioned in a preceding paragraph, the BRE advises that features intrinsic to the design of a building affecting the occupiers' receipt of daylight can be taken into account. The 'without balconies' assessment provided by the applicant is, therefore, a relevant consideration. It shows that when the balconies and fins are removed from the elevations of Moonraker Point and 61A Great Suffolk Street, the VSC results improve as follows:
  - 300 (81%) of 372 windows would meet BRE targets or retain an absolute VSC above 15%:
  - 368 (99%) of 372 windows would retain an absolute VSC above 10%.
- 192. Of the four windows whose absolute VSC would remain below 10%, one which currently has a VSC of 8%– would not be worsened by the proposed development. The other three windows, by reason of their arrangement around the tight passageway that separates the two blocks, have low absolute VSC levels at present. The arrangement of the student blocks themselves is, therefore, the principal factor in the low absolute VSC of these three windows; the further reduction caused by the proposed development is proportionately small and an inevitable consequence of any meaningful development of the application site. It should also be noted that each of the three windows serves a room that benefits from daylight through other glazing on the main elevation.
- 193. The BRE guidelines advise that if the absolute VSC of a window is "less than 5%, it is often impossible to achieve reasonable daylight, even if the whole window wall is glazed". It is important, therefore, to consider any windows where absolute VSC would be reduced to such a level. 20 of the 152 substantially adversely impacted rooms would see their absolute VSC reduced to less than 5%. These windows, all of which serve communal (living/kitchen/dining) rooms, are shaded purple on the above windows maps. All 20 windows are oversailed by a balcony. The applicant's daylight and

sunlight assessment shows that with these elevational obstructions removed, the retained absolute VSC of all 20 windows would improve to above 5%: the lowest absolute value would be 6.8% and the highest would be 19.7%. 15 of the 20 windows would improve to an absolute VSC over 10%.

- 194. This demonstrates that the inherent design of the student housing blocks contributes in part to these very low absolute resulting VSC levels. Given that the 20 affected rooms would be communal spaces more likely to be used in the evenings when artificial light would be relied on in any case, these losses, although very significant, are on balance considered acceptable.
- 195. To put the daylight effects of the student housing blocks' own design in context, the aperture to experience the lowest absolute VSC that is affected neither by an oversailing balcony nor an elevational fin is W12 at first floor level. Its resulting absolute VSC would be 9.6%, and it would be the only unobstructed window within either of these student housing blocks to not achieve at least 10%.
- 196. As mentioned above, the applicant has supplied the results of a mirror massing assessment. 61A Great Suffolk Street and the main body (first to fifth floor levels) of Moonraker Point extend out to the Pocock Street boundary line, with the balconies projecting further still. By standing hard against the boundary line in this way, the two buildings are reliant on the openness of the application site to an unneighbourly degree, both for daylight/sunlight and outlook. Given that the two buildings were constructed relatively recently, it is reasonable to consider the 'mirror massing' results.
- 197. These reveal that, compared with the impacts to Moonraker Point caused by a mirror image development, the proposed development would result in 237 of the windows achieving either a better or unchanged VSC. The comparatively better VSC levels resulting from the proposal indicate its scale is in keeping with its context
- 198. The BRE recommends that the 'mirror massing' scenario be used to measure VSC impacts only, not NSL impacts. It is nevertheless noteworthy that the mirror massing shows that for 188 of the rooms, the proposed development would result either in no change or an improvement to the proportion of the room where the sky is visible. This further testifies to the neighbourly scale of the proposed development.
- 199. In summary, by causing 157 windows to undergo a substantial adverse loss of VSC and 133 windows to undergo a substantial adverse loss of NSL, the proposed development would have significant daylight impacts on the occupiers of this student housing complex. Although the flats are occupied on a temporary (term-time) basis, the bedrooms are used for study and will be dwelt in for longer periods of the day than a bedroom within a conventional

- dwelling. Therefore, low light levels for these particular room types would be harmful to amenity and wellbeing. As such, weight should be given to these impacts in determining this planning application.
- 200. However, as the mirror massing and 'without balconies' assessments demonstrate, the assertive relationship of these student housing blocks to their surroundings make them overly-reliant on the openness of the application site for daylight, while the buildings' elevational design has a restricting effect on the level of daylight received by occupiers. The 'without balconies' assessment shows that, were it not for features inherent to the design of these blocks, 81% of the 372 windows would retain an absolute VSC above 15%, and all but four would retain an absolute VSC above 10%. The 'mirror massing' shows that, compared with the impacts to Moonraker Point caused by a mirror image development, the proposed development would result in 237 of the windows achieving either a better or unchanged VSC.
- 201. When taken together, the results of the mirror massing and 'without balconies' assessments suggest that the proposal strikes an acceptable scale and relationship to these two neighbouring buildings. To produce meaningfully improved daylight levels within the student housing blocks would require the proposal to be set back from Pocock Street and /or lowered in height to an extent that it would neither achieve an efficient use of land nor respond appropriately to the urban scale of its context.
- 202. On account of the above, and having given regard to the daylight levels that can typically be expected in a dense central London context, it is considered that the impacts would not be of such magnitude to warrant refusal of the proposal, especially when balanced against the various wider benefits the proposed development would bring as detailed throughout this report.

#### Impact on the Bacon Factory at 57-59 Great Suffolk Street

- 203. Plans obtained from the Council's Public Access for Planning Register indicate that residential accommodation within the Bacon Factory is located no lower than second floor level. There are 66 site-facing windows within the building, of which eight serve the first floor commercial floorspace and 26 serve non-habitable rooms. Only at fifth and sixth floor level are there windows that serve living/kitchen/dining spaces; all habitable room windows at second, third, fourth, seventh and eight floor levels serve bedrooms.
- 204. In terms of VSC losses, 6 would experience a moderate adverse impact and 5 would experience a minor adverse impact. All moderate adverse impacts would be experienced by bedrooms, a room type with daylight demands not as great as other habitable rooms due to their primary function of providing sleeping accommodation. Although two of the windows to undergo a minor

adverse impact serve a living/kitchen/dining space, the retained absolute VSCs would be 18.2 and 21.8, which are not uncommon values in urban locations.

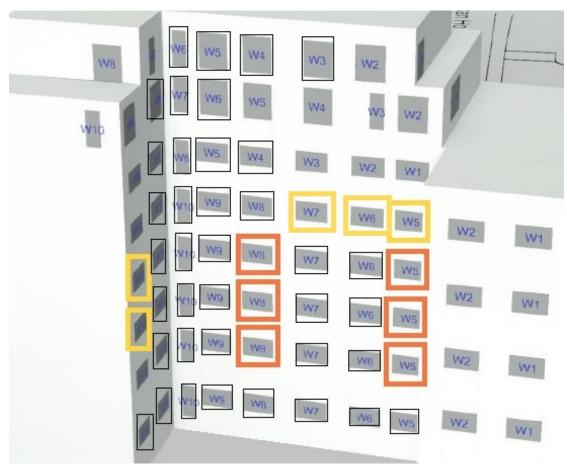


Figure 20 (above): Window map of the Bacon Factory highlighting the habitable room windows to experience a moderate adverse VSC impact (in orange) and a minor adverse VSC impact (in yellow). Non-habitable rooms are edged in black.

- 205. The rear elevation of the Bacon Factory stands relatively close to the common boundary, and as such it is acceptable to give consideration to the mirror massing assessment provided by the applicant. This shows that the proposed development would have a lower level of impact upon the Bacon Factory than would be caused by a mirror image of itself.
- 206. In terms of NSL, five rooms –all of which are bedrooms– would experience losses in excess of 20%. Of these, the greatest NSL losses would be experienced by Room 2 and Room 6 at second floor level, where the losses would be 59.8% and 56.6% respectively. Changes of this magnitude would cause a noticeable difference to how the users experience the affected rooms. However, it must also be recognised that owing to the existing Crown Court's low rise nature, the rear-facing rooms at the Bacon Factory currently

benefit from an uncharacteristically good area of sky visibility. Thus, any reasonable development of the application site would inevitably affect the NSL of rooms within the Bacon Factory, particularly those on the lower floors. In this context, and while fully acknowledging that the minor and moderate adverse losses of NSL would have a noticeable effect on the users of these rooms, the impacts are not considered to be sufficiently harmful to warrant withholding permission

207. In summary, while a number of VSC and NSL losses in excess of BRE guidelines would occur, the greatest impacts would be experienced by bedrooms, a room type the BRE recognises as being less sensitive to daylight loss. The 'mirror massing' results, which suggest the proposal bears a neighbourly relationship to the Bacon Factory, support this conclusion.

#### Impact on 55 Great Suffolk Street

- 208. 55 Great Suffolk Street, formerly in storage/distribution use and currently vacant, benefits from planning permission for conversion to office use at ground floor and residential use on all upper floors. The planning permission is extant and thus could be implemented. The applicant has duly assessed the impact on the future potential habitable room windows. Of the 34 windows tested at 55 Great Suffolk Street, one would experience a substantial adverse VSC reduction, six a moderate adverse VSC reduction and nine a minor adverse VSC reduction.
- 209. The one window to be substantially adversely impacted would (assuming the building is redeveloped as per the extant planning permission) serve a living/kitchen/dining room. In absolute figures, this window's VSC would reduce from 24.4 to 12.8. Although this is a low absolute VSC for a principal living space, it should be noted that the room would also receive light through two other windows (W3 and W4). It is also relevant that the dwelling does not yet exist, and as such there is no in-situ occupier who will directly experience the change in daylight quality.

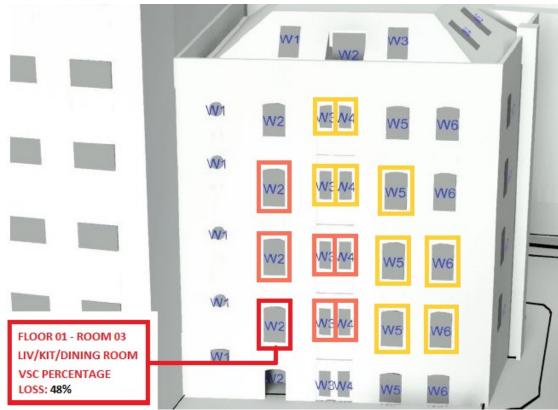


Figure 21 (above): Window map of the east elevation of 55 Great Suffolk Street, highlighting (in red) the one habitable room window that would experience a substantial adverse loss of VSC.

- 210. An important further consideration is the NSL assessment, the results of which show that all eleven site-facing habitable rooms would continue to receive good levels of daylight well in excess of BRE targets. This suggests that the scale and height of the proposal, and its relationship to 55 Great Southwark Street, would not be unneighbourly.
- 211. In summary, and while recognising that a number of VSC losses in excess of BRE guidelines would occur, with window W2 at first floor level bring particularly impacted, good levels of NSL would be retained. On balance, it is considered that the level of impact experienced by these rooms would not be significantly harmful.

#### Impact on currently under-construction Southwark Fire Station redevelopment

212. The Southwark Fire Station redevelopment will, once completed, introduce an eight storey block fronting Sawyer Street adjoined to the north by the Whitehill Houses. Commercial uses will be provided on the lowest three storeys of the block, with the floors above to be exclusively residential. The applicant's daylight and sunlight report has assessed the 49 site-facing residential windows for ADF impacts. The majority of these windows serve single-aspect

flats.

213. Despite the applicant's daylight and sunlight assessment suggesting all sensitive rooms within the Fire Station redevelopment would meet the relevant ADF thresholds set out in the BRE Guidance, the data shows one room would not receive the level of daylight recommended by the BRE. The room in question is the open-plan living/kitchen/dining room within Flat C0304. Open-plan living/kitchen/dining rooms should achieve an ADF of at least 2.0. As a result of the proposed redevelopment of Blackfriars Crown Court, the room's ADF would reduce from 2.3 to 1.8.



Figure 22 (above): Window map of the Southwark Fire Station redevelopment, highlighting the one room that would experience a loss of ADF to less than the level advised by the BRE guidance.

214. It is recognised that when consented, the dwellings within the Fire Station redevelopment achieved compliant ADF levels because of the good daylight availability resulting from the relatively low-rise nature of the Blackfriars Crown Court site to the northwest. Any reasonable redevelopment of the Blackfriars Crown Court site would, therefore, result in a loss of ADF. Although the reduction of ADF from 2.3 to 1.8 would have an impact on the quality and natural brightness of the room in question, it would not do so to the extent that

the typical functions carried out within the room would become impracticable without the sustained use of artificial light. Accordingly, the loss is not considered to be of such significance that harm would be caused to the amenity of the occupiers.

## <u>Sunlight</u>

- 215. The applicant's daylight and sunlight report has assessed the impact of the proposed development on the sunlight received at all windows facing within 90 degrees of due south. The BRE guide states that nearby windows must be assessed using the three-stage process set out below to determine if, as a result of the development, the sunlight levels would reduce to an extent that the room may feel colder and less pleasant.
- 216. The first stage is to determine if the window would experience:
  - a reduction in sunlight to less than 25% Annual Probable Sunlight Hours (APSH), (i.e. less than 371.5 hours) or;
  - a reduction in sunlight to less than 5% Winter Probable Sunlight Hours (WPSH) (i.e. less than 22.3 hours) or;
  - both of the above.
- 217. If one of the above criteria is triggered, the next stage is to determine if:
  - the window's resulting APSH is less than 0.8 times its former value, or;
  - the window's resulting WPSH is less than 0.8 times its former value, or
  - both of the above.
- 218. Where one of the criteria in Stage 2 is met, the final stage is to determine if:
  - the sunlight received by the window over the whole year would reduce by more than 4% of APSH (i.e. to less than 59.44 hours).
- 219. Only if all three thresholds have been exceeded can it be considered that the sunlight level would be reduced to an extent that the room may feel colder and less pleasant.

#### Properties assessed for sunlight impacts

- 220. Assessed as part of the report due to their risk of sunlight loss are the south-facing windows at the following addresses:
  - Whitehill Houses at 5-9 Sawyer Street; and
  - 38 Copperfield Street

221. The 'Daylight Impacts' section of this report did not assess the impact on 38 Copperfield Street because the applicant's daylight sunlight and assessment showed there be no daylight would losses in excess of BRE guidance. There would, however, be sunlight losses in excess of the quidance to some rooms within 38 Copperfield Street as result of the proposed development. The map to the right depicts the location of 38 Copperfield Street respect of the application site.



Figure 23 (above): Site location plan with 38 Copperfield Street identified in yellow. Non-residential buildings in between the site and 38 Copperfield Street are highlighted in blue.

<u>Summary of APSH and WPSH impacts for sensitive surrounding residential properties</u>

222. The table below summarises the sunlight impacts to the surrounding properties with south-facing windows as a result of the proposed development being built-out in the present day context (i.e. an 'existing vs proposed' scenario):

No. of windows that would experience sunlight losses in excess of BRE guidance					
APSH losses in excess of BRE WPSH losses in excess of BRE					
20% - 29.9% loss (minor adverse impact)	30% - 39.9% loss (moderate adverse impact)	40% loss or over (substantial adverse impact)	20% - 29.9% loss (minor adverse impact)	30% - 39.9% loss (moderate adverse impact)	40% loss or over (substanti al adverse impact)
Whitehill Houses [24 windows (of a total of 24) have been assessed]					
2	5	12	5	4	10

87

Total no. of impacted windows: 19			Total n	Total no. of impacted windows: 19		
30 Copperfield St [17 windows (of a total of 24) have been assessed]						
0	0	0	3	0	0**	
Total no. of impacted windows: 0			Total n	Total no. of impacted windows: 3		

<sup>\*\*</sup> The applicant's report suggests two windows would undergo a substantial adverse percentage change to 0%. However, this is an anomaly of the presentation format. While the two windows would indeed have a resulting WPSH of zero, their starting/existing WPSH is zero. There would, therefore, be no change.

#### Impact on Whitehill Houses at 5-9 Sawyer Street

- 223. 19 of the 24 habitable room windows at Whitehill Houses would experience APSH losses in excess of the BRE guidance, with 12 to be affected to a substantial adverse extent. Of these 12 windows, four are at 7 Sawyer Street and eight are at 9 Sawyer Street. The greatest impact would occur at the right-hand upper ground floor window at 9 Sawyer Street, where the APSH would be reduced to 13% of its original value.
- 224. The extent of these APSH losses is fully recognised. However, it should also be noted that all windows at Whitehill Houses are located on the west elevation of the building nearly facing due west; this orientation means that, at present, the windows mainly receive sun mainly in the late afternoon. These existing sunlight levels are partly attributable to the relatively low-rise nature of the existing Crown Court building. Therefore, any increase in height to the building on the application site would inevitably lessen the receipt of sunlight to the Whitehill Houses. On balance, and noting that the BRE guidelines should be applied flexibly in urban contexts, it is not considered that the APSH would cause undue harm to the users of the rooms.
- 225. 19 of the 24 habitable room windows at Whitehill Houses would experience a loss of WPSH in excess of the BRE guidelines. Of these 19 windows, ten would be impacted to a substantial adverse extent: one is at 5 Sawyer Street, three are at 7 Sawyer Street and six are at 9 Sawyer Street. In three instances, the resulting WSPH would be reduced to zero hours.
- 226. The windows to experience substantial adverse impacts have low WPSH at present (39 hours at most), with the three windows to be reduced to zero hours of winter sunlight having particularly low existing WPSH (1 hour each) at present. Any reduction to these low existing sunlight levels would therefore generate a large percentage change. Taking account of the low absolute WPSH levels at present, the resulting change is unlikely to be noticeable to

room users.

227. In summary, and while the significance of the losses is recognised, having had regard to the particular context of Whitehill Houses, it is not considered that the sunlight impacts would cause undue harm to the occupiers of these dwellings.

## 38 Copperfield Street

- 228. It is understood that this property, originally commercial in use, was converted approximately 10 years ago to contain live-work apartments. Although there would be no losses of APSH in excess of the BRE guidance as a result of the proposed development, two windows at 38 Copperfield Street would experience a 'minor adverse' loss of WPSH.
- 229. Both of the windows to incur minor adverse impact are located at low level and rely on the relatively modest height of the Crown Court building to receive winter sunlight. Any densification and/or additional height on the application site would inevitably affect these winter sunlight levels, but for both of the affected windows the impacts are considered acceptable having regard to the dense central London context.

## Daylight and sunlight summary

- 230. It is recognised that the proposed development would cause daylight impacts in excess of the BRE guidance to a number of the surrounding properties. This is a negative impact on neighbour amenity which should be accorded some weight in determining the application. However, when interpreting these losses, regard must be had to the existing low-rise character of the site and its location within an otherwise dense central London environment. Many of the most impacted properties stand very close to the site boundary and thus are overly reliant on it for their receipt of light, or have design features that significantly limit the existing internal light levels, as a result of which any meaningful development on neighbouring land would generate sizeable percentage losses. On balance, and noting the BRE advice that the guidelines should be applied with a degree of flexibility in urban environments, it is not considered that the losses, and the degree of harm to amenity, would warrant withholding planning permission.
- 231. Sunlight exceedances would occur at 38 Copperfield Street and Whitehill Houses, including some substantial adverse impacts to the latter. In most cases, this is a consequence of the affected windows receiving relatively low sunlight at present due to its orientation nearly due west. Any development of the application site would, therefore produces a large percentage loss. When the absolute existing and proposed winter hours are examined in detail, the changes would in most cases not be noticeable to the users of the room, and

- where noticeable changes would occur the impact on the occupiers' amenity would not be significantly harmful.
- 232. While the extent of the daylight and sunlight impacts is recognised, the modest scale of the existing Crown Court creates uncharacteristically high internal light levels for these dwellings that would inevitably be reduced by any reasonable and efficient redevelopment of the land. The retained levels of light for the surrounding properties are not untypical for a central London and would not cause undue harm to residential amenity.

# Design, layout, impact on heritage and tall building considerations

## Context

233. The application site comprises a substantial, low-rise building that occupies almost the entire street block. The architecture of the building reflects its time and previous civic use. The elevations are distinctly post-modern in style with a neo-classical portico entrance and brickwork facades dressed with fake colonnades and chunky stone cladding. The building has an inward focus, with limited entrances and high-level windows, a blind rear elevation and heavily secured basement vehicle entrance. As such, it presents a distinctly coarse-grained built form that is generally disengaged from its immediate setting.



Figure 24 (above): The Pocock Street elevation of the existing Crown Court building.

## Proposed layout

234. The design approach is to re-use the existing foundations, concrete frame and

heavy floorslabs, and to remodel the existing brickwork elevations at ground and first floor levels. An upward extension of the structure is proposed using a lightweight hybrid system of cross-laminate timber (CLT) and steel to provide new additional floorspace.

- 235. This approach in effect retains the extensive footprint and back-of-pavement condition, and would add to an already significant, singular built form. This coarse-grained character would be relieved, however, by the proposed central route. This would significantly open up the building and improve its engagement with the surrounding streets, directly linking Pocock Street to Loman Street. Housed within the seven-storey high atrium and to be open to the public during the daytime, the new central route would have the character of a pedestrian street or arcade, not dissimilar to a station concourse.
- 236. The new route would align with Risborough Street and is welcome in urban design terms, providing improved permeability and good connectivity northwards towards the river. The meandering character of the wider pedestrian link created by the proposal would not be untypical of Southwark's historic street patterns. The entrances are generously scaled and inviting, and legible within the streetscene.



Figure 25 (above): Visualisation of the Pocock Street entrance into the central route.

237. In addition to the new central street, the building's elevations would be 'opened up' with full height windows onto the street and separate ground floor office entrances onto each of the street facades, offering good informal surveillance and animation of the adjoining public realm. Loman Street in particular would be well-activated with the addition of a new café and auditorium space located either side of the new main entrance, bringing a focus to the new route opposite Risborough Street.

- 238. Lastly, in their treatment, the upper floor elevations themselves would go some way to relieving the coarse-grained character of the built form. The retention and upward extension of the existing cores as brick 'towers' would break up the massing into three distinct elements when viewed along Pocock and Loman Street, suggesting a series of adjoining blocks rather than a single building. The Loman Street elevation would be especially effective, with the upper elevations setting in around the towers.
- 239. Overall, while the footprint and general form may well be substantial, the layout represents a thoughtful adaption of the original building. The generally transparent language of the ground floor, with large-scale openings, new entrances and a publicly-accessible route would make for an engaging building at street level with good permeability, and for good urban design.

## Built form and scale

- 240. Regarding the scale, the increase in height with the additional part five/six commercial storeys would be significant, taking the overall building height to 41.78 metres AOD (including plant), which is above the threshold for a tall building. As such, there is a policy requirement for a building of exceptional design quality and new public open space commensurate with its scale.
- 241. At eight commercial storeys (including the pavilions at rooftop level), the scale would be notably taller than the adjacent buildings, though not to such an extent that the building would appear out of context or visually disruptive. The context is varied, with the neighbouring buildings standing to a height generally between 25 and 31 metres. Those to the south and west generally rise to a height of between 8 and 10 residential storeys, while those to the north (32-36 Loman Street) and east (Whitehill Houses) are more modest in height at 4 to 5 storeys.



Figure 26 (above): West-to-east section through the proposed development, showing its height relative to the Bacon Factory and the under-construction Southwark Fire Station redevelopment

- 242. A key feature of the proposed development is the extensive articulation of its built form, with the expression of a five-storey building to shoulder height, a tiered design on the upper two main floors, and a disaggregated form of accommodation at rooftop level. The shoulder height of approximately 21 metres would bring a comfortable three-dimensional scale to the street and strike a good relationship with the buildings opposite. The upper floors would be set back sufficiently behind the main façade line to significantly reduce their visibility in immediate views from street level and not appear overbearing. While the final floor would comprise a series of discrete rooftop pavilions and plant that are occasionally seen, they would be perceived not as bulk but as incidental features that add interest to the roofline.
- 243. A further easing of the perceived scale of the building would be provided by the articulation the main elevations, with a good sense of base, middle and top. The set-in and glazed treatment of level 02 would be particularly effective in achieving this visual hierarchy, providing a clear delineation of the retained base of the building and the new volume above.
- 244. Overall, the proposed articulated massing is used to good advantage, with the vertical ordering and setback upper levels bringing a more human scale to an otherwise large-scale development, allowing it to sit well within its immediate context.

## Architectural treatment

- 245. The elevational architecture would be engaging and energetic, successful in its composition, and making for a contemporary, high quality design. At ground and first floor (mezzanine) level, the base of the existing building would be stripped back of its late 1980s, post-modern alterations to reveal the original elevations of the 1950s government printworks. The latter has a handsome, robust architecture of the early post-war period, with its attractive brickwork and composition of openings. The 'restoration' of its appearance would bring a familiar, municipal/industrial character to the architecture and a sense of history that would sit well within the wider townscape context of this part of Bankside. The brickwork piers and fair-faced concrete lintels would be re-exposed, and the infills sensitively remodelled with larger openings and replacement fenestration in a derivation of the earlier industrial-style steel windows. Intriguingly, where some original windows are no longer required, they would be adapted as blind windows, allowing their original form to remain visible for visual interest.
- 246. The new addition above would have a contrasting architecture, with a distinctive change in material finishes and detailed designs. The main massing would be presented as a double-height volume not dissimilar in footprint to the ground and first floors, but visually separated from the

brickwork base by the second floor façade, to be set-in on all sides and finished in seamless glazing. This transparent margin would be effective in 'releasing' the main volume above to express its own architectural identity. The double-height volume, containing the third floor and mezzanine (levels 03 and 03M), is to be finished in profiled metalwork and would posses a strong horizontality and dramatic scale, emphasised by the oversized glazed openings and large pivot windows. These storeys would be engaging and quasi-industrial in appearance. While the metalwork is distinctive with its dark green tones, the choice of finishes nonetheless sits well alongside the weathered stock tones of the brickwork below.



Figure 27 (above left): Truncated elevation. Figure 28 (above centre): The materials palette. Figure 29 (above right): Axonometric section, showing how the tiered façade steps in and out.

- 247. Above this, levels 04 and 05 would tier back to reduce their massing and visual impact, which is complemented by their lighter, more transparent finishes. Level 04 would feature copper-coloured metal panels and large windows screened in matching metal meshwork to bring a translucent quality to the facades. Level 05 would be finished in timber panelling, with timber framed windows and louvres that offer similar warm tones, but a distinct change in texture. The metal meshing and louvres wold provide solar shading for the offices, which is important on these upper levels.
- 248. Finally, the top floor (level 06) is conceived as a collection of discrete rooftop pavilions and lightweight structures, arranged within garden settings. The structures would contain office meeting rooms, a café-bar, a restaurant, facilities ancillary to the swimming pool, and a community building with gardens. The structures would be individual and distinctly vernacular in

design, comprising a variety of charred, natural and painted timber cladded facades with picture windows and bi-fold doors, and timber shingled or profiled metal roofs. At this level the brickwork towers would be topped with glazed boxes; these would provide further office meeting rooms, as would the raised metal drum, which is designed to read as a converted water tank. The pavilion containing the bar is notable for slightly over-sailing the perimeter of the roof, adding an element of visual drama to the Loman Street elevation.



Figure 30 (above): The Loman Street elevation of the proposed building. Visible at rooftop level are the raised metal drum and bronze-clad oversailing café-bar.

- 249. The lively pavilions and raised metal drum would bring a flourish and delight to the top, with their informal and dynamic character. The inclusion of an outbound staircase from the community garden terrace would add to the expressive, unconventional design of the rooftop, and if well-handled in detail would bring a 'sculptural' element to the southeast corner of the building. Importantly, the structures are well-designed and would remain sufficiently discrete in their design and spacing, so as not to read as a jumble of sheds or visually coalesce into an additional floor. Furthermore, owing to all being small in scale and most set-back from the roof edge, the structures would not overly distract from the host architecture below.
- 250. A key feature of the proposed development is the central route at ground level. The treatment of the new route would be both inviting and engaging, featuring generously scaled six-bayed entrances, a double-height ceiling and 20 metre wide pathway. Its configuration would allow passers-by to obtain direct visual links to the opposing entrance, actively improving the prospect of public use. Importantly, the route is designed to feel like an extension of the public realm, with the floorscape finished in granite setts and gently ramped to run continuous with the adjoining pavements. The brickwork of the building's elevations would be returned into the entrances and feature elsewhere in the atrium, suggesting two discrete buildings facing onto a central public space.



Figure 31 (above): Visualisation of the central route. It would be housed in an atrium crosscut by staircases, and animated by hanging plants and galleried upper levels.

- 251. A café and public auditorium would line the entrance onto Loman Street and spill out into the new route, with additional pop-up retail concessions, informal seating and planting contributing to the space. The full-height central atrium, providing good natural lighting of the public route, would contain a series of serpentine staircases. These, together with the glass bottom swimming pool set into the atrium roof, would add drama to the space. The atrium and route would be climate controlled, using stack ventilation and large timber sliding sash windows; timber passing doors, set back within the main entrances, would be relied on during colder weather. The route itself is to remain open during the daytime and would be secured out of hours using fretted-metal, bifold screens.
- 252. Regarding the functional quality of the new offices, a high specification is proposed, with large office floorplates, multiple cores and opportunities for double-height spaces or mezzanine floors. The additional office entrances at ground floor would bring further flexibility to the designs. The typical internal ceiling height is 2.85 metre clear for the upper floors, with the third floor offering a particularly generous space with 3.5 metre clearance or, with the mezzanine omitted just shy of 7 metres. The offices would be naturally ventilated and, despite the deep floorplan, would achieve good light levels through a combination of large window openings, the central atrium and sunpipes that thread down to illuminate the lower levels. The internal finishes are mostly in timber, bringing warmth and texture to the designs. Breakout spaces

- arranged around the atrium and the rooftop meeting rooms, gardens and tenant facilities will add to the building's appeal.
- 253. Overall, the architecture is well considered and sustainable with its repurposing of the existing building's main structure and use of CLT. It replaces an out of date building that did little for its townscape context; its coarse-grained form and secured design offering little animation to the surrounding streets. The development opens up the ground floor to provide a more engaging building and greater public permeability. Its scale is comfortable within its immediate context, while the elevational designs are lively and appealing; the outbound staircase, rooftop pavilions and gardens adding joyful moments to the design. The accommodation is high quality. The proposals are of a sufficiently high standard of architecture and urban design, and would be a significant improvement in the local townscape.

## Tall buildings

- 254. The highest parts of the scheme would be over 30 metres in height, and as such would fall within the scope of the Council's adopted tall buildings policy, Saved Policy 3.20 of the Southwark Plan. This policy expects tall buildings to be located in the CAZ and Opportunity areas, and in places with good public transport accessibility. It also has specific requirements for tall buildings to make a positive contribution to the landscape, be located at a point of landmark significance, relate well to their surroundings (particularly at street level), and contribute positively to the London skyline, as well as demonstrating excellent design.
- 255. Emerging Policy P16 (Tall Buildings) of the NSP requires the design of all buildings of 30 metres height or greater to, amongst other things:
  - be located at a point of landmark significance;
  - have a height that is proportionate to the significance of the proposed location and the size of the site; and
  - make a positive contribution to the London skyline and landscape, taking into account the cumulative effect of existing tall buildings and emerging proposals for tall buildings.
- 256. In terms of public facilities, Policy P16 requires all new buildings of 30 metres or more in height to:
  - provide a functional public space that is appropriate (in quantum) to the height and size of the proposed building; and
  - provide a new publicly accessible space at or near to the top of the building and communal facilities for users and residents where appropriate.

257. Although Policy P16 can only be attributed limited weight because the NSP is not yet adopted, Policy D9 of the Intend to Publish New London Plan, to which substantial weight can be given, similarly requires the incorporation of free to enter publicly-accessible areas within tall buildings. Policy D9 advises that such spaces should "normally be located at the top of the building to afford wider views across London".

#### Design quality of the tall building

- 258. With respect specifically to the first design requirement of Saved Policy 3.20, which requires a positive contribute to the landscape, the proposal is considered to be compliant. The development would provide a number of significant extensions to the public realm, most notably the new ground floor public route and the rooftop community space. The new through-route would provide an engaging, publicly-accessible space improving northward permeability to Risborough Street and Bankside beyond. The attractive garden terrace and the associated community building, with their panoramic views northeastward towards London Bridge, would also deliver landscape benefits. With long-term public access to these spaces secured through the Section 106 Agreement, the landscape contribution is commensurate with the scale of development.
- 259. The second requirement of Saved Policy 3.20 is that the building be located at a point of landmark significance. The site is not of strategic importance such that a particularly tall building would be justified. However, given the building's limited visibility within its context, the height is considered appropriate to its surroundings in spite of being over the 30 metre threshold.
- 260. The third requirement of Saved Policy 3.20 is that the building achieves the highest architectural standard. The scheme is an extensive re-adaptation of an existing building that cleverly utilises the building's underlying structure, and reveals and remodels the host architecture to form an attractive base for a new structure above. The additional volume is threaded skilfully into the base and, while contrasting and distinctive in character, combines to form a coherent new architecture that is convincing in its compositional quality and high standard of office accommodation. The designs are engaging and dynamic, and well executed in terms of their attention to detail and visual richness. For these reasons, the building would be of the highest architectural standard.
- 261. The next requirement of the policy is that the tall building relates well to its surroundings. The proposal would achieve this, both in terms of its base and its general design. The retained and remodelled base has a familiarity and the attractive patina of its weathered stock brickwork and fenestration that relates well to its context. It also has a public focus that is evident, with the perforate design of the street frontages and new pedestrian route that draws people into

the building with its sense of openness and permeability, and the seamless flow of paving that continues from the street into the building itself. The upper volume has a quasi-industrial appearance that picks up on the former industrial/warehouse character of its context; whilst its massing is well-considered, with its strong articulation and evident shoulder line that relates well to the buildings opposite and brings a coherency to the street.

- 262. The final requirement is that the building positively contributes to the London skyline. The articulation of the roofline with the pavilions, raised water tank, glass boxes, an outbound staircase and extensive gardens and trees brings a dynamic finish to the building that is engaging without dominating the host architecture. The designs are joyful and memorable, and if delivered to a high quality, should present a distinctive silhouette on the local skyline. In addition, it can be argued that the rooftop gardens positively contribute to the London skyline by providing a rooftop viewing gallery that is open to the public and provides views towards the City and London Bridge.
- 263. Overall, the development's design sufficiently meets the policy criteria for a new tall building. However, a significant outcome of a tall building is its visibility and while this is not necessarily harmful in itself, the potential effects on the 'receptor' heritage assets are of special concern. Full consideration is given to these effects in the subsequent sub-section of this report entitled 'Heritage and Townspace Implications'.

## Public space offer of the tall building

- 264. Although the proposed development is not significantly higher than the surrounding buildings, it occupies a substantial area of land, and as such is considered to be of a scale that warrants a generous public space offer.
- 265. The table below sets out the spaces within and around the proposed building that would be publicly-accessible. The square meterage of each space is also expressed as a percentage of the site area.

Publicly-accessible space: summary table				
Dedicated publicly-accessible spaces				
Description of space and location	Area (square metres)	Percentage of development boundary		
Level 00: Route through the building	707	12%		
Level 00: External space around the building	680	11.5%		

(within title boundary)		
Level 04: Community pavilion, potting shed and greenhouse (internal spaces)	312	5%
Level 04: Community garden terrace (external space)	612	10%
<u>Total:</u>	<u>2311</u>	<u>38.5%</u>

## Ancillary/circulation areas serving the publicly-accessible spaces

Description of space and location	Area (square metres)	Percentage of development boundary
Level 00: Loman Street access lobby to the community garden terrace	78	1%
Multiple Levels: Access stair to the community garden terrace	27	0.5%
<u>Total:</u>	<u>105</u>	<u>1.5%</u>
Total (dedicated and ancillary) public space:	2416	40%

- 266. Other parts of the proposal open to the public include the café and community auditorium at the Loman Street entrance to the building, as well as the sixth floor café-bar and restaurant. However, because these facilities would have a commercial function (semi-commercial in the case of the auditorium) they would not be truly free-to-use publicly-accessible space. It is for this reason that they are not listed in the above table.
- 267. The various free-to-use proposed facilities include internal, covered and outdoor landscaped spaces, and all would achieve a very high quality of design. Each space would have opening hours appropriate to its use and proximity to surrounding uses. Critical supporting facilities such as toilets would also be provided. In addition, the Section 106 Agreement will require the organisation responsible for managing the pavilion and garden terrace to provide educational and community programmes, enhancing the offer of the publicly-accessible facilities.
- 268. In summary, it is considered that the overall community space offer, amounting to 40% of the total site coverage, would be meaningful and commensurate to the scale of the building, fully in accordance with Saved Policy 3.20 of the Southwark Plan and Policy D9 of the Intend to Publish New London Plan. Despite only limited weight being attributable to the New Southwark Plan tall buildings policy at present, it is nevertheless noteworthy

that the proposal would fully accord with this emerging policy.

## Heritage implications

- 269. Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires local planning authorities to consider the impacts of proposals upon a conservation area and its setting and to pay "special regard to the desirability of preserving or enhancing the character or appearance of that area". Section 66 of the Act also requires the Authority to consider the impacts of a development on a listed building or its setting and to have "special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses". The NPPF provides guidance on how these tests are applied, referring in paras 193-196 to the need to:
  - give great weight to the conservation of the heritage asset (and the more important the asset, the greater the weight);
  - evaluate the extent of harm or loss of its significance; and
  - where necessary, weigh this against the public benefits of the scheme.

Para 197 goes on to advise taking into account the effect of a scheme on the significance of a non-designated heritage asset.

- 270. The planning application includes a zone of visual influence (ZVI) and a townscape visual impact analysis (TVIA) that provides a map and 18 townscape images of the development, including seven verified images, when viewed from locations in and around the Bankside and Borough areas. In large part, this is because of the nearby railway viaducts and other large buildings positioned to the north, west and south of the site that tend to mask the development from wider view; but also because of the tight, historical urban form of the surrounding streets that offers limited visual prospects.
- 271. Significantly, the site does not align with any of the protected strategic views of St Paul's or the protected borough views of the Cathedral. It is also sufficiently distant from the River Thames not to appear in the backdrop to the Tower of London World Heritage Site or any of the riverside prospects. Nonetheless, it does remain visible in a number of nearby and middle distance views, particularly to the east, where it affects the settings of designated heritage assets.

#### Impacts on listed buildings

272. The application building is within the vicinity of several listed buildings, most notably 55 Great Suffolk to its immediate west, Draper's Almshouses in Glasshill Street and the Rushworth Street Estate to the southwest, Gables Cottages in Sudrey Street to the southeast and the Southwark Fire Station

- complex and welsh Congregational Chapel to the east.
- 273. Regarding the Grade II listed buildings in Glasshill Street and Rushworth Street as well as the Grade II listed Gable Cottages, the development is screened from view by the intervening townscape, which includes the not dissimilarly scaled buildings of 61A Great Suffolk Street, Moonraker Point and the Bacon Factory and by the railway viaduct. In these instances, the development would have no or negligible visual impact on these heritage assets.
- 274. 55 Great Suffolk Street is a rare, unaltered mid-19th century warehouse, and sits at the junction with Loman Street, backing towards the application building. Separating 55 Great Suffolk Street from the existing building is short service street and basement vehicle ramp. It is notable that Loman Street widens to the rear of the listed building, with the result that the application building sits back in the streetscape, partly exposing the rear of the listed building.
- 275. The proposed development would maintain the current physical and visual separation between the two buildings, particularly with the new additional floors tiering back from the listed building. Similarly, due to the street alignment, the new development would remain distinctly rearward of the listed building and would not challenge its scale when viewed obliquely from the junction of Great Suffolk Street with Loman Street (views 11 and 12 on the map (Figure 32) at para 282).
- 276. More of the warehouse's rear elevation would become obscured by the additional massing when viewed from intersection of Loman Street and Risborough Street (view 9). However, the impact remains partial and would not be unexpected with any development of the application site. Importantly, the retained physical separation and setbacks of the upper floors ensure that the elevation is revealed as you approach building (view 10). As such, the effect of the development on the setting of the listed building would negligible, and its architectural integrity and significance would remain unaffected.
- 277. The Southwark Fire Station Complex is Grade II listed and comprises:
  - the four-storey gothic revival building (1878, Alfred Mott);
  - its southern five-storey extension with attic dormers (1911, WE Brooks);
  - the converted former workhouse, Winchester House (1777, George Gwilt); and
  - the fire drill tower (1880, Alfred Mott).
- 278. The Fire Station is valued for its special interest as an early prototype for London Fire Brigade stations and the exemplary elevational treatments. The former workhouse, which was adapted for the fire service as a training centre,

is of special interest for its grand Georgian architecture and forecourt setting. The complex included a series of buildings to the rear that are currently being redeveloped mainly for residential alongside the conversion of the fire station to a new secondary school for use.

- 279. The proposed office building would sit diagonally opposite the enabling residential blocks on Sawyer Street, which due to their approved scale would itself obscure the grade II fire station buildings in the view eastwards along Pocock Street (view 3) and intervene between the listed building and the proposed office building in the view northwards from Sawyer Street as it doglegs towards Southwark Bridge Road (view 5). In these views, the proposed development would not affect the settings of the listed buildings.
- 280. The key views, however, are from the east and are of the listed buildings' main elevations onto Southwark Bridge Road. As illustrated in views 15 and 16, the proposed office development would sit within the backdrop of Winchester House and would be seen breaching its roofline. The building's uppermost floors, with its collection of rooftop pavilions, plant room and greenery, would rise above the elegantly terminated historic building, presenting a disparate series of forms and finishes. While in itself engaging on the skyline, the proposed development would nonetheless sit uneasily above the roofline and detract from the ordered appearance of the classical architecture. To an extent the impact would be moderated by the school's residential development that will encroach above the historic roofline to one side and partly obscure the development's appearance. Furthermore, the design details have been amended during the course of the application to reduce the height of the plant screen, which is welcome. Nonetheless, the majority of the impact would remain and would be harmful to the setting of the grade II listed building. That harm is considered to be less than substantial.
- 281. Lastly, the Grade II listed Welsh Congregational Chapel (1872/3) on Southwark Bridge Road is located to the east of the site, just beyond the Fire Station complex. The chapel sits mid-terrace on the bend of the road, facing southwards. Its setting as a listed building would be unaffected by the development when seen head-on, the proposed building being out of view to the west. The chapel is, however, part of an attractive townscape group of buildings within the Union Street Conservation Area, which is a separate assessment (see below).

### Impacts on Conservation Areas (including non-designated heritage assets)

282. The application site is not within a conservation area, but the conservation areas of King's Bench, Liberty of the Mint and Union Street are located nearby. The submission provides verified views from within each of these conservation areas.



Figure 32 (above): Map showing the 18 key views from which the Heritage Townscape Visual Assessment modelled the impact of the proposed development

- 283. The effects of the development on the King's Bench Conservation Area to the west of the application site are best illustrated in views from Surrey Row (view 1) and Rushworth Street (view 2). From these locations the proposed building would be mostly obscured by the Bacon Factory Building that presently terminates the axial views along the street. The new building would be glimpsed to one side of the converted factory building and, though partly obscuring the Shard, the latter's pinnacle would still be seen. The impact on the views out of the conservation area and its setting would be negligible.
- 284. The view from the junction of Mint/ Webber Street (view 16) is from the edge of the Liberty of the Mint Conservation Area, looking across Mint Park with the Grade II listed fire station complex in the foreground. As discussed above, the new development would breach the rooftop of Winchester House; for most of the year, however, the view of the buildings would be obscured by extensive tree cover within the park. During winter the development would be visible on the skyline, although it would be perceived as part of the wider backdrop of taller buildings alongside the residential development linked to the new school. The view is not identified in the Conservation Area Appraisal as a key view, and the impact on the heritage setting would be marginal.
- 285. Lastly, two views are provided from the Union Street Conservation Area within its sub-area 5 close to the junction of Southwark Bridge Road with Marshalsea Road. Views 14 and 15 take in the curve of the street, which is lined by late Victorian townhouses with original shopfronts, the Grade II listed Welsh Congregational Chapel and the former Fox and Hounds Public House at 108 Great Guildford Street. The views include Winchester House, which is adjacent to the conservation area and adds to the attractive historic townscape. The proposed building would be seen to one side of the public house and above Winchester House, sitting in the middle distance with its

rooftop pavilions, plant enclosure and water tank distinctly visible on the skyline. The dynamic rooftop paraphernalia would sit in contrast to the well-ordered, classical architecture of this positive townscape group, drawing the eye and disrupting the setting. Although in time the new residential development will appear on the edge of this scene, the application proposals would nonetheless be harmful, but to a less than substantial degree.

286. Overall, the proposed development is relatively benign in terms of its effects on heritage assets within this part of the borough. It does, however, cause moderate harm to the setting of the Grade II listed Winchester House and to the setting of parts of the Union Street Conservation Area. Where the harm is less than substantial, this should be weighed against the planning benefits of the scheme. Those benefits would include the enhanced architecture and urban design qualities of the new building.

## **Design Review Panel**

- 287. The proposals were considered by the Council's Design Review Panel at the pre-application stage on two occasions in 2020, first in January and then in April. On both occasions the Panel supported the scheme's strong ambition to re-purpose the building and create a sustainable development. They welcomed the energy and enthusiasm of the architecture, but suggested the need for some rationalisation. The Panel supported the height and massing, believing the proposition of the five-storey shoulder height to be sound. However, questions were raised in respect of the atmosphere of the new internal street and the access and management strategy for the rooftop community garden terrace and pavilion. Also highlighted was the core objective of providing high quality, low carbon office space.
- 288. The scheme architects responded positively to the Panel's feedback. They have made adjustments to the elevations, simplifying and/or better defining their finishes, and to the detailing of the internal 'street' and to the outbound staircase and lifts that access the rooftop gardens. The adjustments have been made to officers' satisfaction. The management plan for the community gardens has been progressed. The applicants have reviewed the quality of the office accommodation, but believe they have achieved a high specification.

# **Designing-out crime**

289. Saved Policy 3.14 of the Southwark Plan 2007 and Policy 7.3 of the London Plan 2016 require development proposals to reduce opportunities for crime and create and maintain safe internal and external environments. The mixed use character of the proposed development, with private and public demises provided on multiple floors of the building, with some sharing certain facilities, requires a robust security strategy.

- 290. Mentioned throughout the Design and Access Statement are the various ways in which opportunities for crime have been designed-out, along with a detailed security strategy for the building (on page 202). The latter explains that electronic access control measures will be implemented strategically across the development with particular focus on entry points and changes in demise. This will be supplemented by a balance of natural (e.g. overlooked space), technological (e.g. video surveillance systems) and human surveillance (e.g. routine patrols).
- 291. The Metropolitan Police's Secure by Design Officer has assessed the proposals and is confident that certification can be attained. To ensure certification is ultimately achieved, the imposition of two-part 'Secured by Design' condition is recommended.

## Fire safety

- 292. Policy 7.13 (B) of the London Plan 2016 requires development proposals to contribute to the minimisation of potential physical risks, including those arising as a result of fire. Policy D12 of the Intend to Publish New London Plan expects all development proposals to achieve the highest standards of fire safety and to this end requires applications to be supported by an independent Fire Strategy, produced by a third party suitably qualified assessor.
- 293. A Fire Strategy was submitted with the application, supported by an outline architectural specification and drawings. Among other things, the Fire Strategy details the building construction, means of escape, features that reduce the risk to life, access and facilities for firefighting, and compliance with Building Regulations Approved Document B. The Strategy was produced by fire risk engineering consultancy Atelier Ten; as evidenced on page 2 of the document, a certified fire risk engineer (an Associate of the Institute of Fire Engineers) has checked and approved the contents.
- 294. As part of the GLA Stage I process, the Fire Strategy was assessed and deemed to be adequate. Therefore, the relevant fire risk minimisation policies of the adopted and emerging London Plans are deemed to have been satisfied. A condition is recommended to ensure the construction and in-use operation of the building are carried out in accordance with the Fire Strategy.

# Public realm, landscaping, trees and urban greening

### Public realm

295. Around the perimeter of the site, the public footway would be upgraded in highquality paving. This paving would continue onto the application site and up to

- the façade of the building with no differentiation in materiality, thereby providing a seamless footway of a generous width. Additional greenery would be provided in new planters integrated within the ground floor window reveals.
- 296. The Section 106 Agreement will secure unfettered access to all parts of the footway (public and privately-owned), and for it to be finished to adoptable standards.
- 297. All nine trees on the Sawyer Street and Pocock Street footways would be retained and protected during construction works. Arboricultural supervision and monitoring will be required throughout the construction works, to be recorded in a Site Supervision Schedule. A condition will require the Schedule to be submitted for the Local Planning Authority's approval within 28 days of completion of the development.
- 298. While the trees' retention is welcomed, the proposed building would affect their long-term growth. Accordingly, a contribution of £9,790 has been secured from the developer to fund the Council's costs for the future routine pruning of the trees.

## Landscaping

- 299. The scheme includes extensive new hard and soft landscaping at various levels of the building.
- 300. The ground level of the proposed building would incorporate a generously-sized publicly-accessible route. To lend the space the character of a traditional street, the surfacing –which would be graded to gently ramp down and connect with the surrounding footways– would be finished in high quality granite setts. The proposed bedded planting, together with a feature tree, would successfully soften this dramatic new covered publicly-accessible space.



Figure 33 (above): Visualisation of the central route, taken from its threshold with the Pocock Street footway.

- 301. Terraces at levels 02, 04 and 05 would incorporate planting along their inner edged, helping to create a visual link between the planters at street level and the greenery on the rooftop.
- 302. The top of the building has been conceived as a multi-levelled 'urban forest', arranged in three zones and populated by pavilion structures, a raised metal drum and a centrepiece swimming pool. The community garden terrace, which would occupy the eastern zone, would offer allotment opportunities, as well as areas of lawn with trees and shrubbery. The tenant gardens, on the western zone, have been arranged as a series of themed garden spaces with a more extensive horticulture. The central zone would be more intensively hard surfaced with perimeter panting providing softening. This functional landscaped roof would provide a variety of significant, diverse and attractive new outdoor spaces, and is welcomed as a significant benefit of the scheme.

- 303. Having considered the materials and specifications proposed at this stage, the Council's Urban Forester is satisfied that high quality spaces would be delivered, supported by appropriately-selected indicative trees and other soft planting species. The final hard and soft landscaping scheme is to be secured by condition.
- 304. The roof deck construction has been detailed to incorporate over 20 tree pits, many of a generous depth and supporting capable of mature specimens. structural Α strategy accompanied the planning application, which evidences that the building has been engineered to withstand the significant loading arising from this green infrastructure. The proposed introduction of over 20 trees represents a significant greening of the application site, and is welcomed.

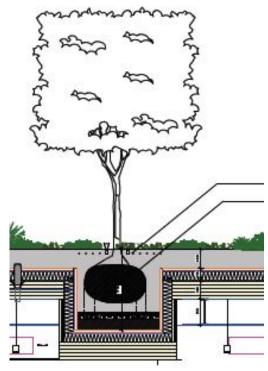


Figure 34 (above): Illustrative section through the roof deck, showing a typical tree pit depth

# Green infrastructure, ecology and biodiversity

# **Urban greening**

- 305. Policy G5 of the Intend to Publish New London Plan, to which substantial weight can be attributed, states that urban greening should be a fundamental element of site and building design. It requires major developments which are predominantly commercial to achieve an Urban Greening Factor (UGF) score of 0.3.
- 306. A green roof system that will double as a blue roof, thus contributing to the irrigation system, has been proposed. With extensive natural cover , the proposed development would achieve an urban greening factor of 0.45, therefore exceeding the Intend to Publish New London Plan target of 0.3.
- 307. The urban greening factor spreadsheet forms an appendix to the Energy Strategy. A condition requiring compliance with the Energy Strategy will ensure the roof construction is built-out to achieve the 0.45 urban greening factor.
- 308. In line with a request made jointly by the Council's Ecologist and Urban Forester, a condition is recommended requiring the Local Planning Authority's approval of a strategy for the continued maintenance and irrigation of the

green walls.

## **Ecology and biodiversity**

309. The application was supported by a preliminary ecological assessment, which the Council's Ecologist has reviewed and deemed satisfactory. Conditions are recommended to secure an Ecological Management Plan is approved by the Local Planning Authority prior to above grade works commencing. Additional conditions are recommended to secure the provision of eight internal bat bricks/tubs and 12 internal swift bricks within the building fabric to support local biodiversity

## **Transport and highways**

### Trip generation

- 310. All major development proposals must be supported by a Transport Assessment, as stipulated by Saved Policies 2.2 (Provision of New Community Facilities) and 5.2 (Transport Impacts) of the Southwark Plan 2007.
- 311. The applicant has submitted a Transport Assessment that predicts zero net additional vehicle movements in connection with the proposed development. The Council's Transport Policy Team's own analysis suggests the figure would be higher, at 40 (morning peak hours) and 28 (evening peak hours) net additional two-way vehicle movements. In spite of this disparity, the Transport Policy Team is comfortable that these levels of vehicular traffic would not have any noticeable adverse impact on the local highway network, especially in light of the mitigation measures the applicant has proposed in their Travel Plan.

# Car Parking

- 312. London Plan Policy 6.13 (Car Parking) states that in locations with high public transport accessibility, car-free developments should be promoted while still providing adequate parking for disabled people. Southwark Saved Policy 5.6 (Car Parking) requires all developments to minimise the number of spaces provided and for developments to justify the amount of car parking sought.
- 313. Some objections from local people have raised concerns that, as a consequence of the development, there will be additional strain on local on-street parking facilities.
- 314. The CPZ in place in this location provides adequate daytime parking control in this vicinity. The proposed development would be car free except for two disabled spaces, which would be provided in the dedicated on-site loading yard. The two spaces would be managed by security and reception staff at the main office building to ensure accessibility at all times. Given the site's location

- and high PTAL rating this is an acceptable approach. Electric Vehicle Charging points should be provided for the disabled bays, and this will be required by condition.
- 315. A Section 106 obligation will ensure only Blue Badge holders will be eligible to use the spaces, and will also require the developer to notify all prospective occupiers of the commercial (market and affordable) floorspace and all other uses about this restriction to Blue Badge holders.

## Cycle parking

- 316. Cycle parking provision should be in accordance with London Plan Standards as well as Strategic Policy 2 (Sustainable Transport) of the Core Strategy and Saved Policy 5.3 (Walking and Cycling) of the Southwark Plan. The emerging strategy for cycling and cycling parking standards in the borough is set out in Policy P52 (Cycling) of the New Southwark Plan.
- 317. The applicant has proposed 475 long stay cycle parking spaces (of which 5% would be in a Sheffield stand format). This would be located at basement level, which would be accessed via a cycle ramp from Loman Street. The shutter access to the basement would be a secure door that can only be opened by cyclists who have been issued with a fob/passcode. In addition to the long-stay provision, 74 short-stay Sheffield stand cycle parking spaces would be distributed across the ground floor of the site. All cycle stands on the public footway have been positioned so as not to reduce effective footway widths to less than 2.4 metres.
- 318. Generous and high quality end-of-journey (shower/changing/locker/bicycle repair) facilities would be provided in the basement for the benefit of all employees.
- 319. A condition requiring the provision of the cycle facilities before the first occupation of the building is recommended.

# Improving access to cycle hire options

320. The applicant has agreed to contribute £220,000 towards the provision of a new TfL (Santander) docking station within the vicinity of the site. The applicant has already identified potential nearby sites where a docking station could be located, and these discussions will continue separately with TfL. The £220,000 contribution will be secured in the Section 106 Agreement.

# Servicing

321. Servicing would take place within the site using the integral loading yard, access to which would be from Loman Street. Delivery and servicing vehicles

would be routed from Great Suffolk Street onto Loman Street, and enter the integral loading yard in reverse gear to load/unload. Deliveries would only take place outside of peak hours to minimise the effect on the local transport network. A 'Goods In' manager would marshal vehicles entering and exiting the servicing area. The proposed servicing arrangements are supported by the Council's Transport Policy and Highways Development Management Teams.

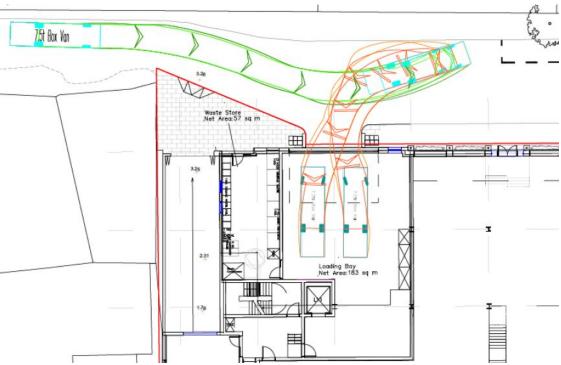


Figure 35 (above): Plan of the integral loading yard, showing that the yard could accommodate two 7.5 tonne lorries at any one time, with tracking showing how the vehicles would reverse into the yard.

322. For all the various uses within the development, the total servicing activity estimated by the Transport Policy Team would be 104 (two-way) movements per day. As a precautionary measure, a Delivery and Servicing Management Bond will be secured so that highways impacts can be monitored over the course of the first two years of operation.

# Refuse storage arrangements

323. As set out in the applicant's Delivery and Servicing Plan (DSP), the commercial component of the proposed development would incorporate a basement store sufficient in capacity to accommodate two days worth of refuse. Commercial refuse collection would take place on a daily basis and the estate management company would be responsible for transferring bins from the basement level store to a holding room at ground floor level, from where refuse would be collected. The location of the holding room, at the western end of Loman Street and adjacent to the loading bay entrance, has been chosen to

- allow a larger (26 tonne) collection vehicle to dwell on the highway without obstructing traffic flow.
- 324. This arrangement has been assessed and deemed acceptable by the Council's Waste Management Team and Transport Policy Team. A final DSP will be secured by condition.

# Improvements to local highways and transport infrastructure

- 325. To mitigate the impact of the development, a contribution sufficient to fund a package of improvements to local transport and highways infrastructure has been requested by the Council's Transport Policy Team. The requested sum is £195,000. Approximately one third would fund re-surfacing of vehicle, cycle and pedestrian routes around the site, with the other two thirds to be invested in local bus services operated by TfL. An itemised costed list of the sought improvements can be found in the 'Planning obligations: summary table' at para 373 of this report. Negotiations are ongoing with the applicant, who at this stage has agreed to a minimum contribution of £60,000.
- 326. Through a Section 38/278 Agreement, the applicant will be required to carry out a series of highway improvements and safety measures. These are listed in the 'Planning obligations: summary table' at para 373 of this report. The applicant has agreed to carrying out all the requested Section 38/278 works.

# Legible London signage

327. The applicant has agreed, at the request of TfL, to make a contribution of £15,000 towards providing new and refreshed Legible London signage. TfL have requested that the implementation of this new wayfinding should be via Southwark Council, as the relevant highways authority. This will be secured in the Section 106 Agreement.

#### **Environmental matters**

# **Construction management**

- 328. The applicant has submitted an Outline Construction Management Plan, which includes a brief demolition management methodology. This document has been reviewed by the relevant transport and environment consultees, who have deemed it to be satisfactory as a framework document.
- 329. In order to ensure that increases in traffic, noise and dust associated with the demolition and construction phases of the development are minimised, a Full Demolition Environmental Management Plan and a Full Construction Environmental Management Plan are to be required by condition.

# Flood risk, resilience and safety

- 330. The application site is located within Flood Zone 3 but is outside the area of residual risk and benefits from the Thames tidal defences. The Environment Agency has reviewed the applicant's Flood Risk Assessment and considers it to be acceptable, subject to conditions relating to contamination, piling, verification of remediation, and into-ground infiltration associated with the sustainable drainage system.
- 331. In terms of flood resilience and safety, no concerns have been raised by the Council's Flood Risk Management Team to the potential water exclusion strategies, flood resilience measures and/or business continuity plan as set out in the applicant's Flood Risk Assessment. The finalised set of flood resilience and safety measures are to be secured through a Flood Resilience Report condition.

## Sustainable urban drainage

- 332. The Council's Flood Risk Management Team has reviewed the urban drainage proposals and found them to be acceptable. Compliance with the Drainage Strategy will be required by condition.
- 333. From a water efficiency perspective, the GLA has expressly requested that rainwater harvesting form part of the final drainage proposals in order to reduce consumption of wholesome water across the entire development site. The Drainage Strategy expressly refers to rainwater harvesting measures. As such imposing a compliance condition will bind the developer to carry these rainwater harvesting measures through to the build-out.

## Land contamination

334. The application was accompanied by a preliminary Land Contamination Risk Assessment, which the Council's Environmental Protection Team has assessed and deemed acceptable. A condition is to be imposed requiring a Phase 2 investigation to be conducted and the results submitted to the council for approval, with further remediation measures to apply if contamination is found to be present. At the request of the Environmental Protection Team, the condition has been worded to expressly require consultation with the Environment Agency at condition discharge stage.

# Air Quality

335. The site is located in the Air Quality Management Area. An Air Quality Assessment (AQA) was submitted with the application, which considers the air quality impacts arising from the construction and operational use of the development. The AQA concludes that subject to the offered mitigation the

- effects on air quality during construction and operation are considered to be negligible.
- 336. The Council's Environmental Protection Team has reviewed the AQA and raised no objection to the proposal subject to recommended conditions.

# **Light Pollution**

337. The applicant has supplied a Lighting Strategy as an appendix to the Design and Access Statement. The document, which is in outline form at this stage, discusses how upward light and light spillage to neighbours would be controlled. It also maps the predicted luminance/brightness of façade and rooftop lighting. Commitments are made to use lighting designed to meet Category E4 ("urban area") standards and the recommendations of the 'ILP Guidance on Reduction of Obtrusive Light (2020)'.



Figures 36, 37, 38 and 39 (above left): Envisaged lighting formats for the community garden terrace. Figure 40 (above right): Proposed indicative

- lighting layout for the community garden terrace, with the red dots indicating the location of all proposed light sources
- 338. Specifically in respect of the roof-level lighting, which has the potential to cause disturbance to surrounding occupiers, the indicative proposals are for most luminaires to be positioned at low level. On all three rooftop zones, lighting would be focussed around the seating areas, supplemented by bollards for wayfinding and isolated miniature spotlights to subtly emphasise feature trees. The lighting heats maps within the Lighting Strategy show that, by orienting sources to cast light horizontally or downward rather than outward or to the sky, spill would be minimised.
- 339. The Strategy explains that the building landscape and roof garden lighting would be programmed to turn on automatically at dusk. Mid-evening the luminaires would be dimmed to a lower level to minimise impact on neighbours. There would be also a pre-determined turn-off time later into the evening.
- 340. The Environmental Protection Team has raised no objection to the proposals outlined in the Lighting Strategy. The final proposals, including the predetermined dim-down and turn-off times, will be agreed through the Final Lighting Strategy, to be approved by the Local Planning Authority prior to first occupation of the building. This will be secured by condition.

## **Archaeology**

- 341. A Desk-based Assessment (DBA) was submitted in support of the application that includes an assessment of site investigation works undertaken within the development footprint.
- 342. Section 5.2.6 of the DBA details deposits of "fine black ash". In other sites within Southwark this is a key indicator of groundworks dating to the 1950s. It has been seen at sites including the 1950s developments of Brandon House and Bankside 4, adjacent to the Tate where it is assumed to be ash from coal-fired power stations in London. Often this is associated with first phase postwar redevelopment.
- 343. The DBA identifies the potential for prehistoric environmental remains preserved within alluvial deposits identified on site. There is a potential for Roman material to be present, due to the high underlying gravels. The site is to the extremities of the areas currently assumed to be exploited by the romans, but historic material has been identified in the vicinity of the site.
- 344. The site has been located on the street frontage of a secondary routeway thorough post-medieval Southwark. Material present on site is likely to relate to land management and exploitation before the use of the site for industrial

purposes.

- 345. Two later twentieth century redevelopments indicate the site has the potential to be significantly impacts by recent development. The presence of fly ash deposits confirms the extent of post-war works.
- 346. The Council's Archaeologist has advised that should permission be granted, conditions be attached relating to archaeological evaluation, mitigation and reporting. The DBA has detailed the likely material to be present, and as such a foundation design condition is not necessary.

## **Energy and sustainability**

- 347. Policy 5.2 of the London Plan 2016 requires major developments to provide an assessment of their energy demands and to demonstrate that they have taken steps to apply the Mayor's energy hierarchy. Policies 5.5 and 5.6 require consideration of decentralised energy networks and Policy 5.7 requires the use of on-site renewable technologies, where feasible. As an exclusively-commercial development, this proposal would be expected to achieve a 35% reduction against part L of the Building Regulations 2013.
- 348. Policy 13 of the Core Strategy sets out Southwark's approach to ensuring that new developments tackle climate change. The approach is generally consistent with London Plan Policies but also requires new commercial developments to meet BREEAM 'Excellent'.

# Whole life cycle and carbon capture

- 349. Having been designed to carry a much higher load than the existing Crown Court, the structural base of the building has been retained by the applicant. With its flexible gridded layout, this pre-existing structure can be extended and adapted with minimal structural intervention. To maximise this opportunity, the extension upwards would be formed of lightweight structure that combines cross laminated timber (CLT) floors with steel frame. In addition to being lightweight, sustainably sourced CLT has carbon sequestering properties, therefore offsetting and delaying some of the embodied carbon emissions associated with the construction works. To ensure this, at least 90% of timber products used in the project will be FSC or PEFC certified.
- 350. By inheriting and adopting parts of the foundations, structural elements and the façades of the existing building it expands, the proposed development would avoid waste and significantly reduce its embodied carbon footprint. Retaining part of the existing building in this way has the added benefit of reducing the total number of vehicles movements connected with the demolition and construction stages.

## Energy and carbon emission reduction

351. An Energy and Sustainability Statement based on the Mayor's hierarchy has been submitted by the applicant. This details how the targets for carbon dioxide emissions reduction are to be met. A combination of 'Lean' and 'Green' (but no 'Clean') measures have been employed in an attempt to achieve the reduction in line with the GLA guidance on preparing energy statements, the Southwark Core Strategy 2011 and the Southwark Sustainable Design and Construction SPD.

#### Be Lean

- 352. In terms of meeting the "Be Lean" tier of the hierarchy, a range of passive and active measures are proposed. The passive measures include:
  - high thermal envelope performance to reduce uncontrolled heat transfer through the building fabric;
  - balanced distribution of glazing on façades providing access to daylight and natural ventilation in building perimeter;
  - openable windows throughout the building to maximise natural ventilation;
  - a top-lit central atrium to channel daylight into the centre of the floorplan and boost natural ventilation potential through stack ventilation;
  - movable exterior shading where windows are at greater exposure to solar radiation and higher overheating risk;
  - exposed thermal mass of the cross-laminated-timber structure that dampens indoor temperature fluctuations;
  - highly insulated green roofs; and
  - feature atrium stairs that aim to discourage lift use.

#### 353. The active measures include:

- total energy recovery from exhaust air stream;
- waste water heat recovery from showers;
- demand controlled ventilation;
- high efficacy lighting system, fittings and controls; and
- air source heat pumps with integrated heat recovery for simultaneous heating and cooling at high efficiency.
- 354. The reduction in carbon emissions achieved through these 'demand reduction' measures will reach 15%. This meets the 15% reduction target proposed in the emerging GLA policies.

#### Be Clean

355. As no connection to a district heating network or on-site CHP system is

proposed, no carbon savings are reported from the 'Be Clean' stage of the energy hierarchy. Although no connection to a district heating network being proposed because one does not exist in the vicinity at present, future proofing will nevertheless be required by planning obligation.

### Be Green

- 356. With respect to the "Be Green" tier of the hierarchy, the applicant has proposed the following technologies:
  - air source heat pumps sized to meet heating and cooling loads; and
  - rooftop mounted 300 kWp photovoltaic array for electricity generation, with roof coverage optimised (50 kWp panels were originally proposed but the performance was improved to 300kWp mid-way through the application)
- 357. With carbon emissions being reduced by 31% through these 'Be Green' measures, the applicant has demonstrated that opportunities for renewable energy by producing storing and using renewable energy on-site have been maximised.

#### Be Seen

- 358. Introduced as part of the Intend to Publish New London Plan, 'Be Seen' is the newest addition to the GLA's energy hierarchy. It requires developments to predict, monitor, verify and improve their energy performance during actual operation. In respect of 'Be Seen' measures, the Energy and Sustainability Statement commits to:
  - conducting a predicted operational energy use analysis during the design stage (and then measuring actual operational energy use once the development is in use, benchmarked against the in-design analysis);
  - using full metered electricity and water supplies; and
  - using sub-meters to measure electricity, heating and cooling energy use, which would feedback energy consumption to each user group/ functional space/tenancy within the building.

### Total energy savings

359. Following the emerging updated GLA energy hierarchy the proposed development would reduce on-site carbon emissions by 46% over a notional building minimally compliant with the Building Regulations 2013. This demonstrates the strong energy-saving and sustainable credentials of the proposed development. To ensure these savings are realised, the Section 106

Agreement will include an obligation requiring the development to be constructed in accordance with the Energy and Sustainability Statement.

## Circular Economy

360. Policy GG5 (Growing a Good Economy) of the Intend to Publish London Plan promotes the benefits of transitioning to a circular economy as part of the aim for London to be a zero-carbon city by 2050. Policy D3 (Optimising Site Capacity Through the Design-Led Approach) requires the principles of the circular economy to be taken into account in the design of development proposals in line with the circular economy hierarchy. Policy SI7 (Reducing Waste and Supporting the Circular Economy) of the Intend to Publish New London Plan requires referable applications to develop circular economy statements.

### Start and end of building life

- 361. To explain how the materials, components and products to be used in the construction of the development will not only be sourced, but also disassembled and disposed of at the end of their useful life, the applicant has provided:
  - a Pre-Demolition Waste Audit Report;
  - a Bill of Materials, describing the materials to be used in the construction of the development and their derivation, including a commitment for recycled content to comprise at least 20% of the total;
  - a Letter of Commitment, pledging to submit a Post-Completion Report within 3 months of completion of the development;
  - a Final Destination Facilities List, providing the name/addresses of the facility and whether each material would be recycled or go to landfill; and
  - a Recycling and Waste Reporting table.

The latter is accompanied by a commitment to achieve the Mayor's policy targets of recycling and reusing 95% of construction, excavation and demolition waste.

- 362. The submitted information also explains that the façade, structural steelwork and CLT are all designed for disassembly.
- 363. To convey the disassembly and reuse strategy to whomever is ultimately responsible for the building's deconstruction, the applicant proposes to use a Deconstruction Guide.

### Mid-life building adaption

364. A Functional Adaptability Strategy supports the application, which sets out the measures taken to accommodate future changes of use of the building over its lifespan. Among other things, the gridded floor layouts allow for creation of voids and insertion of mezzanines, the facades have been designed independent of the structure to enable easy future replacement, and services have been distributed to facilitate multiple separate users at a future time.

### In-Use Waste and Recycling Management

365. An Operational Waste and Recycling Management Strategy (OWRMS) has been supplied with the application. It explains how recycling and re-use will be maximised, and waste production minimised, in the day-to-day operation of the development. As required of business uses by the Mayor's London Environment Strategy, the applicant has targeted a 75% municipal recycling rate. To ensure this is achieved, the OWRMS includes short and medium-term targets.

### **Summary**

366. As part of the Stage 1 process, the GLA's Energy Team has assessed all the submitted Circular Economy information. The development meets and, in some instances exceeds, the requirements of Policies D3 and SI7 of the Intend to Publish New London Plan.

### BREEAM

367. Strategic Policy 13 of the Core Strategy requires the commercial element of the development to achieve BREEAM "excellent". A BREEAM Pre-assessment report has been undertaken (this is contained within the applicant's Energy and Sustainability Statement) which demonstrates that an "excellent" standard can be achieved which meets the policy requirement and is therefore acceptable. A condition to secure this is therefore recommended.

# **Socio-economic impacts**

- 368. In accordance with adopted planning polices there would be a requirement for this development to deliver during the construction phase 63 sustained jobs to unemployed Southwark residents, 63 short courses, and 15 construction industry apprentices. Upon completion, 219 sustained jobs for unemployed Southwark Residents would also be required. These obligations will be secured through the Section 106 Agreement.
- 369. The development has the potential to create up to 2500 direct jobs (FTE). As such, the scheme will generate a significant uplift in employment provision on

site. The workers would also generate considerable spend in shops and services in the local area, which is a major and enduring benefit of the development.

# **Planning obligations**

- 370. Saved Policy 2.5 (Planning Obligations) advises that planning obligations should be secured to overcome the negative impacts of a generally acceptable proposal. Saved Policy 2.5 is reinforced by the Section 106 Planning Obligations and CIL SPD 2015, which sets out in detail the type of development that qualifies for planning obligations.
- 371. In accordance with the Section 106 Planning Obligations and CIL SPD, the following contributions have been agreed with the applicant in order to mitigate the impacts of the development:

Planning Obligations: Summary Table	
<u>Obligation</u>	Mitigation / Terms
Operation of the A	Atrium Concourse
FIRST OPERATION	The first use of the Atrium Concourse shall begin no later than first occupation of the office component of the development.
	Applicant's Position: <b>AGREED</b>
PUBLIC ACCESS	The developer is to provide full unrestricted public access to the Atrium Concourse between the agreed opening hours, to be:
	<ul><li>06:30 - 20:00 Monday-Friday;</li><li>09:30 - 20:00 Saturday; and</li><li>10:00 - 18:00 Sunday</li></ul>
	The developer is to manage, maintain and allow public access to the Atrium Concourse except for a limited period in circumstances of public safety (fire, flood, health and safety requirements, etc.), maintenance, adverse weather conditions etc.
	The developer is entitled to close the route (with prior public notification) on Christmas Day, Boxing Day and/or New Year's Day each year to prevent public rights of way being obtained.

	The developer shall be entitled to close the Atrium Concourse for a specified number of days a year for private events with fourteen days prior notification of such days being given to the Council and to members of the public.  Applicant's Position: <b>AGREED</b>		
On such as of the F			
Operation of the F	Operation of the Retail Enterprise Spaces		
FIRST OPERATION	Up to five retail enterprise spaces shall be available for 15 years from Occupation of the office component of the Development.		
	Applicant's Position: AGREED		
DISCOUNTED RENT LEVELS AND TENANCY DURATION	Up to five retail enterprise spaces shall be available to eligible tenants at <b>zero rent</b>		
	The timing of each tenancy must be linked to the length of the Enterprise Grant but in any event shall be no longer than two years.		
	Applicant's Position: AGREED		
ELIGIBLE OCCUPIERS	"Retail Enterprise Tenant" to be defined as: Young entrepreneurs funded by Enterprise Grants (including any Grant provided by the Developer).		
	Applicant's Position: <b>AGREED</b>		
MANAGEMENT AND MARKETING	The Developer will create a working group/board (made up of the Developer, occupier(s) & the Enterprise Grant giver) to determine occupants and to ensure their proposal is a correct/appropriate use of the retail enterprise space.		
	Applicant's Position: AGREED		
Operation of the Community Auditorium			
FIRST OPERATION	The first use of the Community Auditorium shall begin no later than 75% occupancy of the office component of the Blackfriars Crown Court development.		

	Applicant's Position: <b>AGREED</b>
MANAGEMENT AND MARKETING	Prior to first use of the Community Auditorium, the developer is to submit a Community Auditorium Marketing and Management Strategy and operate the space in accordance with that Strategy.
	The 'management component of the Strategy shall explain how the booking system would reserve 50% of the time slots (including high value time slots) for use by community groups, not for profit and cultural projects at a discounted rate.
	The 'marketing' component shall detail:
	<ul> <li>the platforms (local radio, local press, social media, within the Auditorium window, on the relevant community premises Council webpages) through which the Community Auditorium would be marketed; and</li> <li>the frequency/duration of marketing.</li> </ul>
	Applicant's Position: AGREED
Operation of the	Community Pavilion and Garden Terrace
FIRST OPERATION	The first use of the Community Pavilion and Garden Terrace (incl. potting shed and greenhouse, dedicated lift/stair access and toilet facilities) is to begin no later than 75% occupancy of the office floorspace.
	Applicant's Position: AGREED
LONG-TERM PROTECTION	<ul> <li>The developer covenants:</li> <li>a) Not to undertake or permit any development to be undertaken on the Community Pavilion and Garden Terrace (incl. potting shed and greenhouse) for the lifetime of the development other than: <ul> <li>the works permitted by the planning permission; and</li> <li>such other works as may be necessary from time to time to enhance and maintain the Community Pavilion and Garden Terrace and to enable the provision of managed public access.</li> </ul> </li> <li>b) Not to apply for any planning permission that would</li> </ul>

	contravene the above restriction.
	Applicant's Position: AGREED
LONG-TERM MANAGEMENT	The developer is to set up a non-profit organisation to manage and maintain the Community Pavilion and Garden Terrace for the lifetime of the development.
	Prior to occupation of the development the developer is to submit a Public Access Management Plan setting out how the Community Pavilion and Garden Terrace will be managed, to include the following:
	<ul> <li>a) Details of the non-for profit organisation that will manage the Community Pavilion and Garden Terrace.</li> <li>b) Payment by the Developer of the Community Pavilion and Garden Terrace Operational Fund to the not-for-profit organisation on an annual basis until the not-for-profit organisation becomes profitable.</li> <li>c) The minimum operational obligations of the not-for-profit organisation, namely: <ul> <li>providing managed pubic access to the Community Pavilion and Garden Terrace throughout the agreed opening hours;</li> <li>providing the minimum number of persons necessary to staff the Community Pavilion and Garden Terrace (security, stewards, administration staff, cleaners etc.) throughout the agreed opening hours;</li> <li>ensuring the ongoing maintenance (planting, pruning etc.) of the Community Pavilion and Garden Terrace, and;</li> <li>delivering the specified number of educational/community programs/ events per annum.</li> </ul> </li> <li>The Community Pavilion and Garden Terrace are to be operated in accordance with the Public Access Management Plan for the lifetime of the Development.</li> </ul>
ONGOING OPERATIONAL SUPPORT	The developer is bound to contribute £20,000 per annum to the Community Pavilion and Garden Terrace Operational Fund to cover/subsidise the non-profit organisation's operational costs of management of the Pavilion and Garden Terrace until the not-for profit organisation becomes profitable. Once the not-for profit

organisation becomes profitable, any income shall be used to manage the Community Pavilion and Garden and to fund positive charitable projects based at the development for the local community.

The Community Pavilion and Garden Terrace Operational Fund shall be sufficient to:

- a) fund the salaries of the minimum number of persons necessary to staff the Community Pavilion and Garden Terrace;
- b) support a basic level of ongoing maintenance (planting, pruning etc.) of the Community Garden Terrace;
- enable the provision of a specified number of educational/community programmes/events per annum; and
- d) cover the costs of use of lighting and utilities.

### Applicant's Position: AGREED

#### **INITIAL WORKS**

At its own cost, the developer is bound to deliver the Pavilion together with the greenhouse, potting shed and hard- and soft-landscaped garden areas, as well as critical associated infrastructure prior to first occupation of any part of the Blackfriars Crown Court development.

### Applicant's Position: AGREED

#### PUBLIC ACCESS

The developer is to provide full unrestricted public access to the Community Garden Terrace (incl. potting shed and greenhouse) between the agreed opening hours, save that:

- up to 35% of the garden can be cordoned off at any one time for events run by the not-for profit organisation); and
- the pavilion may be used for private events run by the not-for profit organisation (but with safeguarded free and uninterrupted passage for the public through the Pavilion to the Community Garden Terrace).

The developer is to manage, maintain and allow public access to the Atrium Concourse except for a limited period in circumstances of public safety (fire, flood, health and safety requirements, etc.), maintenance, adverse

weather conditions etc.

The developer is entitled to close the space (with prior public notification) on Christmas Day, Boxing Day and/or New Year's Day each year to prevent public rights of way being obtained.

Prior to first occupation of the development the developer shall submit to and receive the Council's approval of the Final Public Access Management Plan. This Plan shall be in accordance with the management, security and safety principles set out in the Public Access and Management Framework submitted with the planning application.

Applicant's Position: AGREED

### Trees, Landscaping and Public Realm

## ONGOING STREET TREE PRUNING FUND

A sum of £9,790 (subject to indexation) paid by the developer to account for the Council's costs for pruning the street trees adjacent to the site.

Applicant's Position: AGREED

## **Employment and Training**

# CONSTRUC-TION PHASE JOBS AND TRAINING

The development is to:

- Deliver 63 sustained jobs to unemployed Southwark residents:
- Deliver 63 short courses; and
- Take on **15 construction industry apprentices** during the construction phase.

Or the developer shall make the pro-rata Employment and Training Contribution which, at maximum, would be £302,850. This breaks down as:

- £270,900 against sustained jobs;
- £9,450 against short courses; and
- £22,500 against construction industry apprenticeships.

Applicant's Position: AGREED

## CONSTRUC-TION PHASE

The Plan would be expected to detail:

a) Methodology of training, skills, support etc.

EMPLOYMENT, SKILLS AND BUSINESS SUPPORT PLAN	<ul> <li>b) Targets for construction skills and employment outputs.</li> <li>c) Methodology for delivering apprenticeships.</li> <li>d) Local supply chain activity methodology.</li> </ul> Applicant's Position: AGREED
POST- COMPLETION (IN-USE) PHASE JOBS AND TRAINING	The development is to deliver <b>219 sustained job</b> s to unemployed Southwark residents,  Any shortfall is to be met through the End Use Shortfall Contribution which, at maximum, would be £941,700. This is calculated on the basis of £4,300 per job.  Applicant's Position: <b>AGREED</b>
POST- COMPLETION (IN-USE) PHASE EMPLOYMENT, SKILLS AND BUSINESS SUPPORT PLAN	<ul> <li>The Plan would be expected to detail:</li> <li>a) Methodology for filling the Sustained Employment Opportunities (SEOs) and apprenticeships roles.</li> <li>b) Milestones and profiles for filling the SEOs and apprenticeships.</li> <li>c) Identified skills and training gaps to gain sustained employment in the completed development.</li> <li>d) Methods to encourage applications from suitable unemployed Borough residents by liaising with the local Jobcentre Plus and employment service providers.</li> </ul>
	Applicant's Position: AGREED
Affordable Works	pace
UNITS TO BE DEDICATED	<ul> <li>The dedicated affordable workspace is to comprise:</li> <li>a) Basement Level: <ul> <li>Self-contained unit within the east wing (1,062 sq. metres NIA)</li> </ul> </li> <li>b) Ground Floor Level: <ul> <li>Northwest portion of the floorplate (650 sq. metres NIA)</li> </ul> </li> <li>c) First Floor Level: <ul> <li>Northwest portion of the floorplate (549 sq. metres NIA)</li> </ul> </li> <li>All ancillary and servicing areas are to be available to the relevant affordable workspace occupants on the same</li> </ul>

	terms/basis as the m	arket office occupiers.
	Applicant's Position:	AGREED
DISCOUNTED RENT LEVELS AND LEASE DURATION	<ul> <li>0-6 months at</li> <li>6-13 months at</li> <li>Market Rent;</li> <li>14-22 months</li> <li>Market Rent;</li> </ul>	peppercorn rent; at no more than 38% Local Open no more than 57% Local Open wards at no more than 75% Local Rent;
	(excluding any rates and reasonable service and building management charges) (Indexed Linked from date of Agreement) per square foot net lettable area per annum.	
	The affordable workspace is to be provided, at the rental levels set out above, for a 30 year term to commence no earlier than completion of the affordable workspace unit(s) in question.	
	Applicant's Position:	AGREED
KEY TERMS OF LEASE	Rent Review	Five yearly upward only, RPI linked.
LL/IOL	Service charges	Cap in negotiation
	Break clause	In negotiation
		: Agreed on rent review; service reak clause still in negotiation
MINIMUM SPECIFICATION OF UNIT(S)	Prior to occupancy, each Affordable Workspace Unit is to be provided to the Council's minimum specification. It prescribes the standards of:  - Fit-out (floor, ceiling, windows, doors, power, lighting etc.) specification at point of occupancy - Telecommunications - Means of escape - Lift - Delivery/servicing arrangements - Cycle Storage	

	- Regulations (DDA etc.) compliance
	Applicant's Position: AGREED
FINAL MANAGEMENT	Produce and submit a Final Affordable Workspace Management Plan.
PLAN	In the event that the developer decides to self-operate the workspace, the Final Affordable Workspace Management Plan shall be based on the principles set out in the Outline Affordable Workspace Management and Marketing Strategy submitted as part of the planning application.
	In the event that the developer decides not to manage the day-to-day operation of the workspace, a Workspace Provider shall be appointed to fulfil this role and submit a Final Affordable Workspace Management Plan detailing their management plan.
	Applicant's Position: AGREED
FINAL MARKETING PLAN	Produce and submit a Final Affordable Workspace Marketing Plan.
	In the event that the developer decides to manage the day-to-day operation of workspace, the Final Affordable Workspace Marketing Strategy shall be based on the principles set out in the Outline Affordable Workspace Management and Marketing Strategy submitted as part of the planning application.
	In the event that a Workspace Provider is appointed to manage the workspace, the Provider shall submit a Final Affordable Workspace Marketing Plan detailing their marketing plan.

	Applicant's Position: AGREED	
Transport and Hi	Transport and Highways	
BLUE BADGE RESTRICTION	The two parking spaces in the internal loading yard shall be reserved exclusively for Blue Badge holders.	
	Prospective occupiers of the commercial (market and affordable) floorspace and all other uses, shall be notified that the one parking space will be prohibited from use except by Blue Badge holders. This notification shall be provided in the material used for marketing and the terms of all leases.	
	Applicant's Position: AGREED	
HIGHWAY AND PUBLIC REALM (S278) WORKS	Prior to implementation, with the exception of any site clearance/demolition and archaeological investigative works, the developer is to submit the s278 specification and estimated costs to the Local Highways Authority for approval. This shall comprise the following works, and all shall be constructed in accordance with SSDM standards:  - Repave the entire footway including new kerbing fronting the development on Loman Street, Sawyer Street, and Pocock Street (which, as per the 'Town Centre' designation shall be completed using granite natural stone slabs and 300mm wide granite kerbs);  - Upgrade the existing vehicle crossover on Loman Street;  - Construct the footway buildout on Loman Street including dropped kerbs for cycle access;  - Reinstate redundant vehicle crossover on Loman Street as footway;  - Upgrade uncontrolled pedestrian crossings at Loman Street and Pocock Street at their junctions with Sawyer Street to current standards (including realignment of tactile paving);  - Relocate the existing gully outside the extents of the vehicular access on Loman Street;  - Refresh road markings following kerb installation;  - Change all utility covers on footway areas to be	
	<ul><li>recessed type covers; and</li><li>Repair any damage to the highway due to construction activities for the development</li></ul>	

	including construction work and the movement of construction vehicles.
	Prior to commencement of highway works, the developer is to enter into a Highway Agreement for the purposes authorising the works etc.
	Prior to Implementation, an Approval in Principle (AIP) shall be submitted for approval by the Council's Highways Authority (specifically the Structures Team).
	Applicant's Position: AGREED
LOCAL PUBLIC REALM UPGRADES CONTRIBUTION	The developer is to pay a contributory sum of £195,000 towards necessary local public realm improvements to the Borough Road Network and the TLRN. The works shall include the following (with itemised costing):
	<ul> <li>Provision of an extended raised table at the crossroads of Union Street and Great Suffolk Street (£30,000.00)</li> <li>Extended raised entry treatment at the junction of Loman Street with Great Suffolk Street (£15,000.00)</li> <li>Extended raised entry treatment at the junction of Loman Street with Sawyer Street (£15,000.00)</li> <li>Contribution towards improvements in local buses (£135,000)</li> <li>Works are be carried out by the relevant highway authority within the next 5 years.</li> <li>Applicant's Position: Agreed to all but the local buses contribution, meaning the agreed minimum sum is £60,000; negotiations on the local buses contribution are ongoing</li> </ul>
TfL DOCKING STATION CONTRIBUTION	£220,000 to contribute towards the provision of a new TfL cycle docking station and/or the expansion of an existing TfL docking station in the location shown in the plan (agreed between TfL and the Developer appended to this agreement).
	Applicant's Position: AGREED
LEGIBLE LONDON	£15,000 to contribute towards provision of Legible London signage within the vicinity of the site and in particular the

SIGNAGE	replacement of signage indicating the Crown Court with signage indicating the Development.	
	Applicant's Position: AGREED	
DELIVERY AND MANAGEMENT OF PUBLICLY- ACCESSIBLE EXTERNAL REALM	All Publicly-accessible external realm is to be designed to incorporate principles of Secured by Design and to an adoptable standard.	
	Certificate to be served on the Council upon completion of the layout out, construction and/or planting of those parts of the publicly-accessible external realm which are to be managed and maintained by the developer.	
	Any defects reported within 12 months are to be rectified.	
	Developer covenants to manage, maintain and allow public access except for a limited period in emergency circumstances or for essential maintenance.	
	The developer shall be entitled to close the route (with prior notification to members of the public) for up to one day per year so as to prevent public rights of way being obtained.	
	Applicant's Position: AGREED	
Energy	Energy	
FUTURE- PROOFING FOR CONNECTION TO DISTRICT HEATING NETWORK	Prior to occupation, a CHP Energy Strategy is to be approved setting out how the development will be designed and built so that all parts of it will be capable of connecting to any future District Heating Network.	
	Applicant's Position: AGREED	
CARBON OFFSET	Development as built is to achieve the respective carbon reduction for the new-build and refurbished non-domestic elements, as set out in the submitted Energy Strategy.	
	Applicant's Position: AGREED	
Administration	Payment to cover the costs of monitoring these necessary planning obligations calculated as 2% of total sum.	

## Applicant's Position: AGREED

372. These obligations are necessary to make the development acceptable in planning terms, mitigating for its adverse impacts. In the event that a satisfactory legal agreement has not been entered into by 22 March 2021 it is recommended that the director of planning refuses planning permission, if appropriate, for the following reason:

"The proposal, by failing to provide for appropriate planning obligations secured through the completion of a Section 106 Agreement, fails to ensure adequate provision of mitigation against the adverse impacts of the development through projects or contributions in accordance with: Policy 8.2 (Planning obligations) of the London Plan 2016; Strategic Policy 14 (Delivery and implementation) of the Core Strategy 2011; Saved Policy 2.5 (Planning Obligations) of the Southwark Plan 2007, and; Southwark Council's Planning Obligations and Community Infrastructure Levy SPD 2015."

# **Mayoral and Borough Community Infrastructure Levies**

- 373. Section 143 of the Localism Act states that any financial contribution received as community infrastructure levy (CIL) is a material "local financial consideration" in planning decisions. The requirement for payment of the Mayoral or Borough CIL is therefore a material consideration. However, the weight attached is determined by the decision maker. The Mayoral CIL is required to contribute towards strategic transport investments in London as a whole, while the Borough CIL will provide for infrastructure that supports growth in Southwark.
- 374. The gross amount of CIL is approximately £3,669,002.15. This comprises £3,580,565.06 of Mayoral CIL and £88,437.09 of Borough CIL.
- 375. It should be noted that this is an estimate based on information provided by the applicant, and the floor areas including ancillary areas will be checked when CIL Additional information and Assumption of liability forms are submitted after planning approval has been obtained.

# Community involvement and engagement

- 376. This application was accompanied by a Statement of Community Involvement. The documents confirm that the following public consultation was undertaken by the applicant prior to submission of the application:
  - Distribution of an initial flyer to 3,773 addresses (3,193 residential and 580 business), inviting local residents and businesses to a 'meet the team' event that introduced the early proposals to the public;

- Staging of the 'meet the team' event on Saturday 14th December 2019 from 10am-2pm - this was attended by six members of the public, from whom feedback was obtained;
- Distribution of a second flyer to the same 3,773 recipients inviting them to a public exhibition that offered an opportunity to examine the developing proposals;
- Staging of the two-day public exhibition of the developing proposals on Thursday 6th February 2020 from 4pm-8pm and Saturday 8th February from 10am-2pm - across the two days 35 members of the public attended, from whom feedback was obtained;
- Distribution of a third flyer to the same 3,773 recipients inviting them to take part in an 'at a distance' consultation event (necessary due to the COVID-19 pandemic) to examine the detailed proposals
- Additional promotion of the 'at a distance' consultation event using local press, online and on social media;
- Sending personalised 'proposal update' letters to nine local businesses, community groups and politicians;
- Staging of the 'at a distance' event using the dedicated project website with the option to comment by post, through which feedback was obtained from eight people;
- Providing PDF exhibition boards and feedback forms by email at the request of anyone unable to attend the exhibition.

### 377. Issues and requests raised as result of the public consultation included:

- Providing the garden terrace on the fourth floor rather than a portion of the sixth floor (rooftop) level;
- Ensuring the design of the atrium was welcoming and engaging;
- Including a quiet space for local residents to relax in within the garden terrace:
- Respecting the residential properties in the area to prevent overlooking;
- Respecting the listed building:
- Include space in the public atrium for talks, lectures and speeches;
- Placing planters on the green space so that produce (herbs, vegetables etc.) can be grown by and for local residents;
- Ensuring that access is provided to local people in need of safe outdoor amenity space;
- Allowing events and additional uses to take place inside the public atrium;
   and
- Ensuring minimised noise, mess and disruption during the construction of the proposed development.
- 378. The applicant has also provided an Engagement Summary for the Development Consultation Charter. It is appended to the applicant's Statement of Community Involvement. It details the extent of pre-application consultation

- with the local community and demonstrates that the applicant has made robust efforts to engage with those affected by the proposals.
- 379. As part of its statutory requirements, the Council, sent letters to surrounding residents and issued a press notice publicising the planning application. Due to the COVID-19 pandemic, it was not possible, and may not have been especially effective in any case, to display notices in the vicinity of the site. As a compensatory measure, neighbour letters were sent to a wider than usual radius (740 addresses in total). Adequate efforts have, therefore, been made to ensure the community has been given the opportunity to participate in the planning process.
- 380. Details of consultation undertaken by the Local Planning Authority in respect of this application are set out in the appendices. The responses received are summarised later in this report

# Consultation responses from members of the public

- 381. In response to public consultation and re-consultation, a total of 28 representations have been received. One individual submitted two comments and as such there are 27 unique representations. Of the 27 unique representations:
  - three were in objection;
  - one was neutral: and
  - 23 were in support.
- 382. It should be noted that of the 23 representations in support, 6 were submitted by people residing outside of Southwark.

# <u>Objections</u>

- 383. Summarised below are the material planning considerations raised by the three public objections and one neutral comment. In each instance, an officer response has been provided.
- 384. Proposed uses:
  - Good quality affordable housing should be provided instead:
    - Officer response: The 'Principle of the proposed development in terms of land use' part of this report explains in detail why commercial uses have been prioritised on the site in favour of residential, and why certain site constraints would not lend the site particularly well to accommodating residential use. The benefits and disadvantages of a development will always be weighed in the balance when forming a view on the acceptability of a proposal.

Blackfriars Crown Court would comprise high a quality building that would bring substantial economic, social, community and townscape benefits. The development would deliver a good mix of uses appropriate in this CAZ and town centre location, including substantial new community facilities, such that the non-provision of housing (and, with it, affordable housing) is considered acceptable.

- Most workers associated with commercial/office/retail developments have no connection to the locality other than it being a place of work. This brings residential amenity and community erosion issues for existing residents.
  - Officer response: There is a requirement for the development to provide employment and training opportunities to local people, both during the construction phase and when the development is in use. As such, a percentage of those associated with the development would be local people. Specific amenity issues arising from the development are discussed in the applicable earlier parts of this report.

### 385. Neighbour amenity impacts:

- The daylight and sunlight impact for surrounding properties would be harmful.
  - Officer response: The 'Daylight and sunlight impacts' section of this report addresses the impact on all surrounding properties and concludes that, while there would be some substantial losses, the retained levels of light are in most instances not untypical for central London and none would not cause a level of harm to residential amenity which would justify refusal of planning permission, particularly when considering the wider benefits of the scheme..
- Local residents would be subject to noise from the rooftop uses, people passing by windows late at night, workers.
  - Officer response: To protect the amenity of surrounding residents, conditions are recommended to prohibit the playing of live music on any of the external rooftop spaces, and that they cease use no later than 22:00 each day. It is recognised that the development would generate additional local footfall, and that as a result more people may pass by street-fronting residential windows in the vicinity of the site; however the majority of pedestrian journeys are likely to be westbound from the site, where commercial uses predominate at ground level. On balance, the noise impacts arising from guests walking to and departing the premises would not cause undue disturbance to local residents.
- The development would produce harmful wind climate conditions.

- Officer response: The scale of the proposed development does not warrant the provision of an Environmental Impact Assessment. As such, a wind microclimate assessment did not accompany the application. The scale of the development and the context within which it would sit would not give rise to a noticeable change in local wind conditions.
- The development would result in a damper micro-climate, which would exacerbate human health issues (asthma/breathing problems).
  - Officer response: The scale of the proposed development does not warrant the provision of an Environmental Impact Assessment. As such, an air environment assessment did not accompany the application. The scale of the development and the context within which it would sit would not give rise to a noticeable change in respect of the particular air qualities (moisture/humidity) of concern to the objector. On this basis, there is nothing to suggest that pre-existing medical conditions such as asthma among the local population would not be worsened as a result of the proposed development. As mentioned in the 'Environmental Impacts' part of this report, an Air Quality Assessment was supplied as part of the application and deemed to be robust. Planning conditions will ensure odour, vibration, dust and noise are minimised both in construction and once the development is operational.

### 386. Transport:

- Users of the development would make use of parking locally, reducing availability for existing residents.
  - Officer response: The 'Transport Impacts' section of this report addresses the impact on local parking. The development would be car-free (save for two on-site Blue Badge bays) and there is a CPZ in place in this location. The applicant has also submitted a Framework Travel Plan setting out measures for promoting journeys to and from the development to be undertaken on foot, by bike or using public transport. For these reasons, there would be no harmful impacts on parking availability within the vicinity.
- The development would increase traffic on the local highway network.
  - Officer response: The 'Transport Impacts' section of this report addresses traffic generation. It explains that, as calculated by the Council's Transport Policy Team, 40 (morning peak hours) and 28 (evening peak hours) net additional two-way vehicle movements are estimated on a daily basis. As the development would be car-free, the majority of these movements would be made by servicing vehicles. These levels of vehicular traffic would not have any noticeable adverse impact on the local highway network, especially

in light of the mitigatory measures the applicant has proposed in their Travel Plan.

- The development would increase pedestrian footfall in the vicinity of the site
  - Officer response: The proposal would generate additional footfall, especially between the site and transport hubs of Blackfriars Road and Southwark Station to the east. However, the footway environment locally is capable of accommodating the additional numbers, and a series of public realm improvements (footway resurfacing, raised tables etc.) within the vicinity of the site have been secured through the Section 106 Agreement to ensure the effects arising from the development are adequately mitigated and to create a safe and pleasant pedestrian experience.

### 387. Design, architecture, impact on heritage assets and effect on views:

- The area is already overly dense with buildings.
  - Officer response: The issues of height, scale, massing and relationship to the surrounding buildings are addressed in the section entitled 'Design, layout, impact on heritage and tall building considerations'. The surroundings are indeed of a dense nature, but this is characteristic of and to be expected in Central London. While it would fill the entirety of the plot, the proposed building would maintain the same footprint as the existing Crown Court and, in creating strong street frontages, would reflect the tightly-knit urban grain produced by the majority of nearby buildings.
- The height of the proposed building is excessive.
  - Officer response: The issues of height, scale, massing and relationship to the surrounding buildings are addressed in the section entitled 'Design, layout, impact on heritage and tall building considerations'. At 41.78 metres AOD, the proposal would be broadly in-keeping with the height of the surrounding buildings, and as such would not represent a dominant or overly-dense form of development for this part of the borough.

#### 388. Local economy:

- Jobs and apprenticeships should be secured both in-construction and once the development is operational.
  - Officer response: As detailed in the 'Socio-economic impacts' section of this report, the developer would be required to provide during the construction phase 63 sustained jobs to unemployed Southwark residents, 63 short courses, and 15 construction industry apprentices. Upon completion, the developer would be required to

provide 219 sustained jobs for unemployed Southwark residents. These obligations will be secured through the Section 106 Agreement.

# Comments in support

- 389. A number of positive comments have also been received, which in summary include:
  - The development will bring more people (employees and visitors) to the site, increasing spending in the area and supporting local businesses.
  - The development will bring more employment opportunities for people in the local area.
  - The office space will be attractive and accessible for entrepreneurs.
  - The partly public recreation, partly commercial nature of the development will provide opportunities for local community groups to engage with each other and local businesses.
  - The rooftop community pavilion and garden terrace element will provide pleasant spaces and broader community value, enabling more community groups to access flexible spaces on an ad hoc basis.
  - The proposed green and public spaces will enhance the local environment and provide public recreation benefits.
  - The building design is high quality and creative.
  - The developer has proactively and extensively consulted with local groups and organisations.
  - The developer has positively evolved the building design in response to the views obtained through pre-application engagement with the local community.

# Consultation responses from internal and divisional consultees

- 390. The key matters raised by responses from internal and divisional consultees are summarised below. It should be noted that, in each case, the final /most recent consultation response is provided. The LPA's response has been provided to each.
- 391. Arboricultural Services Team:
  - No objection, subject to securing a sum for the ongoing pruning oft he street trees around the site.
    - **LPA response:** This will be secured as an obligation within the Section 106 Agreement.

#### 392. Archaeologist:

- No objection, subject to appropriate conditions (note: the Archaeologist's detailed comments have been provided in the section of this report entitled 'Archaeology').
  - LPA response: All suggested conditions will be secured.

### 393. Ecology Team:

- No objection, subject to recommended conditions relating to ecological management, bat and swift nesting features and green walls.
  - LPA response: All suggested conditions have been included on the Draft Decision Notice.

#### 394. Environment and Leisure (Asset Management) Team:

- The proposed street lighting on Loman Street, which would be integral
  to the façade, is not acceptable and should be removed. Instead, the
  existing on-street lighting columns should be retained, but a provision
  made with the Section 278 works to obligate the developer to pay for
  upgrades to the columns where these are needed.
  - LPA response: The integrated lighting has been removed in favour of retaining the on-street lighting columns. The Section 278 works will include an audit of on-street lighting assets.

#### 395. Environmental Protection Team;

- No objection, subject to conditions relating to: construction management; acoustic performance; hours of use of the various terraces; odour control; plant noise; servicing hours; external lighting; contaminated land, and; compliance with the submitted Air Quality Assessment:.
  - LPA response: All suggested conditions have been included on the Draft Decision Notice.

#### 396. Flood Risk Management Team:

- No objection, subject to a recommended condition relating to the drainage strategy.
  - LPA response: The suggested condition, requiring compliance with the drainage strategy, has been included on the Draft Decision Notice.

#### 397. Highways (Construction Environmental Management) Team:

 No objection to the outline CEMP. A Final CEMP should be supplied post-approval.

- **LPA response:** A Final CEMP will be secured by condition.
- 398. Highways (Development Management) and Highways Licensing Teams:
  - The proposed servicing access / vehicle crossover should not exceed
     6.20 metres in width as per SSDM requirements. Confirmation required.
    - LPA response: The crossover width is less than 6.20 metres in width,
  - Pedestrian-vehicle inter-visibility splays must be provided at the vehicle access off Loman Street.
    - **LPA response:** These have been provided by the applicant and show compliant splays.
  - The proposed short stay cycle stands on Sawyer Street would obstruct pedestrian movements when occupied.
    - LPA response: The stands have been relocated such that 2.4 metre
      effective footway widths would be retained when bicycles are
      parked, enabling free pedestrian movement along the Sawyer Street
      footway.
  - There are proposed external planting areas in Sawyer Street and Pocock Street that do not form part of the main structure and could be demolished to improve footway widths.
    - LPA response: These form an integral part of the building design and have greening and biodiversity benefits. As good sized footways would be achieved, it is not considered necessary to omit these planters.
  - A disabled bay has been proposed on Loman Street. The allocation of kerbspace for disabled parking is not supported. Disabled bays should be provided on-site.
    - LPA response: The originally proposed on-street bays have been relocated to the integral loading yard. A total of two bays will be provided. This arrangement will be managed by estate/reception staff to ensure no clash between servicing vehicles and car users
  - Some doors on the ground floor of the development open outwards onto the footway. This would obstruct pedestrian movement and it is advised that doors on the ground floor level be designed to open inwards or slide horizontally.
    - LPA response: The applicant has inset all but two emergency escape doors. In-setting the emergency escape doors, and in so doing creating alcoves, would generate opportunities for rough sleeping and litter gathering, contrary to good design and the recommendations of the Metropolitan Police's Secure by Design

Team. Emergency escape doors would not be used regularly, and as such it is acceptable for these doors to both swing outward.

- If consent is granted the developer must enter into a Section 278/38
   Agreement to complete works to the footways and highways in the
   vicinity of the site.
  - LPA response: The developer has agreed to all the requested works. Completion of these works as part of the separate subsequent Section 278/38 works has been included as an obligation within the Section 106 Agreement.
- All streets and spaces must be surfaced in conformity with the SSDM (adoptable) standards, surfacing design must ensure no surface water flows onto public highway, and a joint condition survey should be conducted by the applicant in collaboration with the Highway Development Team.
  - LPA response: All these general comments are noted, and will be captured on the decision notice as informatives.

# 399. Local Economy Team:

- 10% of the employment space must be provided as affordable workspace
  - **LPA response:** This has been negotiated with the applicant, and will be secured in the Section 106 Agreement.
- The developer must deliver 63 sustained jobs, 63 short courses, and take on 15 construction industry apprentices during the construction phase. A contribution must be paid in lieu of this provision, commensurate to the shortfall and up to a maximum of £302,850 if not delivered. The developer must also submit for approval a Construction Phase Employment, Skills and Business Support Plan.
  - **LPA response**: This is to be secured in the Section 106 Agreement.
- The developer must deliver 219 sustained jobs. A contribution must be paid in lieu of this provision, commensurate to the shortfall and up to a maximum of £941,700 (based on £4,300 per job). The developer must also submit for approval a Post-Completion Phase Employment, Skills and Business Support Plan.
  - LPA response: This is to be secured in the Section 106 Agreement.

#### 400. Transport Policy Team:

• The introduction of folding shutters at the entry/exit points of the central

route through the proposed development is unacceptable

- LPA response: The shutters at the two entrances to the central route would be lowered only at closing times or in the event of bad weather, but in the latter scenario free unrestricted access for the public would be maintained via the entry portals.
- A holding area should be provided for waste at ground floor level
  - **LPA response:** The applicant has amended the proposal to incorporate a holding area adjacent to the integral loading yard.
- The 'Healthy Streets' assessment has highlighted deficiencies in the local public realm, warranting a contribution from the developer towards a series of local public transport infrastructure improvements encompassing footway reconstruction, road resurfacing and creation of extended raised tables.
  - **LPA response:** The applicant has agreed to local public transport infrastructure improvements and a series of Section 278/38 works.
- Cycle storage facilities must be amended to include at least 6 disabled and 4 cargo bicycle spaces
  - LPA response: The cycle storage proposals have been amended to provide the minimum number of disabled and cargo bicycle spaces.
- The proposed cycle storage and associated facilities should be amended to provide 700 secure/enclosed cycle parking spaces, of which 140 should be Sheffield stand format.
  - LPA response: The applicant has altered the cycle storage proposals to optimise the number of spaces to 536. Although this falls sort of the requested 700, it complies with the London Plan requirement and is therefore considered acceptable. A compliance condition is recommended to ensure the facilities are delivered as per the application drawings.
- A Travel Plan should be supplied post-approval.
  - **LPA response:** A Final Travel Plan will be secured by condition.
- A Final Delivery and Servicing Plan should be supplied post-approval.
  - LPA response: A Final Delivery and Servicing Plan will be secured by condition.
- A Final CEMP should be supplied post-approval.
  - **LPA response:** A Final CEMP will be secured by condition.
- Disabled car parking spaces must be provided on-site, and should be supported by EVCP points.

 LPA response: The originally proposed on-street bays have been relocated to the integral loading yard. A total of two bays will be provided. This arrangement will be managed by estate/reception staff to ensure no clash between servicing vehicles and car users. A scheme for EVCPs will be required by condition.

#### 401. Urban Forester:

- Good quality landscape materials and specifications including trees and other soft planting have been proposed. Conditions should be attached relating to detailed hard and soft landscaping, tree protection measures, arboricultural site supervision and green wall maintenance.
  - LPA response: All suggested conditions have been included on the Draft Decision Notice.

#### 402. Waste Management Team:

- There must be adequate stopping distance for a 26 tonne lorry on Loman Street to enable pick-up from the waste store.
  - LPA response: There is extensive double-yellow kerbline on both sides of Loman Street (to be extended with the footway build-out at the top of the cycle ramp), enabling a collection vehicle to dwell on street without restricting passage of vehicles on the other lane of the carriageway.

# **Consultation responses from external consultees**

403. The key matters raised by responses from external consultees are summarised below. It should be noted that, in each case, the final /most recent consultation response is provided. An officer's response has been provided to each.

# 404. Environment Agency:

- As no sleeping accommodation was included with the proposed development, the EA raises no objection, noting that the applicant has confirmed with that finished floor levels on section drawings are in metres AOD.
- The EA recommends that flood resistant and resilient measures are incorporated in to the design and construction of the development proposals
- The EA recommends conditions relating to contamination, piling, verification of remediation, and into-ground infiltration associated with the sustainable drainage system.
  - LPA response to all of the above: All requested conditions, including a Flood Resilience Plan condition, will be attached to the

decision notice in the event that permission is granted.

#### 405. GLA:

- It is questioned whether the final stage of the staircasing affordable workspace charging system would, at 75% of the local market rate, be genuinely affordable.
  - to year 30) of the staircasing charging system would, at 75% of the local market rate, reduce the actual/ absolute rent payable by a tenant to an amount viable for the targeted business communities. The applicant makes this argument by benchmarking the actual/ absolute rent range against the typical market rate range identified in the 'Housing and Affordable Workspace Policies Further Viability Sensitivity Testing' from the New Southwark Plan Evidence Base. It is also important to take into account the generous initial (up to month 23) discount, as well as the recently-consented change of use application 19/AP/7572, which incorporates affordable workspace on exactly the same staircased terms. As such, and taking into account the site's higher value SE1 location, the proposed rental discount is considered to be reasonable, and is supported by the Council's Local Economy team.
- The developer should also specifically define the use of the affordable workspace in line with Part A of Policy E3 of the Intend to Publish New London Plan.
  - LPA response: The affordable workspace would be limited to Class B1 uses, and the applicant intends to target the hospitality, creative, film and media sectors as there is demand from these industries for business space in this part of the borough.
- The community uses provided by the Pavilion, Garden Terrace and Auditorium are supported. Further details of access and management are required, and should be secured through the appropriate mechanism.
  - LPA response: Access for the community for the lifetime of the development will be secured in the Section 106 Agreement. A marketing and management strategy will be required for the Community Auditorium, while the details of the Community Pavilion and Garden Terrace will be finalised in a separate public access management plan.
- 50% of the Community Auditorium availability must be reserved for community groups/cultural groups or not-for-profits at a discounted rate. Rental discount and the mechanism to book this space should be agreed

- LPA response: The applicant has agreed to provide 50% of the available slots at a discounted rate. Exact details about the operation and marketing of the facility will be provided in the Community Auditorium Marketing and Management Strategy, to be secured through the Section 106 Agreement.
- In design terms, the applicant has evolved the scheme in response to pre-application advice. The final scheme is of an acceptable height, massing and architectural resolution. Key details relating to architecture and materials should be secured
  - LPA response: Conditions relating to materials and detailed design are recommended.
- The harm caused to the Grade II listed 55 Suffolk Street would be outweighed by the public benefits, namely creation of economic activity and employment, and provision of community uses within the site.
  - LPA response: Noted. The LPA concurs that the harm to 55 Suffolk Street, and all other nearby heritage assets, would be outweighed by the public benefits as expanded on in the 'Design, layout, impact on heritage and tall building considerations'
- The greening and roof terrace gardens must be easy to maintain over the lifespan of the building.
  - LPA response: An ecological management plan, ensuring long-term appropriate maintenance of the landscaping, will be secured by condition.
- The rooftop café-bar and restaurant would be open later than the atrium, yet access to the rooftop facilities would be via the atrium lifts. Thereore, clarity is required as to how the public would access the cafébar and restaurant after the atrium closing time.
  - LPA response: The applicant has confirmed that, although each evening the atrium would close to general public access, the building management/security team would staff the two atrium entrances and permit access to those visiting the rooftop café-bar and restaurant. In respect of the ground floor café, once the atrium closes each evening, access and egress would continue to be possible through the Loman Street entrances.
- The applicant's Fire Strategy should include details of the qualifications of the assessor, details of the materials to be used, information on evacuation routes and assembly point, and location of fire appliances to be incorporated within the building.
  - LPA response: The Fire Strategy has been updated to include all of the above. The GLA has since reviewed the amended Fire Strategy and deemed it to be acceptable.

- The LPA should ensure that all circulation routes are step-free, and that all corridors, lobbies and lifts meet Part M standards. The LPA should appropriately secure this.
  - LPA response: The applicant's Design and Access Statement indicates inclusive access has been designed-in. There is nothing to suggest that the building would not meet the requirements of Part M of the Building Regulations.
- Further circular economy information is required pre-determination. The
  required items are a bill of materials, operational waste management
  proposals, plans for implementation, an end-of-life strategy for the
  building and a post-completion report.
  - LPA response: The requested information has been provided by the applicant. The GLA has since reviewed these documents and deemed them to be acceptable.
- Further energy information is required pre-determination. The required items are a carbon emissions excel spreadsheet, district heating network connection information, the route network and location of the energy centre, photovoltaic performance and a specification for the proposed heat pumps.
  - LPA response: The requested information has been provided by the applicant. The GLA has since reviewed these documents and deemed them to be acceptable.
- The applicant should consider incorporating rainwater harvesting into the drainage strategy to meet the aims of the Sustainability Strategy.
  - **LPA response**: Rainwater harvesting is included in the sustainable urban drainage system, which the Council's Flood Risk Management Team has reviewed and deemed to be acceptable.
- The applicant should submit a breakdown of the UGF calculation along with a supporting drawing showing surface cover types.
  - LPA response: The requested information has been provided by the applicant. The GLA has since reviewed these documents and deemed them to be acceptable.
- Transport recommendations and requests have been provided by TfL
  - LPA response: TfL provide detailed recommendations separately, and the LPA response to these is provided in a subsequent part of this report.

#### 406. Historic England:

No comments. HE advises that the views of the LPA's specialist

conservation advisers be relied upon.

- **LPA response**: No comments are noted.

#### 407. London Fire Brigade:

- LFB requests hard copies of plans indicating: the intended use of each room; all fire resisting partitions; all exit routes; all areas covered by escape lighting; the position of fire exit signage; the position of fire alarm call points and indicator panel; the position and type of automatic fire detectors; if the fire alarm system is linked to that in the rest of the building; the position and type of first aid fire fighting equipment; any other fire safety provision pertinent to the project
  - LPA response: The request was passed to the applicant, who has since attempted to make contact with the LFB to explain that it is not possible at the present time to provide the sought information, as not until advanced design and Building Regulations approval stages would the fire strategy be resolved to this level of detail. The applicant has submitted a Fire Strategy with their application, which the GLA has assessed and deemed to be satisfactory. Compliance with the Fire Strategy will be required by condition. It is considered that this meets the relevant fire safety policies and is sufficient for planning purposes. If necessary, further correspondence outside of the planning process can take place between LFB and the applicant on this matter.

#### 408. London Underground Infrastructure Protection Unit:

- No comments but, as Network Rail assets are close to this site, they should be consulted to ascertain what affect if any the proposals would have on the railway
  - **LPA response**: No comments from LUIPU are noted. Separate consultation was carried out with Network Rail (as detailed below).

#### 409. Natural England:

- No comments. NE advises that the views of the LPA's specialist ecological advisers be relied upon.
  - **LPA response**: No comments are noted.

#### 410. Network Rail:

- No comments.
  - **LPA response**: No comments are noted.

#### 411. Metropolitan Police:

- A two-part Secured by Design condition should be attached to the decision notice, in the event that permission is granted.
  - LPA response: The requested two-part condition will be attached to the decision notice in the event that permission is granted.

#### 412. Thames Water:

- Applicant should either confirm that capacity exists off site to serve the
  development or agree to be bound to a condition requiring a housing
  and infrastructure phasing plan agreed with Thames Water in respect of
  foul water, surface water and the existing water network infrastructure.
  - **LPA response**: This matter is being negotiated currently between the developer and Thames Water. Thames Water has indicated to the LPA that there is likely to be sufficient capacity and that, if so, there will not need to impose any phasing plan conditions.
- In respect of the proposed foul water rate, the point at which surface water discharges into the network should be clarified, and a breakdown of foul discharge rate for each location should be provided.
  - LPA response: The rate has been confirmed by the applicant.
     Evidence of Thames Water confirming satisfaction in writing has been supplied by the applicant. This matter is therefore considered resolved.

### 413. Transport for London:

- Healthy Streets improvements should be agreed with Southwark Council. This should include Legible London signage/map refresh for up to £15,000 and improved lighting around the junction of Pocock Street and Great Suffolk Street.
  - LPA response: The applicant has agreed to a set of local public realm improvements. These will be secured through either the Section 106 Agreement or the Section 278 Agreement, whichever is the more appropriate mechanism. This includes £15,000 towards Legible London signage but does not include improved lighting around the junction of Pocock Street and Great Suffolk Street, as the developer argues that "It is the Council's responsibility to make sure their streets meet basic lighting standards [...] We do not consider that this existing problem is this development's responsibility to fix"
- Proposals to repave the footway along Loman Street, Sawyer Street, and Pocock Street and stop up redundant crossovers are also supported and should be secured via Section 106 and/or Section 278 agreement with the Council.
  - LPA response: Through a Section 106 obligation, the applicant will be required to carry out these works through a Section 278

#### Agreement.

- To help achieve Healthy Streets aims, the Community Pavilion and Garden Terrace be secured as publicly-accessible space.
  - LPA response: Public access during the agreed opening times will be secured in the Section 106 Agreement.
- Welcomed improvements mid-way through the application process include the introduction of angled two-tier racks, improved aisle widths, increased provision of Sheffield stands (at normal and wider spacing), and the introduction of additional long-stay cycle provision (cycle lockers for foldable bikes and four cargo bikes).
  - LPA response: The LPA notes TfL's positive response to the cycle storage changes made by the applicant through the course of the application process.
- Vertical cycle racks are undesirable for reasons of security, user impracticability and lack of flexibility. Further, their proposed location within the corridor area is not especially secure. At least a proportion of the vertical stackers should be replaced with angled two-tier racks or Sheffield stands.
  - LPA response: The cycle storage arrangements have been amended by the applicant, resulting in the total number of vertical racks reducing to 44 (representing 9.4% of total provision). It is considered that there is no scope to reduce the number of vertical racks further without compromising the design and layout of the scheme unacceptably.
- The proposed end-of-journey facilities (showers, lockers, dryers etc) and the cycle parking should be secured in any permission.
  - LPA response: Provision of the end-of-journey facilities will be secured by condition.
- Access and security arrangements at the bottom of the access ramp should be confirmed
  - LPA response: Entrance shutters would ensure the end-of-journey cycle facility is secure and weatherproof. A fob system would enable employees to enter and depart the facility
- A contribution of £220,000 is sought towards a new Santander Cycle Hire docking station to be located within the nearby public realm
  - LPA response: The applicant has agreed to this contribution, which will be secured through the Section 106 Agreement.
- The applicant should clarify how the shared access arrangements for waste storage and cycle parking will be managed to minimise conflict of

use issues.

- LPA response: The applicant has confirmed in writing that waste will not be moved from the basement-level refuse store through the basement-level cycle store during peak times, thereby minimising possible conflict with cyclists entering and exiting the building. This will form part of the building management strategy. Furthermore, through the course of the application process the applicant has amended the ground floor layout so that a dedicated waste holding room is provided alongside the integral loading yard. This would further minimise the number of waste transfer movements taking place between the basement and ground floor levels.
- A full CLP and DSP, each based on the respective outline versions submitted with the application, should be secured by condition.
  - LPA response: Conditions requiring the applicant to submit a full CLP and full DSP are recommended.

#### 414. UK Power Networks:

- Noting that the nearby substation will remain in its location and will not be affected, UK Power Networks has no objections.
  - LPA response: No objections noted.

# Community impact and equalities assessment

- 415. The Public Sector Equality Duty (PSED) contained in Section 149 (1) of the Equality Act 2010 imposes a duty on public authorities to have, in the exercise of their functions, due regard to three "needs" which are central to the aims of the Act:
  - 1. The need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Act
  - The need to advance equality of opportunity between persons sharing a relevant protected characteristic and persons who do not share it. This involves having due regard to the need to:
    - Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
    - Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
    - Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low
  - 3. The need to foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to tackle prejudice

and promote understanding.

- 416. The protected characteristics are: race, age, gender reassignment, pregnancy and maternity, disability, sexual orientation, religion or belief, sex, marriage and civil partnership.
- 417. The Council must not act in a way which is incompatible with rights contained within the European Convention of Human Rights
- 418. The Council has given due regard to the above needs and rights where relevant or engaged throughout the course of determining this application.

# **Human rights implications**

- 419. This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term 'engage' simply means that human rights may be affected or relevant.
- 420. This application has the legitimate aim of part-demolishing the existing building on the site, and extending and redeveloping it, to provide a mixed-use development comprising office, workspace, retail and dining uses, together with various community spaces and publicly-accessible realm. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life are not considered to be unlawfully interfered with by this proposal.

Positive and proactive engagement: summary table	
Was the pre-application service used for this application?	YES
If the pre-application service was used for this application, was the advice given followed?	YES
Was the application validated promptly?	YES
If necessary/appropriate, did the case officer seek amendments to the scheme to improve its prospects of achieving approval?	YES

### CONCLUSION

421. This application would bring into productive and optimised re-use this currently vacant building, providing a complementary mixture of office, retail, dining and community uses that would support the role and vibrancy of the Central Activities Zone and the Borough and Bankside District Town Centre. It would

- provide a policy-compliant level of affordable workspace suitable for new and small businesses.
- 422. The scheme would deliver high-quality community facilities in the form of a free-to-enter rooftop pavilion and terrace garden, commanding dramatic views towards London Bridge, and providing opportunities for relaxing, informal socialising, food growing and gardening. This valuable new piece of social infrastructure would be supported by a Community Auditorium, the use of which would be discounted for community groups. These generous high-quality facilities would be in addition to a new publicly-accessible central route providing improved pedestrian permeability and opportunities for local people to sit and relax.
- 423. In design terms, the building is to be commended for its sustainable approach, whereby the existing building's main structure would be repurposed and a new CLT frame introduced to provide additional storeys. It would replace an out-of-date building that does little for its townscape context. The development would open up the ground floor, create greater public permeability, and provide a more engaging building at street level. Its scale is acceptable within its immediate context, with lively and appealing elevations and a dynamic but not obtrusive roofline. The proposals are of a high standard of architecture and urban design, and would be a significant improvement in the local townscape, while also preserving the character and appearance of nearby Conservation Areas and listed buildings.
- 424. It is recognised that there would be a substantial impact upon the daylight and sunlight enjoyed by some of the residential occupiers of surrounding buildings. On balance, while recognising the impacts, it is concluded that the merits of the scheme, and the context within which it would sit, would not justify the refusal of planning permission.
- 425. It is considered that the quality of outlook and levels of privacy for surrounding occupiers would remain acceptable. Planning conditions will safeguard surrounding dwellings from potential amenity harm such as odour, light disturbance and noise associated with the operation of the pavilion, garden terrace, flexible restaurant, flexible café-bar and tenant wellbeing amenity terrace at rooftop level.
- 426. While a small number of public representations have raised concerns about increased traffic and parking strain, the proposal would be car-free (save for two on-site disabled bays) and the site is within a Controlled Parking Zone. The applicant's Framework Travel Plan outlines a robust set of measures to encourage sustainable journeys, and the detailed strategy will be secured post-approval. Trip generation concerns have also been raised by local residents. In response to this, and as a precautionary measure, a bond will be secured so that highways impacts arising from deliveries and servicing can be monitored over the course of the first two years of operation. Further highways

and transport mitigation is to be secured through the Section 106 Agreement.

- 427. With respect to energy and sustainability, the proposed development would inherit and adopt parts of the existing Crown Court's foundations, structure and façades, and as a consequence waste would be minimised and the embodied carbon footprint significantly reduced. In terms of the new elements of the proposed structure, reused and recycled materials have been prioritised, as have materials with low embodied carbon such as sustainably sourced cross laminated timber (CLT) and highly recycled steel. Another strong environmental credential of the proposal is its approach to urban greening, which forms a fundamental aspect of site and building design. The proposal's exemplary contribution to local green infrastructure should be commended.
- 428. In line with the requirements of the NPPF, the Council has applied the presumption in favour of sustainable development. The proposal would accord with sustainable principles and would make efficient use of a prominent vacant site to deliver a high quality development that is in accordance with the Council's aspirations for the area. It is therefore recommended that Members grant permission, subject to conditions as set out in the attached draft decision notice, referral to the GLA, and the timely completion of a Section 106 Agreement.

#### **BACKGROUND DOCUMENTS**

<b>Background Papers</b>	Held At	Contact
Site history file:	Chief Executive's	Planning enquiries telephone:
	Department,	020 7525 5403
Application file:	160 Tooley Street,	Planning enquiries email:
20/AP/1537	London,	planning.enquiries@southwark.go
	SE1 2QH	v.uk
Southwark Local		Case officer telephone:
Development Framework		020 7525 5535
and Development Plan		Council website:
Documents		www.southwark.gov.uk

#### **APPENDICES**

No.	Title
Appendix 1	Consultation undertaken and replies received
Appendix 2	Replies received
Appendix 3	Recommendation

# **AUDIT TRAIL**

Lead Officer	Simon Bevan, Director of Planning				
Report Author	Patrick Cronin, Senior Planning Officer				
Version	Final				
Dated	5 November 2020				
Key Decision	No				
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER					
Officer Title		Comments sought	Comments included		
Strategic Director (	of Finance and	No	No		
Strategic Director (	of Environment and	No	No		
Strategic Director of Modernisation	of Housing and	No	No		
Director of Regene	eration	No	No		
Date final report sent to Constitutional Team		5 November 2020			

### **APPENDIX 1**

# Consultation undertaken

Site notice date: n/a.

Press notice date: 11/06/2020 Case officer site visit date: n/a

Neighbour consultation letters sent: 11/06/2020

# Internal services consulted

Archaeology
Design and Conservation Team [Formal]
Local Economy
Ecology
Highways Development and Management
Highways Licensing
Flood Risk Management & Urban Drainage
Transport Policy
Urban Forester
Waste Management

Highways Development and Management Environmental Protection

**Tree Services** 

# Statutory and non-statutory organisations

EDF Energy
Environment Agency
Great London Authority
Historic England
London Fire & Emergency Planning Authori
London Underground
Natural England - London & South East Re
Network Rail
Metropolitan Police Service (Designing O
Transport for London
Thames Water

# Neighbour and local groups consulted:

Studio 142 Moonraker Point Pocock Studio 95 Moonraker Point Pocock Street Street Studio 120 Moonraker Point Pocock Studio 87 Moonraker Point Pocock Street Street Studio 107 Moonraker Point Pocock Studio 80 Moonraker Point Pocock Street Street Studio 83 Moonraker Point Pocock Studio 40 Moonraker Point Pocock Street Street Studio 20 Moonraker Point Pocock Studio 32 Moonraker Point Pocock Street Street Studio 15 Moonraker Point Pocock Studio 24 Moonraker Point Pocock Street Studio 2 Moonraker Point Pocock Street 7 Copperfield Street London Southwark 114 Great Suffolk Street London Studio 1 Moonraker Point Pocock Street Flat 8 70 Great Suffolk Street London Southwark 16 Lagare Apartments 51 Surrey Row Unit 1 54 Great Suffolk Street London Second Floor North Block 47-51 Great London Suffolk Street London Unit D 25 Copperfield Street London Flat 19 Whitehill House 9 Sawyer Street Third Floor 57 Great Suffolk Street Flat 31 Pakeman House Pocock Street London Flat 17 Pakeman House Pocock Street 59C Great Suffolk Street London Arch 24 Old Union Yard Arches 229 Southwark Union Street Second Floor 1 Risborough Street Flat 10 235 Union Street London London Flat 27 237 Union Street London Flat 20 59B Great Suffolk Street London Ground And First Floor 19 Risborough Flat 14 59B Great Suffolk Street London Flat 2 25B Copperfield Street London Street London Fourth Floor 46 Loman Street London Second Floor And Mezzanine 17 52 Great Suffolk Street London Risborough Street London Unit 6 Moonraker Point Pocock Street Southwark Studio 221 Moonraker Point Pocock Part First Floor 47-51 Great Suffolk Street Street London Studio 219 Moonraker Point Pocock Part Basement And Part First Floor 169 Union Street London Street Studio 199 Moonraker Point Pocock Second Floor 64 Great Suffolk Street Street Studio 190 Moonraker Point Pocock First Floor To Fourth Floor Pegasus House 90-94 Great Suffolk Street Street Studio 187 Moonraker Point Pocock Flat 4 237 Union Street London Flat 1A Pakeman House Pocock Street Street Studio 153 Moonraker Point Pocock Studio 36 Moonraker Point Pocock Street Street Studio 143 Moonraker Point Pocock Ground Floor 53 Great Suffolk Street Street London Studio 137 Moonraker Point Pocock Studio 93 Moonraker Point Pocock Street Street Studio 136 Moonraker Point Pocock Studio 68 Moonraker Point Pocock

Street

Street

Union Jack 225 Union Street London Flat F Victoria Buildings Great Suffolk Street

Flat L Victoria Buildings Great Suffolk Street

48A Great Suffolk Street London Southwark

Jury Restaurant Crown Court 1 Pocock Street

Flat 32 237 Union Street London

Flat 7 Whitehill House 7 Sawyer Street Flat 2 Whitehill House 5 Sawyer Street Flat 15 Whitehill House 9 Sawyer Street Goldsmiths Arms 96 Southwark Bridge

Road London

Flat 33 Pakeman House Pocock Street Flat 26 Pakeman House Pocock Street Flat 20 Pakeman House Pocock Street Third Floor Global House 96-108 Great Suffolk Street

First Floor Global House 96-108 Great Suffolk Street

Ground Floor Pegasus House 90-94 Great Suffolk Street

11 Wireworks Court 79 Great Suffolk Street London

Studio 215 Moonraker Point Pocock Street

Studio 203 Moonraker Point Pocock Street

Studio 198 Moonraker Point Pocock Street

Studio 173 Moonraker Point Pocock Street

Studio 160 Moonraker Point Pocock Street

Studio 133 Moonraker Point Pocock Street

Studio 99 Moonraker Point Pocock Street

Studio 86 Moonraker Point Pocock Street

Studio 64 Moonraker Point Pocock Street

Studio 33 Moonraker Point Pocock Street

Studio 17 Moonraker Point Pocock Street

Studio 7 Moonraker Point Pocock Street Flat 25 59B Great Suffolk Street London 19 Pepper Street London Southwark Olwen House 8-20 Loman Street London 1 Lagare Apartments 53 Surrey Row London

12 Lagare Apartments 51 Surrey Row London

52A Great Suffolk Street London Southwark

Unit 2 38 Copperfield Street London 76 Great Suffolk Street London Southwark

Flat 8 Whitehill House 7 Sawyer Street Flat 6 Pakeman House Pocock Street 57A Great Suffolk Street London Southwark

Flat 2 235 Union Street London Flat 25 237 Union Street London Flat 8 237 Union Street London 201 201 Union Street London

Unit 2 Wireworks Court 79 Great Suffolk Street

Unit 4 Moonraker Point Pocock Street 63 Great Suffolk Street London Southwark

Studio 217 Moonraker Point Pocock Street

Studio 159 Moonraker Point Pocock Street

Studio 145 Moonraker Point Pocock Street

Studio 118 Moonraker Point Pocock Street

Studio 110 Moonraker Point Pocock Street

Studio 98 Moonraker Point Pocock Street

Studio 92 Moonraker Point Pocock Street

Studio 82 Moonraker Point Pocock Street

Studio 47 Moonraker Point Pocock Street

Studio 39 Moonraker Point Pocock Street

Studio 26 Moonraker Point Pocock Street

Studio 21 Moonraker Point Pocock Street

Studio 14 Moonraker Point Pocock Street

Studio 13 Moonraker Point Pocock Street

Flat 5 70 Great Suffolk Street London Ground Floor 5 Risborough Street London

First Floor 53 Great Suffolk Street London

First Floor 64 Great Suffolk Street London

Flat 5 59 Great Suffolk Street London First Floor 46 Copperfield Street London 83 Great Suffolk Street London Southwark

7 Wireworks Court 79 Great Suffolk Street London

6 Wireworks Court 79 Great Suffolk Street London

Top Floor Flat 66 Great Suffolk Street London

Part Ground Floor Front 47-51 Great Suffolk Street London

Flat H Victoria Buildings Great Suffolk Street

72 Great Suffolk Street London Southwark

11 Winchester Buildings Copperfield Street London

Studio 38 Moonraker Point Pocock Street

Flat 1 25B Copperfield Street London Flat 17 237 Union Street London Unit A The Copperfields Copperfield Street

Estate Workshop Pakeman House Pocock Street

Studio 102 Moonraker Point Pocock Street

First Floor 181 Union Street London Studio 213 Moonraker Point Pocock Street

Studio 195 Moonraker Point Pocock Street

Studio 72 Moonraker Point Pocock Street

Studio 48 Moonraker Point Pocock Street

Flat 28 59B Great Suffolk Street London 19 Copperfield Street London Southwark 9 Lagare Apartments 51 Surrey Row London

Arch 32 74 Great Suffolk Street London Flat 6 59B Great Suffolk Street London Ground Floor 201 Union Street London Arch 27 Old Union Yard Arches 229 Union Street

Arch 22 Old Union Yard Arches 229

**Union Street** 

10 Lagare Apartments 51 Surrey Row London

Ground And First Floor 61A Great Suffolk Street London

Flat 7 237 Union Street London Flat 3 235 Union Street London

6 Copperfield Street London Southwark 17 Copperfield Street London Southwark Flat 5 Whitehill House 5 Sawyer Street Flat 17 Whitehill House 9 Sawyer Street Flat 1 2 Copperfield Street London Flat 7 Pakeman House Pocock Street Flat 53 Pakeman House Pocock Street

Cells Crown Court 1 Pocock Street
Ground Floor 21 Risborough Street
London

2 South Side Apartments 58 Great Suffolk Street London

Fifth Floor Rear 57 Great Suffolk Street London

Flat 12 59B Great Suffolk Street London Flat 4 59B Great Suffolk Street London Flat 1 59 Great Suffolk Street London Studio 175 Moonraker Point Pocock Street

Studio 147 Moonraker Point Pocock Street

Studio 139 Moonraker Point Pocock Street

Studio 125 Moonraker Point Pocock Street

Studio 117 Moonraker Point Pocock Street

Studio 94 Moonraker Point Pocock Street

Flat 3 25B Copperfield Street London Studio 41 Moonraker Point Pocock Street

Flat B Victoria Buildings Great Suffolk Street

Flat J Victoria Buildings Great Suffolk

Railway Arches 28 To 31 Great Suffolk Street London

Flat 22 59B Great Suffolk Street London 7 Lagare Apartments 53 Surrey Row London

14 Lagare Apartments 51 Surrey Row London

8 Lagare Apartments 51 Surrey Row London

Suffolk Street London

82 Great Suffolk Street London Southwark Unit C 25 Copperfield Street London 46A Copperfield Street London Southwark 44 Loman Street London Southwark 96 Great Guildford Street London Southwark 10 Winchester Buildings Copperfield Street London Flat 52 Pakeman House Pocock Street Flat 48 Pakeman House Pocock Street Flat 47 Pakeman House Pocock Street Arch 28 Old Union Yard Arches 229 **Union Street** Arch 23 Old Union Yard Arches 229 Union Street Flat 4 235 Union Street London Flat 40 237 Union Street London Flat 6 237 Union Street London Advocates Crown Court 1 Pocock Street 21 Risborough Street London Southwark Studio 229 Moonraker Point Pocock Street Studio 227 Moonraker Point Pocock Street Studio 209 Moonraker Point Pocock Street Studio 202 Moonraker Point Pocock Studio 194 Moonraker Point Pocock Street Studio 179 Moonraker Point Pocock Street Studio 126 Moonraker Point Pocock Street Studio 119 Moonraker Point Pocock Street Studio 116 Moonraker Point Pocock Street Studio 71 Moonraker Point Pocock Street Studio 31 Moonraker Point Pocock Street Studio 18 Moonraker Point Pocock

Studio 8 Moonraker Point Pocock Street

Studio 6 Moonraker Point Pocock Street

Flat 1 70 Great Suffolk Street London

1 South Side Apartments 58 Great

70B Great Suffolk Street London

Street

Southwark

G38 171 Union Street London 86-88 Great Suffolk Street London Southwark Second Floor Global House 96-108 Great Suffolk Street Ground Floor 1 Risborough Street London Flat 13 59B Great Suffolk Street London Flat 9 59B Great Suffolk Street London Flat 6 59 Great Suffolk Street London Flat 3 59 Great Suffolk Street London Flat 4 25B Copperfield Street London 9 Wireworks Court 79 Great Suffolk Street London 113 Jerwood Space 171 Union Street London Flat 7 235 Union Street London Flat C 108 Great Guildford Street London 6 Lagare Apartments 53 Surrey Row London First Floor And Second Floor Flat 52 Great Suffolk Street London Studio 12 Moonraker Point Pocock Street Unit 5 38 Copperfield Street London Studio 192 Moonraker Point Pocock Street Studio 171 Moonraker Point Pocock Street Units 57C And 57D 57 Great Suffolk Street London Flat I Victoria Buildings Great Suffolk 7 South Side Apartments 58 Great Suffolk Street London Ground Floor 15 Risborough Street London Studio 216 Moonraker Point Pocock Street Basement And Part Ground Floor 47 - 51 Great Suffolk Street London Fourth Floor 57 Great Suffolk Street Flat C Victoria Buildings Great Suffolk Street Third Floor South Block 47-51 Great Suffolk Street London Unit 1 38 Copperfield Street London 9 Risborough Street London Southwark Flat 16 237 Union Street London

15 Pepper Street London Southwark 23 Copperfield Street London Southwark 8 Winchester Buildings Copperfield Street London

3 Winchester Buildings Copperfield Street London

Flat 49 Pakeman House Pocock Street Flat 38 Pakeman House Pocock Street Flat 29 Pakeman House Pocock Street Flat 23 Pakeman House Pocock Street Flat 16 Pakeman House Pocock Street Ground Floor 11 Risborough Street London

First Floor And Second Floor Flat 48 Great Suffolk Street London 61B Great Suffolk Street London Southwark

Studio 226 Moonraker Point Pocock Street

Studio 218 Moonraker Point Pocock Street

Studio 130 Moonraker Point Pocock Street

Studio 89 Moonraker Point Pocock Street

Studio 81 Moonraker Point Pocock Street

Studio 76 Moonraker Point Pocock Street

Studio 57 Moonraker Point Pocock Street

Studio 49 Moonraker Point Pocock Street

Studio 46 Moonraker Point Pocock Street

Flat 9 70 Great Suffolk Street London Flat 3 70 Great Suffolk Street London Unit E The Copperfields Copperfield Street

Flat 1B Pakeman House Pocock Street Flat 23 59B Great Suffolk Street London 9 Copperfield Street London Southwark 5 Copperfield Street London Southwark 21 Copperfield Street London Southwark 15 Copperfield Street London Southwark 10 Copperfield Street London Southwark 6 Risborough Street London Southwark 7 Winchester Buildings Copperfield Street London

6 Winchester Buildings Copperfield Street London

2 Winchester Buildings Copperfield

Street London

Flat 44 Pakeman House Pocock Street Flat 42 Pakeman House Pocock Street Flat 4 Pakeman House Pocock Street Flat 34 Pakeman House Pocock Street

Flat 32 Pakeman House Pocock Street

Flat 21 Pakeman House Pocock Street Flat 12 Pakeman House Pocock Street

Flat 10 Pakeman House Pocock Street

Flat 14 235 Union Street London

Flat 13 235 Union Street London

Flat 5 235 Union Street London

Flat 1 235 Union Street London

Flat 9 237 Union Street London

Flat 3 3 Risborough Street London Unit 2B Moonraker Point Pocock Street

Flat 114 Great Suffolk Street London
Studio 189 Moonraker Point Pocock

Studio 189 Moonraker Point Pocock Street

Studio 182 Moonraker Point Pocock Street

Studio 181 Moonraker Point Pocock Street

Studio 166 Moonraker Point Pocock Street

Studio 164 Moonraker Point Pocock Street

Studio 141 Moonraker Point Pocock Street

Studio 131 Moonraker Point Pocock Street

Studio 123 Moonraker Point Pocock Street

Studio 103 Moonraker Point Pocock Street

Studio 101 Moonraker Point Pocock Street

Studio 100 Moonraker Point Pocock Street

Studio 97 Moonraker Point Pocock Street

Studio 88 Moonraker Point Pocock Street

Studio 56 Moonraker Point Pocock Street

Studio 52 Moonraker Point Pocock Street

Studio 45 Moonraker Point Pocock Street

Studio 37 Moonraker Point Pocock Street

Flat 4 70 Great Suffolk Street London

4 South Side Apartments 58 Great Suffolk Street London

Second Floor 9 Risborough Street London

59A Great Suffolk Street London Southwark

Fourth Floor Main Part 47-51 Great Suffolk Street London

Flat 19 59B Great Suffolk Street London First Floor 7 Risborough Street London Second Floor 53 Great Suffolk Street London

The Reading Room 47 - 51 Great Suffolk Street London

Flat 2 3 Risborough Street London Studio 188 Moonraker Point Pocock Street

13 Wireworks Court 79 Great Suffolk Street London

1 Lagare Apartments 51 Surrey Row London

Second Floor And Third Floor Flat 13 Risborough Street London

Flat 8 59B Great Suffolk Street London Roger King House 44 Copperfield Street London

1 Winchester Buildings Copperfield Street London

Flat 30 Pakeman House Pocock Street Flat 31 237 Union Street London Flat 15 237 Union Street London Studio 156 Moonraker Point Pocock Street

Flat 3 2 Copperfield Street London Flat 41 Pakeman House Pocock Street Duthy Hall Great Guildford Street London

Fifth Floor Flat 47-51 Great Suffolk Street London

Global House 96-108 Great Suffolk Street London

4 Lagare Apartments 51 Surrey Row London

Flat 38 237 Union Street London 5 Winchester Buildings Copperfield Street London

80 Great Suffolk Street London Southwark

Second Floor And Mezzanine 19 Risborough Street London

Ground And First Floor 17 Risborough Street London

Front 47-51 Great Suffolk Street London Ground Floor 46 Loman Street London Flat 10 59B Great Suffolk Street London Flat 1 59B Great Suffolk Street London Flat 4 59 Great Suffolk Street London Studio 228 Moonraker Point Pocock Street

Studio 223 Moonraker Point Pocock Street

Studio 208 Moonraker Point Pocock Street

Studio 196 Moonraker Point Pocock Street

Studio 193 Moonraker Point Pocock Street

Studio 185 Moonraker Point Pocock Street

Studio 170 Moonraker Point Pocock Street

Studio 165 Moonraker Point Pocock Street

Studio 122 Moonraker Point Pocock Street

Studio 96 Moonraker Point Pocock Street

Studio 73 Moonraker Point Pocock Street

Studio 10 Moonraker Point Pocock Street

Studio 5 Moonraker Point Pocock Street Flat 6 70 Great Suffolk Street London Second Floor 181 Union Street London 17 Pepper Street London Southwark 3 Copperfield Street London Southwark Southwark Fire Station 94 Southwark Bridge Road London

5 Lagare Apartments 51 Surrey Row London

50A Great Suffolk Street London Southwark

46B Copperfield Street London Southwark

24 Pepper Street London Southwark
Flat 4 Whitehill House 5 Sawyer Street
Flat 1 Whitehill House 5 Sawyer Street
Flat 14 Whitehill House 7 Sawyer Street
Flat 5 Pakeman House Pocock Street
Flat 39 Pakeman House Pocock Street
Flat 3 Pakeman House Pocock Street
Flat 22 Pakeman House Pocock Street
Flat 15 Pakeman House Pocock Street
Flat 14 Pakeman House Pocock Street

Flat 28 237 Union Street London
Flat 20 237 Union Street London
Flat 12 237 Union Street London
Unit 5A Moonraker Point Pocock Street
Unit 7 Moonraker Point Pocock Street
19 Risborough Street London Southwark
Ground Floor Front 181 Union Street
London

Studio 224 Moonraker Point Pocock Street

Studio 197 Moonraker Point Pocock Street

Studio 174 Moonraker Point Pocock Street

Studio 146 Moonraker Point Pocock Street

Studio 140 Moonraker Point Pocock Street

Studio 134 Moonraker Point Pocock Street

Studio 124 Moonraker Point Pocock Street

Studio 106 Moonraker Point Pocock Street

Studio 90 Moonraker Point Pocock Street

Studio 84 Moonraker Point Pocock Street

Studio 77 Moonraker Point Pocock Street

Studio 66 Moonraker Point Pocock Street

Studio 58 Moonraker Point Pocock Street

Studio 34 Moonraker Point Pocock Street

Studio 4 Moonraker Point Pocock Street Flat 17 59B Great Suffolk Street London Flat 5 59B Great Suffolk Street London Flat 2 59 Great Suffolk Street London Part Fourth Floor Trigram Partnership 47-51 Great Suffolk Street London

12 Risborough Street London Southwark

3 Bench Apartments 22 Kings Bench Street London

30 Kings Bench Street London Southwark

2 St Georges Cottages Glasshill Street London

7 Eliza House 38 Glasshill Street London 3 Kings Bench Street London Southwark 3A St Georges Cottages Glasshill Street London

1 Eliza House 38 Glasshill Street London 3C St Georges Cottages Glasshill Street London

8 Bench Apartments 22 Kings Bench Street London

28A Glasshill Street London Southwark 9 Bench Apartments 22 Kings Bench Street London

13 Bench Apartments 22 Kings Bench Street London

28 Glasshill Street London Southwark 8 Eliza House 38 Glasshill Street London 3 Eliza House 38 Glasshill Street London 5 St Georges Cottages Glasshill Street London

3B St Georges Cottages Glasshill Street London

1 St Georges Cottages Glasshill Street London

16 Bench Apartments 22 Kings Bench Street London

6 Eliza House 38 Glasshill Street London 10 Bench Apartments 22 Kings Bench Street London

4 Bench Apartments 22 Kings Bench Street London

1 Bench Apartments 22 Kings Bench Street London

24 Kings Bench Street London Southwark

5 Bench Apartments 22 Kings Bench Street London

14 Bench Apartments 22 Kings Bench Street London

7 Bench Apartments 22 Kings Bench Street London

2 Bench Apartments 22 Kings Bench Street London

Ground Floor 20 Kings Bench Street London

3D St Georges Cottages Glasshill Street London

5 Eliza House 38 Glasshill Street London 4 Eliza House 38 Glasshill Street London 2 Eliza House 38 Glasshill Street London

First Floor 20 Kings Bench Street

London

12 Bench Apartments 22 Kings Bench Street London

11 Bench Apartments 22 Kings Bench Street London

6 Bench Apartments 22 Kings Bench Street London

4 St Georges Cottages Glasshill Street London

15 Bench Apartments 22 Kings Bench Street London

Unit F 25 Copperfield Street London 5 South Side Apartments 58 Great Suffolk Street London

Studio 51 Moonraker Point Pocock Street

Flat 54 Pakeman House Pocock Street Flat 18 Pakeman House Pocock Street 106 Great Guildford Street London Southwark

Part First Floor North Block And Part First Floor South Block 47-51 Great Suffolk Street London

Flat 34 237 Union Street London Studio 54 Moonraker Point Pocock Street

Studio 3 Moonraker Point Pocock Street 2 Wireworks Court 79 Great Suffolk Street London

Flat 51 Pakeman House Pocock Street Flat 24 Pakeman House Pocock Street 61A Great Suffolk Street London Southwark

Flat B 108 Great Guildford Street London Unit G 25 Copperfield Street London 15 Lagare Apartments 51 Surrey Row London

Flat 13 237 Union Street London Flat 41 237 Union Street London 56 Great Suffolk Street London Southwark

Flat 9 Pakeman House Pocock Street Flat 13 Pakeman House Pocock Street Maisonette Flat 5 Risborough Street London

Unit 2 54 Great Suffolk Street London 84 Great Suffolk Street London Southwark

School House Copperfield Street London Second Floor Flat 15 Risborough Street London

First Floor Unit A And Unit B 57 Great Suffolk Street London

Third Floor And Mezzanine 64 Great Suffolk Street London

Unit 5B Moonraker Point Pocock Street Unit 3 Moonraker Point Pocock Street

Studio 191 Moonraker Point Pocock Street

Studio 183 Moonraker Point Pocock Street

Studio 144 Moonraker Point Pocock Street

Studio 115 Moonraker Point Pocock Street

Studio 78 Moonraker Point Pocock Street

Studio 30 Moonraker Point Pocock Street

Basement And First To Fifth Floors 201 Union Street London

Flat D Victoria Buildings Great Suffolk Street

183-185 Union Street London Southwark
5 Lagare Apartments 53 Surrey Row
London

17 Lagare Apartments 51 Surrey Row London

6 Lagare Apartments 51 Surrey Row London

13 Risborough Street London Southwark 12 Winchester Buildings Copperfield Street London

Flat 18 Whitehill House 9 Sawyer Street Flat 35 Pakeman House Pocock Street

Flat 39 237 Union Street London Flat 33 237 Union Street London

Flat 23 237 Union Street London

Flat 2 237 Union Street London

London College Of Contempory Music 241 Union Street London

4 Copperfield Street London Southwark Part Basement Ground Part First And Second Floors 169 Union Street London Unit D4 Moonraker Point Pocock Street Studio 230 Moonraker Point Pocock Street

Studio 186 Moonraker Point Pocock Street

Studio 184 Moonraker Point Pocock Street

Studio 177 Moonraker Point Pocock Street

Studio 163 Moonraker Point Pocock Street

Studio 161 Moonraker Point Pocock Street

Studio 155 Moonraker Point Pocock Street Studio 138 Moonraker Point Pocock Street

Studio 121 Moonraker Point Pocock Street

Studio 111 Moonraker Point Pocock Street

Studio 79 Moonraker Point Pocock Street

Studio 74 Moonraker Point Pocock Street

Studio 60 Moonraker Point Pocock Street

Studio 55 Moonraker Point Pocock Street

Studio 50 Moonraker Point Pocock Street

Studio 35 Moonraker Point Pocock Street

Studio 16 Moonraker Point Pocock Street

Studio 11 Moonraker Point Pocock Street

70A Great Suffolk Street London Southwark

Flat 7 70 Great Suffolk Street London Fifth Floor Front 57 Great Suffolk Street London

First Floor 1 Risborough Street London Second Floor South Block 47-51 Great Suffolk Street London

Second Floor 7 Risborough Street London

Second Floor 46 Loman Street London Second Floor Fire Station 94 Southwark Bridge Road

77 Great Suffolk Street London Southwark

Studio 220 Moonraker Point Pocock Street

Flat E Victoria Buildings Great Suffolk Street

Basement And Ground Floor Rear 181 Union Street London

Flat 37 Pakeman House Pocock Street Moonraker Point Pocock Street London Studio 22 Moonraker Point Pocock Street

169 Union Street London Southwark Studio 135 Moonraker Point Pocock Street

Studio 9 Moonraker Point Pocock Street First Floor 9 Risborough Street London First Floor 5 Risborough Street London 10 Wireworks Court 79 Great Suffolk Street London

Flat G Victoria Buildings Great Suffolk Street

Flat A Victoria Buildings Great Suffolk Street

G32 Jerwood Space 171 Union Street 13 Lagare Apartments 51 Surrey Row London

7 Lagare Apartments 51 Surrey Row London

Unit 4 38 Copperfield Street London 11 Copperfield Street London Southwark Flat 43 Pakeman House Pocock Street Flat 36 Pakeman House Pocock Street Flat 15 59B Great Suffolk Street London Studio 210 Moonraker Point Pocock Street

Studio 201 Moonraker Point Pocock Street

Studio 157 Moonraker Point Pocock Street

Studio 154 Moonraker Point Pocock Street

Studio 104 Moonraker Point Pocock Street

Studio 91 Moonraker Point Pocock Street

Studio 67 Moonraker Point Pocock Street

Studio 59 Moonraker Point Pocock Street

Studio 44 Moonraker Point Pocock Street

Studio 28 Moonraker Point Pocock Street

4 Lagare Apartments 53 Surrey Row London

3 Lagare Apartments 51 Surrey Row London

171 Union Street London Southwark

1 Risborough Street London Southwark

4 Risborough Street London Southwark 57 Great Suffolk Street London Southwark

Flat 9 Whitehill House 7 Sawyer Street Flat 16 Whitehill House 9 Sawyer Street Flat 2 2 Copperfield Street London Flat 8 Pakeman House Pocock Street Flat 27 Pakeman House Pocock Street Flat 1 Pakeman House Pocock Street

166 Arch 31 Old Union Yard Arches 229 12 Wireworks Court 79 Great Suffolk **Union Street** Street London Flat 8 235 Union Street London 3 Wireworks Court 79 Great Suffolk Flat 37 237 Union Street London Street London Flat 21 237 Union Street London First Floor 46 Loman Street London Flat 18 237 Union Street London Unit 7 38 Copperfield Street London Flat 5 237 Union Street London 2 Lagare Apartments 51 Surrey Row Flat 3 237 Union Street London Basement Unit 54 Great Suffolk Street Flat 40 Pakeman House Pocock Street Studio 149 Moonraker Point Pocock London Flat First Floor Duthy Hall Great Street **Guildford Street** 4 Winchester Buildings Copperfield Unit 1 3 Risborough Street London Street London Studio 222 Moonraker Point Pocock Flat 11 Whitehill House 7 Sawyer Street Street 13 Copperfield Street London Southwark Studio 212 Moonraker Point Pocock 2 Lagare Apartments 53 Surrey Row London Studio 211 Moonraker Point Pocock Studio 148 Moonraker Point Pocock Studio 207 Moonraker Point Pocock Studio 129 Moonraker Point Pocock Street Street Studio 200 Moonraker Point Pocock Studio 108 Moonraker Point Pocock Street Street Studio 172 Moonraker Point Pocock Studio 65 Moonraker Point Pocock Street Street Studio 158 Moonraker Point Pocock Studio 43 Moonraker Point Pocock Street Street Studio 151 Moonraker Point Pocock Studio 180 Moonraker Point Pocock Street Street Studio 150 Moonraker Point Pocock Studio 176 Moonraker Point Pocock Street Street Studio 105 Moonraker Point Pocock First And Second Floors 21 Risborough Street Street London Studio 75 Moonraker Point Pocock Unit 3 38 Copperfield Street London 7 Risborough Street London Southwark Street Studio 69 Moonraker Point Pocock Flat K Victoria Buildings Great Suffolk Street Street Studio 42 Moonraker Point Pocock Flat 11 Risborough Street London Arch 29 Old Union Yard Arches 229 Street Studio 27 Moonraker Point Pocock Union Street Arch 25 Old Union Yard Arches 229 Street Studio 19 Moonraker Point Pocock **Union Street** 18 Lagare Apartments 51 Surrey Row Ground Floor Global House 96-108 London Flat 24 59B Great Suffolk Street London Great Suffolk Street First Floor 15 Risborough Street London Flat 10 237 Union Street London Second Floor 57 Great Suffolk Street Flat 12 235 Union Street London London Flat 6 235 Union Street London

32-36 Loman Street London Southwark Flat 10 Whitehill House 7 Sawyer Street

62 Great Suffolk Street London

Southwark

Living Accommodation 225 Union Street

Flat 16 59B Great Suffolk Street London

Flat 11 59B Great Suffolk Street London

London

Flat 50 Pakeman House Pocock Street 8A Lagare Apartments 51 Surrey Row London

8 Wireworks Court 79 Great Suffolk Street London

5 Wireworks Court 79 Great Suffolk Street London

Unit 2A Moonraker Point Pocock Street Studio 178 Moonraker Point Pocock Street

Studio 167 Moonraker Point Pocock Street

Studio 127 Moonraker Point Pocock Street

Studio 112 Moonraker Point Pocock Street

Studio 70 Moonraker Point Pocock Street

Studio 62 Moonraker Point Pocock Street

Studio 25 Moonraker Point Pocock Street

Studio 23 Moonraker Point Pocock Street

Estate Office Pakeman House Pocock Street

111 Jerwood Space 171 Union Street London

Flat A 108 Great Guildford Street London Flat 27 59B Great Suffolk Street London 11 Lagare Apartments 51 Surrey Row London

5 Risborough Street London Southwark 9 Winchester Buildings Copperfield Street London

Flat 3 Whitehill House 5 Sawyer Street 55 Great Suffolk Street London Southwark

Africa House 66 Great Suffolk Street London

60 Great Suffolk Street London Southwark

Flat 45 Pakeman House Pocock Street Flat 28 Pakeman House Pocock Street Flat 25 Pakeman House Pocock Street Flat 2 Pakeman House Pocock Street 57B Great Suffolk Street London Southwark

Arch 30 Old Union Yard Arches 229 Union Street

Flat 36 237 Union Street London Flat 30 237 Union Street London

Flat 24 237 Union Street London Flat 14 237 Union Street London Flat 11 237 Union Street London Studio 214 Moonraker Point Pocock Street

Studio 206 Moonraker Point Pocock Street

Studio 169 Moonraker Point Pocock Street

Studio 168 Moonraker Point Pocock Street

Studio 128 Moonraker Point Pocock Street

Studio 114 Moonraker Point Pocock Street

Studio 63 Moonraker Point Pocock Street

Studio 61 Moonraker Point Pocock Street

Studio 53 Moonraker Point Pocock Street

3 South Side Apartments 58 Great Suffolk Street London

207 Union Street London Southwark Flat 3 59B Great Suffolk Street London Flat 2 59B Great Suffolk Street London Ground Floor 64 Great Suffolk Street London

1m03 Jerwood Space 171 Union Street 14 Wireworks Court 79 Great Suffolk Street London

1 Wireworks Court 79 Great Suffolk Street London

Basement 181 Union Street London Part Fourth Floor Harpers 47-51 Great Suffolk Street London

Flat 1 237 Union Street London Studio 109 Moonraker Point Pocock Street

Arch 26 Old Union Yard Arches 229 Union Street

Studio 225 Moonraker Point Pocock

Studio 204 Moonraker Point Pocock Street

Studio 85 Moonraker Point Pocock Street

Flat 11 235 Union Street London
Fourth Floor South Block 47-51 Great
Suffolk Street London
Studio 122 Magneticar Boint Bassele

Studio 132 Moonraker Point Pocock Street Studio 113 Moonraker Point Pocock Street

Studio 29 Moonraker Point Pocock Street

Flat 2 70 Great Suffolk Street London 6 South Side Apartments 58 Great Suffolk Street London

Flat 6 Whitehill House 7 Sawyer Street 4 Wireworks Court 79 Great Suffolk Street London

Third Floor North Block 47-51 Great Suffolk Street London

Third Floor 46 Loman Street London Ground Floor 181 Union Street London Flat 21 59B Great Suffolk Street London 47-51 Great Suffolk Street London Southwark

8 Lagare Apartments 53 Surrey Row London

3 Lagare Apartments 53 Surrey Row London

Flat 26 59B Great Suffolk Street London Flat 29 237 Union Street London Flat 26 237 Union Street London Flat 22 237 Union Street London
Flat 19 237 Union Street London
Flat 9 235 Union Street London
Flat 35 237 Union Street London
Flat 12 Whitehill House 7 Sawyer Street
Flat 46 Pakeman House Pocock Street
Flat 19 Pakeman House Pocock Street
Flat 11 Pakeman House Pocock Street
Living Accommodation 96 Southwark
Bridge Road London
Unit F The Copperfields Copperfield
Street

Ground Floor 46 Copperfield Street London

Flat 18 59B Great Suffolk Street London Flat 7 59B Great Suffolk Street London Studio 205 Moonraker Point Pocock Street

Studio 162 Moonraker Point Pocock Street

Studio 152 Moonraker Point Pocock Street

#### **Re-consultation:**

#### **APPENDIX 2**

# Consultation responses received

#### Internal services

Archaeology
Design and Conservation Team [Formal]
Local Economy
Ecology
Highways Development and Management
Highways Licensing
Flood Risk Management & Urban Drainage
Transport Policy
Urban Forester
Waste Management
Highways Development and Management
Environmental Protection

**Tree Services** 

# Statutory and non-statutory organisations

EDF Energy
Environment Agency
Great London Authority
Historic England
London Fire & Emergency Planning Authori
London Underground
Natural England - London & South East Re
Network Rail
Metropolitan Police Service (Designing O
Transport for London
Thames Water

# Neighbour and local groups consulted:

Flat 4 59 Great Suffolk Street London 38 Copperfield St London SE1 0EA 51 Hayes Grove London SE5 9NG Little Village Priory Court Former Tenants Hall, Cheltenham Road London Flat 2B Border Road London SE266HB 306 Broad Lane Coventry CV5 7AT

28 pakeman house Pocock st London
44 Langford Green London SE5 8BX
Flat 10 Lascelles Court Lascelles Road
Bournemouth
29c Oakhurst Grove East Dulwich
London

Flat 37, Pakeman House, Pocock Street

London

Flat 40, Pakeman House Pocock Street London

Studio 4 38 Copperfield Street London 44 Endeavour house Ashton reach London

44 Endeavour House London SE16 7EQ 6 Summerfield Close Wokingham RG41 1PH

Flat 202, 118 Southwark bridge road London Se10bq

35 Portland stress London Se17 2pg 80 Bushey hill road Lomdon Se58qj 18 quebec way London se16 7er Apex House 81 Camp Rd St Albans 144 Borough High Street London SE1 1LB

Flat 12 Cooper Works 19-23 Sternhall Lane London

1 oakhurst grove, flat 1 London Se229ah 21 Cabul Road London RG9 5TG Safer London Skyline House - Union Street Southwark

1 Rushworth Street London SE1 0RB

#### **APPENDIX 3**

# Recommendation

This document shows the case officer's recommended decision for the application referred to below.

This document is not a decision notice for this application.

**Applicant** 20/AP/1537 Reg.

> FabX2.5.1 LP Number

**Application Type** Major application **Recommendation** GRANT permission

Case 1448-1

Number

#### **Draft of Decision Notice**

# Planning permission is GRANTED WITH LEGAL **AGREEMENT** for the following development:

Development of site, involving part demolition, alterations and extensions to the existing building and basement, including the change of use from Class D1 to Class B1, to provide a seven-storey building with rooftop pavilions comprising: office floorspace (Class B1); retail spaces (Class A1); a cafe (Class A3); a restaurant (B1/A3); a bar (Class A4/B1); leisure uses including a publicly accessible roof terrace (Class D2); other external amenity spaces and landscaping; a new entrance on Loman Street and route through the building; plant, and; other associated works.

Αt

Blackfriars Crown Court 1-15 Pocock Street London Southwark

In accordance with the valid application received on 3 June 2020 and supporting documents submitted which can be viewed on our Planning Register.

For the reasons outlined in the case officer's report, which is also available on the Planning Register.

The Planning Register can be viewed at: https://planning.southwark.gov.uk/onlineapplications/

### **Conditions**

# Permission is subject to the following Approved Plans Condition:

1. The development shall be carried out in accordance with the following approved plans:

Reference no./Plan or document name/Rev.	Received on:
Z01 - Rev PP - Dated 02.09.2020 - Zoning Plan GF	02/09/2020
Z02 - Rev PP - Dated 02.09.2020 - Zoning Plan 01	02/09/2020
Z03 - Rev PP - Dated 02.09.2020 - Zoning Plan Roof	02/09/2020
Z04 - Rev PP - Dated 02.09.2020 - Zoning Plan GF 02	22/09/2020
2000 - Rev PP.1 - Dated 26.08.2020 - Proposed Site Plan	26/08/2020
2100 - Rev PP.5 - Dated 06.10.2020 - GF Plan	06/10/2020
2101 - Rev PP.1 - Dated 24.08.2020 - 01 Plan	26/08/2020
2102 - Rev PP.1 - Dated 24.08.2020 - 02 Plan	26/08/2020
2103 - Rev PP.1 - Dated 24.08.2020 - 03 Plan	26/08/2020
2103M - Rev PP.1 - Dated 24.08.2020 - 03M Plan	26/08/2020
2104 - Rev PP.1 - Dated 24.08.2020 - 04 Plan	26/08/2020
2105 - Rev PP.1 - Dated 24.08.2020 - 05 Plan	26/08/2020
2106 - Rev PP.1 - Dated 24.08.2020 - 06 Plan	26/08/2020
2107 - Rev PP - Dated 20.05.2020 - Roof Plan	02/06/2020
2109 - Rev PP.2 - Dated 16.09.2020 - BS Plan	16/09/2020
2200 - Rev PP.2 - Dated 21.09.2020 - Section AA	29/09/2020
2201 - Rev PP.2 - Dated 21.09.2020 - Section BB	29/09/2020
2202 - Rev PP.1 - Dated 24.08.2020 - Section CC	26/08/2020
2220 - Rev PP.1 - Dated 24.08.2020 - Context Sections Proposed	26/08/2020
2300 - Rev PP.1 - Dated 24.08.2020 - Elevations 01	26/08/2020
2301 - Rev PP.1 - Dated 24.08.2020 - Elevations 02	26/08/2020
2302 - Rev PP - Dated 20.05.2020 - Elevations 03	02/06/2020
2303 - Rev PP - Dated 20.05.2020 - Elevations 04	02/06/2020
2304 - Rev PP - Dated 20.05.2020 - Elevations 05	02/06/2020
2310 - Rev ST2 - 05.06.2020 - Detailed Elevation Bay	02/06/2020
Air Quality Assessment - Dated May 2020 - Produced by Waterman	02/06/2020

Infrastructure & Environment Limited	
Ventilation / Extraction Statement - Version 01 - Rev 2C - Dated 28.05.2020 - Produced by Atelier Ten	02/06/2020
Outline Construction Logistics Plan - Ref 103354 - Version F1 - Dated 28.05.2020 - Produced by Pell Frischmann	02/06/2020
Draft Construction Environmental Management Plan - Ref 103354 - Version F1 - Dated 29.05.2020 - Produced by Pell Frischmann	02/06/2020
Applicant Introduction - Dated 29.05.2020 - Produced by Fabrix	02/06/2020
Archaeological Desk-Based Assessment - Ref NGR 531975 179888 - Issue 4 - Dated 28.05.2020 - Produced by MOLA	02/06/2020
Structural Survey - Ref 19207-SYM-XX-XX-RPT-S-0004 - Rev P3 - Dated 28.05.2020 - Produced by Symmetrys	02/06/2020
Basement Impact Assessment - Ref 19207-SMY-XX-XX-RPT-S-0003 - Rev P3 - Dated 28.05.2020 - Produced by Symmetrys	02/06/2020
Foul and Utilities Assessment - Version 01 - Rev 2C - Dated 28.05.2020 - Produced by Atelier Ten	02/06/2020
Ground Investigation and Land Contamination (Phase 1) Desk Based Assessment - Ref CG/38196 - Dated 28.05.2020 - Produced by CGL	02/06/2020
Heritage, Townscape and Visual Assessment - Dated May 2020 - Produced by Citydesigner	02/06/2020
Addendum: Heritage, Townscape and Visual Assessment - Dated August 2020 - Produced by Citydesigner	26/08/2020
Addendum: Heritage, Townscape and Visual Assessment - Zone of Visual Influence Map - Undated - Produced by Citydesigner	13/10/2020
Drainage Strategy Report (including SUDS Proforma) - Ref 19207-SYM-XX-XX-RPT-C-0005 - Rev P3 - Dated 28.05.2020 - Produced by Symmetrys	02/06/2020
Flood Risk Assessment - Ref 72365R7 - Dated 27.05.2020 - Produced by GeoSmart Information	02/06/2020
Arboricultural Impact Assessment and Method Statement - Ref AIA/MF/052/20 - Dated 28.05.2020 - Produced by Marcus Foster Arboricultural Design & Consultancy	02/06/2020
Affordable Workspace Strategy - NJB/SAI/SOHA/U0011671 - Dated 28.05.2020 - Produced by Gerald Eve	02/06/2020
BREEAM Compliant Travel Plan - Ref 103354 - Version F1 - Dated May 2020 - Produced by Pell Frischmann	02/06/2020
Transport Assessment - Ref 103354 - Version F1 - Dated	02/06/2020

28.05.2020 - Produced by Pell Frischmann	
Outline Affordable Workspace Management and Marketing Strategy - Dated August 2020 - Produced by Fabrix	10/09/2020
Delivery and Servicing Plan - Ref. no. 103354 - dated September 2020 - produced by Pell Frischmann	22/09/2020
Stage 1 Road Safety Audit - Ref VRP1169-01 - Dated 29.05.2020 - Produced by RKS Associates	10/06/2020
Fire Strategy - Version 04 - Revision 2D - Dated 21.07.2020 - Produced by Atelier Ten	18/08/2020
Daylight and Sunlight Assessment (including appendices) - Dated 29.05.2020 - Produced by EB7	02/06/2020
Daylight and Sunlight Assessment Supplement - Dated 13.10.2020 - Produced by EB7	13/10/2020
Preliminary Ecological Assessment - Third Issue - Dated May 2020 - Produced by Waterman Infrastructure & Environment Limited	02/06/2020
Noise Impact Assessment - Revision 4 - Dated 28.05.2020 - Produced by Scotch Partners LLP	02/06/2020
Statement of Community Involvement (including Development Charter Engagement Report) - Dated 27.05.2020 - Produced by Kanda Consulting	02/06/2020
Energy and Sustainability Statement Part 1 of 2 - Version 08 - Rev 03 - Dated 28.05.2020 - Produced by Atelier Ten	02/06/2020
Circular Economy Statement - Rev 04 - Dated 28.05.2020 - Produced by Atelier Ten	02/06/2020
Appendices for Energy and Sustainability Statement - Rev 02 - Dated 28.05.2020 - Produced by Atelier Ten	02/06/2020
Energy and Sustainability Statement Supplemental Information: 2001 - Proposed Site Plan Urban Greening - Dated May 2020 - Produced by Studio RHE	29/07/2020
Energy and Sustainability Statement Supplemental Information: Urban Greening Factor Calculations - Rev 00_1 - Undated - Produced by Atelier Ten	29/07/2020
Energy and Sustainability Statement Supplemental Information: Carbon Emission Reporting Spreadsheet - Undated - Produced by Atelier Ten	29/07/2020
Energy and Sustainability Statement Supplemental Information: ref 4899-BCC - District Connection Possibility Correspondence - Various Dates	29/07/2020

Energy and Sustainability Statement Supplemental Information: 2101 - 01 Plan - Rev C - Dated 14.04.2020 - Produced by Studio RHE	29/07/2020
Energy and Sustainability Statement Supplemental Information: Heating Schematic - 4899-MS-110 - Dated January 2020 - Produced by Atelier Ten	29/07/2020
Energy and Sustainability Statement Supplemental Information: BRUKL Output (GREEN) Document - Dated 12.05.2020	29/07/2020
Energy and Sustainability Statement Supplemental Information: 2107 - Rooftop PV Area Markup - Rev ST2 - Dated 05.06.2020 - Produced by Atelier Ten	29/07/2020
Energy and Sustainability Statement Supplemental Information: Energy Analysis - Rev 0 - Issued 30.04.2020 - Produced by Atelier Ten	29/07/2020
Energy and Sustainability Statement Supplemental Information: BRUKL Output (LEAN) Document - Dated 12.05.2020	29/07/2020
Energy and Sustainability Statement Supplemental Information: Predemolition Waste Audit Report for Blackfrairs Crown Court - Ref AW/00214/070520 - Issue 4 - Dated 21.05.2020 - Produced by Lawmens	10/08/2020
Energy and Sustainability Statement Supplemental Information: Response to GLA's Comments on Recyling Rates - Dated 27.07.2020 - Produced by Studio RHE	10/08/2020
Energy and Sustainability Statement Supplemental Information:  Operational Waste Management Plan - Ref 103354 - Version D2 - Dated August 2020 - Produced by Pell Frischmann	10/08/2020
Energy and Sustainability Statement Supplemental Information: Response to GLA's Comments on Circular Economy - Dated 22.07.2020 - Produced by Fabrix	10/08/2020
Energy and Sustainability Statement Supplemental Information: Photovoltaic efficiency - Rev 0 - Dated 08.08.2020 - Produced by Atelier Ten	18/08/2020
Energy and Sustainability Statement Supplemental Information: Preliminary Calculations of Service Hot Water (SHW) Generation Efficiency - Dated 27.04.2020 - Produced by Atelier Ten	18/08/2020
Energy and Sustainability Statement Supplemental Information: EW-HT Heat Pumps Specification - Undated - Produced by Climaventa	18/08/2020
Energy and Sustainability Statement Supplemental Information: Final Destination Facilities - Blackfriars Crown Court - Undated - Produced by Lawmens	16/09/2020
Energy and Sustainability Statement Supplemental Information: Bill of	16/09/2020

Materials Reporting Template - Dated 15.09.2020	
Energy and Sustainability Statement Supplemental Information: Recycling and Waste Reporting Template - Dated 15.09.2020	16/09/2020
Design and Access Statement (including all appendices except the Lighting Assessment) - Rev PP - Dated 29.05.2020 - Produced by Studio RHE	02/06/2020
Lighting Assessment - Rev 01 - Dated 28.09.2020 - Produced by Atelier Ten	21/09/2020
Planning Statement (including Public Management and Access Framework and Draft Heads of Terms) - Dated 28.05.2020 - Produced by Gerald Eve	02/06/2020
Flood Management Plan - 19207-SYM-XX-XX-RPT-C-0009 - Dated 05.08.2020 - Produced by GeoSmart Information	05/11/2020

#### Reason:

For the avoidance of doubt and in the interests of proper planning.

# Permission is subject to the following Time Limit

2. The development hereby permitted shall be begun before the end of three years from the date of this permission.

#### Reason:

As required by Section 91 of the Town and Country Planning Act 1990 as amended.

# Permission is subject to the following Pre-Commencements Condition(s)

# TREE PROTECTION

Prior to works commencing (including any demolition, changes to ground levels, pruning or tree removal) all three of the following shall have been completed:

- a) A pre-commencement meeting shall be arranged, the details of which shall be notified to the Local Planning Authority for agreement in writing prior to the meeting.
- b) Subsequent to carrying out the meeting referred to in part a), a detailed Arboricultural Method Statement shall be submitted to and approved in writing by the Local Planning Authority. The detailed Arboricultural Method

Statement shall include the means by which any retained trees on or directly adjacent to the site are to be protected from damage by demolition works, excavation, vehicles, stored or stacked building supplies, waste or other materials, and building plant, scaffolding or other equipment. The method statements shall include details of facilitative pruning specifications and a supervision schedule overseen by an accredited arboricultural consultant.

c) Cross sections shall be submitted to and approved in writing by the Local Planning Authority showing surface and other changes to levels, special engineering or construction details and any proposed activity within root protection areas required in order to facilitate demolition, construction and excavation.

The existing trees on or adjoining the site which are to be retained shall be protected and both the site and trees managed in accordance with the recommendations contained in the approved Arboricultural Method Statement. Following the pre-commencement meeting, all tree protection measures shall be installed, carried out and retained throughout the period of the works, unless otherwise agreed in writing by the Local Planning Authority. In any case, all works must adhere to 'BS5837: (2012) Trees in relation to demolition, design and construction' and 'BS3998: (2010) Tree work - recommendations'.

If within the expiration of 5 years from the date of the occupation of the building for its permitted use any retained tree is removed, uprooted is destroyed or dies, another tree shall be planted at the same place and that tree shall be of such size and species, and shall be planted at such time, as may be specified in writing by the Local Planning Authority.

#### Reason:

To avoid damage to the existing trees which represent an important visual amenity in the area, in accordance with: Chapters 8, 12, 15 and 16 of the National Planning Policy Framework 2019; Strategic Policies 11 (Open Spaces and Wildlife), 12 (Design and conservation) and 13 (High Environmental Standards) of The Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity), 3.12 (Quality in Design) 3.13 (Urban Design) and 3.28 (Biodiversity) of the Southwark Plan 2007.

# 4. FINAL CONSTRUCTION ENVIRONMENTAL MANAGEMENT PLAN

Prior to commencement of any works (including demolition), a Final Construction Environmental Plan (CEMP) shall be submitted to and be approved in writing by the Local Planning Authority. The Final CEMP shall oblige the applicant, developer and contractors to commit to current best practice with regard to construction site management and to use all best endeavours to minimise off-site impacts, and will include the following information:

- A detailed specification of demolition and construction works at each phase of development including consideration of all environmental impacts and the identified remedial measures:
- Site perimeter continuous automated noise, dust and vibration monitoring;
- Engineering measures to eliminate or mitigate identified environmental impacts (hoarding height and density, acoustic screening, sound insulation, dust control measures, emission reduction measures, location of specific activities on site, etc.);
- Arrangements for a direct and responsive site management contact for nearby occupiers during demolition and/or construction (signage on hoardings, newsletters, residents liaison meetings, etc.)
- A commitment to adopt and implement of the ICE Demolition Protocol and Considerate Contractor Scheme:
- Site traffic (routing of in-bound and outbound site traffic, one-way site traffic arrangements on site, location of lay off areas, etc.);
- Site waste Management (accurate waste stream identification, separation, storage, registered waste carriers for transportation and disposal at appropriate destinations).

Current best practice includes the following:

- Southwark Council's Technical Guide for Demolition & Construction at http://www.southwark.gov.uk/noise-and-antisocial-behaviour/construction-noise
- S61 of Control of Pollution Act 1974,
- The London Mayor's Supplementary Planning Guidance 'The Control of Dust and Emissions During Construction and Demolition',
- The Institute of Air Quality Management's 'Guidance on the Assessment of Dust from Demolition and Construction' and 'Guidance on Air Quality Monitoring in the Vicinity of Demolition and Construction Sites',
- BS 5228-1:2009+A1:2014 'Code of practice for noise and vibration control on construction and open sites',
- BS 7385-2:1993 Evaluation and measurement for vibration in buildings. Guide to damage levels from ground-borne vibration,
- BS 6472-1:2008 'Guide to evaluation of human exposure to vibration in buildings vibration sources other than blasting,
- Relevant EURO emission standards to comply with Non-Road Mobile Machinery (Emission of Gaseous and Particulate Pollutants) Regulations 1999 as amended & NRMM London emission standards http://nrmm.london/
- The Party Wall Act 1996
- Relevant CIRIA practice notes, and
- BRE practice notes.

All construction work shall be undertaken in strict accordance with the approved Final CEMP and other relevant codes of practice, unless otherwise agreed in writing by the Local Planning Authority.

Reason:

To ensure that occupiers of neighbouring premises and the wider environment do not suffer a loss of amenity by reason of pollution and nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# CONSTRUCTION LOGISTICS PLAN

Prior to commencement of any works (including demolition), a Construction Logistics Plan developed in liaison with Transport for London to manage all freight vehicle movements to and from the site shall be submitted to and approved by the Local Planning Authority. The Construction Logistics Plan shall identify all efficiency and sustainability measures that will be taken during construction of this development, and shall make firm commitments to smart procurement and collaboration (e.g. sharing suppliers) so as to minimise the number of construction vehicle trips.

The development shall not be carried out other than in accordance Construction Logistics Plan or any amendments thereto.

#### Reason:

To ensure that construction works do not have an adverse impact on the transport network and to minimise the impact of construction activities on local air quality, in accordance with: the National Planning Policy Framework 2019; Policies 6.11 (Smoothing Traffic Flow and Tackling Congestion), 6.12 (Road Network Capacity) and 7.14 (Improving Air Quality) of the London Plan 2016.

# 6. PROGRAMME OF ARCHAEOLOGICAL EVALUATION

Prior to commencement of any works (excluding demolition to ground level), a programme of archaeological evaluation works shall be implemented in accordance with a Written Scheme of Investigation, which shall be submitted to and approved in writing by the Local Planning Authority.

# Reason:

In order that the applicants supply the necessary archaeological information to ensure suitable mitigation measures and/or foundation design proposals be presented in accordance with: in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policy 3.19 (Archaeology) of the Southwark Plan 2007.

# PROGRAMME OF ARCHAEOLOGICAL MITIGATION

Prior to commencement of any works (excluding demolition to ground level) a programme of archaeological mitigation works shall be implemented in accordance with a Written Scheme of Investigation, which shall be submitted to and approved in writing by the Local Planning Authority.

#### Reason:

In order that the details of the programme of works for the archaeological mitigation are suitable with regard to the impacts of the proposed development and the nature and extent of archaeological remains on site, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policy 3.19 (Archaeology) of the Southwark Plan 2007.

# 8. LAND CONTAMINATION

- a) Prior to commencement of any works (including demolition), a Phase 2 Investigation (comprising site investigation and risk assessment) shall be conducted and the resulting report shall be submitted to and approved in writing by the Local Planning Authority.
- b) In the event that contamination is present, a detailed Remediation Strategy to bring the site to a condition suitable for the intended use by removing unacceptable risks to human health, buildings and other property and the natural and historical environment shall be prepared and submitted to the Local Planning Authority for approval in writing. The Remediation Strategy shall ensure that the site will not qualify as contaminated land under Part 2A of the Environmental Protection Act 1990 in relation to the intended use of the land after remediation. Prior to the commencement of development (other than works required to carry out remediation), the approved Remediation Strategy shall be implemented strictly in accordance with the approved details, unless otherwise agreed in writing by the Local Planning Authority. The Local Planning Authority shall be given two weeks written notification of commencement of the remediation scheme works.
- c) Following the completion of the works and measures identified in the approved Remediation Strategy, a Verification Report providing evidence that all works required by the Remediation Strategy have been completed shall be submitted to and approved in writing by the Local Planning Authority.
- d) In the event that potential contamination is found at any time when carrying out the approved development that was not previously identified, it shall be reported in writing immediately to the Local Planning Authority, and a Phase 2 Investigation (comprising site investigation and risk assessment), a Remediation Strategy and Verification Report (if required) shall be submitted to and receive approval from the Local Planning Authority, in

accordance with a-c above.

#### Reason:

To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other off-site receptors, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# Permission is subject to the following Grade Condition(s)

# 9. GREEN WALLS

Before any above grade work hereby authorised begins (excluding demolition), details of the green walls including a strategy for their continued maintenance and irrigation shall be submitted to and approved in writing by the Local Planning Authority.

Prior to first occupation of any part of the development hereby approved, the green walls shall have been installed strictly in accordance with the approved details. The walls shall be maintained in accordance with the approved details thereafter.

The walls shall not be used as an amenity space and shall only be used in the case of essential maintenance or repair, or escape in case of emergency.

# Reason:

To ensure the development provides the maximum possible provision towards creation of habitats and valuable areas for biodiversity, in accordance with policies: the National Planning Policy Framework 2019; Policies 2.18 (Green Infrastructure), 5.3 (Sustainable Design and Construction), 5.10 (Urban Greening), and 5.11 (Green Roofs and Development Site Environs) of the London Plan 2011; Strategic Policy 11 (Open Spaces and Wildlife) of the Southwark Core Strategy 2011, and; Saved Policy 3.28 (Biodiversity) of the Southwark Plan 2007.

# 10. BAT ROOSTING FEATURES

Before any above grade work hereby authorised begins (excluding demolition), details of no fewer than eight bat bricks/tubes shall be submitted to and approved in writing by the Local Planning Authority. The details shall include the exact location, specification and design of the

#### habitats.

Prior to the first occupation of the building to which they form part, the bat bricks/tubes shall be installed strictly in accordance with the approved details. Once completed, all eight habitats shall be maintained as such thereafter.

# Reason:

To ensure the development provides the maximum possible provision towards creation of habitats and valuable areas for biodiversity in accordance with: the National Planning Policy Framework 2019; Policies 5.10 (Urban Greening) and 7.19 (Biodiversity and Access to Nature) of the London Plan 2016; Strategic Policy 11 (Open Spaces and Wildlife) of the Southwark Core Strategy, and; Saved Policy 3.28 (Biodiversity) of the Southwark Plan 2007.

# 11. SWIFT NESTING FEATURES

Before any above grade work hereby authorised begins (excluding demolition) details of no fewer than twelve internal Swift nesting bricks shall be submitted to and approved in writing by the Local Planning Authority. The details shall include the exact location, specification and design of the habitats.

Prior to the first occupation of the building to which they form part, the internal Swift nesting bricks shall be installed strictly in accordance with the approved details. Once completed, all twelve habitats shall be maintained as such thereafter.

#### Reason:

To ensure the development provides the maximum possible provision towards creation of habitats and valuable areas for biodiversity in accordance with: the National Planning Policy Framework 2019; Policies 5.10 (Urban Greening) and 7.19 (Biodiversity and Access to Nature) of the London Plan 2016; Strategic Policy 11 (Open Spaces and Wildlife) of the Southwark Core Strategy, and; Saved Policy 3.28 (Biodiversity) of the Southwark Plan 2007.

# 12. ECOLOGICAL MANAGEMENT PLAN

Before any above grade work hereby authorised begins (excluding demolition), an Ecological Management Plan, including long-term design objectives, management responsibilities and maintenance schedules for all landscaped areas, shall be submitted to and approved in writing by the Local Planning Authority.

Thereafter, and for the lifetime of the development, the landscaped areas shall be retained, managed and maintained as set out within the approved Ecological Management Plan.

#### Reason:

To ensure the protection of wildlife and habitats, and to secure opportunities for the enhancement of the nature conservation value of the site, in accordance with: the National Planning Policy Framework 2019; Policies 2.18 (Green Infrastructure), 5.10 (Urban Greening) and 7.19 (Biodiversity and Access to Nature) of the London Plan 2016; Strategic Policy 11 (Open Spaces and Wildlife) of the Southwark Core Strategy, and; Saved Policy 3.28 (Biodiversity) of the Southwark Plan 2007.

#### SECURED BY DESIGN

- a) Before any work hereby authorised begins (excluding demolition) details of the Secured by Design measures to be incorporated into the development hereby consented shall be submitted to and approved in writing by the Local Planning Authority. The security measures shall minimise the risk of crime and meet the specific security needs of the development in accordance with the principles and objectives of Secured by Design. The development shall be constructed in accordance with the approved details.
- b) Prior to first occupation of the development hereby approved, confirmation that door and window products conforming to the applicable standard recommended by Secure by Design have been procured (but preferably installed), shall be submitted to and approved in writing by the Local Planning Authority.

#### Reason:

In pursuance of the Local Planning Authority's duty under section 17 of the Crime and Disorder Act 1998 to consider crime and disorder implications in exercising its planning functions and to improve community safety and crime prevention, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policy 3.14 (Designing Out Crime) of the Southwark Plan 2007.

# 14. HARD AND SOFT LANDCAPING

Before any above grade work hereby authorised begins (excluding demolition), detailed drawings of a hard and soft landscaping scheme showing the treatment of all parts of the site not covered by buildings (including cross sections, surfacing materials of access, pavements and edgings and details of any planters, greening of plant enclosures and tree

pits), shall be submitted to and approved in writing by the Local Planning Authority. The landscaping shall not be carried out other than in accordance with any such approval given and shall be retained for the duration of the use.

The planting shall be carried out in the first planting season following completion of building works and any trees or shrubs that is found to be dead, dying, severely damaged or diseased within five years of the completion of the building works OR five years of the carrying out of the landscaping scheme (whichever is later), shall be replaced in the next planting season by specimens of the same size and species in the first suitable planting season. Planting shall comply to 'BS: 4428 Code of practice for general landscaping operations', 'BS: 5837 (2012) Trees in relation to demolition, design and construction' and 'BS 7370-4:1993 Grounds maintenance: Recommendations for maintenance of soft landscape (other than amenity turf)'.

#### Reason:

In order that the Local Planning Authority may be satisfied with the details of the landscaping scheme, in accordance with: Chapters 8, 12, 15 and 16 of the National Planning Policy Framework 2019; Strategic Policies 11 (Open Spaces and Wildlife), 12 (Design and conservation) and 13 (High Environmental Standards) of The Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity), 3.12 (Quality in Design) 3.13 (Urban Design) and 3.28 (Biodiversity) of the Southwark Plan 2007.

# 15. SECTION DETAIL-DRAWINGS: MAIN BUILDING

Before any above grade work hereby authorised begins (excluding demolition), section detail-drawings at a scale of 1:5 together with 1:50 scale context drawings through all relevant parts of the proposal, to including at least:

- i. Facades (reveals etc.), including:
  - a) Mezzanine edges, soffits and balustrades;
- b) Junctions of exposed structural elements (columns, beams and floors);
  - c) Head, cills and jambs of openings;
  - d) Junctions with neighbouring buildings;
  - e) Parapets and roof edges;
  - f) Rooftop blaustrades;
- ii. Entrances (including the access sashes, decorative security gates, circular portals and awnings);
  - iii. Cycle store and service bay shutters;
- iv. The external staircase (corners, soffits, and intersection of the staircase with the façade etc.);
- v. The atrium staircase and walkway balustrades (junctions, soffits, any integrated lighting, hand rails etc.);
  - vi. Typical windows for each floor level (except rooftop pavilions)

vi. Plant screening/ enclosure;

viii. Shopfronts (those facing onto the public highways and the central atrium); and

ix. Signage zones;

to be constructed in the carrying out of this permission, shall be submitted to and approved in writing by the Local Planning Authority.

The development shall not be carried out other than in accordance with any such approval given.

### Reason:

In order that the Local Planning Authority may be satisfied that the construction details to be used in the construction of the development achieve a quality of design and detailing, are suitable in context and consistent with the consented scheme, in accordance with: Chapter 12 of the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policies 3.12 (Quality in Design) and 3.13 (Urban Design) of the Southwark Plan 2007.

# 16. SECTION DETAIL-DRAWINGS: ROOFTOP PAVILIONS INCLUDING RAISED DRUM

Before any above grade work hereby authorised begins (excluding demolition), section detail-drawings at a scale of 1:5 together with 1:50 scale context drawings through all relevant parts of the facades (reveals etc.), including:

- a) Edges, soffits and balustrades;
- b) Head, cills and jambs of openings;
- c) Parapets and roof edges;
- d) Typical windows;
- e) Entrance doors; and
- f) External lighting;

to be constructed in the carrying out of this permission, shall be submitted to and approved in writing by the Local Planning Authority.

The development shall not be carried out other than in accordance with any such approval given.

# Reason:

In order that the Local Planning Authority may be satisfied that the construction details to be used in the construction of the development achieve a quality of design and detailing, are suitable in context and consistent with the consented scheme, in accordance with: Chapter 12 of the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policies 3.12 (Quality in Design) and 3.13 (Urban Design) of the Southwark Plan 2007.

# 17. MATERIALS SCHEDULE AND ON-SITE PRESENTATION OF SAMPLES: MAIN BUILDING

Before any above grade work hereby authorised begins (excluding demolition):

- a) a materials schedule providing the specification of all facing materials to be used in the development hereby approved shall be submitted to the Local Planning Authority, and;
- b) sample panels of at least 1 square metre in surface area of all external facing materials and surface finishes to be used in the carrying out of this permission shall be presented on site (or an alternative location agreed with the Local Planning Authority) to the Local Planning Authority;
- c) and written approval from the Local Planning Authority for parts a and b (referred to above) shall be obtained.

The development shall not be carried out other than in accordance with any such approval given.

#### Reason:

In order that the Local Planning Authority may be satisfied that these samples will make an acceptable contextual response in terms of materials to be used, and achieve a quality of design and detailing, are suitable in context and consistent with the consented scheme in accordance with: the National Planning Policy Framework 2019, Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policies 3.12 (Quality in Design) and 3.13 (Urban Design) of the Southwark Plan 2007.

# 18. MATERIALS SCHEDULE AND ON-SITE PRESENTATION OF SAMPLES: ROOFTOP PAVILIONS INCLUDING RAISED DRUM

Before any above grade work hereby authorised begins (excluding demolition):

- a) a materials schedule providing the specification of all facing materials to be used in the development hereby approved shall be submitted to the Local Planning Authority, and;
- b) sample panels of at least 1 square metre in surface area of all external facing materials and surface finishes to be used in the carrying out of this permission shall be presented on site (or an alternative location agreed with the Local Planning Authority) to the Local Planning Authority;
- c) and written approval from the Local Planning Authority for parts a and b (referred to above) shall be obtained.

# Reason:

In order that the Local Planning Authority may be satisfied that the construction details to be used in the construction of the development achieve a quality of design and detailing, are suitable in context and consistent with the consented scheme, in accordance with: Chapter 12 of the National Planning Policy Framework 2019; Strategic Policy 12 (Design

and Conservation) of the Core Strategy 2011, and; Saved Policies 3.12 (Quality in Design) and 3.13 (Urban Design) of the Southwark Plan 2007.

# Permission is subject to the following Pre-Occupation Condition(s)

# BREEAM CERTIFICATION

- a) Before the first occupation of any part of the development hereby approved, an interim report/letter (together with any supporting evidence) from the licensed BREEAM assessor shall be submitted to and approved in writing by the Local Planning Authority. The report/letter shall confirm that sufficient progress has been made in terms of detailed design, procurement and construction to be reasonably well assured that the development hereby approved will, once completed, achieve the agreed 'Excellent' BREEAM Standards.
- b) Within six months of first occupation of the development hereby permitted, a certified Post Construction Review (or other verification process agreed with the Local Planning Authority) shall be submitted to and approved in writing by the Local Planning Authority, confirming that the agreed 'Excellent' BREEAM standards have been met.

# Reason:

To ensure the proposal complies with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.3 (Sustainability) and 3.4 (Energy Efficiency) of the Southwark Plan 2007.

### URBAN GREENING CERTIFICATION

- a) Before the first occupation of any part of the development hereby approved, an interim report/letter (together with any supporting evidence) from a suitably qualified landscape specialist shall be submitted to and approved in writing by the Local Planning Authority. The report/letter shall confirm that sufficient progress has been made in terms of detailed design, procurement and construction to be reasonably well assured that the development hereby approved will, once completed, achieve the agreed UGF score of 0.45.
- b) Within six months of first occupation of the development hereby permitted, a post construction certificate prepared by a suitably qualified landscape specialist (or other verification process agreed with the Local Planning Authority) shall be submitted to and approved in writing by the Local Planning Authority, confirming that the agreed agreed UGF score of

0.45 has been met.

#### Reason:

To ensure the proposal complies with: the National Planning Policy Framework 2019; Policy G5 (Urban Greening) of the Intend to Publish New London Plan; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.3 (Sustainability), 3.4 (Energy Efficiency) and 3.13 (Urban Design) of the Southwark Plan 2007.

#### 21. FINAL DELIVERY AND SERVICING MANAGEMENT PLAN

Before the first occupation of any part of the development hereby approved, a Final Delivery and Servicing Management Plan (DSP) detailing how all parts of the site are to be serviced shall be submitted to and approved in writing by the Local Planning Authority. The Final DSP shall be based on the principles set out in the Outline Delivery and Servicing Management Plan (Delivery and Servicing Plan - ref. no. 103354 - dated September 2020 - produced by Pell Frischmann (including Appendices A and B)

Consolidation of deliveries through this development's facilities management and/or off-site consolidation centres plus 'just in time' deliveries, in accordance with Transport for London's guidance, is encouraged.

The development shall not be carried out other than in accordance with the approval given.

# Reason:

To ensure compliance with: the National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of the Core Strategy 2011, and; Saved Policy 5.2 (Transport Impacts) of the Southwark Plan 2007.

# 22. TRAVEL PLAN AND TRANSPORT METHODS SURVEY

- a) Before the first occupation of any part of the development hereby approved, a Final Travel Plan shall be submitted to and approved in writing by the Local Planning Authority. The Travel Plan shall set out the measures to be taken to encourage the use of modes of transport other than the car by all users of the building, and shall give particular focus to active travel measures. The Final Travel Plan shall be based on the principles set out in the Framework Travel Plan (ref: 103354 BREEAM Compliant Travel Plan version F1 dated May 2020 produced by Pell Frischmann)
- b) At the start of the second year of operation of the approved Final Travel Plan, a detailed Transport Methods Survey showing the methods of transport used by all those users of the development to and from the site

and how this compares with the proposed measures and any additional measures to be taken to encourage the use of public transport, walking and cycling to the site shall be submitted to and approved in writing by the Local Planning Authority and the development shall not be carried out other in accordance with any such approval given.

#### Reason:

In order that the use of non-car based travel is encouraged in accordance with: the National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of the Core Strategy 2011, and; Saved Policies 5.2 (Transport Impacts), 5.3 (Walking and Cycling) and 5.6 (Car Parking) of the Southwark Plan 2007.

# 23. ELECTRICAL VEHICLE CHARGING POINTS

Before the first occupation of any part of the development hereby approved, details of the installation (including location and type) of two electric vehicle charger points, one for each of the Blue Badge parking spaces within the internal loading bay, shall be submitted to and approved in writing by the Local Planning Authority.

The approved electric vehicle charger points shall be installed prior to occupation of any part of the development.

The development shall not be carried out other than in accordance with any such approval given.

# Reason:

To encourage more sustainable travel, in accordance with: The National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of The Core Strategy 2011, and; Saved Policies 3.1 (Environmental Effects) and 5.2 (Transport Impacts) of the Southwark Plan 2007.

# 24. COMMERCIAL KITCHEN EXTRACT/VENTILATION SCHEME FOR THE RESTAURANT (FLEXIBLE CLASS B1/A3 USE) AND ANY OTHER CLASS A3 USES

Prior to the first operation of the restaurant at Level 06, full particulars and details of a scheme for the extraction and venting of odours, fats and particulate matter from the cooking activities (including all emissions abatement equipment and flues) shall be submitted to and approved by the Local Planning Authority. Thereafter, the restaurant use shall not be carried out other than in accordance with any approval given.

Prior to the first operation of any other uses involving hot food preparation, such as the cafe (Class A3) at Level 00, full particulars and details of a

scheme for the extraction and venting of odours, fats and particulate matter from the cooking activities (including all emissions abatement equipment and flues) shall be submitted to and approved by the Local Planning Authority. Thereafter, the relevant uses shall not be carried out other than in accordance with any approval given.

#### Reason:

In order to ensure that that any installed ventilation, ducting and ancillary equipment in the interests of amenity will not cause amenity impacts such as odour, fume or noise nuisance and will not detract from the appearance of the building, in accordance with: The National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of The Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of The Southwark Plan 2007.

# 25. FINAL EXTERNAL LIGHTING AND SECURITY SURVEILLANCE EQUIPMENT STRATEGY

Before the first occupation of any part of the development hereby approved, a Final External Lighting and Security Surveillance Equipment Strategy shall be submitted to and approved in writing by the Local Planning Authority. The Strategy shall provide details of all external lighting [including design, power and position of luminaries] and security surveillance equipment to be installed on the building and within all external areas at all levels of the building, The Strategy shall include the dim-down and turn-off times of the lighting within or otherwise illuminating the roof terrace areas.

The development shall not be carried out other than in accordance with the approved Final External Lighting and Security Surveillance Equipment Strategy.

# Reason:

In order that the Local Planning Authority may be satisfied as to the details of the development in the interest of the visual amenity of the area, the safety and security of persons using the area and the amenity and privacy of adjoining occupiers in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) and Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity) and 3.14 (Designing Out Crime) of the Southwark Plan 2007.

# Permission is subject to the following Compliance Condition(s)

# 26. PROVISION AND RETENTION OF THE CYCLE STORAGE AND ASSOCIATED FACILITIES

Before the first occupation of any part of the development hereby approved, the cycle storage facilities shall be provided to the specification and in the locations shown on drawing CS002 - Rev B - CYCLE STORAGE 02.

The cycle storage facilities shall thereafter be retained and the space used for no other purpose.

#### Reason:

To ensure that satisfactory safe and secure bicycle parking is provided and retained for the benefit of the users of the building in order to encourage the use of alternative means of transport and to reduce reliance on the use of the private car, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of The Core Strategy, and; Saved Policy 5.3 (Walking and Cycling) of the Southwark Plan 2007.

# PROVISION AND RETENTION OF REFUSE STORAGE FACILITIES

Before the first occupation of any part of the development hereby approved, the refuse storage arrangements shown on the approved drawings shall be provided and made available for use by the occupiers.

The refuse storage facilities shall thereafter be retained and the space used for no other purpose.

# Reason:

To ensure that the refuse will be appropriately stored within the site thereby protecting the amenity of the site and the area in general from litter, odour and potential vermin/pest nuisance in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity) and Policy 3.7 (Waste Reduction) of The Southwark Plan 2007.

# 28. HOURS OF USE: ATRIUM CONCOURSE

The public concourse on Level 00 of the development hereby consented, and as shaded purple on approved drawing 'Z04 - Rev PP - Zoning Plan GF 02' shall be open and accessible to the general public as a minimum between the following hours:

- 06:30hrs to 20:00hrs on Mondays to Fridays;
- 09:30hrs to 20:00hrs on Saturdays:
- 10:00hrs to 18:00hrs on Sundays.

# Reason:

To ensure that the general public benefits from unfettered access to adequate and meaningful ground-level publicly-accessible realm during daytime hours and to ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007

# 29. HOURS OF USE: RETAIL ENTERPRISE SPACES WITHIN THE ATRIUM

The retail enterprise spaces within the public concourse on Level 00 of the development hereby consented, and as shaded turquoise on approved drawing 'Z01 - Rev PP - Zoning Plan GF' shall not be carried on outside of the following hours:

- 06:30hrs to 20:00hrs on Mondays to Fridays;
- 09:30hrs to 20:00hrs on Saturdays;
- 10:00hrs to 18:00hrs on Sundays.

#### Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 30. HOURS OF USE: ENTRANCE LEVEL CAFE

The café use on Levels 00 and 01 of the development hereby consented, and as shaded green on approved drawings 'Z01 - Rev PP - Zoning Plan GF' and 'Z02 - Rev PP - Zoning Plan 01', shall not be carried on outside of 07:00hrs to 22:00hrs on Mondays to Sundays.

# Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

#### 31. HOURS OF USE: COMMUNITY AUDITORIUM

The community auditorium use on Levels 00 and 01 of the development hereby consented, and as shaded orange on approved drawing approved drawings 'Z01 - Rev PP - Zoning Plan GF' and 'Z02 - Rev PP - Zoning Plan 01' shall not be carried on outside the hours of 07:00hrs to 22:00hrs on Mondays to Sundays.

#### Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National

Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 32. HOURS OF USE: COMMUNITY PAVILION AND GARDEN

The Community Garden Terrace and Community Pavilion on Level 04 of the development hereby consented, and as shaded purple on approved drawing 'Z03 - Rev PP - Zoning Plan Roof', shall:

- a) not be carried on outside of the following hours during summer (April 1st to September 30th):
  - 08:00hrs to 21:00hrs on Mondays to Wednesdays;
  - 08:00hrs to 22:00hrs on Thursdays and Fridays;
  - 10:00hrs to 22:00hrs on Saturdays;
  - 10:00hrs to 20:00hrs on Sundays.
- b) not be carried on outside of the following hours during winter (October 1st to March 31st):
  - 08.00hrs to 20.00hrs on Mondays to Fridays;
  - 10:00hrs to 20:00hrs on Saturdays;
  - 10:00hrs to 18:00hrs on Sundays.

# Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 33. HOURS OF USE: CAFÉ-BAR AND ASSOCIATED TERRACE

- a) The café-bar use, but not the associated terrace, on Level 06 of the development hereby consented, and as shaded blue on approved drawing 'Z03 Rev PP Zoning Roof Plan' shall not be carried on outside of:
  - 07:00hrs to 23:30hrs on Mondays to Wednesdays;
  - 07:00hrs to 00:00hrs on Thursdays and Fridays;
  - 08:00hrs to 00:00hrs on Saturdays;
  - 08:00hrs to 23:00hrs on Sundays.
- b) The terrace area associated with the café-bar use shall not be carried on outside of the following hours:
  - 07:00hrs to 22:00hrs on Mondays to Fridays;
  - 08:00hrs to 22:00hrs on Saturdays and Sundays.
- c) Of the opening hours stipulated in parts (a) and (b) of this condition, the café-bar use and the associated terrace shall be open to and available

for use by the general public:

- From no later than 18:30hrs on Mondays to Fridays;
- Throughout the full permitted opening period on Saturdays and Sundays.

# Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 34. HOURS OF USE: RESTAURANT, ANCILLARY TERRACE AND POOL WELLNESS FACILITY

- a) The restaurant use, but not the associated terrace area or pool wellness facility, on Level 06 of the development hereby consented, and as shaded green on approved drawing 'Z03 Rev PP Zoning Roof Plan' shall not be carried on outside of the following hours:
  - 07:00hrs to 23:30hrs on Mondays to Wednesdays;
  - 07:00hrs to 00:00hrs on Thursdays and Fridays;
  - 08:00hrs to 00:00hrs on Saturdays;
  - 08:00hrs to 23:00hrs on Sundays.
- b) Of the opening hours stipulated in part (a) of this condition, the restaurant use shall be open to and available for use by the general public (by booking or private hire):
  - From no later than 18:30hrs on Mondays to Fridays;
- Throughout the full permitted opening period on Saturdays and Sundays.
- c) The terrace area associated with the restaurant use shall not be carried on outside of the following hours:
  - 07:00hrs to 22:00hrs on Mondays to Fridays;
  - 08:00hrs to 22:00hrs on Saturdays and Sundays.
- d) The pool wellness facility shall be open exclusively to the office users between the following hours only:
  - 07:00hrs to 22:00hrs on Mondays to Fridays;
  - 08:00hrs to 22:00hrs on Saturdays and Sundays.

The pool wellness facility shall not be for use by members of the general public visiting the restaurant, café-bar, community pavilion and garden or otherwise.

# Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental

Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 35. HOURS OF USE: PRIVATE WELLBEING TERRACE EXCLUSIVE TO THE OFFICE TENANTS

The private wellbeing office tenant terrace (including all enclosed facilities, such as meeting rooms) on Level 05 and Level 06 of the development hereby consented, and as shaded yellow on approved drawing 'Z03 - Rev PP - Zoning Roof Plan', shall not be carried on outside of 07:00hrs to 22:00hrs on Mondays to Sundays.

#### Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 36. EXTERNAL NOISE LEVELS IN PRIVATE AND COMMUNAL EXTERNAL AMENITY AREAS

All private and communal external amenity areas shall be designed to attain 50dB(A) LAeq throughout the full period of the permitted hours of use/opening.

Background music in any external areas (including rooftop terraces) shall not be played other than in accordance with the limitations set out in the approved Noise Impact Assessment (Revision 4 - dated 28.05.2020 produced by Scotch Partners LLP). No music shall be played in any of the external terraces outside of the consented opening hours of the applicable terrace.

No external areas (including rooftop terraces) shall be used for live music/performances/events.

#### Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance or the local environment from noise creep due to plant and machinery, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 37. OPERATIONAL WASTE MANAGEMENT STRATEGY COMPLIANCE

The development shall not be carried out other than in accordance with the approved Operational Waste Management Plan (ref: 103354 - Version D2 - dated September 2020 - produced by Pell Frischmann)

#### Reason:

To ensure the operation of the development actively minimises waste production and maximises re-use and recycling, in accordance with the National Planning Policy Framework; Policy 5.17 (Waste Capacity) of the London Plan 2016; Policies D3 (Optimising Site Capacity Through the Design-Led Approach), SI7 (Reducing Waste and Supporting the Circular Economy) and SI 8 (Waste Capacity and Net Waste Self-sufficiency) of the Intend to Publish New London Plan, and; Policies 3.7 (Waste Reduction) and 3.8 (Waste Management) of the Southwark Plan 2007.

# 38. FIRE SAFETY STRATEGY COMPLIANCE

The development shall not be carried out other than in accordance with the approved document 'Fire Strategy - Version 04 - Revision 2D - dated 21.07.2020 - produced by Atelier Ten'.

#### Reason:

To minimise the risk to life and minimise building damage in the event of a fire, in accordance with: the National Planning Policy Framework 2019; Policy D12 (Fire Safety) of the Intend to Publish New London Plan, and; Policy 7.13 (Safety, Security and Resilience to Emergency) of the London Plan 2016.

# 39. FLOOD RESILIENCE AND MITIGATION

The development hereby approved shall be carried out in accordance with the flood resilience and mitigation measures set out in the approved Flood Management Plan '19207-SYM-XX-XX-RPT-C-0009 - Produced by GeoSmart Information - Dated 05.08.2020'.

### Reason:

To minimise the risk to life and minimise building damage in a flood event, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007, and; the Southwark Strategic Flood Risk Assessment 2017.

# 40. DRAINAGE STRATEGY COMPLIANCE

The development hereby approved shall be carried out in accordance with the approved Drainage Strategy (ref: 19207-SYM-XX-XX-RPT-C-0005 - Drainage Strategy Report (including SUDS Proforma) - Rev P3 - dated

28.05.2020 - produced by Symmetrys).

#### Reason:

To ensure the development is designed safely in reference to flood risk and sustainable urban drainage in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policy 3.9 (Water) of the Southwark Plan 2007.

#### 41. RESTRICTION: NO INSTATEMENT OF APPURTENANCES

No meter boxes, flues, vents or pipes [other than rainwater pipes] or other appurtenances not shown on the approved drawings shall be fixed or installed on the elevations of the buildings, unless otherwise approved by the Council.

#### Reason:

To ensure such works do not detract from the appearance of the buildings in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of The Core Strategy 2011, and; Saved Policies 3.12 (Quality in Design) and 3.13 (Urban Design) of The Southwark Plan 2007.

# 42. RESTRICTION: NO INSTATEMENT OF ROOF PLANT AND OTHER ROOF STRUCTURES

No roof plant, equipment or other structures, other than as shown on the drawings hereby approved or discharged under an 'approval of details' application pursuant to this permission, shall be placed on the roof or be permitted to project above the roofline of any part of the building as shown on elevational drawings or shall be permitted to extend outside of the roof plant enclosure hereby permitted.

# Reason:

In order to ensure that no additional plant is placed on the roof of the building in the interest of the appearance and design of the building and the visual amenity of the area, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of The Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity) and 3.13 (Urban Design) of the Southwark Plan 2007.

# 43. RESTRICTION: NO INSTATEMENT OF TELECOMMUNICATIONS EQUIPMENT

Notwithstanding the provisions of Parts 24 and 25 The Town & Country Planning [General Permitted Development] Order 1995 [as amended or re-

enacted] no external telecommunications equipment or structures shall be placed on the roof or any other part of a building hereby permitted, unless otherwise approved by the Council.

#### Reason:

In order to ensure that no telecommunications plant or equipment which might be detrimental to the design and appearance of the building and visual amenity of the area is installed on the roof of the building in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of The Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity) and 3.13 (Urban Design) of the Southwark Plan 2007.

# Permission is subject to the following Special Condition(s)

# 44. ARBORICULTURAL SCHEDULE OF SITE SUPERVISION AND MONITORING

No later than 28 days after the date of completion of the development hereby approved, the completed Schedule of Site Supervision and Monitoring of the arboricultural protection measures (as approved in the separate Tree Protection condition listed on this Decision Notice) shall be submitted for approval in writing by the Local Planning Authority.

This condition shall only be fully discharged on completion of the development, subject to satisfactory written evidence of compliance through contemporaneous supervision and monitoring of the tree protection throughout construction by the retained or pre-appointed tree specialist.

# Reason:

To avoid damage to the existing trees which represent an important visual amenity in the area, in accordance with: Chapters 8, 12, 15 and 16 of the National Planning Policy Framework 2019; Strategic Policies 11 (Open Spaces and Wildlife), 12 (Design and Conservation) and 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity), 3.12 (Quality in Design), 3.13 (Urban Design) and 3.28 (Biodiversity) of the Southwark Plan 2007.

# 45. WHOLE LIFE-CYCLE CARBON ASSESSMENT

Once the as-built design has been completed (upon commencement of RIBA Stage 6) and prior to the building being occupied (or handed over to a new owner, if applicable), the legal owner(s) of the development shall submit the post-construction Whole Life-Cycle Carbon (WLC) Assessment to the GLA.

The WLC shall be submitted to ZeroCarbonPlanning@london.gov.uk. The owner should use the post construction tab of the GLA's WLC assessment template and this should be completed accurately and in its entirety, in line with the criteria set out in the GLA's WLC Assessment Guidance.

The post-construction assessment should provide an update of the information submitted at planning submission stage (RIBA Stage 2/3), including the WLC carbon emission figures for all life-cycle modules based on the actual materials, products and systems used. The assessment should be submitted along with any supporting evidence as per the guidance and should be received three months post as-built design completion, unless otherwise agreed.

#### Reason:

To ensure whole life-cycle carbon is calculated and reduced and to demonstrate compliance with Policy SI 2 (Minimising Greenhouse Gas Emissions) of the London Plan.

# 46. ARCHAEOLOGICAL REPORTING

Within one year of the completion of the archaeological work on site, an assessment report detailing the proposals for the off-site analyses and post-excavation works, including publication of the site and preparation for deposition of the archive, shall be submitted to and approved in writing by the Local Planning Authority, and the works detailed in the assessment report shall not be carried out otherwise than in accordance with any such approval given. The assessment report shall provide evidence of the applicant's commitment to finance and resource these works to their completion.

#### Reason:

In order that the archaeological interest of the site is secured with regard to the details of the post-excavation works, publication and archiving to ensure the preservation of archaeological remains by record, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 12 (Design and Conservation) of the Core Strategy 2011, and; Saved Policy 3.19 (Archaeology) of the Southwark Plan 2007.

# 47. PILING OR OTHER FOUNDATIONAL DESIGNS USING PENETRATIVE METHODS

Other than the piling specifically proposed and hereby approved, any piling or any other foundation designs using penetrative methods shall not be permitted other than with the express written consent of the Local Planning Authority. Any such express written consent shall be be given only for those parts of the site where it has been demonstrated that there is no resultant

unacceptable risk to groundwater. Where soil contamination is present, any such application for piled or penetrative foundation designs shall be accompanied by a risk assessment carried out in accordance with the Environment Agency's guidance 'Piling into Contaminated Sites'. Piling activities will not be permitted on parts of a site where an unacceptable risk is posed to Controlled Waters.

The development shall thereafter be carried out in accordance with the approved details.

### Reason:

Due to the underlying groundwater risks attendant with piling or other penetrative methods of foundation design, and in order to protect workers, neighbours, other off-site receptors and future users of the development from potential risks arising from any such foundation works, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards), and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 48. NO INTO-GROUND INFILTRATION FROM SURFACE DRAINAGE SYSTEM

No drainage systems for the infiltration of surface water drainage into the ground shall be permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to Controlled Waters.

The development shall thereafter be carried out in accordance with the approved details.

#### Reason:

To protect against pollution of groundwater, owing to infiltrating water having the potential to cause remobilisation of contaminants present in shallow soil/made ground, in accordance with in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards), and; Saved Policy 3.2 (Protection of Amenity) of the Southwark Plan 2007.

# 49. PLANT NOISE

The Rated sound level from any plant, together with any associated ducting shall not exceed the Background sound level (LA90 15min) at the nearest noise sensitive premises. Furthermore, the Specific plant sound level shall be 10dB(A) or more below the background sound level in this location. For the purposes of this condition the Background, Rating and Specific Sound levels shall be calculated fully in accordance with the methodology of

#### BS4142:2014.

Prior to the plant being commissioned a validation test shall be carried out following completion of the development. The results shall be submitted to the LPA for approval in writing. The plant and equipment shall be installed and constructed in accordance with the approval given and shall be permanently maintained thereafter.

# Reason:

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance or the local environment from noise creep due to plant and machinery in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of The Core Strategy 2011, and; Saved Policy 3.2 (Protection of Amenity) of The Southwark Plan 2007.

Signed: Simon Bevan Director of Planning

LBS Registered Number: 20/AP/1537

Date of issue of this decision:

www.southwark.gov.uk

# Informative Notes to Applicant Relating to the Proposed Development

 INFORMATIVE FROM TRANSPORT FOR LONDON: GUIDANCE FOR PREPARING CONSTRUCTION LOGISTICS PLAN

When preparing the Construction Logistics Plan to discharge the applicable condition, the applicant is advised of to refer to TfL's official guidance, available from: http://content.tfl.gov.uk/construction-logistics-plan-guidance-for-developers.pdf.

 INFORMATIVE FROM METROPOLITAN POLICE (DESIGNING OUT CRIME) UNIT: PHYSICAL SECURITY REQUIREMENT OF SECURED BY DESIGN

For a complete explanation of certified products, the applicant is advised to refer to the Secured by Design guidance documents which are available from www.securedbydesign.com. The physical security requirement of Secured by Design is considered to be more consistent than that set out within Approved Document Q of the Building Regulations (England), with Secured by Design products not only having been tested to the relevant security standards but, cruciallym fully certificated by an independent third party accredited by UKAS (Notified Body). Accordingly, the applicant is strongly encouraged to specify fully certificated products. Policies relating to the design and layout of a new development, which aim to reduce crime and disorder, remain unaffected.

3. INFORMATIVE FROM LBS HIGHWAYS DEVELOPMENT MANAGEMENT: S.278 WORKS, SSDM AND ADOPTABILITY REQUIREMENTS

As set out in the Section 106 Agreement to which approval of 20/AP/1537 is subject, the developer must enter into a Section 278 agreement to complete works to the existing adopted highway in the vicinity of the site. To initiate discussions with the Highways Development Management Team, the developer should make contact via HighwaysDM@southwark.gov.uk. Alternatively, contact Hernan Castano, Highway Development Manager on 020 7525 4706 or Hernan.castano@southwark.gov.uk.

LBS Registered Number: 20/AP/1537

www.southwark.gov.uk

# Date of issue of this decision:

A licence under Section 177 of the Highways Act 1980 will be required in respect of the overhanging garden stair

The applicant is to note that surface water from private areas is not permitted to flow onto public highway in accordance with Section 163 of the Highways Act 1980. Detailed drawings should be submitted as part of the Section 278 application confirming this requirement.

Southwark Council's published adoptable standards as Highway Authority are contained in the Southwark Streetscape Design Manual (SSDM) accessible from www.southwark.gov.uk/ssdm. The SSDM regulating plan defines the various character area designations that apply around Southwark. These character definitions dictate the palette of materials for use in the public realm. The applicant should note that the application site is located with an area designated as 'Town Centre' where footway must be paved with granite natural stone paving slabs with 300mm wide granite kerbs.

Prior to works commencing on site (including any demolition) a joint condition survey should be arranged with Southwark's Highway Development Team to catalogue condition of streets and drainage gullies. Please contact Hernan Castano (Highway Development Manager) on 020 7525 4706 to arrange.

The Highway Authority requires works to all existing and any proposed new streets and spaces (given for adoption or not) to be designed and constructed to adoptable standards.

LBS Registered Number: 20/AP/1537

Date of issue of this decision:

www.southwark.gov.uk

# Important Notes Relating to the Council's Decision

# 1. Conditions

- If permission has been granted you will see that it may be subject to a number of planning conditions. They are an integral part of our decision on your application and are important because they describe how we require you to carry out the approved work or operate the premises. It is YOUR responsibility to comply fully with them. Please pay particular attention to those conditions which have to be met before work commences, such as obtaining approval for the siting and levels of buildings and the protection of trees on the site. If you do not comply with all the conditions in full this may invalidate the permission.
- Further information about how to comply with planning conditions can be found at:

https://www.planningportal.co.uk/info/200126/applications/60/consent\_types/12

Please note that there is a right of appeal against a planning condition.
 Further information can be found at:
 <a href="https://www.planningportal.co.uk/info/200207/appeals/108/types\_of\_appeal">https://www.planningportal.co.uk/info/200207/appeals/108/types\_of\_appeal</a>

# 2. Community Infrastructure Levy (CIL) Information

- If your development has been identified as being liable for CIL you need to
  email Form 1: CIL Additional Information, Form 2: Assumption of Liability and
  Form 6: Commencement Notice to cil.s106@southwark.gov.uk as soon as
  possible, so that you can be issued with a Liability Notice. This should be
  done at least a day before commencement of the approved development.
- Payment of the CIL charge is mandatory and the CIL Regulations comprises a range of enforcement powers and penalties for failure to following correct procedures to pay, including stop notices, surcharges, late payment interests and prison terms.
- To identify whether your development is CIL liable, and further details about CIL including eligibility and procedures for any CIL relief claims, please see the Government's CIL guidance:

https://www.gov.uk/guidance/community-infrastructure-levy

• All CIL Forms are available to download from Planning Portal:

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www.southwark.gov.uk

# Date of issue of this decision:

https://www.planningportal.co.uk/info/200136/policy\_and\_legislation/70/community\_infrastructure\_levy/5

 Completed forms and any CIL enquiries should be submitted to cil.s106@southwark.gov.uk

# 3. National Planning Policy Framework

 In dealing with this application we have implemented the requirements in the National Planning Policy Framework to work with the applicant/agent in a positive, proactive and creative way by offering a pre-application advice service; as appropriate updating applicants/agents of any issues that may arise in the processing of their application and where possible and if applicable suggesting solutions to secure a successful outcome. We have considered the application in light of our statutory policies in our development plan as set out in the officer's report.

# 4. Appeals to the Secretary of State

 If you are aggrieved by the decision of your local planning authority to grant it subject to conditions, then you can appeal to the Secretary of State under section 78 of the Town and Country Planning Act 1990.

Appeals can be made online at: <a href="https://www.gov.uk/planning-inspectorate">https://www.gov.uk/planning-inspectorate</a>.

If an enforcement notice is or has been served relating to the same or substantially the same land and development as in your application and if you want to appeal against your local planning authority's decision on your application, then you must do so within: **28 days** of the date of service of the enforcement notice, OR within **6 months** (12 weeks in the case of a householder or minor commercial appeal) of the date of this notice, whichever period expires earlier.

- The Secretary of State can allow a longer period for giving notice of an appeal, but he will not normally be prepared to use this power unless there are special circumstances which excuse the delay in giving notice of appeal.
- The Secretary of State need not consider an appeal if it seems to the Secretary of State that the local planning authority could not have granted planning permission for the proposed development or could not have granted it without the conditions they imposed, having regard to the statutory requirements, to the provisions of any development order and to any directions given under a development order.
- If you intend to submit an appeal that you would like examined by inquiry then you must notify the Local Planning Authority and Planning Inspectorate

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(<u>inquiryappeals@planninginspectorate.gov.uk</u>) at least 10 days before submitting the appeal.

 Further details are on GOV.UK (<a href="https://www.gov.uk/government/collections/casework-dealt-with-by-inquiries">https://www.gov.uk/government/collections/casework-dealt-with-by-inquiries</a>).

# 5. Purchase Notice

If either the local planning authority or the Secretary of State grants
permission subject to conditions, the owner may claim that the land can
neither be put to a reasonably beneficial use in its existing state nor made
capable of reasonably beneficial use by the carrying out of any development
which has been or would be permitted. In these circumstances the owner
may serve a purchase notice on the Council requiring the Council to
purchase the owner's interest in the land in accordance with Part VI of the
Town and Country Planning Act 1990

# 6. Provisions for the Benefit of the Disabled

- Applicants are reminded that account needs to be taken of the statutory requirements of the Disability Discrimination Act 1995 to provide access and facilities for disabled people where planning permission is granted for any development which provides:
  - i. Buildings or premises to which the public are to be admitted whether on payment or otherwise. [Part III of the Act].
  - ii. Premises in which people are employed to work as covered by the Health and Safety etc At Work Act 1974 and the Management of Health and Safety at Work Regulations as amended 1999. [Part II of the Act].
  - iii. Premises to be used as a university, university college or college, school or hall of a university, or intended as an institution under the terms of the Further and Higher Education Act 1992. [Part IV of the Act].
- Attention is also drawn to British Standard 8300:2001 Disability Access,
   Access for disabled people to schools buildings a management and design
   guide. Building Bulletin 91 (DfEE 99) and Approved Document M (Access to
   and use of buildings) of the Building Regulations 2000 or any such
   prescribed replacement.

# 7. Other Approvals Required Prior to the Implementation of this Permission.

 The granting of approval of a reserved matter or outstanding matter does not relieve developers of the necessity for complying with any Local Acts,

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regulations, building by-laws and general statutory provisions in force in the area, or allow them to modify or affect any personal or restrictive covenants, easements, etc., applying to or affecting either the land to which the permission relates or any other land or the rights of any persons or authorities (including the London Borough of Southwark) entitled to the benefits thereof or holding an interest in the property concerned in the development permitted or in any adjoining property. In this connection applicants are advised to consult the council's Highway Maintenance section [tel. 020-7525-2000] about any proposed works to, above or under any road, footway or forecourt.

# 8. Works Affecting the Public Highway

 You are advised to consult the council's Highway Maintenance section [tel. 020-7525-2000] about any proposed works to, above or under any road, footway or forecourt.

# 9. The Dulwich Estate Scheme of Management

 Development of sites within the area covered by the Scheme of Management may also require the permission of the Dulwich Estate. If your property is in the Dulwich area with a post code of SE19, 21, 22, 24 or 26 you are advised to consult the Estates Governors', The Old College, Gallery Road SE21 7AE [tel: 020-8299-1000].

# 10. Building Regulations.

 You are advised to consult Southwark Building Control at the earliest possible moment to ascertain whether your proposal will require consent under the Building Act 1984 [as amended], Building Regulations 2000 [as amended], the London Building Acts or other statutes. A Building Control officer will advise as to the submission of any necessary applications, [tel. call centre number 0845 600 1285].

# 11. The Party Wall Etc. Act 1996.

You are advised that you must notify all affected neighbours of work to an
existing wall or floor/ceiling shared with another property, a new building on a
boundary with neighbouring property or excavation near a neighbouring
building. An explanatory booklet aimed mainly at householders and small
businesses can be obtained from the Department for Communities and Local
Government [DCLG] Free Literature tel: 0870 1226 236 [quoting product
code 02BR00862].

# 12. Important

 This is a PLANNING PERMISSION only and does not operate so as to grant any lease, tenancy or right of occupation of or entry to the land to which it

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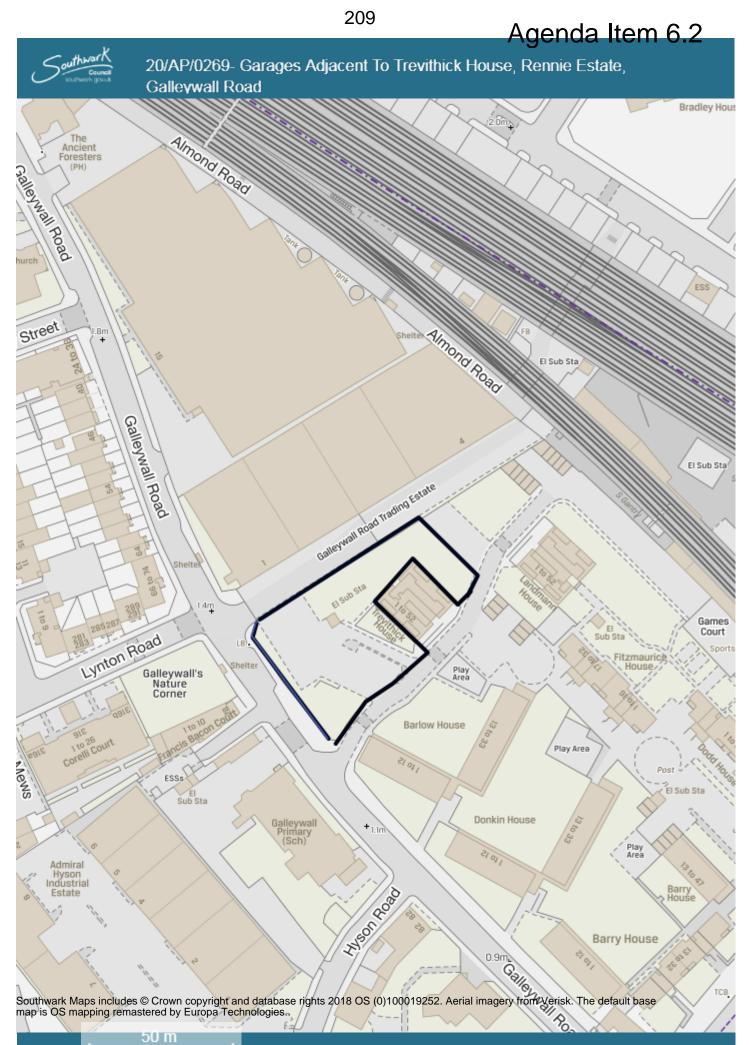
Date of issue of this decision:

refers.

Blackfriars Crown Court 1-15 Pocock Street London (ref 20/AP/1537)

Site address: Blackfriars Crown Court 1-15 Pocock Street London

Reference: 20/AP/1537



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<b>Item No.</b> 6.2	Classification: Open	<b>Date:</b> 21 Nove	mber 2020	Meeting Name: Planning Committee
Report title:	e: Development Management planning application: Application 20/AP/0269 for: FULL PLANNING PERMISSION			
	Address: GARAGES ADJACENT TO TREVITHICK HOUSE, RENNIE ESTATE, GALLEYWALL ROAD LONDON SOUTHWARK			
	Proposal: Construction of a twelve storey and a five storey affordable residential development of 49 new units (class C3), with associated parking, cycle parking, refuse stores, amenity and new landscaping to Rennie Estate.			
Ward(s) or groups affected:	South Bermondsey			
From:	Director of Planning			
<b>Application Start Date</b> 29/01/2020 <b>Application Expiry Date</b> 29/04/2020			n Expiry Date 29/04/2020	
Earliest Decision Date 02/03/2020				

#### RECOMMENDATIONS

- 1. That planning permission be granted subject to conditions, to unilateral undertaking and referral to the GLA for a Stage 2 report.
- 2. That if a unilateral undertaking is not completed by 31 March 2021, the director of planning be authorised to refuse planning permission, if appropriate, for the reason detailed in paragraph 98 of this report.

#### **BACKGROUND INFORMATION**

#### Site location and description

3. The site is located within the Rennie Estate, a Council owned estate located along the North Eastern side of Galleywall Road. The primary development site (though landscaping works are proposed across the estate) is to the South of Trevithick House and is host to 10 car parking spaces. The site was formerly occupied by a series of garages which have been demolished.





- 5. The site is located within:
  - Urban Density Zone
  - Old Kent Road Opportunity Area
  - Bermondsey Lake Archaeological Priority Zone
  - Air Quality Management Area
- 6. The post-war architecture of the site varies in scale, height, and massing, with two taller tower blocks giving way to shorter, longer blocks towards the Southern end of the estate. The existing blocks vary in height between 14 and 5 storeys in height. The estate also contains a substantial amount of green space, including play areas, and a number of trees.
- 7. The site has a Public Transport Accessibility Level of 3.

### The surrounding area

8. The surrounding area contains a diverse range of uses, typical of a central London location. The site is flanked to the North-West and South-East by industrial/commercial estates; the South-West by Galleywall Primary school, and; to the North-East by an active railway line. The wider surrounding area is largely defined by residential properties of low to medium density.

#### **Details of proposal**

- 9. The proposal is for the construction of a pair of residential blocks on the existing garage site to the South of Trevithick House. The blocks would be 12 storeys (henceforth Block A) and 5 (Block B) storeys in height.
- 10. The blocks would contain 49 new residential units (40 in Block A and 9 in Block B), all of which would be council homes. Four wheelchair accessible units would be provided within Block A. The housing mix of these units would be as follows:

Unit type	Total	Percentage of total
1b2p	20	41%
2b3p	7	14%
2b4p	10	20%
3p5p	2	4%
3b6p	8	16%
4b6p	2	4%
All units	49	100%

#### 11. Block A would contain:

- 68 cycle parking spaces
- 3 x 1100L communal recycling waste bins
- 5 x 1100L communal residual waste recycling bins

#### 12. Block B would contain:

- 16 cycle parking spaces
- 1 x 1100L communal recycling waste bins
- 2 x 1100L communal residual waste recycling bins
- 13. Two ground floor units would have dedicated cycle parking for two cycles each; separate storage for four visitor cycle parking spaces is also proposed. This brings the total number of cycle parking spaces to 92.
- 14. In the immediate area around the car park site, communal amenity space and children's play space for 0-4 year olds would be provided, with further landscaping enhancements to be provided around the Rennie Estate. Three parking spaces for blue badge holders are also proposed.

## **Planning history**

15. See Appendix 1 for any relevant planning history of the application site.

#### **KEY ISSUES FOR CONSIDERATION**

#### **Summary of main issues**

- 16. The main issues to be considered in respect of this application are:
  - Principle of the proposed development in terms of land use;
  - Environmental impact assessment;
  - Tenure mix, affordable housing and viability;
  - Dwelling mix including wheelchair housing;
  - Density;
  - Quality of residential accommodation;
  - Design, layout, heritage assets and impact on Borough and London views;
  - Landscaping and trees;
  - Outdoor amenity space, children's playspace and public open space;
  - Impact of proposed development on amenity of adjoining occupiers and surrounding area;
  - Transport and highways;
  - Noise and vibration;
  - Energy and sustainability;
  - Ecology and biodiversity;
  - Air quality;
  - Water resources and flood risk;
  - Archaeology:
  - Wind microclimate;
  - Socio-economic impacts;
  - Planning obligations (s106 undertaking or agreement);
  - Community involvement and engagement;
- 17. These matters are discussed in detail in the 'Assessment' section of this report.

#### Legal context

- 18. Section 38(6) of the Planning and Compulsory Purchase Act (2004) requires planning applications to be determined in accordance with the development plan, unless material considerations indicate otherwise. In this instance the development plan comprises the London Plan 2016, the Core Strategy 2011, and the Saved Southwark Plan 2007.
- 19. There are also specific statutory duties in respect of the Public Sector Equalities Duty which are highlighted in the relevant sections below and in the overall assessment at the end of the report.

## **Planning policy**

#### National Planning Policy Framework 2019

- 20. 2. Achieving sustainable development
  - 5. Delivering a sufficient supply of homes
  - 6. Building a strong, competitive economy
  - 8. Promoting healthy and safe communities
  - 9. Promoting sustainable transport
  - 11. Making effective use of land
  - 12. Achieving well-designed places
  - 14. Meeting the challenge of climate change, flooding and coastal change
  - 15. Conserving and enhancing the natural environment
  - 16. Conserving and enhancing the historic environment

#### The London Plan 2016

#### 21. Policy 2.9 Inner London

Policy 2.13 Opportunity Areas and Intensification Areas

Policy 2.18 Green Infrastructure: the multi-functional network of green and open spaces

Policy 3.1 Ensuring Equal Chances for All

Policy 3.2 Improving health and addressing health inequalities

Policy 3.3 Increasing housing supply

Policy 3.4 Optimising housing potential

Policy 3.5 Quality and design of housing developments

Policy 3.6 Children and young people's play and informal recreation facilities

Policy 3.8 Housing choice

Policy 3.9 Mixed and balanced communities

Policy 3.10 Definition of affordable housing

Policy 3.11 Affordable housing targets

Policy 5.1 Climate change mitigation

Policy 5.2 Minimising carbon dioxide emissions

Policy 5.3 Sustainable design and construction

Policy 5.7 Renewable energy

Policy 5.8 Innovative energy technologies

Policy 5.9 Overheating and cooling

Policy 5.10 Urban greening

Policy 5.11 Green roofs and development site environs

Policy 5.12 Flood risk management

Policy 5.13 Sustainable drainage

Policy 5.16 Waste net self-sufficiency

Policy 5.17 Waste capacity

Policy 5.18 Construction, excavation and demolition waste

Policy 6.2 Providing public transport capacity and safeguarding land for transport

Policy 6.3 Assessing effects of development on transport capacity

Policy 6.9 Cycling

Policy 6.10 Walking

Policy 6.13 Parking

Policy 7.1 Lifetime neighbourhoods

Policy 7.2 An inclusive environment

Policy 7.3 Designing out crime

Policy 7.4 Local character

Policy 7.5 Public realm

Policy 7.6 Architecture

Policy 7.7 Location and design of tall and large buildings

Policy 7.8 Heritage assets and archaeology

Policy 7.11 London view management framework

Policy 7.12 Implementing the London view management framework

Policy 7.14 Improving air quality

Policy 7.15 Reducing and managing noise, improving and enhancing the

acoustic environment and promoting appropriate soundscapes

Policy 7.18 Protecting open space and addressing deficiency

Policy 7.19 Biodiversity and access to nature

Policy 7.21 Trees and woodlands

Policy 8.2 Planning obligations

Policy 8.3 Community infrastructure levy

#### Core Strategy 2011

#### 22. Strategic Policy 1 – Sustainable development

Strategic Policy 2 – Sustainable transport

Strategic Policy 4 – Places for learning, enjoyment and healthy lifestyles

Strategic Policy 5 – Providing new homes

Strategic Policy 6 – Homes for people on different incomes

Strategic Policy 7 – Family homes

Strategic Policy 11 – Open spaces and wildlife

Strategic Policy 12 – Design and conservation

Strategic Policy 13 – High environmental standards

#### The Southwark Plan 2007 – Saved Policies

#### 23. Policy 2.5 – Planning Obligations

Policy 3.1 - Environmental Effects

Policy 3.2 – Protection Of Amenity

Policy 3.3 – Sustainability Assessment

Policy 3.4 – Energy Efficiency

Policy 3.6 – Air Quality

Policy 3.7 – Waste Reduction

Policy 3.8 – Waste Management

Policy 3.11 - Efficient Use Of Land

Policy 3.12 – Quality In Design

Policy 3.13 - Urban Design

Policy 3.14 – Designing Out Crime

Policy 3.18 - Setting Of Listed Buildings, Conservation Areas And World

Heritage Sites

Policy 3.19 – Archaeology

Policy 3. 20 – Tall Buildings

Policy 3.28 – Biodiversity

Policy 4.2 - Quality Of Residential Accommodation

Policy 4.3 - Mix Of Dwellings

Policy 4.4 - Affordable Housing

Policy 4.5 - Wheelchair Affordable Housing

Policy 5.1 - Locating Developments

Policy 5.2 - Transport Impacts

Policy 5.3 – Walking And Cycling

Policy 5.7 – Parking Standards For Disabled People And The Mobility Impaired

Supplementary Planning Documents and Guidance

#### 24. Draft Old Kent Road Area Action Plan 2017

2015 Technical Update to the Residential Design Standards (2011)
Section 106 Planning Obligations and Community Infrastructure Levy (CIL)
SPD 2015

Mayor of London Housing SPG 2016

#### **Emerging planning policy**

#### 25. Draft New London Plan

The draft New London Plan was published on 30 November 2017 and the first and only stage of consultation closed on 2nd March 2018. Following an Examination in Public, the Mayor then issued the Intend to Publish London Plan, which was published in December 2019.

The Secretary of State responded to the Mayor in March 2020 where he expressed concerns about the Plan and has used his powers to direct changes to the London Plan. The London Plan cannot be adopted until these changes have been made.

The draft New London Plan is at an advanced stage. Policies contained in the Intend to Publish (ItP) London Plan published in December 2019 that are not subject to a direction by the Secretary of State carry significant weight. Paragraph 48 of the NPPF states that decision makers may give weight to relevant policies in emerging plans according to the stage of preparation of the emerging plan, the extent to which there are unresolved objections to the policy and the degree of consistency with the Framework.

#### 26. New Southwark Plan

For the last 5 years the council has been preparing the New Southwark Plan (NSP) which will replace the saved policies of the 2007 Southwark Plan and the 2011 Core Strategy. The council concluded consultation on the Proposed Submission version (Regulation 19) on 27 February 2018. The New Southwark Plan Proposed Submission Version: Amended Policies January 2019 consultation closed in May 2019. These two documents comprise the Proposed Submission Version of the New Southwark Plan.

These documents and the New Southwark Plan Submission Version (Proposed Modifications for Examination) were submitted to the Secretary of

State in January 2020 for Local Plan Examination. The New Southwark Plan Submission Version (Proposed Modifications for Examination) is the council's current expression of the New Southwark Plan and responds to consultation on the NSP Proposed Submission Version.

In April 2020 the Planning Inspectorate provided their initial comments to the New Southwark Plan Submission Version. It was recommended that a further round of consultation take place in order to support the soundness of the Plan. Consultation is due to take place on this version of the NSP between June and August 2020. The final updated version of the plan will then be considered at the Examination in Public (EiP).

It is anticipated that the plan will be adopted in late 2020 following the EiP. As the NSP is not yet adopted policy, it can only be attributed limited weight. Nevertheless paragraph 48 of the NPPF states that decision makers may give weight to relevant policies in emerging plans according to the stage of preparation of the emerging plan, the extent to which there are unresolved objections to the policy and the degree of consistency with the Framework.

#### Consultation responses from members of the public

- 27. Five comments have been received in relation to this application from members of the public, four objections and one neutral comment. The following relevant planning matters were raised:
  - Nearby industrial use (it is recognised that the existing estate is in similar proximity to the nearby industrial estate as the proposed blocks. The new units are not deemed to conflict with this use any more than existing units)
  - Noise impact from the industrial estate to the new units
  - Heiaht
  - Daylight/sunlight
  - Noise
  - Impact on local bus network
  - Privacy
  - Community involvement

#### **ASSESSMENT**

## Principle of the proposed development in terms of land use

28. There are no protections around the existing car parking spaces in terms of planning policy, and the proposed residential use would be in keeping with that of the wider Rennie Estate. Therefore, notwithstanding further considerations set out in detail below, the provision of new housing on the site would be acceptable in principle.

## Tenure mix, affordable housing and viability

29. The proposal would provide 49 100% council homes, which would present a significant contribution towards the council's affordable housing targets, and towards meeting the needs of the boroughs residents. As such, this aspect of

the scheme is welcomed and acceptable.

#### Dwelling mix including wheelchair housing

- 30. As per the table under Details of Proposal, the tenure mix would equate to 41% 1b2p units. While this would be marginally above the 40% limit under Strategic Policy 7 [Family Homes] of the Core Strategy 2011, this difference in marginal, and would be acceptable on balance.
- 31. Furthermore, the scheme would provide 24% family sized housing (3+ beds) and would include 2 x 4-bed units, which would exceed the 20% requirement within the urban zone, and is a welcome aspect of the scheme.
- 32. Finally, four units would be wheelchair accessible, comprised of 16 habitable rooms. This would equate to 10.2% on a habitable rooms basis, which would be an acceptable level of provision in this regard.
- 33. In summary, the proposal would provide good levels of family housing and wheelchair accessible housing, and is acceptable in terms of housing mix.

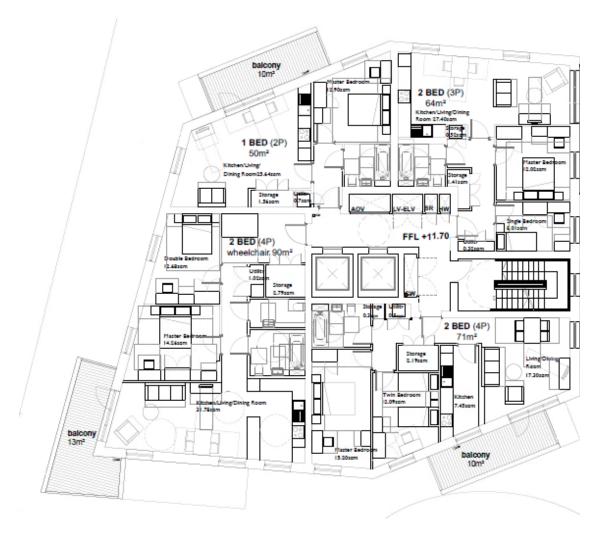
### **Density**

- 34. The proposed blocks would be comprised of a total of 156 habitable rooms. Combined with the 104 habitable rooms of the existing Trevithick House block, this would result in a total of 260 habitable rooms within the development site. This would in turn equate to 795 habitable rooms per hectare on site.
- 35. This figure would exceed the 700 habitable rooms per hectare limit of the urban zone under Strategic Policy 5 [Providing New Homes] of the Core Strategy. However, this policy also states:
  - Within the opportunities areas and action area cores the maximum densities set out above may be exceeded when developments are of an exemplary standard of design.
- 36. Given the site is located within the Old Kent Road Opportunity Area, and is of an exemplary standard of design (see full design section below); it is considered the exceedance of the density range of the urban zone would be acceptable in line with Strategic Policy 5.

## **Quality of residential accommodation**

37. The proposed dwellings would be spacious, often exceeding the space standards of the Residential Design Standards SPD. These dwellings would all be dual aspect, offering excellent access to natural light, and cross ventilation. Each unit would benefit from a minimum of 10sqm of private outdoor amenity space in the form of balconies, or gardens in the case of the ground floor units. Therefore, the proposed quality of accommodation would be of an excellent standard.

## 38. Example floor plan: Block A – Third floor





#### 39. Example floor plan: Block B – Third Floor

- 40. It is noted that the applicant's noise impact assessment demonstrates that the noise from the adjacent industrial estate at night shows the level of commercial noise is +6.7dB above background. British Standard BS8233 states "Where development is considered necessary or desirable, despite external noise levels above WHO guidelines, the internal target levels may be relaxed by up to 5 dB and reasonable internal conditions still achieved". Therefore, there is a minor risk of internal noise levels exceeding the +5dB standard, by 1.7dB. The proposed solutions to this are a combination of alternative ventilation (specifically MVHR [Mechanical Ventilation with Heat Recovery] units within each flat) and keeping windows shut at night. It is considered the properties most likely to be affected are those with North facing elevations, closest to the industrial estate. Given these properties have North facing windows, solar gain and overheating are less likely to present issues for occupiers to this side, and keeping windows shut at night offers a reasonable solution to this issue. Similarly, noise from the industrial estate is likely to be lower at night when most businesses are typically closed. Thus, the minor exceedance of internal noise levels when some windows are left open is not considered to present a significant risk to the overall quality of accommodation. A condition is recommended requiring each unit to achieve reasonable internal noise levels to preserve the amenity of occupiers.
- 41. In summary, the proposed quality of accommodation would be excellent, and is a positive aspect of the scheme.

# Design, layout, heritage assets and impact on borough and London views

- 42. The 12-storey main block A would approximately match the height of the existing tower blocks to provide a third tower on the estate (see comparative diagram below). The block will have a more complex 'faceted' shape as compared to the square existing towers, and will have, instead of the panel system of the towers, brick facades. There will be a pronounced shoulder line at the seventh floor. This visual trick will reduce the apparent scale of the building as viewed from the immediate street and will enable it to relate better to other street buildings, in particular Galleywall School immediately opposite.
- 43. Height comparison of proposed blocks with existing tower block



44. Block B is adjacent to the main block A and again fronts onto Galleywall Street. It is much smaller at five storeys and also more slender with only two units per floor (as compared to four of the main building). Its height is akin to the school building just opposite and other medium height buildings in the vicinity. As with the larger block it has a more complex faceted footprint and outline.

- 45. The basic layout, of a third estate tower and a low 'townscape' block responding to the scale of lower buildings in the area, is appropriate. The two block approach' also allows for a useful route between the blocks which will ensure greater connectivity for the estate in general. The layout will also allow the creation of a sequence of open spaces of different functions between the new complex and existing blocks. This will be an attractive visual amenity in itself and also a community benefit.
- 46. Block A would exceed 30m in height, and would therefore be classified as a tall building which must be assessed against Saved Policy 3.20 of the Southwark Plan. This states that any building over 30 metres tall should ensure that it makes a positive contribution to the landscape, is located at a point of landmark significance, is of the highest architectural standard, relates well to its surroundings, particularly at street level, and contributes positively to the London skyline as a whole consolidating a cluster within that skyline or providing key focus within views.
- 47. The proposed 'tall' building element meets the requirements of the above policy. It would be in keeping with its current context of taller residential buildings, would offer a new public landscaped areas as further improvements to the public realm within the wider estate area. It is at a point of minor landmark significance at a junction where the character of the area changes from low industrial buildings to the school and to the buildings of the estate itself. The use of well considered and detailed brick facades with strong sculptural elements in the form of brick faced projecting balconies alternating with recessed balconies, and its picturesque faceted form will again make it and its adjacent lower block stand out from other estate buildings as local landmark at the entrance to the estate. This is acceptable as regards the requirements of the tall buildings policy.
- 48. In summary, the proposal would present two modern, attractive pieces that respond positively to each other, as well as the surrounding estate and wider townscape.

## 49. Proposed CGI view from Lynton Road



#### 50. Proposed CGI from Galleywall



## Landscaping and trees

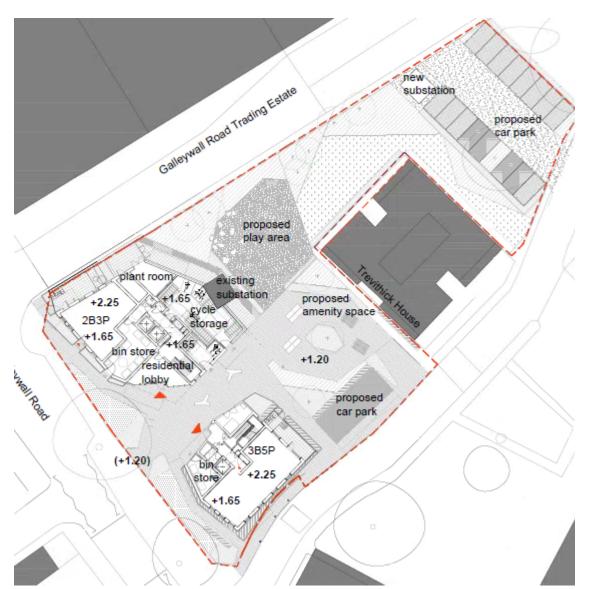
- 51. The submission included an arboricultural assessment which has been reviewed by the council's Urban Forester. The proposal would see the loss of one category C tree on site. Given the size of the wider site this could be easily replanted as part of the wider landscaping plan.
- 52. While some details of the proposed landscaping have been included, these remain at an early stage and information is relatively limited. A condition is recommended requiring details of hard and soft landscaping across the site to include the provision of a replacement tree at a minimum, through further planting is encouraged. Subject to this the proposal is acceptable in this regard.
- 53. The GLA stage one report has requested details of the urban greening factor of the site in respect of the emerging London Plan Policy G5. The scheme would achieve an urban greening factor of 4.08 which would be within policy G5s requirement of predominantly residential schemes achieving a minimum factor of 4.

# Outdoor amenity space, children's play space and public open space

54. Based on the population yield calculator provided by the GLA, the proposal would have an estimated child population of 46.5, with the following breakdown:

0-4 year olds: 19.3 5-11 year olds: 15.3 12-15 year olds: 7.8 16-17 year olds: 4.1

- 55. 195.3sqm of dedicated 0-4 year olds playspace would be created in the immediate vicinity of the site. An existing playground (approximately 100m from the new homes) on site would be expanded by 150sqm to accommodate 5-11 year olds playspace. This would meet the 10sqm per child playspace requirements as set out in the S106 and CIL SPD.
- 56. A further 280sqm of communal amenity space is proposed in the area between the new blocks and the existing Trevithick House block. This would be well in excess of the 50sqm of communal amenity space required by the Residential Design Standards SPD, providing additional amenity space for 12-17 year olds, as well as existing estate residents which is a welcome addition of the scheme.
- 57. In summary, the scheme would offer an excellent provision of communal amenity space and playspace for new and existing residents of all ages.



#### Site plan indicating playspace and amenity areas

Impact of proposed development on amenity of adjoining occupiers and surrounding area

## 58. **Daylight/sunlight**

The applicant has submitted a daylight/sunlight assessment as part of this application, which has assessed the impact of the proposed blocks on surrounding properties in terms of daylight/sunlight access. Findings vary depending on the properties assessed and are set out below.

#### 59. Trevithick House

156 habitable room windows on this property were assessed. All site facing kitchen windows were found to be compliant with Building Research

Establishment (BRE) guidelines. 10 primary living room windows (i.e. not including the smaller pieces of glazing which open onto the balcony) would not meet BRE guidelines on daylight reduction (i.e. a proportional reduction of 20% or more). These 10 living room windows would see proportional Vertical Sky Component reductions of between 20.05% and 39.81%. However, each of these 10 would maintain VSCs above 20%, which is good in an urban context, and would be acceptable on balance. Furthermore, all of these living rooms would meet the No Sky Line tests, ensuring adequate daylight within these rooms.

- 60. Of the 52 bedroom windows assessed, 31 would not meet the VSC guidance. However, these 31 are set beneath balconies, which BRE guidance allows to be removed for subsequent testing. When the 'without balconies' testing is carried out, this reduces the number which would fail to meet BRE guidance to 23. Of these 23, 17 would retain overall VSCs of above 20%, which as noted above is good within an urban context, and the remaining 6 would retain VSCs of over 17%, which is reasonable in an urban context. As in the case of the living areas, all 52 bedrooms would also fully comply with NSL guidance. Therefore, the impact to these rooms is considered to be to an acceptable level.
- 61. All kitchens assessed within Trevithick House would comply with both VSC and NSL guidelines.
- 62. In terms of impacts on sunlight, 91 rooms within Trevithick House have windows oriented 90 degrees due South of the site. Of these, 20 would see reductions in sunlight beyond BRE guidance. However, these 20 sit underneath balconies, and subject to further testing without these balconies, would experience impacts within the acceptable levels of BRE guidance.
- 63. In summary, while there would be a modest impact on some habitable rooms with Trevithick House, this would be to an acceptable level on balance.

#### 64. Barlow House

134 windows at Barlow House were assessed as part of the daylight/sunlight assessment, and where reductions would be seen at these properties, these reductions would be in line with BRE guidance, in terms of both daylight and sunlight.

#### 65. Francis Bacon Court

Testing has found the majority of windows at this property would meet BRE guidelines in terms of daylight and sunlight. 3 secondary windows would not meet BRE guidance, though the rooms these windows serve are already served by at least 3 other windows which retain good VSC and meet guidelines in terms of reductions, therefore, these impacts are negligible. Overall, there is not considered to be a significant impact to these properties.

#### 66. <u>66-74 Galleywall Road</u>

Testing has determined all windows at these properties would meet the BRE guidelines in terms of daylight and sunlight impacts, and as such there is not considered to be any significant impact to these units.

#### 67. Galleywall School Caretaker's House

Council tax records indicate this property to be in use as a residential property, though the internal layout is not known. Testing indicated 2 windows would receive VSC reductions over 20%, between 32.65-35.21%. However, each of these windows would continue to receive overall VSC results of over 20%, which would be good in an urban context. Thus, the impact to this property would be to an acceptable degree on balance.

#### 68. Galleywall Primary School

Though not a residential property, the use of the school as an educational establishment would necessitate reasonable access to natural light for staff and pupils. As such, the school has also been assessed as part of the wider daylight/sunlight assessment.

69. Of the windows assessed within the school, only 3 would see VSC results marginally above BRE guidance (between 20.77% and 22.70%), and these serve rooms which are served by multiple other windows which continue to receive very good levels of VSC, typically over 20%. As such, the overall impact to the school is negligible and acceptable.

#### Overshadowing

70. Shadow path testing conducted as part of the daylight/sunlight assessment has determined that the vast majority of gardens and amenity areas in the locality would be unaffected by the proposed development. The sole impact would be an amenity area of Trevithick House, which would see a maximum reduction of sunlight of 1.6%, which would be negligible and well within BRE guidelines. As such, the proposal is not considered to present a significant risk in terms of overshadowing to nearby properties.

## **Privacy**

- 71. The closest direct views from the proposed blocks would be from Block A towards Trevithick House; this is only a concern from secondary, North-East facing windows from kitchen/dining/living areas. Given the separation distance between these windows and Trevithick House are approximately 17m, the applicant has proposed obscured glazing a solution to privacy issues which is an acceptable measure.
- 72. Notwithstanding the resolved issue above, the blocks would otherwise maintain separation distances in excess of 25m from other nearby sensitive residential properties, thus any further risk in terms of privacy and overlooking

would be minimal and to an acceptable degree.

#### Loss of outlook

- 73. Block A would sit at an oblique angle to the units within Trevithick House facing the site, and thus would not have a significant impact on outlook to these units. Similarly, while Block B would sit more directly in front of these units, as the separation distance would be in excess of 25m, the impact on outlook as a result would be minor and to an acceptable degree.
- 74. Units with Barlow House to the North-East of the site will see a modest impact on outlook, primarily from Block A given its comparative scale. Though, given the separation distance would be over 50m, this impact would be moderate, and should be balanced against the benefits of the number of new homes being provided, and the improvements to the estate which residents of Barlow House would benefit from. Thus, on balance the impact on outlook would be acceptable.

#### Sense of enclosure

75. Each block would be of a comparable scale to similar blocks within the estate; with Block A of a similar profile to other towers, and Block B being of comparable scale to elements such as Barlow House. As noted above, the blocks maintain reasonable separation distances from existing units. Thus, the proposal is not considered to create a significant sense of enclosure for surrounding properties.

#### **Noise**

76. The creation of the new external balconies and amenity areas are not considered to generate a significant additional amount of noise which would impact on nearby occupiers, due to the distance of the proposed block from nearby properties, and the use being akin to the existing residential towers within the estate.

## **Energy and sustainability**

- 77. The energy assessment included as part of this application details the range of energy saving measures incorporated into the scheme through the energy hierarchy (Be Lean, Be Clean, Be Green), which result in a 62% carbon emission saving over Part L of Building Regulations.
- 78. The scheme has included a range of measures including high performance building fabric, high performance lighting (part of Be Lean), and most crucially air source heat pumps (as part of Be Clean, and Be Green) which provide the majority of the carbon savings (57% of the total).
- 79. Other measures have been reviewed and deemed in effective or unsuitable on site, including ground source heat pumps (expensive, and potentially

negative impacts on nearby green spaces), bio-fuel combined heat and power (maintenance intensive, and require significant plant rooms), and photo voltaic panels (the impact of PV panels on site would be negligible given the limited roof space and the cost of installing and maintaining these for limited benefit is recognised; and revised carbon factors published by the GLA).

80. It is considered the scheme has assessed a broad swathe of options and where possible implemented measures to achieve a good reduction in carbon emissions. However, the scheme would not achieve a 100% reduction in emissions, and the remaining reductions would be compensated for via an offset payment as part of the S106 agreement. This offset figure would be set at £34,648. Subject to this, the proposal would be acceptable in terms of energy and sustainability.

## **Ecology and biodiversity**

81. The proposal has incorporated a number of features to improve biodiversity around the site as part of the landscaping enhancements to the estate. These measures including planting for pollinating insects, and wildflower meadows. Further improvements shall be secured by condition including bird and bat boxes. Overall, the proposal offers a good opportunity to enhance the ecological value and biodiversity of the estate.

#### Water resources and flood risk

82. The applicant has supplied a flood risk assessment as part of this proposal which has been reviewed by the councils flood risk engineer. Following discussions between the applicant and the councils Flood Risk Engineer, and the Stage 1 report of the GLA, an updated flood risk assessment and drainage strategy have been submitted. The council's Flood Risk Engineer is satisfied with the updated FRA and drainage details subject to the inclusion of a condition requiring submission of details of a Sustainable Urban Drainage System (SUDS), and the inclusion in the legal agreement of a contribution totalling £7,085 towards off-set drainage, which has been agreed by the applicant.

## **Transport and highways**

#### 83. Cycle parking

88 cycle parking spaces have been proposed as part of this development, with a further 4 visitor spaces, bringing the total to 92. The breakdown of these spaces and their location is given under the details of the proposal above.

84. It is noted that the cycle parking for block B would be contained within block A. This is due to the spatial constraints of the site, which would result in a loss of habitable room size within block B were the cycle parking to be relocated. Given the short distance between the blocks this would be acceptable on balance.

#### 85. Car parking

The proposal would require 8 car parking spaces within the estate to be relocated (also within the estate). Given these spaces are existing (and permit dependent), their relocation is not considered to be resulting in the creation of new car parking spaces and is acceptable in this regard.

- 86. Two parking bays for blue badge holders are proposed, as well as the relocation of another blue badge parking bay, equating to 4% coverage of the proposed units. Given the site constraints and reasonable access to public transport, this provision is considered acceptable.
- 87. The loss of the existing garages is not considered to present a significant risk to the local road network, given their relatively low number and that typically garages are often used as storage units rather than as dedicated car parking spaces.
- 88. A condition requiring the provision of a minimum of two electric vehicle charging points in the car parking area is recommending. Subject to this and the considerations above the proposal is acceptable in this regard.

#### Servicing and deliveries

- 89. It is recognised that existing deliveries of the estate take place on estate roads, and that this would remain in place for the proposed units. Deliveries are controlled within an allotted 20 minute drop off time under existing arrangements.
- 90. Based on TRICS (Trip Rate Information Computer System) analysis it is expected that the 49 dwellings will create four servicing arrivals and four departures per day, which is infrequent. The internal estate roads provide adequate provision for the infrequent servicing which will likely fall into existing demand, primarily in the form of supermarket deliveries, as well as online retailers. As such, the proposed development is not deemed to present a significant risk to the local transport network based on this infrequent delivery arrangement.
- 91. In terms of waste management, each block has been designed to accommodate a waste storage area, in consultation with the council's Highways and Waste Management divisions. In order to allow for safe collection the removal of one parking bay to facilitate the installation of the dropped kerb has been proposed, and is considered an acceptable solution.
- 92. It is noted under the GLA's stage one report they have recommended the conversion of 3 parking bays on Galleywall road into a loading bay. This approach will not be adopted as refuse servicing would be adequately provided under the existing arrangements without the loss of these parking spaces exacerbating the already high levels of parking stress on Galleywall road, particularly at night where stress is at 97% based on the transport

- assessment conducted as part of this application.
- 93. In summary, the proposal is considered to have appropriately addressed the delivery and servicing needs of the new units, and these are not deemed to present a risk to the local transport or highways networks.

## **Archaeology**

- 94. The applicants have submitted a desk based assessment (DBA) with this application by Compass Archaeology and dated May 2019, but they have not submitted an evaluation report, required by Saved Policy 3.19 of the Southwark Plan (2007).
- 95. The DBA concluded that the site has 'a high potential for prehistoric environmental remains... and a low to moderate potential for encountering cultural finds and features of this period'. The proposed development buildings do not contain basements; as stated in the DBA: 'Although the details of the foundation design are currently unknown, it is anticipated they will require a substantial foundation with deep piling undertaken given the number of storeys and the underlying geological deposits.'
- 96. Based on the available evidence, a series of conditions are recommended to allow for the development to progress, while maintaining protections for any archaeological findings on site, including a further archaeological assessment, and foundation design details. Subject to these conditions, the proposal would be acceptable in this regard.

## Planning obligations (S.106 undertaking or agreement)

97.	Planning obligation	Mitigation	Applicant's position	
	Local Economy and Workspace			
Local economy: Construction phase jobs/ contributions		Place a minimum of 10 Unemployed Borough Residents into Sustained Construction Industry Employment	Agreed	
		Train a minimum of 10 Borough residents using Short Courses;		
		Provide a minimum of 2 new Construction Industry Apprenticeships or NVQ Starts;		
		Ensure that their contractors and sub		

	contractors shall work with the Construction Workplace Co-ordinator and with local employment and skills agencies approved by the council to recruit Borough residents into Construction Industry Apprenticeships; and  Produce the Construction Industry Employment and Training Report.	
Housing, Viability a		
Affordable (social rent and intermediate) housing Provision	49 x Social Rent units	Agreed
Wheelchair housing provision	4 x wheelchair units	Agreed
Transport and High	iways	
Highway works	Construction of a build out on Galleywall Road with dropped kerb access for refuse bins.	Agreed
	Installation of a dropped kerb on Rennie Estate Access Road for refuse bin access.	
	• Repavement of the footway fronting the development on Galleywall Road including new kerbing (precast concrete paving slabs with 150mm wide granite kerbs).	
Energy, Sustainabi	lity and the Environment	
Carbon off-set fund	£34,648	Agreed
Future proofing connection to District Heating	Submission of a District Heating Strategy	Agreed
Off-set drainage	£7,085	Agreed

Administration fee	Payment to cover the costs of monitoring these necessary planning	Agreed
	obligations calculated as 2% of total sum.	
	odin.	

98. If in the event that a unilateral undertaking has not been agreed by 31 March 2021 then the director of the planning be instructed to refuse planning permission for the following reason:

In the absence of a signed legal agreement, the proposal would fail to provide suitable mitigation in terms of planning gain, contrary to saved policies 2.5 (Planning Obligations) 3, SP14 (Implementation and Delivery) of the LB Southwark Core Strategy 2011, and 8.2 (Planning Obligations) of the London Plan 2016, and the LB Southwark Section 106 Planning Obligations/CIL SPD 2015.

### Mayoral and borough community infrastructure levy (CIL)

99. Based on the floor areas provided in the agent's CIL Form dated 21-Jan-20, the gross amount of CIL is approximately £1,487,031.23 consisting £279,844.29 of Mayoral CIL and £1,207,186.94of Borough CIL. It should be noted that this is an estimate, and the floor areas will be checked when related CIL Assumption of Liability Form is submitted after planning approval has been obtained.

In addition, there is potential for the council to claim full CIL social housing relief for this 100% affordable housing proposal, as the landowner and developer. All CIL relief claim must be submitted by the project manager prior the commencement of development.

## Community involvement and engagement

100. The Developer's Charter included as part of this application submission outlines the positive steps taken by the applicant in engaging the local community. This includes details of meetings with Tenants and Residents Associations (T&RAs), local ward members, and open public events to explain and understand resident's concerns around issues including design and daylight/sunlight impacts. It is considered that the applicant has actively engaged with the local community and adopted their comments and concerns into the final proposal, which is welcomed.

# Consultation responses, and how the application addresses the concerns raised

## Community impact and equalities assessment

- 101. The council must not act in a way which is incompatible with rights contained within the European Convention of Human Rights
- 102. The council has given due regard to the above needs and rights where relevant or engaged throughout the course of determining this application.
- 103. The Public Sector Equality Duty (PSED) contained in Section 149 (1) of the Equality Act 2010 imposes a duty on public authorities to have, in the exercise of their functions, due regard to three "needs" which are central to the aims of the Act:
  - 1. The need to eliminate discrimination, harassment, victimisation and any other conduct prohibited by the Act
  - 2. The need to advance equality of opportunity between persons sharing a relevant protected characteristic and persons who do not share it. This involves having due regard to the need to:
    - Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
    - Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
    - Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low
  - The need to foster good relations between persons who share a
    relevant protected characteristic and those who do not share it. This
    involves having due regard, in particular, to the need to tackle prejudice
    and promote understanding.
- 104. The protected characteristics are: race, age, gender reassignment, pregnancy and maternity, disability, sexual orientation, religion or belief, sex, marriage and civil partnership.

## **Human rights implications**

- 105. This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term 'engage' simply means that human rights may be affected or relevant.
- 106. This application has the legitimate aim of providing new affordable housing. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life are not considered to be unlawfully interfered with by this proposal.

## Positive and proactive statement

- 107. The council has published its development plan and Core Strategy on its website together with advice about how applications are considered and the information that needs to be submitted to ensure timely consideration of an application. Applicants are advised that planning law requires applications to be determined in accordance with the development plan unless material considerations indicate otherwise.
- 108. The council provides a pre-application advice service that is available to all applicants in order to assist applicants in formulating proposals that are in accordance with the development plan and core strategy and submissions that are in accordance with the application requirements.

## Positive and proactive engagement: summary table

Was the pre-application service used for this application?	YES
If the pre-application service was used for this application, was the advice given followed?	YES
Was the application validated promptly?	YES
If necessary/appropriate, did the case officer seek amendments to the scheme to improve its prospects of achieving approval?	YES
To help secure a timely decision, did the case officer submit their recommendation in advance of the statutory determination date?	A time extension has been sought to allow for the completion of the unilateral undertaking and referral to the GLA

#### CONCLUSION

109. The proposal would result in 49 much needed council homes which will contribute towards the council's target of 11,000 new council homes, and be of a high standard of accommodation and design for residents. The proposal would have a minimal impact on nearby neighbouring amenity; and, subject to appropriate mitigation measures, would have an acceptable and management impact on the local transportation network. In addition, the proposal would improve landscaping and play facilities across the Rennie Estate to the benefit of the wider estate and community.

## **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact
Southwark Local	Chief Executive's	Planning enquiries telephone:
Development Framework	Office	020 7525 5403
and Development Plan	160 Tooley Street	Planning enquiries email:
Documents	London	planning.enquiries@southwark.gov.
	SE1 2QH	uk
		Case officer telephone:
		0207 525 0254
		Council website:
		www.southwark.gov.uk

## **APPENDICES**

No.	Title	
Appendix 1	Consultation undertaken	
Appendix 2	Consultation responses received	
Appendix 3	Recommendation	

## **AUDIT TRAIL**

Lead Officer	Simon Bevan, Director of Planning		
Report Author	Glenn Ruane, Team leader (FT)		
Version	Final		
Dated	4 November 2020		
Key Decision	No		
Consultation with	Other Officers / Dire	ctorates / Cabinet Me	ember
Officer Title Comments Sought Comments included			
Strategic Director of Finance and Governance		No	No
Strategic Director of Environment and Leisure		No	No
Strategic Director of Housing and Modernisation		No	No
Director of Regeneration		No	No
Date final report sent to Constitutional Team 5 November 2020			5 November 2020

#### **APPENDIX 1**

#### Consultation undertaken

Site notice date: 04/02/2020 Press notice date: 06/02/2020

Case officer site visit date: 04.02.2020

Neighbour consultation letters sent: 10/02/2020

#### Statutory and non-statutory organisations

Thames Water
Environment Agency
Great London Authority
London Fire & Emergency Planning Authority
Metropolitan Police Service (Designing Out Crime)
Thames Water

These consultation responses are available on the planning register and have been addressed.

#### Neighbour and local groups consulted:

Flat 35 Landmann House Rennie Estate Gallevwall Road

Flat 30 Landmann House Rennie Estate Galleywall Road

Flat 18 Landmann House Rennie Estate Galleywall Road

Flat 20 Barlow House Rennie Estate Galleywall Road

Flat 12 Barlow House Rennie Estate Galleywall Road

58 Galleywall Road London Southwark 50 Galleywall Road London Southwark

9 Anchor Street London Southwark

1-11 Galleywall Road London Southwark 285 Lynton Road London Southwark Flat 26 Corelli Court 316 Lynton Road

Flat 11 Corelli Court 316 Lynton Road 38 Raymouth Road London Southwark

Flat 22 Barry House Rennie Estate

Galleywall Road

12 Corbetts Passage London Southwark Flat 7 Donkin House Rennie Estate Galleywall Road Flat 14 Beamish House Rennie Estate Galleywall Road

Flat 7 Landmann House Rennie Estate Galleywall Road

Flat 29 Barlow House Rennie Estate Galleywall Road

22 Raymouth Road London Southwark Unit 8 Rotherhithe Business Estate 216 Rotherhithe New Road

Flat 21 Barlow House Rennie Estate Galleywall Road

Flat 12 Donkin House Rennie Estate Galleywall Road

Flat 1 Donkin House Rennie Estate Galleywall Road

Flat 9 Dodd House Rennie Estate Gallevwall Road

Flat 22 Dodd House Rennie Estate Galleywall Road

Flat 12 Dodd House Rennie Estate Gallevwall Road

Flat 1 Dodd House Rennie Estate Galleywall Road

Galleywall Road

Flat 46 Landmann House Rennie Estate

Flat 46 Barry House Rennie Estate Galleywall Road Flat 33 Barry House Rennie Estate Galleywall Road Flat 32 Fitzmaurice House Rennie Estate Galleywall Road Flat 30 Fitzmaurice House Rennie Estate Galleywall Road Flat 19 Fitzmaurice House Rennie Estate Galleywall Road Flat 14 Fitzmaurice House Rennie Estate Gallevwall Road Flat 51 Landmann House Rennie Estate Galleywall Road Flat 40 Landmann House Rennie Estate Galleywall Road 54-62 Raymouth Road London Southwark Flat H 90 Galleywall Road London Southwark Park Primary School Galleywall Road London 30 Raymouth Road London Southwark Unit 2 The Admiral Hyson Estate Galleywall Road Flat 12 Corelli Court 316 Lynton Road Flat 9 Corelli Court 316 Lynton Road Flat 1 Corelli Court 316 Lynton Road Unit 14 Rotherhithe Business Estate 216 Rotherhithe New Road 52 Raymouth Road London Southwark 34 Raymouth Road London Southwark Flat 28 Donkin House Rennie Estate Galleywall Road Flat 7 Beamish House Rennie Estate Gallevwall Road Flat 17 Beamish House Rennie Estate Galleywall Road Flat 28 Dodd House Rennie Estate Galleywall Road Flat 10 Dodd House Rennie Estate Galleywall Road Flat 7 Barry House Rennie Estate Galleywall Road Flat 5 Barry House Rennie Estate Galleywall Road Flat 36 Barry House Rennie Estate Galleywall Road Flat 21 Barry House Rennie Estate Galleywall Road Flat 17 Barry House Rennie Estate Galleywall Road Flat 9 Landmann House Rennie Estate

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Flat 12 Barry House Rennie Estate

Galleywall Road

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Flat 36 Landmann House Rennie Estate Galleywall Road

Flat 32 Landmann House Rennie Estate Galleywall Road

Flat 28 Landmann House Rennie Estate Galleywall Road

Flat 23 Landmann House Rennie Estate Galleywall Road

66 Raymouth Road London Southwark 54 Galleywall Road London Southwark Flat B 90 Galleywall Road London 5 Francis Bacon Court 78 Galleywall Road London

Flat 25 Corelli Court 316 Lynton Road Flat 6 Corelli Court 316 Lynton Road Flat 21 Donkin House Rennie Estate Galleywall Road

Flat 19 Beamish House Rennie Estate Galleywall Road

Flat 12 Beamish House Rennie Estate Galleywall Road

Flat 21 Dodd House Rennie Estate Galleywall Road

Flat 37 Barry House Rennie Estate Galleywall Road

Flat 19 Barry House Rennie Estate Galleywall Road

Flat 21 Fitzmaurice House Rennie Estate Galleywall Road

Flat 11 Fitzmaurice House Rennie Estate Galleywall Road

Flat 22 Landmann House Rennie Estate Galleywall Road

Flat 19 Landmann House Rennie Estate Galleywall Road

Flat 14 Landmann House Rennie Estate Galleywall Road

Flat 3 Barlow House Rennie Estate Galleywall Road

Flat 17 Barlow House Rennie Estate Galleywall Road

Flat 10 Barlow House Rennie Estate Galleywall Road

16 Jarrow Road London Southwark 66 Galleywall Road London Southwark 23 Anchor Street London Southwark

11 Anchor Street London Southwark 5 Anchor Street London Southwark 208 Rotherhithe New Road London Southwark

Unit 4 Bermondsey Trading Estate Rotherhithe New Road

44 Raymouth Road London Southwark 3 Francis Bacon Court 78 Galleywall Road London

Flat 4 Corelli Court 316 Lynton Road Unit 1 Rotherhithe Business Estate 214 Rotherhithe New Road

Unit 21 Rotherhithe Business Estate 216 Rotherhithe New Road

Unit 19 Rotherhithe Business Estate 216 Rotherhithe New Road

Flat 31 Landmann House Rennie Estate Galleywall Road

Flat 15 Landmann House Rennie Estate Galleywall Road

281 Lynton Road London Southwark 15 Corbetts Passage London Southwark Flat 7 Barlow House Rennie Estate Galleywall Road

Flat 24 Barlow House Rennie Estate Galleywall Road

14 Corbetts Passage London Southwark Flat 23 Dodd House Rennie Estate Galleywall Road

Flat 47 Barry House Rennie Estate Galleywall Road

Flat 32 Barlow House Rennie Estate Galleywall Road

Flat 2 Barlow House Rennie Estate Galleywall Road

Flat 5 Donkin House Rennie Estate Galleywall Road

Flat 29 Donkin House Rennie Estate Galleywall Road

Flat 7 Dodd House Rennie Estate Galleywall Road

Flat 4 Barry House Rennie Estate Galleywall Road

Flat 1 Barry House Rennie Estate Galleywall Road

Flat 26 Fitzmaurice House Rennie Estate Galleywall Road

Flat 30 Barry House Rennie Estate Galleywall Road

Flat 24 Barry House Rennie Estate Galleywall Road

Flat 47 Landmann House Rennie Estate Galleywall Road

Flat 3 Landmann House Rennie Estate Galleywall Road

37 Jarrow Road London Southwark42 Galleywall Road London Southwark1 Lion Apartments 264 Rotherhithe New

Road London

7 Francis Bacon Court 78 Galleywall Road London

Flat 20 Corelli Court 316 Lynton Road Units B3 And B4 Galleywall Trading Estate Galleywall Road

Unit 12 Rotherhithe Business Estate 216 Rotherhithe New Road

Flat 3 Donkin House Rennie Estate Galleywall Road

Flat 6 Dodd House Rennie Estate Gallevwall Road

Flat 30 Dodd House Rennie Estate Galleywall Road

Flat 2 Dodd House Rennie Estate Galleywall Road

Flat 40 Barry House Rennie Estate Galleywall Road

Flat 32 Barry House Rennie Estate Galleywall Road

Flat 3 Barry House Rennie Estate Galleywall Road

Flat 3 Fitzmaurice House Rennie Estate Galleywall Road

Flat 29 Fitzmaurice House Rennie Estate Galleywall Road

Flat 1 Fitzmaurice House Rennie Estate Galleywall Road

Flat 50 Landmann House Rennie Estate Galleywall Road

Flat 4 Barlow House Rennie Estate Galleywall Road

20 Almond Road London Southwark 13 Corbetts Passage London Southwark 62 Galleywall Road London Southwark Unit 3 The Admiral Hyson Estate Galleywall Road

4 Francis Bacon Court 78 Galleywall Road London

Flat 21 Corelli Court 316 Lynton Road Flat 15 Corelli Court 316 Lynton Road 316B Lynton Road London Southwark 206B Rotherhithe New Road London Southwark

15 Anchor Street London Southwark Flat 6 Barry House Rennie Estate Galleywall Road

Unit 3 Rotherhithe Business Estate 214 Rotherhithe New Road

Flat F 90 Galleywall Road London 1 Anchor Street London Southwark Flat 6 Fitzmaurice House Rennie Estate Galleywall Road

Flat 12 Landmann House Rennie Estate Galleywall Road

Flat 42 Trevithick House Rennie Estate Galleywall Road

Flat 3 Trevithick House Rennie Estate Galleywall Road

Flat 11 Trevithick House Rennie Estate Galleywall Road

Flat 4 Trevithick House Rennie Estate Galleywall Road

Flat 16 Trevithick House Rennie Estate Galleywall Road

Flat 9 Trevithick House Rennie Estate Galleywall Road

Flat 37 Trevithick House Rennie Estate Galleywall Road

Flat 18 Trevithick House Rennie Estate Galleywall Road

Flat 8 Trevithick House Rennie Estate Galleywall Road

Flat 6 Trevithick House Rennie Estate Galleywall Road

Flat 50 Trevithick House Rennie Estate Galleywall Road

Flat 49 Trevithick House Rennie Estate Galleywall Road

Flat 47 Trevithick House Rennie Estate Galleywall Road

Flat 44 Trevithick House Rennie Estate Galleywall Road

Flat 40 Trevithick House Rennie Estate Galleywall Road

Flat 38 Trevithick House Rennie Estate Galleywall Road

Flat 36 Trevithick House Rennie Estate Galleywall Road

Flat 34 Trevithick House Rennie Estate Galleywall Road

Flat 32 Trevithick House Rennie Estate Galleywall Road

Flat 28 Trevithick House Rennie Estate Galleywall Road

Flat 26 Trevithick House Rennie Estate Galleywall Road

Flat 23 Trevithick House Rennie Estate Gallevwall Road

Flat 21 Trevithick House Rennie Estate Galleywall Road

Flat 2 Trevithick House Rennie Estate Galleywall Road

Flat 17 Trevithick House Rennie Estate

Galleywall Road

Flat 15 Trevithick House Rennie Estate Galleywall Road

Flat 13 Trevithick House Rennie Estate Galleywall Road

Flat 7 Trevithick House Rennie Estate Galleywall Road

Flat 52 Trevithick House Rennie Estate Galleywall Road

Flat 51 Trevithick House Rennie Estate Galleywall Road

Flat 31 Fitzmaurice House Rennie Estate Galleywall Road

Arch 487 42 Jarrow Road London Flat 13 Barlow House Rennie Estate Galleywall Road

210 Rotherhithe New Road London Southwark

Flat 25 Barry House Rennie Estate Galleywall Road

Flat 33 Landmann House Rennie Estate Galleywall Road

Flat 9 Barlow House Rennie Estate Galleywall Road

Flat 5 Barlow House Rennie Estate Galleywall Road

Unit B1 Galleywall Trading Estate Galleywall Road

Flat 27 Donkin House Rennie Estate Galleywall Road

Flat 8 Beamish House Rennie Estate Galleywall Road

Flat 25 Donkin House Rennie Estate Galleywall Road

Flat 18 Beamish House Rennie Estate Galleywall Road

Flat 7 Fitzmaurice House Rennie Estate Galleywall Road

Flat 20 Fitzmaurice House Rennie Estate Galleywall Road

Flat 17 Landmann House Rennie Estate Galleywall Road

74 Galleywall Road London Southwark 68 Galleywall Road London Southwark Flat E 90 Galleywall Road London Unit 4A Bermondsey Trading Estate Rotherhithe New Road

6 Lion Apartments 264 Rotherhithe New Road London

Flat 22 Corelli Court 316 Lynton Road Flat 17 Corelli Court 316 Lynton Road Flat 3 Corelli Court 316 Lynton Road Unit 17 Rotherhithe Business Estate 216 Rotherhithe New Road

Flat 6 Donkin House Rennie Estate Galleywall Road

Flat 15 Donkin House Rennie Estate Galleywall Road

Flat 13 Donkin House Rennie Estate Gallevwall Road

Flat 32 Dodd House Rennie Estate Galleywall Road

Flat 15 Dodd House Rennie Estate Gallevwall Road

Flat 11 Dodd House Rennie Estate Galleywall Road

Flat 31 Barry House Rennie Estate Galleywall Road

Flat 28 Barry House Rennie Estate Galleywall Road

Flat 2 Barry House Rennie Estate Galleywall Road

Flat 10 Barry House Rennie Estate Galleywall Road

Flat 8 Fitzmaurice House Rennie Estate Galleywall Road

Flat 4 Fitzmaurice House Rennie Estate Galleywall Road

Flat 27 Fitzmaurice House Rennie Estate Galleywall Road

Flat 15 Fitzmaurice House Rennie Estate Galleywall Road

Flat 5 Landmann House Rennie Estate Galleywall Road

Flat 48 Landmann House Rennie Estate Galleywall Road

Flat 44 Landmann House Rennie Estate Galleywall Road

Flat 29 Landmann House Rennie Estate Galleywall Road

Flat 20 Landmann House Rennie Estate Galleywall Road

Flat 16 Landmann House Rennie Estate Galleywall Road

Flat 10 Landmann House Rennie Estate Galleywall Road

Flat 33 Barlow House Rennie Estate Galleywall Road

Railway Arch 14 Almond Road London 32 Jarrow Road London Southwark Flat I 90 Galleywall Road London Flat C 90 Galleywall Road London 3 Anchor Street London Southwark Unit 8 Bermondsey Trading Estate Rotherhithe New Road

291 Lynton Road London Southwark 20 Raymouth Road London Southwark 9 Francis Bacon Court 78 Galleywall Road London

2 Lion Apartments 264 Rotherhithe New Road London

Flat 19 Corelli Court 316 Lynton Road Flat 5 Trevithick House Rennie Estate Galleywall Road

Flat 48 Trevithick House Rennie Estate Galleywall Road

Flat 46 Trevithick House Rennie Estate Galleywall Road

Flat 45 Trevithick House Rennie Estate Galleywall Road

Flat 43 Trevithick House Rennie Estate Galleywall Road

Flat 41 Trevithick House Rennie Estate Galleywall Road

Flat 39 Trevithick House Rennie Estate Galleywall Road

Flat 35 Trevithick House Rennie Estate Galleywall Road

Flat 33 Trevithick House Rennie Estate Galleywall Road

Flat 31 Trevithick House Rennie Estate Galleywall Road

Flat 30 Trevithick House Rennie Estate Galleywall Road

Flat 29 Trevithick House Rennie Estate Galleywall Road

Flat 27 Trevithick House Rennie Estate Galleywall Road

Flat 25 Trevithick House Rennie Estate Galleywall Road

Flat 24 Trevithick House Rennie Estate Galleywall Road

Flat 22 Trevithick House Rennie Estate Galleywall Road

Flat 20 Trevithick House Rennie Estate Galleywall Road

Flat 19 Trevithick House Rennie Estate Galleywall Road

Flat 14 Trevithick House Rennie Estate Galleywall Road

Flat 12 Trevithick House Rennie Estate Gallevwall Road

Flat 10 Trevithick House Rennie Estate Galleywall Road

Flat 1 Trevithick House Rennie Estate Galleywall Road

Flat 13 Corelli Court 316 Lynton Road Flat 8 Corelli Court 316 Lynton Road Unit 6 Rotherhithe Business Estate 216 Rotherhithe New Road

Unit 13 Rotherhithe Business Estate 216 Rotherhithe New Road

Flat 2 Beamish House Rennie Estate Galleywall Road

Flat 13 Beamish House Rennie Estate Galleywall Road

Flat 11 Beamish House Rennie Estate Galleywall Road

Flat 27 Dodd House Rennie Estate Galleywall Road

48 Galleywall Road London Southwark 4 Lion Apartments 264 Rotherhithe New Road London

48 Raymouth Road London Southwark Unit 4 The Admiral Hyson Estate Galleywall Road

Flat 22 Donkin House Rennie Estate Galleywall Road

Flat 10 Beamish House Rennie Estate Galleywall Road

Flat 1 Beamish House Rennie Estate Galleywall Road

Flat 8 Dodd House Rennie Estate Galleywall Road

Flat 17 Dodd House Rennie Estate Galleywall Road

Flat 45 Barry House Rennie Estate Galleywall Road

Flat 42 Barry House Rennie Estate Galleywall Road

Flat 34 Barry House Rennie Estate Gallevwall Road

Flat 23 Barry House Rennie Estate Galleywall Road

Flat 13 Barry House Rennie Estate Galleywall Road

Flat 25 Fitzmaurice House Rennie Estate Galleywall Road

Flat 23 Fitzmaurice House Rennie Estate Galleywall Road

Flat 2 Fitzmaurice House Rennie Estate Galleywall Road

Flat 18 Fitzmaurice House Rennie Estate Galleywall Road

Flat 13 Fitzmaurice House Rennie Estate Galleywall Road

Flat 38 Landmann House Rennie Estate Galleywall Road

Flat 24 Landmann House Rennie Estate Galleywall Road Flat 6 Barlow House Rennie Estate Galleywall Road Flat 25 Barlow House Rennie Estate Galleywall Road Flat 14 Barlow House Rennie Estate Galleywall Road Flat K 90 Galleywall Road London 33 Jarrow Road London Southwark 36 Raymouth Road London Southwark 82 Galleywall Road London Southwark 46 Galleywall Road London Southwark Flat D 90 Galleywall Road London Flat A 90 Galleywall Road London 25 Anchor Street London Southwark 13 Anchor Street London Southwark 206 Rotherhithe New Road London Southwark 44 Galleywall Road London Southwark 6 Francis Bacon Court 78 Galleywall Road London 5 Lion Apartments 264 Rotherhithe New Road London Flat 7 Corelli Court 316 Lynton Road Unit 7 Rotherhithe Business Estate 216 Rotherhithe New Road Flat 26 Landmann House Rennie Estate Galleywall Road Railway Arch 23 Almond Road London Flat 2 Donkin House Rennie Estate Galleywall Road Unit 16 Bermondsey Trading Estate Rotherhithe New Road 8 Francis Bacon Court 78 Galleywall Road London 8 Lion Apartments 264 Rotherhithe New Road London Flat 11 Landmann House Rennie Estate Galleywall Road Flat 26 Barlow House Rennie Estate Galleywall Road Flat 19 Donkin House Rennie Estate Galleywall Road Flat 16 Donkin House Rennie Estate Galleywall Road Flat 6 Beamish House Rennie Estate Galleywall Road

Flat 4 Dodd House Rennie Estate

Flat 31 Dodd House Rennie Estate

Galleywall Road

Galleywall Road

Flat 14 Dodd House Rennie Estate Galleywall Road Flat 44 Barry House Rennie Estate Galleywall Road Flat 49 Landmann House Rennie Estate Galleywall Road Unit 12 Bermondsey Trading Estate Rotherhithe New Road 18 Raymouth Road London Southwark Unit 1 The Admiral Hyson Estate Galleywall Road 2 Francis Bacon Court 78 Galleywall Road London Unit 20 Rotherhithe Business Estate 216 Rotherhithe New Road Unit 18 Rotherhithe Business Estate 216 Rotherhithe New Road 42 Raymouth Road London Southwark Flat 26 Donkin House Rennie Estate Gallevwall Road Flat 18 Dodd House Rennie Estate Galleywall Road Flat 39 Barry House Rennie Estate Galleywall Road Flat 15 Barry House Rennie Estate Galleywall Road Flat 23 Barlow House Rennie Estate Galleywall Road Flat 16 Barlow House Rennie Estate Galleywall Road Rear Of 82 Galleywall Road London 17 Almond Road London Southwark Canteen Corbetts Passage London 36 Jarrow Road London Southwark 13 Jarrow Road London Southwark Unit 7 Bermondsey Trading Estate Rotherhithe New Road 64 Raymouth Road London Southwark 32 Raymouth Road London Southwark Schoolkeepers House Galleywall Road London 50 Raymouth Road London Southwark 40 Galleywall Road London Southwark Units 5-6 The Admiral Hyson Estate Galleywall Road 7 Lion Apartments 264 Rotherhithe New Road London Flat 10 Corelli Court 316 Lynton Road Unit 2 Rotherhithe Business Estate 214 Rotherhithe New Road

Flat 43 Barry House Rennie Estate

Galleywall Road

Flat 33 Donkin House Rennie Estate Galleywall Road Flat 3 Beamish House Rennie Estate Galleywall Road Flat 3 Dodd House Rennie Estate Galleywall Road 17 Anchor Street London Southwark 283 Lynton Road London Southwark Flat 1 Landmann House Rennie Estate Galleywall Road Flat 11 Barry House Rennie Estate Gallevwall Road 17 Jarrow Road London Southwark Flat 16 Corelli Court 316 Lynton Road Flat 15 Barlow House Rennie Estate Galleywall Road Flat 11 Barlow House Rennie Estate Galleywall Road Flat 31 Donkin House Rennie Estate Galleywall Road Flat 41 Barry House Rennie Estate Galleywall Road Flat 14 Barry House Rennie Estate Galleywall Road Flat 5 Fitzmaurice House Rennie Estate Galleywall Road Flat 6 Landmann House Rennie Estate Galleywall Road Flat 29 Barry House Rennie Estate Galleywall Road Flat 27 Barry House Rennie Estate Galleywall Road Flat 20 Barry House Rennie Estate Galleywall Road Flat 39 Landmann House Rennie Estate Galleywall Road Flat 2 Landmann House Rennie Estate Galleywall Road Unit 5 Bermondsey Trading Estate

Rotherhithe New Road Unit 6 Bermondsey Trading Estate Rotherhithe New Road 21 Anchor Street London Southwark 7 Anchor Street London Southwark 287 Lynton Road London Southwark Flat 14 Corelli Court 316 Lynton Road Unit 5 Rotherhithe Business Estate 214 Rotherhithe New Road Unit 10 Rotherhithe Business Estate 216 Rotherhithe New Road Flat 9 Donkin House Rennie Estate Galleywall Road Flat 18 Donkin House Rennie Estate Galleywall Road Flat 11 Donkin House Rennie Estate Gallevwall Road Flat 10 Donkin House Rennie Estate Galleywall Road Flat 5 Beamish House Rennie Estate Galleywall Road Flat 20 Beamish House Rennie Estate Galleywall Road Flat 5 Dodd House Rennie Estate Galleywall Road Flat 24 Dodd House Rennie Estate Galleywall Road Flat 13 Dodd House Rennie Estate Galleywall Road Flat 9 Barry House Rennie Estate Galleywall Road Flat 9 Fitzmaurice House Rennie Estate Galleywall Road Flat 41 Landmann House Rennie Estate Gallevwall Road Flat 4 Landmann House Rennie Estate

Flat 37 Landmann House Rennie Estate

Galleywall Road

Galleywall Road

# Re-consultation:

Rotherhithe New Road

Unit 17 Bermondsey Trading Estate

# **APPENDIX 2**

# **Consultation responses received**

# Statutory and non-statutory organisations

Thames Water [No objection, informative included]
London Fire & Emergency Planning Authority [No objection subject to building regs compliance]
Metropolitan Police Service (Designing Out Crime) [No objection subject to Designing

Out Crime condition included]

Environment Agency [No objections subject to conditions included]

# **Neighbour and local groups consulted:**

Flat 26 Corelli Court 316 Lynton Road, Bermondsey London Unit B1 Galleywall Trading Estate Galleywall Road

42 Galleywall Road London SE16 3PB

42 galleywall road london

## **APPENDIX 3**

## RECOMMENDATION

This document shows the case officer's recommended decision for the application referred to below.

This document is not a decision notice for this application.

Applicant	Janeth Aguilera	Reg.	20/AP/0269
	London Borough of Southwark	Number	
<b>Application Type</b>	Local Authority Development		
Recommendation	GRANT subject to Legal Agreement	Case	H51
	(GLA)	Number	

#### **Draft of Decision Notice**

# for the following development:

Construction of a twelve storey and a five storey affordable residential development of 49 new units (class C3), with associated parking, cycle parking, refuse stores, amenity and new landscaping to Rennie Estate.

Garages Adjacent To Trevithick House, Rennie Estate, Galleywall Road London Southwark

In accordance with application received on 29 January 2020 and Applicant's Drawing Nos.:

## **Existing Plans**

# **Proposed Plans**

Plans - Proposed Landscape Masterplan 0146 100 received 29/01/2020

Plans - Proposed Proposed Site Plan 1055-P-1000 B received 29/01/2020

Plans - Proposed Proposed Ground Floor Plan 1055-P-1010 A received 29/01/2020

Plans - Proposed Proposed First Floor Plan 1055-P-1011 A received 29/01/2020

Plans - Proposed Proposed Second Floor Plan 1055-P-1012 A received 29/01/2020

Plans - Proposed Proposed Third Floor Plan 1055-P-1013 A received 29/01/2020

Plans - Proposed Proposed Fourth Floor Plan 1055-P-1014 A received 29/01/2020

Plans - Proposed Proposed Fifth Floor Plan 1055-P-1015 A received 29/01/2020

Plans - Proposed Proposed Sixth Floor Plan 1055-P-1016 A received 29/01/2020

Plans - Proposed Proposed Seventh Floor Plan 1055-P-1017 A received 29/01/2020

Plans - Proposed Proposed Eighth Floor Plan 1055-P-1018 A received 29/01/2020

Plans - Proposed Proposed Nineth Floor Plan 1055-P-1019 A received 29/01/2020

Plans - Proposed Proposed Tenth Floor Plan 1055-P-1020 A received 29/01/2020

Plans - Proposed Proposed Eleventh Floor Plan 1055-P-1021 A received 29/01/2020

Plans - Proposed Proposed Roof Plan 1055-P-1022 A received 29/01/2020

Plans - Proposed Proposed Southwest & Southeast Context Elevation 1055-P-2000 A

received 29/01/2020

Plans - Proposed Proposed Northwest & Northeast Context Elevation 1055-P-2001 A received 29/01/2020

Plans - Proposed Proposed Front Elevation From Galleywall Road A received 29/01/2020

Plans - Proposed Proposed South East Elevation 1055-P-2101 A received 29/01/2020

Plans - Proposed Proposed North East Elevation 1055-P-2102 A received 29/01/2020

Plans - Proposed Proposed North West Elevation 1055-P-2103 A received 29/01/2020

Plans - Proposed Proposed South East Elevation of Block A 1055-P-2104 A received 29/01/2020

Plans - Proposed Proposed North West Elevation of Block B 1055-P-2105 A received 29/01/2020

Plans - Proposed Proposed Section A-A 1055-P-3100 A received 29/01/2020

Plans - Proposed Proposed Section B-B 1055-P-3101 A received 29/01/2020

Plans - Proposed Proposed Section C-C 1055-P-3102 A received 29/01/2020

Plans - Proposed Detailed Elevations & Sections 1055-P-3200 A received 29/01/2020

Plans - Proposed Detailed Elevations & Sections 1055-P-3201 A received 29/01/2020

Plans - Proposed Typical Details - Windows 1055-P-3300 A received 29/01/2020

Plans - Proposed Typical Details - Balconies - Sheet 1 1055-P-3310 A received 29/01/2020

Plans - Proposed Typical Details - Balconies - Sheet 2 1055-P-3311 A received 29/01/2020

Plans - Proposed Refuse & Recycling Store Layout 1055-P-4100 received 29/01/2020

Plans - Proposed Cycle Store Layout 1055-P-4101 A received 29/01/2020

Plans - Proposed Outlook & Overlooking Toward Trevithick House fron Lower Floors 1055-P-4200 received 29/01/2020

Plans - Proposed Outlook & Overlooking Toward Trevithick House fron Upper Floors 1055-P-4201 received 29/01/2020

Plans - Proposed Photos of Physical Model 1055-P-5000 received 29/01/2020

Plans - Proposed Perspective View 1 - Photorealistic View from Lynton Road 1055-P-5001 A received 29/01/2020

Plans - Proposed Perspective View 2 - View from Galleywall Road 1055-P-5002 A received 29/01/2020

Plans - Proposed Perspective View 3 - View from Rennie Estate Access Road 1055-P-5003 A received 29/01/2020

Plans - Proposed Perspective View 4 - Photorealistic View from the Galleywall Road 1055-P-5004 received 29/01/2020

Plans - Proposed Proposed Plan - Wheelchair Accessible Units 3.01 & 4.01 of 3rd \_ 4th Floors 1055-P-5100 A received 29/01/2020

Plans - Proposed Proposed Plan - Wheelchair Accessible Units 5.01 & 6.01 of 5th & 6th Floors M4(3) 1055-P-5101 A received 29/01/2020

Plans - Proposed Proposed Drainage Layout 17694/300 A received 29/01/2020

## Other Documents

Daylight/Sunlight assessment Daylight, Sunlight & Overshadowing Report received Daylight/Sunlight assessment Internal Daylight, Sunlight & Overshadowing Report received

Daylight/Sunlight assessment Solar Glare Report received

Document Economic Statement received

Flood risk assessment Flood Risk Assessment & Drainage Strategy received

Noise impact assessment Noise Impact Assessment received 29/01/2020

Document Engagement Summary Template for the Development Consultation Charter received 29/01/2020

Air quality assessment Air Qaulity Asssessment received 29/01/2020

Air quality assessment Aire Quality Assessment received 29/01/2020

Design and access statement Design & Access Statement Part 1 received 29/01/2020

Design and access statement Design & Access Statement Part 2 received 29/01/2020

Design and access statement Design & Access Statement Part 3 received 29/01/2020

Design and access statement Design & Access Statement Part 4 received 29/01/2020

Design and access statement Design & Access Statement Part 5 received 29/01/2020

Design and access statement Landscape Design & Access Statement received 29/01/2020

Archaeology assessment Archaeological Desk-based Assessment received 29/01/2020

Document Document Issue Sheet received 29/01/2020

Document Domestic Energy Consumption & CO2 Analysis received 29/01/2020

Document Individual Cabinet Member Decision-Making received 29/01/2020

Document Overheating Assessment received 29/01/2020

Document Schedule of Accommodation received 29/01/2020

Document Wind Microclimate Assessment of the Proposal of Rennie Estate P114484-1000: Issue 3 received 29/01/2020

Energy statement Rennie Estate Energy Statement received 29/01/2020

Landscaping and open space statement Phase 1 Geo-Environmental Site Assessment received 29/01/2020

Planning statement Planning Statement received 29/01/2020

Transport assessment/statement Transport Assessment received 29/01/2020

Tree survey and assessment Aboricultural Survey received 29/01/2020

Arboricultural statement Arboricultural Impact Assessment received 29/01/2020

# Time limit for implementing this permission and the approved plans

2. The development hereby permitted shall be begun before the end of three years from the date of this permission.

# Reason:

As required by Section 91 of the Town and Country Planning Act 1990 as amended.

# Permission is subject to the following Pre-Commencements Condition(s)

3. Before any work hereby authorised begins, a detailed scheme showing the complete scope and arrangement of the foundation design and all ground works shall be submitted to and approved in writing by the Local Planning Authority and the development shall not be carried out otherwise than in accordance with any such approval given.

Reason: In order that details of the foundations, ground works and all below ground impacts of the proposed development are detailed and accord with the programme of archaeological mitigation works to ensure the preservation of archaeological remains by record and in situ in accordance with Strategic Policy 12 - Design and Conservation of The Core Strategy 2011, Saved Policy 3.19 Archaeology of the Southwark Plan 2007 and the National Planning Policy Framework 2019.

4. Before any work hereby authorised begins, the applicant shall secure the implementation of a programme of archaeological evaluation works in accordance with a written scheme of investigation shall be submitted to and approved in writing by the Local Planning Authority.

Reason: In order that the applicants supply the necessary archaeological information to ensure suitable mitigation measures and/or foundation design proposals be presented in accordance with Strategic Policy 12 - Design and Conservation of The Core Strategy 2011, Saved Policy 3.19 Archaeology of the Southwark Plan 2007 and the National Planning Policy Framework 2019.

5. Before any work hereby authorised begins, the applicant shall secure the implementation of a programme of archaeological mitigation works in accordance with a written scheme of investigation, which shall be submitted to and approved in writing by the Local Planning Authority.

Reason: In order that the details of the programme of works for the archaeological mitigation are suitable with regard to the impacts of the proposed development and the nature and extent of archaeological remains on site in accordance with Strategic Policy 12 - Design and Conservation of The Core Strategy 2011, Saved Policy 3.19 Archaeology of the Southwark Plan 2007 and the National Planning Policy Framework 2019.

6. No works shall commence until full details of the proposed surface water drainage system incorporating Sustainable Drainage Systems (SuDS) have been submitted to and approved in writing by the Local Planning Authority, including detailed design, dimensions, depth and location of attenuation units and details of flow control measures. The specific SuDS type, arrangement

and material should be given in line with the proposed strategy dependant on any necessary site investigations. The strategy should achieve a reduction in surface water runoff rates during the 1% Annual Exceedance Probability (AEP) event plus climate change allowance, as detailed in the Rennie Estate, Galleywall Road, London, SE16 3PB Flood Risk Assessment and Drainage Strategy prepared by rab (07/05/20). The applicant must demonstrate that the site is safe in the event of blockage/failure of the system, including consideration of exceedance flows. The site drainage must be constructed to the approved details.

Reason: To minimise the potential for the site to contribute to surface water flooding in accordance with Southwark's Strategic Flood Risk Assessment (2017) and Policy 5.13 of the London Plan (2016), and the National Planning Policy Framework 2019.

- 7. Prior to works commencing, including any demolition, an Arboricultural Method Statement shall be submitted to and approved in writing by the Local Planning Authority.
  - a) A pre-commencement meeting shall be arranged, the details of which shall be notified to the Local Planning Authority for agreement in writing prior to the meeting and prior to works commencing on site, including any demolition, changes to ground levels, pruning or tree removal.
  - b) A detailed Arboricultural Method Statement showing the means by which any retained trees on or directly adjacent to the site are to be protected from damage by demolition works, excavation, vehicles, stored or stacked building supplies, waste or other materials, and building plant, scaffolding or other equipment, shall then be submitted to and approved in writing by the Local Planning Authority. The method statements shall include details of facilitative pruning specifications and a supervision schedule overseen by an accredited arboricultural consultant.
  - c) Cross sections shall be provided to show surface and other changes to levels, special engineering or construction details and any proposed activity within root protection areas required in order to facilitate demolition, construction and excavation.

The existing trees on or adjoining the site which are to be retained shall be protected and both the site and trees managed in accordance with the recommendations contained in the method statement. Following the precommencement meeting all tree protection measures shall be installed, carried out and retained throughout the period of the works, unless otherwise agreed in writing by the Local Planning Authority. In any case, all works must adhere to BS5837: (2012) Trees in relation to demolition, design and construction and BS3998: (2010) Tree work - recommendations.

If within the expiration of 5 years from the date of the occupation of the building for its permitted use any retained tree is removed, uprooted is

destroyed or dies, another tree shall be planted at the same place and that tree shall be of such size and species, and shall be planted at such time, as may be specified in writing by the Local Planning Authority.

#### Reason

To avoid damage to the existing trees which represent an important visual amenity in the area, in accordance with The National Planning Policy Framework 2019 Parts 7, 8, 11 & 12 and policies of The Core Strategy 2011: SP11 Open spaces and wildlife; SP12 Design and conservation; SP13 High environmental standards, and Saved Policies of The Southwark Plan 2007: Policy 3.2 Protection of amenity; Policy 3.12 Quality in Design; Policy 3.13 Urban Design and Policy 3.28 Biodiversity.

- 22. Prior to the commencement of development approved by this planning permission, the following components of a scheme to deal with the risks associated with contamination of the site shall each be submitted to and approved, in writing, by the Local Planning Authority:
  - 1. A site investigation scheme, based on the 'Phase I Geo-Environmental Site Assessment' by REC (reference 1CO1106819 Issue 1 dated March 2019) to provide information for a detailed assessment of the risk to all receptors that may be affected, including those off site.
  - 2. The results of the site investigation and detailed risk assessment referred to in (1) and, based on these, an options appraisal and remediation strategy giving full details of the remediation measures required and how they are to be undertaken.
  - 3. A verification plan providing details of the data that will be collected in order to demonstrate that the works set out in the remediation strategy in (2) are complete and identifying any requirements for longer-term monitoring of pollutant linkages, maintenance and arrangements for contingency action. Any changes to these components require the express consent of the Local Planning Authority. The scheme shall be implemented as approved.

Reason: To ensure that the development does not contribute to, and is not put at unacceptable risk from or adversely affected by, unacceptable levels of water pollution in line with the National Planning Policy Framework (NPPF) (Paragraph 170). The site is located over a Secondary Aquifer and it is understood that the site may be affected by historic contamination.

# **Permission is subject to the following Grade Condition(s)**

8. Prior to the commencement of above grade works, details of the g value of the glazing to be installed shall be provided to the Local Planning Authority for

approval in writing.

#### Reason

To ensure the proposal complies with The National Planning Policy Framework 2019, Strategic Policy 13 High environmental standards of The Core Strategy 2011 and Saved Policies 3.3 Sustainability and 3.4 Energy Efficiency of the Southwark Plan 2007.

9. Prior to above grade works commencing, material samples of all external facing materials to be used in the carrying out of this permission shall be submitted to and approved in writing by the Local Planning Authority; the development shall not be carried out otherwise than in accordance with any such approval given.

#### Reason:

In order to ensure that these samples will make an acceptable contextual response in terms of materials to be used, and achieve a quality of design and detailing in accordance with The National Planning Policy Framework 2019, Strategic Policy 12 - Design and Conservation of The Core Strategy 2011 and Saved Policies: 3.12 Quality in Design and 3.13 Urban Design of The Southwark Plan 2007.

- 10. i) Before any above grade work hereby authorised begins, details of security measures shall be submitted and approved in writing by the Local Planning Authority.
  - ii) Prior to the first occupation of the units hereby consented, confirmation that Secure by Design certification for that building has been achieved shall be submitted to and approved in writing by the Local Planning Authority.

#### Reason

In pursuance of the Local Planning Authority's duty under section 17 of the Crime and Disorder Act 1998 to consider crime and disorder implications in exercising its planning functions and to improve community safety and crime prevention in accordance with The National Planning Policy Framework 2019, Strategic Policy 12 - Design and conservation of The Core Strategy 2011 and Saved Policy 3.14 Designing out crime of the Southwark plan 2007.

11. Before any above grade work hereby authorised begins, detailed drawings of a hard and soft landscaping scheme showing the treatment of all parts of the site not covered by buildings (including cross sections, surfacing materials of any parking, access, or pathways layouts, materials and edge details), shall be submitted to and approved in writing by the Local Planning Authority. The landscaping shall not be carried out otherwise than in accordance with any such approval given and shall be retained for the duration of the use.

The planting, seeding and/or turfing shall be carried out in the first planting

season following completion of building works and any trees or shrubs that is found to be dead, dying, severely damaged or diseased within five years of the completion of the building works OR five years of the carrying out of the landscaping scheme (whichever is later), shall be replaced in the next planting season by specimens of the same size and species in the first suitable planting season. Planting shall comply to BS: 4428 Code of practice for general landscaping operations, BS: 5837 (2012) Trees in relation to demolition, design and construction and BS 7370-4:1993 Grounds maintenance Recommendations for maintenance of soft landscape (other than amenity turf).

#### Reason:

So that the council may be satisfied with the details of the landscaping scheme, in accordance with: Chapters 8, 12, 15 and 16 of the National Planning Policy Framework 2019; Strategic Policies 11 (Open Spaces and Wildlife), 12 (Design and conservation) and 13 (High Environmental Standards) of The Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity), 3.12 (Quality in Design) 3.13 (Urban Design) and 3.28 (Biodiversity) of the Southwark Plan 2007.

12. Prior to the commencement of above grade works, the applicant shall provide 1:5 façade construction details (including windows, inset and projecting balconies and parapets) at a scale of 1/5.

Reason: In order to ensure that the development would achieve a quality of design and detailing in accordance with The National Planning Policy Framework 2019, Strategic Policy 12 - Design and Conservation of The Core Strategy 2011 and Saved Policies: 3.12 Quality in Design and 3.13 Urban Design of The Southwark Plan 2007.

19. A scheme of acoustic insulation for balconies and gardens in compliance with the recommendations of the submitted acoustic assessment (reference AC107031-1R4 of 14th April 2020) shall be submitted to and approved by the Local Planning Authority prior to commencement of above grade works. Once approved the scheme of acoustic insulation shall be installed and permanently maintained thereafter.

### Reason

To ensure that the occupiers and users of the development do not suffer a loss of amenity by reason of excess noise from environmental and transportation sources in accordance with strategic policy 13 'High environmental standards' of the Core Strategy (2011) saved policies 3.2 'Protection of amenity' and 4.2 'Quality of residential accommodation' of the Southwark Plan (2007), and the National Planning Policy Framework 2019.

# Permission is subject to the following Pre-Occupation Condition(s)

13. Before the first occupation of the building hereby approved, details of the installation (including location and type) of at least two electric vehicle charger points within the car parking area shall be submitted to and approved in writing by the Local Planning Authority and the electric vehicle charger points shall be installed prior to occupation of the development and the development shall not be carried out otherwise in accordance with any such approval given.

## Reason:

To encourage more sustainable travel, in accordance with: the National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of the Core Strategy 2011, and; Saved Policies 3.1 (Environmental Effects) and 5.2 (Transport Impacts) of the Southwark Plan 2007.

- 14. Prior to the first occupation of the dwellings hereby permitted, details shall be provided of the air source heat pumps to include:
  - a) Manufacturer datasheets showing performance under test conditions for the specific source and sink temperatures of the proposed development and assumptions for hours spent under changing source temperatures. Whether any additional technology is required for hot water top up and how this has been incorporated into the energy modelling assumptions.
  - b) An estimate of the expected heating costs to occupants, demonstrating that the costs have been minimised through energy efficient design.
  - c) A commitment to monitor the performance of the heat pump system postconstruction to ensure it is achieving the expected performance approved during planning.

## Reason

To ensure the proposal complies with The National Planning Policy Framework 2019, Strategic Policy 13 High environmental standards of The Core Strategy 2011 and Saved Policies 3.3 Sustainability and 3.4 Energy Efficiency of the Southwark Plan 2007.

15. The Rated sound level from any plant, together with any associated ducting, shall not exceed the Background sound level (LA90 15min) at the nearest noise sensitive premises. Furthermore, the Specific plant sound level shall be 10dB(A) or more below the background sound level in this location. For the purposes of this condition the Background, Rating and Specific Sound levels shall be calculated fully in accordance with the methodology of BS4142:2014+A1:2019.

## Reason

To ensure that occupiers of neighbouring premises do not suffer a loss of amenity by reason of noise nuisance or the local environment from noise creep due to plant and machinery in accordance with the National Planning Policy Framework 2019, Strategic Policy 13 High Environmental Standards of the Core Strategy 2011 and Saved Policy 3.2 Protection of Amenity of the Southwark Plan (2007).

23. Prior to occupation of the development, a verification report demonstrating completion of the works set out in the approved remediation strategy and the effectiveness of the remediation shall be submitted to and approved, in writing, by the local planning authority. The report shall include results of sampling and monitoring carried out in accordance with the approved verification plan to demonstrate that the site remediation criteria have been met. It shall also include any plan (a 'long-term monitoring and maintenance plan') for longer-term monitoring of pollutant linkages, maintenance and arrangements for contingency action, as identified in the verification plan, if appropriate, and for the reporting of this to the local planning authority. Any long-term monitoring and maintenance plan shall be implemented as approved.

Reason: To ensure that the site does not pose any further risk to human health or the water environment by demonstrating that the requirements of the approved verification plan have been met and that remediation of the site is complete. This is in line with the National Planning Policy Framework (NPPF) (Paragraph 170).

# Permission is subject to the following Compliance Condition(s)

16. Before the first occupation of the building, the cycle storage facilities as shown on the drawings hereby approved shall be provided and made available to the users of the development.

Thereafter, such facilities shall be retained and the space used for no other purpose and the development shall not be carried out otherwise in accordance with any such approval given.

#### Reason:

To ensure that satisfactory safe and secure bicycle parking is provided and retained for the benefit of the users and occupiers of the building in order to encourage the use of alternative means of transport and to reduce reliance on the use of the private car in accordance with: the National Planning Policy Framework 2019; Strategic Policy 2 (Sustainable Transport) of the Core Strategy, and; Saved Policy 5.3 (Walking and Cycling) of the Southwark Plan 2007.

17. Within six months of the completion of archaeological site works, an

assessment report detailing the proposals for post-excavation works, publication of the site and preparation of the archive shall be submitted to and approved in writing by the Local Planning Authority and that the works detailed in this assessment report shall not be carried out otherwise than in accordance with any such approval given.

Reason: In order that the archaeological interests of the site are secured with regard to the details of the post-excavation works, publication and archiving to ensure the preservation of archaeological remains by record in accordance with Strategic Policy 12 - Design and Conservation of The Core Strategy 2011, Saved Policy 3.19 Archaeology of the Southwark Plan 2007 and the National Planning Policy Framework 2019.

#### PROVISION OF REFUSE STORAGE

Before the first occupation of the building hereby permitted, the refuse storage arrangements shall be provided as detailed on the drawings hereby approved and shall be made available for use by the occupiers of the dwellings/premises.

The facilities provided shall thereafter be retained and shall not be used or the space used for any other purpose.

#### Reason:

To ensure that the refuse will be appropriately stored within the site thereby protecting the amenity of the site and the area in general from litter, odour and potential vermin/pest nuisance in accordance with: the National Planning Policy Framework 2019; Strategic Policy 13 (High Environmental Standards) of the Core Strategy 2011, and; Saved Policies 3.2 (Protection of Amenity) and 3.7 (Waste Reduction) of The Southwark Plan 2007

20. The dwellings hereby permitted shall be designed in compliance with the recommendations of the submitted acoustic assessment (reference AC107031-1R4 of 14th April 2020) and shall ensure that with closed windows the following internal noise levels are not exceeded due to environmental noise:

Bedrooms - 35dB LAeq T<sup>+</sup>, 30 dB L Aeq T<sup>\*</sup>, 45dB LAFmax T \*

Living and Dining rooms- 35dB LAeq T †

- \* Night-time 8 hours between 23:00-07:00
- † Daytime 16 hours between 07:00-23:00

#### Reason

To ensure that the occupiers and users of the development do not suffer a loss of amenity by reason of excess noise from environmental and transportation sources in accordance with strategic policy 13 'High environmental standards' of the Core Strategy (2011) saved policies 3.2 'Protection of amenity' and 4.2 'Quality of residential accommodation' of the Southwark Plan (2007), and the National Planning Policy Framework 2019.

21. The finished floor level of the bedrooms based on ground floor must be set no lower than 2.25 metres above Ordnance Datum (mAOD). In accordance with the ground floor plan (ref.1055-P-4100).

#### Reason

To reduce the risk of flooding to the development and occupants in accordance with the NPPF 2019

24. Whilst the principles and installation of sustainable drainage schemes are to be encouraged, no drainage systems for the infiltration of surface water drainage into the ground are permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to controlled waters. The development shall be carried out in accordance with the approval details.

Reason: To ensure that the development does not contribute to, and is not put at unacceptable risk from or adversely affected by, unacceptable levels of water pollution caused by mobilised contaminants. This is in line with the National Planning Policy Framework (NPPF) (Paragraph 170). Infiltrating water has the potential to cause remobilisation of contaminants present in shallow soil/made ground which could ultimately cause pollution of groundwater.

25. Piling or any other foundation designs using penetrative methods shall not be permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to groundwater. The development shall be carried out in accordance with the approved details.

Reason: To ensure that the developnment does not harm groundwater resources in line with with the National Planning Policy Framework (NPPF) (Paragraph 170). The developer should be aware of the potential risks associated with the use of piling where contamination is an issue. Piling or other penetrative methods of foundation design on contaminated sites can potentially result in unacceptable risks to underlying groundwaters. We recommend that where soil contamination is present, a risk assessment is carried out in accordance with our guidance 'Piling into Contaminated Sites'. We will not permit piling activities on parts of a site where an unacceptable risk is posed to controlled waters.

#### **Informatives**

The proposed development is located within 15 metres of Thames Waters underground assets and as such, the development could cause the assets to

fail if appropriate measures are not taken. Please read our guide 'working near our assets' to ensure your workings are in line with the necessary processes you need to follow if you're considering working above or near our pipes or other structures.https://developers.thameswater.co.uk/Developing-a-large-site/Planning-your-development/Working-near-or-diverting-our-pipes. Should you require further information please contact Thames Water. Email: developer.services@thameswater.co.uk Phone: 0800 009 3921 (Monday to Friday, 8am to 5pm) Write to: Thames Water Developer Services, Clearwater Court, Vastern Road, Reading, Berkshire RG1 8DB

**MUNICIPAL YEAR 2020-21** 

OPEN COMMITTEE: NOTE: PLANNING COMMITTEE
Original held in Constitutional Team; all amendments/queries to Tim Murtagh/Gerald Gohler, Constitutional Team, Tel: 020 7525 7187/7420

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